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March 31, 2008

The Honorable Rosalyn Baker Chair, Committee on Ways and Means Hawai'i State Capitol 415 South Beretania Street Honolulu, HI 96813

Dear Chair Baker and Committee Members:

Re: HB 2519, HD 2, Proposed SD2 Relating to Health Care

I would like to express my strong support for the programs proposed in HB 2519, HD2, and state my appreciation to Ways and Means for your willingness to keep this bill alive for further discussion.

I believe that the State of Hawai'i faces a health care crisis. In most of the state, there is a shortage of health care providers, facilities, long-term care beds, etc. Providers are retiring and it is difficult to find young people to replace them. The reasons are numerous, and perhaps the most ironic one is that it is difficult to recruit providers to Hawai'i because they are afraid they will not be able to find health care if they need it for themselves and their families.

HB 2519, HD2 would set up a loan forgiveness or repayment program, a Hawai'i Health Corps, financial incentives for providers, and enterprise zone benefits for physicians' and dentists' offices. All of these innovative ideas, and perhaps others that will be suggested, are worthy of consideration, as we strive to make Hawai'i a more attractive location for providers. This is an issue that requires the immediate attention of all our community leaders, and I again thank the legislature for taking this initiative.

Although the Proposed SD2 does not go as far as I would hope, I leave the specific details of what the final product should be to those who have a fuller understanding of the healthcare industry. I urge that HB 2519 move forward in some form, in the hope that positive action can be taken this legislative session.

Aloha.

Harry Kim MAYOR

TESTIMONY OF ROBERT TOYOFUKU ON BEHALF OF THE CONSUMER LAWYERS OF HAWAII (CLH) IN SUPPORT OF H.B. NO. 2519, HD 2, SD 1, (Proposed SD 2)

April 1, 2008

To: Chairperson Rosalyn Baker and Members of the Senate Committee on Ways and Means:

My name is Bob Toyofuku and I am presenting this testimony on behalf of the Consumer Lawyers of Hawaii (CLH) in support of the Proposed SD 2 to H.B. No. 2519, HD 2, and SD 1.

CLH agrees with and supports the purpose of the proposed Senate Draft 2 to assist in increasing health care in underserved and rural areas. CLH has always advocated for alternatives to provide health care in the underserved and rural areas especially on the neighbor islands and the concepts and provisions in the Proposed SD 2 should definitely assist in the alleviation of shortages of physicians and access to health care in rural areas of our state.

Thank you for the opportunity to testify on this measure.



THE SENATE COMMITTEE ON WAYS AND MEANS

Senator Rosalyn H. Baker, Chair Senator Shan S. Tsutsui, Vice Chair

> April 1, 2008, 10:15 a.m. Conference Room #211 Hawaii State Capitol

Written Comments on HB 2519 SD2 Relating to Health Care Requires legislative reference bureau to study student loan repayment and stipend payment programs in other jurisdictions to encourage physicians and dentists to serve shortage areas. Appropriates funds. Creates temporary pilot project to grant tax and other benefits similar to those in an enterprise zone to physicians and dentists who establish or maintain practices in shortage areas.

Thomas M. Driskill, Jr. President and Chief Executive Officer

Thank you for the opportunity to offer comments in support of HB 2519 SD2 that promotes program research and offers incentives to improve access to healthcare in underserved and health care professional shortage areas in Hawaii.

Attracting and maintaining health care providers, particularly in rural and underserved areas is a problem that HHSC fully recognizes in operating the state authorized network of safety-net health care. HHSC recognizes the need for creative initiatives to address the serious healthcare issues we face in Hawaii and strongly supports consideration of programs directed to alleviating the serious healthcare provider shortage in the state and its impact on access to quality health care for all.

This measure, which offers creative incentives also provides for rulemaking, administration and management by the Department of Health to which we defer technical considerations. Thank you.

