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# LATE TESTIMONY

Jane Green Rodgers, CPA 75-5789 Kakalina St. Kallua Kona, Hi 96740 (808) 329-6780

# Before the Committee on Consumer Protection And Commerce

Monday, February 4, 2008 at 2:00 p.m. Conference Room 325

Re: Opposition to HB2258

Relating to Public Accountancy

Testimony of Jane G. Rodgers, CPA

Chair Herkes, Vice-chair McKelvey, and committee members:

I oppose HB2258. I am a CPA with over 10 years of experience and very concerned about maintaining the professional standards that are required of Certified Public Accountants. This bill is intended to achieve the same results as HB939 which was heard and held by this committee last year, except that it authorizes the Board of Public Accountancy to enact rules that would accomplish the same thing – i.e., allow less-qualified foreign and out-of-state CPAs to practice public accountancy in Hawaii on a permanent basis without a Hawaii license or permit to practice, and without payment of fees or giving notice to the Board.

This legislation, now termed "mobility" legislation, was formerly promoted for a number of years as "reciprocity", "substantial equivalency", and "practice privileges" by the Hawaii Accountants' Coalition (Big 4 international CPA firms) and has been promoted and supported "in concept" by the Board of Public Accountancy, as evidenced by two separate Board votes on this matter in 2007.

I oppose this "no notice, no fees" mobility legislation, which would involve the following:

- Grants permanent rights to practice public accountancy in Hawaii to foreigners (non-Americans) and out-of-state CPAs without having to obtain a Hawaii CPA license or permit-to-practice.
- Hawaii already grants <u>temporary</u> permits-to-practice to accommodate out-of-state CPAs.
- Lower CPA licensing standards for foreign and out-of-state CPAs who practice in Hawaii versus higher standards that must be met by Hawaii-licensed CPAs. For

B. 2 of 3

example, Hawaii's experience requirement of 1,500 hours of audit experience or two years of public accounting experience or its equivalent is higher than the model Uniform Accountancy Act's (UAA) standard of one year of general experience. In addition, under the UAA, foreigners can take certain "substitute" foreign accounting exams in Ileu of passing the U.S. AICPA CPA exam.

- No payment of Hawali licensing fees for foreign and out-of-state CPAs practicing
  in Hawaii despite higher costs of enforcement against these foreign and out-ofstate CPA practitioners. Hawaii CPAs would have to shoulder the entire burden
  of the state's CPA licensing fees, and those fees would probably be increased
  with the loss of fees from foreign and out-of-state practitioners and increased
  enforcement costs against foreign and out-of-state practitioners.
- <u>No notice</u> to the Hawaii Board of Public Accountancy by foreigners or out-of-state CPAs practicing public accountancy in Hawaii. Hawaii consumers could no longer readily determine who is allowed to practice as a CPA in Hawaii without searching through 54 other accounting jurisdictions.
- No restriction on solicitation in Hawaii by foreign or out-of-state CPAs.
- No Hawaii professional continuing education requirements that must be met by foreign or out-of-state practitioners in contrast to continuing professional education required for Hawaii CPAs.
- No similar practice rights for Hawaii CPA practitioners in other states or countries unless other states and countries enact this legislation. Only a handful (approximately 10) of primarily Midwest states have enacted similar legislation.
- State legislative control of licensing matters for foreign and out-of-state CPAs practicing in Hawaii would be relinquished to the AICPA and NASBA, two large, national, private membership organizations. The proposed legislation contemplates the AICPA/NASBA Uniform Accountancy model act (UAA) as the determining authority as to which foreign and out-of-state CPAs can permanently practice in Hawaii without a Hawaii license and permit-to-practice. If enacted, the AICPA and NASBA can and will modify each state's licensing laws whenever they modify the UAA, without legislative hearings or input from Hawaii consumers or other interested parties.
- International "mobility" provisions will likely result in a net loss of accounting jobs for Hawaii residents since foreigners will be filling those jobs through foreign insourcing.
- Fabricates a false solution for a problem that doesn't exist. Although others have argued that mobility legislation is necessary to allow practitioners to prepare out-of-state tax returns because of the new electronic age, CPAs and other tax practitioners have been preparing out-of-state tax returns for decades as a matter of practice, and the Hawaii State Tax Department has no restriction on out-of-state tax preparers preparing Hawaii tax returns.

