

## GOV. MSG. NO. 763

## **EXECUTIVE CHAMBERS**

HONOLULU

LINDA LINGLE GOVERNOR

June 24, 2009

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

This is to inform you that on June 24, 2009, the following bill was signed into law:

HB899 HD1 SD1 CD1

A BILL FOR AN ACT RELATING TO THE OFFICE OF HAWAIIAN AFFAIRS. ACT 146 (09)

Sincerely,

LINDA LINGLE

HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII ACT 146

H.B. NO. 899
H.D. 1
S.D. 1
C.D. 1

## A BILL FOR AN ACT

RELATING TO THE OFFICE OF HAWAIIAN AFFAIRS.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. In 1994, the legislature passed Act 283,
2	Session Laws of Hawaii 1994, to improve the administration of
3	the office of Hawaiian affairs by giving the office of Hawaiian
4	affairs the authority to issue revenue bonds secured by the
5	moneys received by the office of Hawaiian affairs from the
6	twenty per cent share of the revenue from the public land trust.
7	Act 283 accomplished this purpose through amendments to chapter
8	10, Hawaii Revised Statutes, that primarily added a new part
9	entitled "Revenue Bonds."
10	Section 1 of Act 283 noted that the office of Hawaiian
11	affairs was established as a body corporate and as a separate
12	entity independent of the executive branch. Further, section 1
13	noted that the 1978 constitutional convention intended that the
14	office of Hawaiian affairs have maximum control over its budget

assets, and personnel. The Act also enabled the office of

Hawaiian affairs to maximize the trust funds without eroding the

trust corpus by providing another alternative to leverage the

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- 1 trust funds. Act 283 required that the revenue bonds authorized
- 2 by the office of Hawaiian affairs be issued by, and on behalf
- 3 of, the agency's board of trustees and not by, or on behalf of,
- 4 the State. The Act provided that these revenue bonds would be
- 5 excluded from the State's debt ceiling and that issuance of
- 6 office of Hawaiian affairs revenue bonds would have no effect on
- 7 the State's power to issue general obligation bonds or the
- 8 funded debt of any political subdivision under article VII,
- 9 section 12, of the Hawaii Constitution.
- 10 The legislature finds that although the office of Hawaiian
- 11 affairs has never issued revenue bonds, the Hawaii and national
- 12 economies are now creating a renewed impetus for the office of
- 13 Hawaiian affairs to seek alternative sources of funding for its
- 14 projects. In addition, the legislature finds that the revenue
- 15 bond provisions of chapter 10, Hawaii Revised Statutes, which
- 16 have not been amended since their enactment, need updating to
- 17 better reflect current government bond practices and to ensure
- 18 that the office of Hawaiian affairs has maximum independence in
- 19 issuing bonds.
- 20 The purpose of this Act is to clarify and strengthen the
- 21 office of Hawaiian affairs' bond authority. The Act contains,
- 22 among other things, provisions clarifying the ability of the

- 1 office of Hawaiian affairs to meet the requirement that an
- 2 office project be self-supporting by using office of Hawaiian
- 3 affairs revenues that consist of rates, rentals, fees, and
- 4 charges for the use and services of a public undertaking,
- 5 improvement, or system, or user taxes.
- 6 SECTION 2. Chapter 10, Hawaii Revised Statutes, is amended
- 7 by adding a new section to be appropriately designated and to
- 8 read as follows:
- 9 "S10- Support facility for variable rate revenue bonds.
- 10 If revenue bonds issued pursuant to this chapter are issued
- 11 bearing interest at a rate or rates that vary from time to time
- 12 or with a right of holders to tender the revenue bonds for
- 13 purchase, or both, the board may contract for a support facility
- 14 or facilities and remarketing arrangements as are required to
- 15 market the revenue bonds to the greatest advantage of the board
- 16 and the office upon such terms and conditions as the board deems
- 17 necessary and proper.
- 18 The board may enter into contracts or agreements with the
- 19 entity or entitles providing a support facility; provided that
- 20 any contract or agreement shall provide, in essence, that any
- 21 amount due and owing by the board under the contract or
- 22 agreement on an annual basis shall be payable from the revenue

