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Testimony to the Senate Committee on Judiciary and Labor Monday, March 17, 2008; 9:00 a.m. Conference Room 016

RE: HOUSE BILL NO. 2974 RELATING TO LABOR

Chair Taniguchi, Vice Chair Hee and Members of the Committee:

My name is Jim Tollefson and I am the President and CEO of The Chamber of Commerce of Hawall ("The Chamber"). The Chamber does not support House Bill No. 2974, relating to Labor.

The Chamber is the largest business organization in Hawaii, representing over 1100 businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of members and the entire business community to improve the state's economic climate and to foster positive action on issues of common concern.

This measure certifies entities as exclusive representatives absent an election where no other representatives are certified as the exclusive representatives. It requires immediate collective bargaining between parties once entitles are certified as exclusive representatives.

The Chamber does not believe it is appropriate or fair to the employee to remove his or her right to a secret ballot in determining their representation by a labor organization. It is the employee's fundamental right to cast their vote privately, without the undue pressure from management and the union. Secret balloting is part of the democratic process which ensures fairness and the freedom of choice.

The Chamber respectfully requests that the committee holds this bill. Thank you for the opportunity to testify.

HAWAII BUILDING AND CONSTRUCTION TRADES COUNCIL, AFL-CIO

Gentry Pacific Design Center, Suite 215A 560 N. Nimitz Highway, #50 Honolulu, Hawaii 96817 (808) 524-2249 - FAX (808) 524-6893

March 14, 2008

Honorable Senator Brian T. Taniguchi, Chair Honorable Senator Clayton Hee, Vice Chair Members of the Senate Committee on Judiciary and Labor 415 South Beretania Street Honolulu, HI 96813

RE: IN SUPPORT OF <u>HB2974</u>, <u>HD2</u>

RELATING TO LABOR

Hearing: Monday, March 17, 2008, 9:00 a.m.

Dear Chair Taniguchi, Vice Chair Hee and the Senate Committee on Judiciary and Labor:

For the Record my name is Buzz Hong the Executive Director for the Hawaii Building & Construction Trades Council, AFL-CIO. Our Council is comprised of 16-construction unions and a membership of 26,000 statewide.

The Council supports the passage of HB2974, HD2, which certifies entities as exclusive representatives absent an election where no other representatives are certified as the exclusive representatives. Requires immediate collective bargaining between parties once entities are certified as exclusive representatives.

Thank you for the opportunity to submit this testimony in support of HB2974, HD2.

Sincerely,

William "Buzz" Hong Executive Director

WBH/dq

HGEA

HAWAII GOVERNMENT EMPLOYEES ASSOCIATION

AFSCME LOCAL 152, AFL-CIO 888 MILILANI STREET, SUITE 601 • HONOLULU, HAWAII 96813-2991



Randy Perreira Executive Director Tel: 808 543-0011 Fax: 808 528-0922 Nora A. Nomura Deputy Executive Director Tel: 808 543-0003 Fax: 808 528-0922 Derek M. Mizuno Deputy Executive Director Tel: 808 543-0055 Fax: 808 523-6879

The Twenty-Fourth Legislature, State of Hawaii
Hawaii State Senate
Committee on Judiciary and Labor

Testimony by
Hawaii Government Employees Association
March 17, 2008

<u>H.B. 2974, H.D. 2 – RELATING</u> TO LABOR

The Hawaii Government Employees Association, AFSCME Local 152, AFL-CIO strongly supports the purpose and intent of H.B. 2974, H.D. 2 and the proposed amendments to Chapter 377, HRS (The Hawaii Employment Relations Act). As drafted, the bill would allow employees at a company to unionize if a majority signed cards expressing their desire to join a union. Currently, an employer does not have to recognize the majority's signatures and can insist on a secret ballot election. Unfortunately, in a high number of cases, the employer uses the time before the vote to pressure employees not to join a union.