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I urge this committee to oppose HB2258 for the reasons stated above, and because I strongly disagree with the Board's position on this matter. Thank you for this opportunity to testify.

Respectfully submitted,

Jane Green Rodgers, CPA

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# LATE TESTIMONY

NIWAO ROBERTS

Certified Public Accountants, A Professional Corporation

# Before the Committee on Consumer Protection And Commerce

Monday, February 4, 2008 at 2:00 p.m. Conference Room 325

Re: Opposition to HB 2258
Relating to Public Accountancy

Testimony of John W. Roberts

Chair Herkes, Vice-chair McKelvey, and committee members:

l oppose HB2258 for three reasons. First, it places overly broad discretionary powers on the details of implementation in the hands of a seemingly dysfunctional Board of Public Accountancy. Second, it allows foreign and out-of-state CPAs to practice public accountancy in Hawaii on a permanent basis without a Hawaii license or permit to practice, and without paying fees or giving notice to the Board of Public Accountancy. This will place Hawaii-based CPAs at a competitive disadvantage for work in their own state. Third, it will result in the loss of jobs and tax revenues for the State of Hawaii. In the interest of time, I will limit the rest of my testimony to the third reason – loss of Hawaii jobs and tax revenues.

I am a CPA and principal in the Maui CPA firm of Niwao & Roberts, CPAs, a P. C. From time to time we perform work for foreign clients, and have even flown overseas to represent clients before a foreign tax authority. In addition, I have lived and worked overseas for many years, and speak other languages. In short, I am familiar with international business and globalization.

Our firm employs Hawaii residents. Both our firm and our employees pay taxes, including social security and medicare taxes so that our employees and other citizens can draw on these trust funds in their retirement years. HB 2258 would allow low-cost foreign labor from developing nations to fly into Hawaii, work temporarily, then leave. Do you believe that they will have a portion of their pay checks, which will be paid into accounts at foreign banks in their home countries, withheld for U.S. and Hawaii income, social security, and medicare taxes? Even

if they did, would the taxes on their lower pay cover the lost taxes from the higher paid Hawaii citizens whose jobs they will take? If you think the social security and medicare trust funds are underfunded now, imagine what will happen when Hawaii professionals are replaced by temporary, less-expensive foreign labor.

How many jobs are at risk? I have enclosed a copy of an article from the March 28, 2007 edition of <u>The Wall Street Journal</u> entitled "Pain From Free Trade Spurs Second Thoughts" for your reference. In that article, Dr. Alan S. Blinder, a Princeton University economist and former Federal Reserve Board vice chairman, reversed his long held position that free trade enriches the U.S. On page four of the article he estimates that 1,815,340 bookkeeping, accounting and auditing clerk jobs in the United States are at risk as highly offshorable. If we assume that these jobs are distributed according to each state's percentage of the national population, then Hawaii could stand to lose roughly 7,500 goodpaying jobs.

The estimate of 7,500 jobs is based on the risk posed by outsourcing. HB 2258 goes beyond outsourcing to what I call foreign in-sourcing, whereby foreigners will be allowed to work in Hawaii. Foreign in-sourcing may place even more Hawaii jobs at risk.

I understand why the large international accounting firms and the organizations that they control would want HB 2258 passed. Greed is a powerful force, and foreign in-sourcing could multiply current profits almost overnight. Given that two of the Big Four international firms don't even have their world headquarters in the United States, they have no special affinity to Hawaii and its citizens.