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1	of the office; provided further that any obligation issued or				
2	arising pursuant to the terms of the contract or agreement in				
3	the form of revenue bonds, notes, or other evidences of				
4	indebtedness shall only arise at such time as either:				
5	(1) Moneys or securities have been irrevocably set aside				
6	for the full payment of a like principal amount of				
. 7	revenue bonds issued pursuant to this chapter; or				
8	(2) A like principal amount of the issue or series of				
9	revenue bonds to which the support facility relates				
10	are held in escrow by the entity or entities providing				
11	the support facility."				
12	SECTION 3. Section 10-21, Hawaii Revised Statutes, is				
13	amended by adding a new definition to be appropriately inserted				
14	and to read as follows:				
15	""Revenues of the office" or "office's revenue" means all				
16	rates, rentals, fees and charges, and user taxes, received by				
17	the office of Hawaiian affairs, and all money and revenue				
18	derived from the operations of the office of Hawaiian affairs,				
19	other than:				
20	(1) General appropriations; and				
21	(2) Funds, the terms of which preclude their being used				
22	for payment of the costs of construction or costs of				

. 1.	maintenance of an office project or the payment of
2	principal or interest of revenue bonds.
3	For purposes of the issuance of revenue bonds, the office of
4	Hawaiian affairs or any office project or projects shall
5	constitute a public undertaking, improvement, or system."
6	SECTION 4. Section 10-4, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"§10-4 Office of Hawaiian affairs; established; general
9	powers. There shall be an office of Hawaiian affairs
10	constituted as a body corporate which shall be a separate entity
11	independent of the executive branch. The office, under the
12	direction of the board of trustees, shall have the following
13	general powers:
14	(1) To adopt, amend, and repeal bylaws governing the
15	conduct of its business and the performance of the
16	powers and duties granted to or imposed upon it by
17	law;
18	(2) To acquire in any lawful manner any property, real,
19	personal, or mixed, tangible or intangible, or any
20	interest therein; to hold, maintain, use, and operate
21	the same; and to sell, lease, or otherwise dispose of
22	the same at such time, in such manner and to the

1.		extent necessary or appropriate to carry out its
2		purpose;
3	(3)	To determine the character of and the necessity for
4		its obligations and expenditures, and the manner in
5		which they shall be incurred, allowed, and paid,
6		subject to provisions of law specifically applicable
7		to the office of Hawaiian affairs;
8	(4)	To enter into and perform such contracts, leases,
9		cooperative agreements, or other transactions with any
10		agency or instrumentality of the United States, or
11		with the State, or with any political subdivision
12	æ .	thereof, or with any person, firm, association, or
13		corporation, as may be necessary in the conduct of its
14		business and on such terms as it may deem appropriate;
15	(5)	To execute, in accordance with its bylaws, all
16		instruments necessary or appropriate in the exercise
17		of any of its powers;
18	(6)	To issue revenue bonds pursuant to this chapter [in
19		such principal amounts as may be authorized from time
20		to time by law] to finance the cost of an office
21		project [as authorized by law] and to provide for the

security thereof [as permitted by this chapter;], in

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1,	the	manner	and	pursuant	to	the	procedure	prescribed	in
2	part	II;							

- (7) To lend or otherwise apply the proceeds of the bonds issued for an office project either directly or through a trustee or a qualified person for use and application in the acquisition, construction, installation, or modification of an office project, or agree with the qualified person whereby any of these activities shall be undertaken or supervised by that qualified person or by a person designated by the qualified person;
- 12 (8) With or without terminating a project agreement, to 13 exercise any and all rights provided by law for entry 14 and re-entry upon or to take possession of an office 15 project at any time or from time to time upon breach 16 or default by a qualified person under a project 17 agreement, including any action at law or in equity 18 for the purpose of effecting its rights of entry or 19 re-entry or obtaining possession of the project or for 20 the payments of rentals, user taxes, or charges, or 21 any other sum due and payable by the qualified person 22 to the office pursuant to the project agreement; and