The other suggested additions to Chapter 377, HRS, will prevent efforts by employers to stall negotiations indefinitely. The parties are required to make every reasonable effort to conclude and sign a collective bargaining agreement. If the parties are not successful after 90 days of negotiations, either party can request conciliation through the Hawaii Labor Relations Board, and ultimately an arbitration panel.

Labor unions have a significant role to play in helping to fix today's economic ills, most notably increasing income inequality. This cause of this problem is due in large part to the difficulty in organizing unions and the worker's resulting lack of bargaining power. Thank you for the opportunity to testify in support of H.B. 2974, H.D. 2.

Respectfully submitted,

Nora A. Nomura

Deputy Executive Director



HAWAII STATE AFL-CIO

320 Ward Avenue, Suite 209 • Honolulu, Hawaii 96814

Telephone: (808) 597-1441

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The Twenty-Fourth Legislature, State of Hawaii
Hawaii State Senate
Committee on Judiciary and Labor

Testimony by Hawaii State AFL-CIO March 17, 2008

H.B. 2974, HD2 – RELATING TO LABOR

The Hawaii State AFL-CIO strongly supports the purpose and intent of H.B. 2974, HD2 and the proposed amendments to Chapter 377, HRS (The Hawaii Employment Relations Act). As drafted, the bill would allow employees at a company to unionize if a majority signed cards expressing their desire to join a union. Currently, an employer does not have to recognize the majority's signatures and can insist on a secret ballot election. Unfortunately, in a high number of cases, the employer uses the time before the vote to pressure employees not to join a union.

The other suggested additions to Chapter 377, HRS will prevent efforts by employers to stall negotiations indefinitely. The parties are required to make every reasonable effort to conclude and sign a collective bargaining agreement. If the parties are not successful after ninety days of negotiations, either party can request conciliation through the Hawaii Labor Relations Board.

Labor unions have a significant role to play in helping to fix today's economic ills, most notably increasing income inequality. The cause of this problem is due in large part to the difficulty in organizing unions and the worker's resulting lack of bargaining power.

Additionally, on February 5, 2008, the Senate Committee on Judiciary and Labor passed out the companion bill, S.B. 2594, SD1 and on March 11, 2008, the House Committee on Labor and Public Employment passed out S.B. 2594, SD1 adopting the language from H.B. 2974, HD2. As a result, we ask that H.B. 2974, HD2 be passed out without any further amendments. Thank you for the opportunity to testify in support of H.B. 2974, HD2.

Randy Perreira

Respectfully submitted,

President



1200 Ala Kapuna Street a Honolulu, Hawaii 96819 Tel: (808) 833-2711 x Fax: (808) 839-7106 x Web: www.hsta.org

Roger K. Takabayashi

Wil Okabe Vice President

Karolyn Mossman

Secretary-Treasurer Mike McCartney **Executive Director**

TESTIMONY BEFORE THE SENATE COMMITTEE ON JUDICIARY & LABOR

RE: HB 2974, HD2 – RELATING TO LABOR.

March 17, 2008

ROGER TAKABAYASHI, PRESIDENT HAWAII STATE TEACHERS ASSOCIATION

Chair Taniguchi and Members of the Committee:

The Hawaii State Teachers Association supports HB 2974, HD2, that certifies entities as exclusive representatives absent an election where no other representatives are certified as the exclusive representatives and requires immediate collective bargaining between parties once entities are certified as exclusive representatives.

Thank you for the opportunity to testify.





Chair, Senator Brian T. Taniguchi Vice-Chair, Senator Clayton Hee Senate Committee on Judiciary and Labor

From: Society for Human Resource Management (SHRM) Hawaii

(808) 447-1840 or e-mail: shrmhawaii@hawaiibiz.rr.com

Testimony date: Monday, March 17, 2008 – 9 a.m. – CR: 016

Opposition to HB 2974, HD2

SHRM Hawaii is local chapter of a National professional organization of Human Resource professionals. Our 1,000+ local memberships include those from small and large companies, in every industry Hawaii has – all tasked with meeting the needs of employees and employers in a balanced manner, while ensuring compliance with laws affecting the workplace. We (HR Professionals) are the people that implement the legislation you pass, on a day-to-day front line level.