The sons and daughters of Hawaii need good paying jobs. Our government needs tax dollars to fund programs, including social security and medicare. The State of Hawaii spends millions of dollars each year in tax credits and grants to attract good-paying, non-polluting jobs to Hawaii. It makes no sense to throw away thousands of attractive jobs that we already have in order to accommodate the latest business plans of less than a handful of international businesses. Unless you have a way for the State of Hawaii to turn lead into gold, I urge you to reject HB 2258.

<sup>&</sup>lt;sup>1</sup> According to the U.S. Census Bureau website (http://.factfinder.census.gov), the U.S. population and the Hawaii population were estimated to be 303,352,132 and 1,247,951, respectively, on February 1, 2008. Applying the ratio of Hawaii population to U.S. population to the 1,815,340 of highly offshorable accounting jobs in the United States results in 7,468 accounting jobs at risk in Hawaii.

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Thank you for your consideration.

Respectfully submitted,

John W. Roberts, M.B.A., CPA

"Pain From Free Trade Spurs Second Thoughts," The Wall Street Journal, March 28, 2007 Enclosure:



FORMAT FOR PRINTING sponsored by



March 28, 2007

PAGE ONE

# JOB PROSPECTS Pain From Free Trade Spurs Second Thoughts

Mr. Blinder's Shift Spotlights Warnings Of Deeper Downside

By DAVID WESSEL and BOB DAVIS

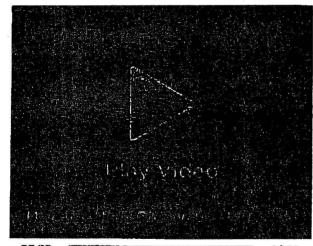
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For decades, Alan S. Blinder – Princeton University economist, former Federal Reserve Board vice chairman and perennial adviser to Democratic presidential candidates – argued, along with most economists, that free trade enriches the U.S. and its trading partners, despite the harm it does to some workers. "Like 99% of economists since the days of Adam Smith, I am a free trader down to my toes," he wrote back in 2001.

Politicians heeded this advice and, with occasional dissents, steadily dismantled barriers to trade. Yet today Mr. Blinder has changed his message — helping lead a growing band of economists and policy makers who say the downsides of trade in today's economy are deeper than they once realized.



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Alan Blinder tells the Journal's Jon Hilsenrath why he predicts that many highly skilled white collar occupations will soon be outsourced, including his own.

Mr. Blinder, whose trenchant writing style and phrase-making add to his influence, remains an implacable opponent of tariffs and trade barriers. But now he is saying loudly that a new industrial revolution — communication technology that allows services to be delivered electronically from afar — will put as many as 40 million American jobs at risk of being shipped out of the country in the next decade or two. That's more than double the total of workers employed in manufacturing today. The job insecurity those workers face today is "only the tip of a very big iceberg," Mr. Blinder says.

The critique comes as public skepticism about allowing an unfettered flow of goods, services, people and money across borders is intensifying, including some Republicans as well as many Democrats. (See related article. 1)

The rethinking is helping free-trade foes, underscoring the urgency of helping those battered by

Page 2 of 6

globalization and clouding the outcome of a hot debate: Should government encourage forces of globalization or try to restrain them?

Some trade critics are bothered by the disappointing performance of Latin America since it slashed tariffs in the 1980s and 1990s while more protectionist China and Southeast Asia sped ahead. Others are struck by the widening gap between economic winners and losers around the globe. The rethinking on trade issues is the most significant since the early 1990s when many in the U.S. worried that Japan would overtake the U.S., a fear that has since abated.