1	(9)	To take such actions as may be necessary or
2		appropriate to carry out the powers conferred upon it
3.		by law."
4	SECT	ION 5. Section 10-22, Hawaii Revised Statutes, is
5	amended t	o read as follows:
6	" [ <b>-</b> ‡\$	10-22[] Powers of the board. In addition to the
7	powers wh	ich it now possesses, the board shall have power to:
8	(1)	Prescribe and collect rents, fees, and charges for the
9		use of or services furnished by any office project or
10		the facilities thereof;
11	(2)	Issue revenue bonds under this chapter, in such
12		principal amounts as may be authorized by the
13		legislature from time to time, to finance in whole or
14		in part the cost of construction or maintenance, or
15		both, of any office project[+], including reserves
16		therefor;
17	(3)	Pledge to the punctual payment of such revenue bonds
18		and interest thereon, the revenue of the office
19		project or projects for the construction or
20		maintenance of which the bonds have been issued, or
21		the [office's revenue] revenues of the office, or
22		both, in an amount sufficient to pay such bonds and

1	interest as	the same become due and to create and
2	maintain re	easonable reserves therefor; and
3	(4) Advance suc	th moneys of the office, not otherwise
4	required, a	s are necessary to pay the expenses
5	incurred in	making the preparations for the initial
6	issuance of	revenue bonds under this part, and to take
7	any other a	ction necessary or proper for carrying into
8	execution a	nd administering this part, including
9	providing f	or the full [ <del>utilization</del> ] <u>use</u> of office
10	projects in	every way conducive to the furtherance of
11	any or all	purposes of the office."
12	SECTION 6. Sect	ion 10-25, Hawaii Revised Statutes, is
13	amended to read as fo	llows:
14	"[+]§10-25[+] F	evenue bonds. (a) Revenue bonds shall be
15	issued in the name of	the board, may be in one or more series,
16	may be in the denomir	ation or denominations, may bear [such] the
17	date or dates, may ma	ture at [ <del>such</del> ] <u>the</u> time or times not
18	exceeding fifty years	from their respective dates, may [ <del>be</del> ] bear
19	interest at the rate	or rates payable at [such] the time or
20	times at the place or	places within or without the State, may
21	carry [ <del>such</del> ] the regi	stration privileges as to principal alone
22	or as to both princip	oal and interest, may be subject to [such]
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1 the terms or redemption with or without premium, may be executed 2 in [such] the manner, may contain [such] the terms, covenants, 3 and conditions, and may be in such form [, either coupon or registered with privilege of exchange from one form to another,] 4 5 as the resolution authorizing the issuance of the bonds, or 6 subsequent resolutions may provide. 7 [Revenue bonds may be sold at private sale to the United 8 States, or any agency, instrumentality, or corporation thereof, 9 to the State or any political subdivision, agency, 10 instrumentality, or corporation thereof, or to any person or 11 group of persons offering to purchase all or a major portion of 12 a particular issue or series. Unless sold at private sale as 13 herein provided, revenue bonds shall be sold at public sale 14 after publication of a notice of such sale at least once, the 15 date of publication to be at least five days prior to the date 16 of the sale, and the publication shall be made in a newspaper 17 published and of general circulation in the State and in a 18 financial newspaper published in either of the cities of New 19 York, Chicago, or San Francisco. The revenue bonds shall be 20 sold for not less than ninety eight per cent of the principal 21 amount thereof. Pending the preparation of definitive revenue 22 bonds, interim receipts or temporary bonds may be issued and

- 1 delivered to the purchasers of the bonds in such form and
- 2 containing such provisions as the board may determine. Revenue
- 3 bonds, interim receipts, and temporary bonds shall be fully
- 4 negotiable within the meaning of and for all the purposes of the
- 5 Uniform Commercial Code, chapter 490.
- 6 It shall be legal for the State and any of its political
- 7 subdivisions, or any political or public corporation, including
- 8 the employees' retirement system of the State or any
- 9 instrumentality of the State or any insurance company or
- 10 building and loan association, or any savings bank or trust
- 11 company, or any bank or other financial institution operating
- 12 under the laws of this State, or for any personal
- 13 representative, guardian, trustee, or other fiduciary, or any
- 14 educational, charitable, or eleemosynary institution, to invest
- 15 their funds, and moneys in their custody in revenue bonds issued
- 16 under this part.
- 17 (b) The board may acquire policies of insurance and enter
- 18 into banking arrangements upon terms and conditions as the board
- 19 may deem necessary or desirable, at the time of delivery of an
- 20 issue of revenue bonds or a later date as the board deems in the
- 21 best interest of the office, including contracting for a support
- 22 facility or facilities as permitted in section 10- , and