SHRM Hawaii strongly opposes *HB2974*, *HD2*. The two step process for union certification is vital for employees. Secret voting protects employees against retaliation from those who disagree with their position on unionization. "Coercion" and "Intimidation" are charges made against both union organizers and business owners – secret ballot is the only way to ensure coercive and intimidating tactics are neutralized, and employees' choices are protected.

Elimination of the two-step process would:

- Take away the additional time needed for employees to ask questions of multiple sources, consider the options, and make an informed choice.
- Encourage coercion and/or intimidation by those who are for and/or against union representation.

Because elimination of the secret ballot portion of the two-step certification process holds nothing redeeming for employees, <u>SHRM Hawaii respectfully urges the committee to hold *HB2974*, *HD2* to protect an employee's right to choose union or non-union with the protection of their identity.</u>

Thank you for the opportunity to testify. SHRM Hawaii offers the assistance of its Legislative Committee members in discussing this matter further.





STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS

830 PUNCHBOWL STREET, ROOM 321 HONOLULU, HAWAII 96813 www.hawaii.gov/labor Phone: (808) 586-8842 / Fax: (808) 586-9099 Emaii: dlir.director@hawaii.gov

March 12, 2008

To:

The Honorable Brian Taniguchi, Chair

and Members of the Senate Committee on Judiciary and Labor

Date:

March 17, 2008

Time:

9:00 a.m.

Place:

Conference Room 016 State Capitol

From:

Darwin L.D. Ching, Director

Department of Labor and Industrial Relations

Testimony in Opposition of House Bill 2974, HD2 – Relating to Labor

I. OVERVIEW OF CURRENT PROPOSED LEGISLATION

House Bill 2974, HD1 proposes to allow union agents the ability to organize employees who work for employers that fall under Chapters 377, Hawaii Revised Statutes ("HRS"), under a union organizing method known as "card check".

II. CURRENT LAW

Crosscheck / Card Check

Nothing in state or federal law prevents an employer from *voluntarily* entering into an agreement with a labor organization that wants to organize under "crosschecking" or "card check". Under this method, if a union is able to collect 50% + 1 of the qualified employees signature, and the employer recognizes and agrees to the method, the union is authorized to enter into negotiations on behalf of the employees.

Chapter 377

State laws have a long tradition of recognizing the rights of workers to join labor unions. Additionally, state law also protects an employees' exercise of their free choice to decide whether to join a union. Chapter 377, known as the Hawaii Labor Relations Act ("HLRA"), prohibits discrimination due to union membership. The HLRA was modeled

after the National Labor Relations Act and created primarily to establish a peaceful system for unionization and collective bargaining, the HLRA makes it illegal for employers to discipline or discharge employees because they engage in union activity and other protected concerted activities. The employer cannot threaten to or actually fire, layoff, discipline, transfer or reassign workers because of their union support. The employer cannot favor employees who don't support the union over those who do in promotions, job assignments, wages and other working conditions. The employer cannot lay off employees or take away benefits or privileges employees already have in order to discourage union activity."

The HLRA covers public employers, agricultural industry, and companies that the NLRB waives jurisdiction over. These companies tend to be small to medium sized employers that are not engaged in interstate commerce.

Hawaii law already establishes that employees shall have the right to self-organization, to form, join, or assist labor organizations, to bargain collectively through representatives of their own choosing, and to engage in other concerted activities for the purpose of collective bargaining or other mutual aid or protection, and shall also have the right to refrain from any or all of such activities.