## THE GLOBALIZATION CONUNDRUM



2

Huge changes in the global economy are challenging long-held beliefs about free trade. See related data on jobs at

risk, offshoring's impact and more.<sup>3</sup>
WALL STREET JOURNAL VIDEO



Princeton University economist Alan Blinder<sup>5</sup> explains why he thinks free trade has made an estimated 30 million

to 40 million U.S. jobs winerable to outsourcing. QUESTION OF THE DAY

 What's the net effect of free trade on U.S, employment?<sup>6</sup> Some critics are going public with reservations they've long harbored quietly. Nobel laureate Paul Samuelson, whose textbook taught generations, damns "economists' over-simple complacencies about globalization" and says rich-country workers aren't always winners from trade. He made that point in a 2004 essay that stunned colleagues. Lawrence Summers, a cheerleader for trade expansion as Clinton Treasury secretary, says people who argue globalization is inevitable and retraining is enough to help displaced workers offer "pretty thin gruel" to the anxious global middle class.

Others are finding the debate moving closer to positions they've had for years. Ralph Gomory,

International Business Machines Corp.'s former chief scientist who now heads the Alfred P. Sloan Foundation, says that changing technology and the rise of China and India could make the U.S. an also-ran if it loses many of its important industries. Harvard economist Dani Rodrik says global trade negotiations should focus on erecting new barriers against globalization, not lowering them, to help poor nations build domestic industries and give rich nations more time to retrain workers.

Mr. Blinder's job-loss estimates in particular are electrifying Democratic candidates searching for ways to address angst about trade. "Alan, because of his stature, provided a degree of legitimacy to what many of us had come to feel anecdotally -- that the anxiety over outsourcing and offshoring was a far larger phenomenon than traditional economic analysis was showing," says Gene Sperling, an adviser to President Clinton and, now, to Hillary Clinton. Her rival, Barack Obama, spent an hour with Mr. Blinder earlier in this year.

#### WE NEED TO THINK LONG AND HARD'



Alan S. Blinder still considers himself a free trader but now warns loudly that the downsides of trade are deeper and

longer-lived than most free traders say. Read excerpts of his writings<sup>8</sup> and speeches over the past 20 years.

#### **GOMORY AND RODRIK: SKEPTICS**

For years, Raiph Gomory and Dani Rodrik were on the outs with the economic establishment because they argued that free traders greatly underestimated the costs of trade liberalization. Now their views are attracting greater interest.

Take a look<sup>9</sup> at their topoclastic views on trade.

Mr. Blinder's answer is not protectionism, a word he utters with the contempt that Cold Warriors reserved for communism. Rather, Mr. Blinder still believes the principle British economist David Ricardo introduced 200 years ago: Nations prosper by focusing on things they do best -- their "comparative advantage" -- and trading with other nations with different strengths. He accepts the economic logic that U.S. trade with large low-wage countries like India and China will make all of them richer -- eventually. He acknowledges that trade can create jobs in the U.S. and bolster productivity growth.

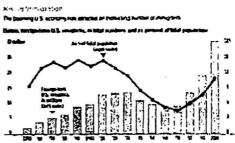
But he says the harm done when some lose jobs and

others get them will be far more painful and disruptive than trade advocates acknowledge. He wants government to do far more for displaced workers than the few months of retraining it offers today. He thinks the U.S. education system must be revamped so it prepares workers for jobs that can't easily go overseas, and is contemplating changes to the tax code that would reward companies that produce jobs that stay in the U.S.

10

# SEE A FULL PRESENTATION (\*)

His critique puts Mr. Blinder in a minority among economists, most of whom emphasize the enormous gains from trade. "He's dead wrong," says Columbia University economist Jagdish Bhagwati, who will debate Mr. Blinder at Harvard in May over his assertions about the magnitude of job losses from trade. Mr. Bhagwati says that in highly skilled fields such as medicine, law and accounting, "If we do a real balance sheet, I have no doubt we're creating far more jobs than we're losing."