- 1 contracting for interest rate swaps, swaptions, interest rate
- 2 floors, and other similar contracts to hedge or reduce the
- 3 amount or duration of payment, rate, spread, or similar risk, or
- 4 to reduce the cost of borrowing when used in conjunction with
- 5 revenue bonds issued pursuant to this chapter.
- 6 (c) The board may make arrangements as may be necessary or
- 7 proper for the sale of each issue of revenue bonds or part
- 8 thereof as are issued pursuant to this chapter, including
- 9 arranging for the preparation and printing of the revenue bonds,
- 10 the official statement, and any other documents or instruments
- 11 deemed required for the issuance and sale of revenue bonds and
- 12 retaining financial, accounting, and legal consultants, all upon
- 13 terms and conditions as the board deems advisable and in the
- 14 best interest of the State and the office. The board may offer
- 15 the revenue bonds at competitive sale or may negotiate the sale
- 16 of the revenue bonds to any person or group of persons, to the
- 17 United States, or any board, agency, instrumentality, or
- 18 corporation thereof, to the employees' retirement system of the
- 19 State, to any political subdivision of the State, or to any
- 20 board, agency, instrumentality, public corporation, or other
- 21 governmental organization of the State or of any political
- 22 subdivision thereof.



1	The sale of the revenue bonds by the board by negotiation
2	shall be at a price or prices, and upon terms and conditions,
3	and the revenue bonds shall bear interest at a rate or rates or
4	varying rates determined from time to time, in the manner as the
5	board shall approve.
6	The sale of the revenue bonds by the board at competitive
7	sale shall be at a price or prices and upon terms and
8	conditions, and the revenue bonds shall bear interest at a rate
9	or rates or varying rates determined from time to time in the
10	manner as specified by the successful bidder. The revenue bonds
11	shall be sold in the manner provided in section 39-55.
12	(d) The board may delegate the responsibility for the sale
13	and the fixing of the terms and details of revenue bonds and
14	such other determinations or actions as may be provided by
15	resolution of the board, to the chairperson of the board, the
16	administrator, or another designated officer.
17	(e) All public officers and bodies of the State, all
18	political subdivisions, all insurance companies and
19	associations, all banks, savings banks, and savings
20	institutions, including building or savings and loan
21	associations, all credit unions, all trust companies, all
22	personal representatives, guardians, trustees, and all other

- 1 persons and fiduciaries in the state who are regulated by law as
- 2 to the character of their investment, may legally invest funds
- 3 within their control and available for investment in revenue
- 4 bonds issued under this chapter. The purpose of this subsection
- 5 is to authorize any person, firm, corporation, association,
- 6 political subdivision, body, or officer, public or private, to
- 7 use any funds owned or controlled by them, including, without
- 8 prejudice to the generality of the foregoing, sinking,
- 9 insurance, investment, retirement, compensation, pension, or
- 10 trust funds, and funds held on deposit, for the purchase of any
- 11 revenue bonds issued under this chapter."
- 12 SECTION 7. Section 10-28, Hawaii Revised Statutes, is
- 13 amended to read as follows:
- "[+] \$10-28[+] Validity of bonds. Revenue bonds issued
- 15 under this part shall bear the manual signatures of the
- 16 chairperson of the board and the administrator, [either of which
- 17 signatures may be a lithographed or engraved facsimile of the
- 18 signature provided that at least one of the signatures is a
- 19 manual signature, and shall be sealed with the seal of the
- 20 board or in lieu thereof shall bear a lithographed or engraved
- 21 facsimile of such seal. [The coupons pertaining to the revenue
- 22 bonds shall be executed with the lithographed or engraved



- 1 facsimile signatures of the chairperson of the board and the
- 2 administrator.] If the board designates a registrar other than
- 3 itself for the revenue bonds, the resolution authorizing the
- 4 revenue bonds may provide that none of the revenue bonds shall
- 5 be valid or obligatory for any purpose unless authenticated by
- 6 the registrar. If the resolution so provides, then all
- 7 signatures of the board upon the revenue bonds may be facsimiles
- 8 of the signatures, and the revenue bonds shall be valid and
- 9 obligatory only if authenticated by the manual signature of an
- 10 authorized officer or signatory of the registrar. Revenue bonds
- 11 bearing the signature of officers in office at the date of the
- 12 signing thereof shall be valid and binding obligations,
- 13 notwithstanding that before the delivery thereof and payment
- 14 therefor any or all of the persons whose signatures appear
- 15 thereon shall have ceased to be officers. The validity of the
- 16 bonds shall not be dependent on nor affected by the validity or
- 17 regularity of any proceedings relating to the construction or
- 18 maintenance of the office project or projects for which the
- 19 bonds were issued. The resolution authorizing the issuance of
- 20 revenue bonds may provide that the bonds shall contain a recital
- 21 that they are issued pursuant to this part, which recital shall