III. HOUSE BILL

The Department strongly opposes this bill for the following reasons:

- 1. This bill makes the public policy statement that the HLRB supervised elections, where an employee casts their vote to join a union by confidential ballot, in the privacy of a voting booth, is no longer acceptable for the State of Hawaii.
- 2. This legislation is less-democratic as it does away with the secret balloting process that is inherent in our democratic society in allowing people to vote their conscience and imposes a simple "sign up" sheet.
 - We should continue the current process which is patterned after how we vote for public officials. Alternatively, the Department questions the need for such legislation and has concerns about the abolishment of secret balloting, which is specifically designed to protect employees from undue coercion.
- 3. This is an issue of fairness. Employees should be allowed to voice their support for or against a union in the privacy of the voting booth without undue pressure or intimidation from both management and the union.

LATE

The Twenty-Fourth Legislature Regular Session of 2008

THE SENATE
Committee on Judiciary and Labor
Senator Brian T. Taniguchi, Chair
Senator Clayton Hee, Vice Chair

State Capitol, Conference Room 016 Monday, March 17, 2008; 9:00 a.m.

STATEMENT OF THE ILWU LOCAL 142 ON H.B. 2974, HD2 RELATING TO LABOR

The ILWU Local 142 strongly supports H.B. 2974, HD2, which certifies entities as exclusive representatives absent an election where no other representatives are certified as the exclusive representatives and requires immediate collective bargaining between parties once entities are certified as exclusive representatives.

H.B. 2974, HD2 is modeled after the Employee Free Choice Act, which is under consideration by Congress and has already passed the U.S. House of Representatives. H.B. 2974 provides for a streamlined method of allowing workers covered by the Hawaii Employment Relations Act to exercise their legal right to union representation. This legislation would not affect the majority of workers in Hawaii and limits its effect to those workers not covered by the National Labor Relations Act, primarily those in agricultural field work.

The current system for workers to form unions and bargain is broken. Some employers, even in Hawaii, deny workers the freedom to decide for themselves whether to form unions and bargain for a better life. These employers intimidate, harass, coerce and fire workers who try to form unions and bargain for their economic well-being—even in violation of the law. They know that fighting back will take time, money, and energy—all of which may be in short supply for workers who need to earn a living. Workers should have the freedom to make their own choice about whether to have a union and bargain, without interference from management, but this is not possible under the current system.

Gordon Lafer, an Associate Professor at the University of Oregon, wrote a report titled "Free and Fair?" comparing the union representation election process with democratic election standards. His conclusion is that union representation elections are neither free nor fair, and his analysis centers on six elements:

1. Equal access to the media. In a democratic election, each side is allowed to disseminate its viewpoint to create an informed electorate. As Lafer says, "equal access to mass media is not only an issue of fairness to candidates; it is a prerequisite for enabling democratic citizens to make informed choices." The framers of the Constitution emphasized that public media should not be controlled by one party.

However, in a union representation election, the employer has complete control over what is distributed to workers in the workplace. The employer is free to distribute anti-union literature and hold "captive audience" meetings to spread propaganda against the union without any opportunity for rebuttal by the union. The union's only access to the workers is outside of the worksite, posing another dilemma as home addresses and phone numbers are difficult to obtain.

2. <u>Freedom of speech</u>, In a democratic election, the right of free speech is guaranteed by the Constitution and promotes unfettered debate of political issues.

In elections for union representation, employers may ban any discussion or debate about the union in any area of the company's property other than locker rooms and break areas and at any time other than break periods. Workers who express support for the union run the risk of being targeted for discipline and even termination, however unlawful that may be.

3. Equal access to voters. In a democratic election, laws are enacted to level the playing field among candidates and promote competition. Lafer says this principle is the "driving motivation behind federal matching funds in presidential elections . . . to create a roughly level play field,"

In a union representation election, the employer has full access to the workers (i.e., the voters) during the workday while the union can only access the worker by mail, at home, or elsewhere off company property.