Mr. Blinder says that misses his point. The original Industrial Revolution, the move from farm to factory, unquestionably boosted living standards, but triggered an enormous change in "how and where people lived, how they educated their children, the organization of businesses, the form and practices of governments." He says today's trickle of jobs overseas, where they are tethered to the U.S. by fiber-optic cables, is the beginning of a change of similar dimensions, and American society needs similarly far-reaching changes to cope. "I'm trying to convince a bunch of economists who are deeply skeptical and hard to convince," he says.

Mr. Blinder, 61 years old, a Princeton college graduate with a Ph.D. from Massachusetts Institute of Technology, has been on the Princeton faculty since 1971. He is known for his work on macroeconomics and a liberal bent captured by the title of a 1987 book, "Hard Heads, Soft Hearts: Tough-Minded Economics for a Just Society." When he talked about trade in the past, Mr. Blinder emphasized its great benefits. His undergraduate economics textbook, first published in 1979, says "the facts are not consistent" with the popular notion that "cheap foreign labor steals jobs from Americans and puts pressure on U.S. businesses to lower wages."

When Mr. Blinder went to Washington in 1993 to join President Clinton's Council of Economic Advisers, he became even more convinced of the benefits of free trade. He saw steel, aluminum and farming lobbyists fight for export subsidies or protection from imports, and then passing the costs to consumers. "I came out a much more radical free trader than I went in," he says.

As a Clinton aide, he helped sell the North American Free Trade Agreement with Mexico and Canada, although he says he disagreed with the administration pitch that it would create jobs in U.S. Economic theory teaches that trade changes the types of jobs in an economy, not the overall number. But he bowed to Mr. Clinton's political savvy. "If he had left the salesmanship to me, Nafta would have failed," he says.

Mr. Blinder left the White House after 18 months for the Fed in 1994, and immediately was mentioned as a possible successor to Alan Greenspan. He left in 1996 and returned to Princeton, where he still teaches introductory economics. Six years ago, he cashed in on his prominence by joining former Clinton banking regulator Eugene Ludwig in a firm that advises troubled banks



Page 4 of 6

and another that deciphers the Fed and other central bankers for a hefty price.

At Princeton, he began to reassess some of his views on trade. Visiting the yearly business gabfest in Davos, Switzerland, in January 2004, he heard executives talk excitedly about moving jobs overseas that not long ago seemed anchored in the U.S.

-	Most Vulnerable Selected occupations ranked by Princeton economist Alan Blinder as "highly offshorable":	
	Occupation Humber of U.S. worters	
	Computer programmers	389,090
2	Data entry keyers	296,700
	Actuaries	15,770
	Film and video editors	15,200
	Mathematicians	2,930
	Medical transcriptionists	90,380
	Interpreters and translators	21,930
İ	Economists	12,470
-	Graphic designers	178,530
	Bookdeeping, accounting	
	and auditing clerks	1,815,340
1	Microbiologists	15,250
	Financial analysts	180,910
- [		

He was silent when his former Princeton student, N. Gregory Mankiw, then chairman of President Bush's Council of Economic Advisers, unleashed a political firestorm by reciting standard theory but appearing indifferent to pain caused to those whose jobs go overseas. "Does it matter from an



Alan S. Blinder in Philadelphia

economic standpoint whether items produced abroad come on planes and ships or over fiber optic cables?" Mr. Mankiw said at a February 2004 briefing. "Well, no, the economics is basically the same....More things are tradable than...in the past, and that's a good thing."

Mr. Blinder says he agreed with Mr. Mankiw's point that the economics of trade are the same however imports are delivered. But he'd begun to wonder if the technology that allowed English-speaking workers in India to do the jobs of

American workers at lower wages was "a good thing" for many Americans. At a Princeton dinner, a Wall Street executive told Mr. Blinder how pleased her company was with the securities analysts it had hired in India. From New York Times' columnist Thomas Friedman's 2005 book, "The World is Flat," he found anecdotes about competition to U.S. workers "in walks of life I didn't know about."