- 1 be conclusive evidence of their validity and of the regularity
- 2 of their issuance."
- 3 SECTION 8. Section 10-30, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "[+] §10-30[+] Payment and security of revenue bonds;
- 6 revenue bonds not a debt of the State. Revenue bonds issued
- 7 under this part shall be payable [solely] from and secured
- 8 solely by the revenues of the office project or projects or
- 9 revenues of the office pledged to the payment thereof, or both,
- 10 and [such] those revenues shall be applied to [such] the payment
- 11 in accordance with the provisions of this part and the
- 12 resolution or resolutions authorizing the issuance of the
- 13 revenue bonds. No holder or holders of any revenue bonds issued
- 14 under this part shall have the right to compel any exercise of
- 15 the taxing power of the State or the making of any appropriation
- 16 to pay [such] the revenue bonds, or interest thereon. Each
- 17 revenue bond shall recite in substance that the revenue bond,
- 18 including interest thereon, is payable solely from and secured
- 19 [solely] by the revenue pledged to the payment thereof, and that
- 20 the bond does not constitute [an] a general or moral obligation
- 21 or indebtedness of the State within the meaning of any
- 22 [limitation of] law."



1	SECT	TION 9. Section 10-31, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	" [ <b>+</b> ]	§10-31[] Office of Hawaiian affairs projects to be
4	self-supp	orting. The board shall impose and collect rates,
5	rents, fe	es, and charges for the use or enjoyment and services
6	of the fa	cilities of each office project, and shall revise such
7	rates, re	nts, fees, and charges [from time to time], whenever
8	necessary	, or direct all or any portion of the revenues of the
9	office, s	o that [all office projects shall be self-supporting.
10	The rates	, rents, fees, and charges prescribed] in the
11	aggregate	, the revenues of the office project and the revenues
12	of the of	fice shall [be such as will] produce revenue at least
13	sufficien	t to:
14	(1)	Pay the cost of maintenance of the office project or
15		projects, including reserves therefor;
16	(2)	Pay when due all bonds and interest thereon, for the
17		payment of which the revenue is or has been pledged,
18		charged, or otherwise encumbered, including reserves
19		therefor;
20	(3)	Reimburse the general fund of the State for any bond

requirements on general obligation bonds issued for an

1		office project or projects to the extent required by				
2		law; and				
3	(4)	Carry out all covenants and provisions of the				
4		resolution or resolutions authorizing the issuance of				
5		revenue bonds.				
6	Neit	her this section nor any other section of this part				
7	shall pre	clude the making of appropriations to the board, the				
8	acceptanc	e of gifts by the board, or the use of <u>revenues of the</u>				
9	office or	other funds derived from the sale of stocks, bonds, or				
10	other assets in the possession of the board to pay all or part					
11	of the costs of construction, of maintenance, or both, of any or					
12	all office projects.					
13	All	moneys received pursuant to this section shall be				
14	administe	red as trust funds, as provided by this chapter, and in				
15	separate	accounts designated for each office project."				
16	SECT	ION 10. Any law to the contrary notwithstanding,				
17	nothing i	n this Act shall be construed to prohibit or otherwise				
18	limit the	ability of the office of Hawaiian affairs to pledge to				
19	the punct	ual payment of revenue bonds issued under part II of				
20	chapter 1	0, Hawaii Revised Statutes, revenues of the office of				
21	Hawaiian	affairs that are, or are deemed to be, income and				

- 1 proceeds from the public land trust under article XII, sections
- 2 4 and 6, of the Hawaii Constitution.
- 3 SECTION 11. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 12. This Act shall take effect upon its approval.

APPROVED this 24 day of

JUN

, 2009

GOVERNOR OF THE STATE OF HAWAII