STAND. COM. REP. NO.

2703

Honolulu, Hawaii

FEB 2 9 2008

RE: S.B. No. 2962

S.D. 1

Honorable Colleen Hanabusa President of the Senate Twenty-Fourth State Legislature Regular Session of 2008 State of Hawaii

Madam:

Your Committee on Judiciary and Labor, to which was referred S.B. No. 2962 entitled:

"A BILL FOR AN ACT RELATING TO PUBLIC SAFETY,"

begs leave to report as follows:

The purpose of this measure is to strengthen Hawaii's laws against sexual predation of minors and the registration of offenders who commit these and other sexual offenses.

Specifically, this measure would:

- (1) Establish a new offense to address instances of electronic enticement of children where a predator attempts to lure or solicit a minor or arrange a meeting with a minor over the Internet with intent to commit a sex offense or crime against minors, regardless of whether the predator actually attends the arranged meeting;
- (2) Establish a new offense to address a specific form of grooming conduct by child predators involving masturbation or the lewd or lascivious exposure of the predator's genitals over the computer for view by a minor;
- (3) Amend the repeat offender sentencing law to include the offense of failure to comply with covered offender

registration requirements and the new offense of indecent electronic display to a child;

- (4) Amend the offense of promoting child abuse in the second degree to address instances of possession of particularly violent or egregious child pornography;
- (5) Clarify the element of electronic enticement of a child in the first degree regarding the intent to promote or facilitate the commission of another crime;
- (6) Provide greater protection for children by adding mandatory sentencing provisions for certain serious child abuse and electronic enticement offenses; and
- (7) Amend Hawaii's sex offender registration laws to comply with parts of Title I of the Adam Walsh Child Protection and Safety Act of 2006, also known as the Sex Offender Registration and Notification Act, to enable the Hawaii sex offender registration program to effectively participate with the nationwide network of sex offender registries.

Your Committee received testimony in support of this measure from the Department of the Prosecuting Attorney of the City and County of Honolulu, the Police Departments of the County of Hawaii, the City and County of Honolulu, and the County of Maui, and a concerned citizen. Your Committee received late testimony in support of the measure from the Department of the Attorney General and the Department of the Prosecuting Attorney of the County of Maui. Late testimony in opposition to the measure was received from the Office of the Public Defender.

Your Committee did not amend language in this bill that would conform chapter 846E, Hawaii Revised Statutes, to the national Sex Offender Registration and Notification Act. Affected provisions involve, among other things, access to registration information (expanding personal data about each offender that must be reported and made available to the public) and termination of registration (replacing current provisions with a system that categorizes offenses as tier 1, tier 2, and tier 3 offenses).

Your Committee has amended the measure to include an effective date of July 1, 2080, to allow consideration of revisions to chapter 846E. While your Committee recognizes that

members of the public look at information on the sex offender registry website, the extent to which public notification enhances public safety by reducing recidivism deserves careful analysis as this measure moves through the legislative process.

Your Committee has also amended this measure by:

- (1) Adding an agreement to meet as an element of the new offense of electronic enticement in the third degree;
- (2) Restoring the element of travel to the offense of electronic enticement in the second degree;
- (3) Adding references to sections 2 and 7 of the measure to the "savings clause" in section 16 of the measure because section 2 creates a new criminal offense and section 7 expands an existing offense such that, absent inclusion in the "savings clause," those provisions might run afoul of the prohibition on ex post facto laws in the United States Constitution; and
- (3) Making technical nonsubstantive amendments for the purposes of clarity, consistency, and style.

As affirmed by the record of votes of the members of your Committee on Judiciary and Labor that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 2962, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 2962, S.D. 1, and be placed on the calendar for Third Reading.

Respectfully submitted on behalf of the members of the Committee on Judiciary and Labor,

BRIAN T. TANIGUCHI, Chair

The Senate Twenty-Fourth Legislature State of Hawaii

Record of Votes Committee on Judiciary and Labor JDL

Bill / Resolution No.:* SB 2962	Committee Referral:		Da	Date: 2/25/08	
The committee is reconsidering its previous decision on this measure.					
If so, then the previous decision was to:					
The Recommendation is:					
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313					
Members		Aye	Aye (WR)	Nay	Excused
TANIGUCHI, BRIAN T. (C)					
HEE, Clayton (VC)		30	<u> </u>		
GABBARD, Mike					
KOKUBUN, Russell S.					
NISHIHARA, Clarence K.					
SLOM, Sam					
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TOTAL					L
Recommendation: Adopted Not Adopted					
Chair's or Designee's Signature: Russlus . Kohl					
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy					

*Only one measure per Record of Votes