Mr. Blinder began to muse about this in public. At a Council on Foreign Relations forum in January 2005 he called "offshoring," or the exporting of U.S. jobs, "the big issue for the next generation of Americans." Eight months later on Capitol Hill, he warned that "tens of millions of additional American workers will start to experience an element of job insecurity that has heretofore been reserved for manufacturing workers."

At the urging of former Clinton Treasury Secretary Robert Rubin, Mr. Blinder wrote an essay, "Offshoring: The Next Industrial Revolution?" published last year in Foreign Affairs, "The old assumption that if you cannot put it in a box, you cannot trade it is hopelessly obsolete," he wrote. "The cheap and easy flow of information around the globe...will require vast and unsettling adjustments in the way Americans and residents of other developed countries work, live and educate their children." (Read that full article. 11)

In that paper, he made a "guesstimate" that between 42 million and 56 million jobs were "potentially offshorable." Since then he has been refining those estimates, by painstakingly ranking 817 occupations, as described by the Bureau of Labor Statistics, to identify

### THE OTHER SIDE

Criticisms of Blinder's trade theories

· N.Gregory Mankiw, former chairman of the Bush Council of Economic Advisers. and Phillip L. Swagel, currently assistant Treasury

how likely each is to go overseas. From that, he derives his latest estimate that between 30 million and 40 million jobs are vulnerable.

He says the most important divide is not, as commonly argued, between jobs that require a lot of education and those that don't. It's not simply that skilled jobs stay in

secretary for economic policy. The Politics and Economics of Offshore Outsourcing, 12 2005

- McKinsey Global Institute, "U.S. Offshoring: Rethinking the Response," 13 2005
- Jagdish Baghwati et. al, "The Muddles Over ...
  Outsqurcing," 14 2004

the US and lesser-skilled jobs go to India or China. The important distinction is between services that must be done in the U.S. and those that can -- or will someday -- be delivered electronically with little degradation in quality. The more personal work of divorce lawyers isn't likely to go overseas, for instance, while some of the work of tax lawyers could be. Civil engineers, who have to be on site, could be in great demand in the U.S.; computer engineers might not be.

Mr. Blinder's warnings, and his numbers, are now firmly planted in the political debate over trade, and sometimes invoked by those whose views are distinctly more protectionist than Mr. Blinder. Richard Trumka, for instance, secretary-treasurer of the AFL-ClO, cited them in an indictment of "free market fundamentalism" and a call for "more balanced trade policies that protect the rights of workers."

Diana Farrell, head of the McKinsey Global Institute, a pro-globalization think-tank arm of the consulting firm that has done its own analysis of vulnerable jobs, calls Mr. Blinder "an alarmist" and frets about the impact he is having on politicians, particularly the Democrats who see resistance to free trade as a political winner. She insists many jobs that could go overseas won't actually go.

Ms. Farrell says Mr. Blinder's work doesn't take into account the realities of business which make exporting of some jobs impractical or which create offsetting gains elsewhere in the U.S. economy. He counters he is looking further into the future than McKinsey -- 10 or 20 years instead of five — and expects more technological change than the consultants do "even without the Buck Rogers stuff."

Mr. Blinder says there's an urgent need to retool America's education system so it trains young people for jobs likely to remain in the U.S. Just telling them to go to college to compete in the global economy is insufficient. A college diploma, he warns, "may lose its exalted 'silver bullet' status." It isn't how many years one spends in school that will matter, he says, it's choosing to learn the skills for jobs that cannot easily be delivered electronically from afar.

Similarly, he says any changes to the tax code should encourage employers to create jobs that are harder to perform overseas. While Mr. Gomory, the former IBM chief scientist, suggests tax breaks for companies that create "high value-added jobs," Mr. Blinder says the focus should be on jobs with person-to-person contact, regardless of pay and skill levels -- from child day-care providers to physicians.