4. <u>Voter coercion</u>. Concern over undue influence of voters led those who developed the Constitution to design laws that guarantee even the most impoverished of citizens to participate in the political system without fear of financial penalty. There are laws, for example, that prohibit employers from pressuring their employees to support a particular candidate.

However, in a union representation election, employees are susceptible to the most threatening form of economic coercion—the loss of one's job. Short of that, workers also face the threat of changes to work duties and assignments, loss of pay increases, and promotion denials. To avoid union representation, employers will even threaten to close down the company if the union enters the picture.

5. <u>Timely implementation of the voters' will</u>. Democratic elections are held on a regular basis and those elected serve a fixed term of office. As Lafer says, "Once a winner is certified in an election, he or she must take office promptly, and cannot be deprived of office on the basis of procedural delays."

In a union representation election, however, workers are not guaranteed union representation even after the union successfully wins the election and election results are certified. Challenged ballots, unfair labor practices, and appeals delay the will of the voters for union representation, sometimes for several years, during which time the non-union status quo is maintained.

6. <u>Campaign finance regulation</u>. In a democratic election, personal wealth should not determine who wins an election. That is why federal campaign laws were enacted to permit candidates for federal office who face wealthy, self-funded opponents to increase both donations and expenditures. While this does not completely level the playing field, it is a recognition of the need to strive for balance among the candidates and encourage competition.

In union representation elections, employers have no limit on how much they can spend to thwart union representation, no penalties for excessive expenditures, and very limited reporting requirements. Unions, on the other hand, have at their disposal only dues collected from their own members to fund a campaign to organize new members, which in most cases are exceedingly insufficient to finance a campaign against a well-funded employer. Unions must also file extensive reports on expenditures.

H.B. 2974, HD2 will help to level the playing field for workers seeking to be unionized. It would enable workers to form unions when a majority signs confidential union authorization cards, without the need for an election. It would provide for a collective bargaining agreement to be initiated in an expeditious manner. Too often, employers will delay negotiation of a first contract while trying to find a means to nullify union certification.

This was the case for the workers of Pacific Beach Hotel, who went through two years of negotiations with two different employers for the same bargaining unit. A contract has yet to be negotiated at Pacific Beach Hotel. In fact, the employer has now withdrawn recognition in direct violation of the law. A boycott has been called against the owner and its companies, Pacific Beach Hotel and Pagoda Hotel & Restaurant. While Pacific Beach Hotel would not be affected by passage of H.B. 2974, HD2, it serves as an example of the lengths to which employers will go to avoid a collective bargaining agreement.

The ILWU urges passage of H.B. 2974, HD2. Thank you for allowing us the opportunity to testify on this important matter.





92-161 Waipahe Place Kapolei, HI 96707 808/679-4700 808/679-4710 Fax

March 20, 2008

Chair, Senator Brian T. Taniguchi Senate Committee on Judiciary and Labor Hawaii State Capitol, Room 219 415 S. Beretania Street Honolulu, HI 96813

Opposition to House Bill No. 2974, HD2

Chair Taniguchi, Vice Chair Hee and Members of the Committee:

Marriott's Ko Olina Beach Club opened in 2003 and employees over 400 associates (employees) on the Leeward coast of Oahu. It is firmly rooted in our company's culture from our company's founder, J.W. Marriott, that our associates are key to the success of our business and by taking care of our associates, our associates will in turn take care of our guests.

We do not support House Bill No. 2974, HD2, Relating to Labor. This measure removes employees' right to a secret ballot in determining their representation. It is their right to cast their vote in private without coercion or intimidation from a union or management.

We live in a democratic society. Our state laws already recognize the rights of employees and protect their ability to make decisions regarding their representation. This bill removes their ability for freedom of choice.

We respectfully urge the committee to hold this bill. Thank you for allowing us the opportunity to testify.

Mahalo,

Edgar Gum General Manager