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LINDA LINGLE

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SENATE COMMITTEE ON WAYS & MEANS

TESTIMONY REGARDING HB 2519 HD 2 PROPOSED SD 2 RELATING TO HEALTH

TESTIFIER:

KURT KAWAFUCHI, DIRECTOR OF TAXATION (OR DESIGNEE)

DATE

APRIL 1, 2008

TIME:

10:15AM

ROOM:

211

As amended, this measure seeks to provide a pilot tax benefit project for physicians and dentists that serve in qualified medical services shortage areas, patterned after the Enterprise Zone benefits currently administered by the Department of Business, Economic Development & Tourism.

The Department of Taxation (Department) has **concerns** with this legislation, and offers the following comments:

NOT FACTORED INTO EXECUTIVE BUDGET

The Department initially points out that this legislation has not been factored into the Executive Budget and has not been prioritized as a means of tax relief this legislative session.

ENTERPRISE ZONES, GENERALLY

Currently, the administration of Enterprise Zones to encourage economic development in distressed areas of the State for business other than those in the medical industry has proven an effective partnership between the State and private enterprise.

Given the current healthcare crises in underserved areas, this legislation's adopting of the Enterprise Zone model could prove useful in designating target areas to attract healthcare businesses where needed most.

Department of Taxation Testimony HB 2519 HD 2 Proposed SD 2 April 1, 2008 Page 2 of 2

SIMPLY EXPAND THE EXISTING MODEL

The Department offers that the intent of this legislation may be accomplished more efficiently by simply extending the current Enterprise Zone designations to include geographic areas that are suffering from medical shortages. The Department does not believe that providing the tax incentives through the means of an entirely new pilot project is necessary.

CODIFY IN HRS

The Department would otherwise not object to a one-year or two-year pilot project being placed in the uncodified Session Laws. However, this pilot project will last for seven years. Because these proposed tax benefits will last for up to seven years, the Department suggests placing these tax incentives in the Hawaii Revised Statutes as an amendment to the HRS.

ADMINISTRATION OF THE CREDIT

As a pilot project, the Department is also concerned about placing the obligation to administer these incentives with the Department of Health. Though the Department of Health is very important in the administrative equation of this legislation, the Department of Business, Economic Development & Tourism has been administering the Enterprise Zone program for many years and would be an efficient assistant in getting the program up and running.

REVENUE IMPACT

Annual average revenue loss is estimated at \$7.0 million in FY 2010 to FY 2016. The general fund expenditures will increase by an unspecified amount in FY 2009.

Based on the Health Trends in Hawaii, there are 3 physicians and 0.8 dentists per every 1,000 residents. The Department assumed that 5% of physicians and 5% of dentists would qualify for the enterprise zone business tax credit and general excise tax. Based on the amounts of business receipts, net profit, and wages paid reported on the 2002 Business Report, the Department estimated the annual average revenue loss from GET exemption to be \$5.6 million and the annual average revenue loss from business tax credit to be \$1.4 million. Thus, the total annual average revenue loss would be \$7.0 million.

Written Testimony Presented Before the Senate Committee on Ways and Means April 1, 2008 at 10:15 a.m.

by
Virginia S. Hinshaw
Chancellor, University of Hawai'i at Mānoa
and
Jerris R. Hedges, MD, MS, MMM
Professor & Dean, John A. Burns School of Medicine
University of Hawai'i at Mānoa

HB 2519, HD2, Proposed SD2 - Relating to Health Care

Chair Baker, Vice Chair Tsutsui, and Members of the Committee:

Given the high student educational debt upon graduation from the John A. Burns School of Medicine (JABSOM) which is now averaging >\$100,000, the Hawaii Health Corps concept is of considerable value to UH JABSOM graduates seeking to find financially stable practice settings in Hawaii. The UH JABSOM leadership endorses this concept and encourages that the state move forward with plans to study the feasibility of loan repayment and stipend programs for physicians and dentists who agree to work in health professional shortage areas and as first responders during civil defense and other emergencies.