Mostly he wants to shock politicians, policy makers and other economists into realizing how big a change is coming and what new sectors it will reach. "This is something factory workers have understood for a generation," he says. "It's now coming down on the heads of highly educated, politically vocal people, and they're not going to take it."

## Corrections & Amplifications

Page 6 of 6

ALAN BLINDER'S ESSAY entitled "Offshoring: The Next Industrial Revolution?" was published last year in Foreign Affairs. An earlier version of this article incorrectly said it had been published in Foreign Policy. The above article has been corrected.

Write to David Wessel at david.wessel@wsj.com15 and Bob Davis at bob.davis@wsj.com16

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- (12) http://www.aei.org/publications/filter.all,pubID.23536/pub\_detall.esp
- (13) http://www.mckinsey.com/mgi/publications/rethinking.asp
- (14) http://www.columbia.edu/~jb38/Muddles Over Outsourcing.pdf
- (15) mailto:david.wessel@wsj.com
- (16) mailto:bob.davis@wsj.com

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# LATE TESTIMONY

Larry Ikeda 77 Laukona St. Hilo, Hawaii 96720 808-935-0242

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Monday, February 4, 2008 at 2:00 PM Conference room 325

Re: Opposition to HB2258
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Testimony of Larry Ikeda

Chairman Herkes, Vice-chairman McKelvey, and Committee Members:

I oppose HB2258. I am an accountant currently working in private industry for a construction company. Prior to my career in private industry, I worked for ten years at two small CPA firms, one firm was in California, the other in Hawaii.

This bill is similar to HB939, except that it authorizes the State of Hawaii Board of Public Accountancy (Board) to enact rules that would allow less-qualified foreign and out-of-state CPAs to practice public accountancy in Hawaii on a permanent basis without a Hawaii license or permit to practice, and without payment of fees or providing notification to the Board.

This bill uses the term "mobility" which refers to a CPA being able to practice in another state without having to go through the licensing process for that state (e.g. a Hawaii CPA can perform work for a client in California without having to be licensed in the State of California). This concept now termed "mobility", was formerly promoted for a number of years as "reciprocity", "substantial equivalency", and "practice privileges" by the Hawaii Accountants' Coalition (Big 4 international CPA firms) and has been promoted and supported "in concept" by the Board, as evidenced by two separate Board votes on this matter in 2007.

I oppose HB2258 because of the following:

-this bill would grant permanent rights to practice public accountancy in Hawaii to foreigners and out-of-state CPAs without having to obtain a Hawaii CPA license or permit-to-practice. Hawaii already has a procedure in place to grant temporary permits-to-practice for out-of-state CPAs.

-foreign and out-of-state CPAs would meet lower CPA licensing standards than the standards set by the State of Hawaii. For example, Hawaii's experience requirement of 1,500 hours of audit experience and two years of public accounting experience or its equivalent is higher than the model Uniform Accountancy Act's (UAA) standard of one

Page 2 Testimony of Larry Ikeda HB2258

year of general experience. The UAA would be the licensing standard that foreign and out-of-state CPAs would have to meet. In addition, under the UAA, foreigners can take "substitute" accounting exams in lieu of passing the American Institute of Certified Public Accountants' (AICPA) examination which is the standard CPA exam adopted by all 50 states.

-Foreign and out-of state CPAs would not have to pay any Hawaii licensing fees to practice in Hawaii. Hawaii CPAs would have to shoulder the entire burden of the state's CPA licensing fees, and those fees would probably be increased with the loss of fees from foreign and out-of-state practitioners and increased enforcement costs against foreign and out-of-state practitioners.

-Board would receive no notification by foreign or out-of-state CPAs who are practicing public accountancy in Hawaii. Any complaints by Hawaii consumers to the Board would be require extraordinary efforts to investigate and enforce the complaint. Prior to engaging a CPA, Hawaii consumers would have to spend an inordinate amount of time to check a CPA's qualifications and history, if the information was available. As a minimum, the search would have to go through 54 other accounting jurisdictions but would not cover any foreign jurisdictions.

-Foreign and out-of-state CPAs would not have to meet the minimum professional continuing education requirements that must be met by all Hawaii CPAs.

-Hawaii CPAs would not have any similar practice rights in other states or countries unless other states and countries enact this same legislation. Currently, approximately 10 states (mostly in the Midwest) have enacted similar legislation.

-State control of licensing for foreign and out-of-state CPAs practicing in Hawaii would be relinquished to the AICPA and NASBA, two large, national, private membership organizations. The proposed legislation uses the AICPA/NASBA Uniform Accountancy Act (UAA) to determine which foreign and out-of-state CPAs can permanently practice in Hawaii without a Hawaii license and permit-to-practice. If enacted, the AICPA and NASBA can modify each state's licensing laws whenever they modify the UAA. The changes would occur without legislative hearings or input from Hawaii consumers or other interested parties. However, the large CPA firms have strong representation on the Board of Directors for these two organizations and has a strong influence on the actions and policies of these two organizations.

-International "mobility" provisions will likely result in a net loss of accounting jobs for Hawaii residents since foreigners will be filling those jobs through foreign insourcing. This appears to be the main reason this bill has been proposed. Large CPA firms would be able to lower their costs and take business away from smaller (i.e. local) CPA firms.

-Fabricates a false solution for a problem that doesn't exist. Although others have argued that mobility legislation is necessary to allow practitioners to prepare out-of-state tax returns, CPAs and other tax practitioners have been preparing out-of-state tax returns for decades as a matter of practice, and the Hawaii State Tax Department has no restriction on out-of-state tax preparers preparing Hawaii tax returns.

Page 3
Testimony of Larry Ikeda HB2258

<u>SUMMARY:</u> This bill does nothing for Consumer Protection; in fact this bill would jeopardize consumer safety. This bill does nothing for Hawaii CPAs, in fact, it "gives away" privileges to foreign and out-of-state accountants. This bill is a direct attack on small (local) CPA firms by the large CPA firms that would employ foreign and out-of-state accountants to lower their costs and compete with the small CPA firms for business. This bill is a disgrace to the accounting profession.

For these reasons, I urge this committee to oppose HB2258. Furthermore, I strongly disagree with the Board's position on this matter.

Thank you for this opportunity to testify.

Respectfully submitted,

Larry Ikedal

# LATE TESTIMONY

Brian M. Iwata, CPA 101 Aupuni St., #139 Hilo, HI 96720

February 2, 2008

The Honorable Representative Robert N. Herkes, Chair The Honorable Representative Angus L. McKelvey, Vice Chair Committee on Commerce, Consumer Protection, and Housing Hawaii State Capitol, Conference Room 325 415 South Beretania Street Honolulu, HI 96813

Re: Opposition to HB 2258

Relating to Public Accountancy

Chair Herkes, Vice-chair McKelvey, and committee members:

I oppose HB2258. I am a CPA from Hilo. The provision of this bill allows the Board of Public Accountancy (Board) to enact rules that could allow CPAs from other states and foreign countries to public accountancy in Hawaii on a permanent basis without a Hawaii license or permit to practice, and without payment of fees or giving notice to the Board.

In Hawaii the requirements to become a CPA is higher than the states of Washington, Oregon, California, Arizona and many of the other states. Therefore to allow CPAs from other states and countries whose requirements are lower than Hawaii to practice here creates an unfair situation for CPA candidates in Hawaii. In addition, I pay a fee for my permit to practice as a CPA in Hawaii. Therefore, to allow CPAs from other states and countries to practice in Hawaii without notification and payment of fee to practice is another unfair situation for CPAs in Hawaii.

I urge this committee to oppose HB2258.

Thank you for this opportunity to testify.

Respectfully submitted,

Burn M. Justa

Brian M. Iwata, CPA