THE SENATE TWENTY-FOURTH LEGISLATURE, 2008 STATE OF HAWAII

S.B. NO. 3251

JAN 23 2008

#### A BILL FOR AN ACT

RELATING TO EDUCATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the key to Hawaii's
 future success is a community filled with highly-educated,
 highly-qualified individuals to support the State's economy.
 The backbone of this endeavor is a strong public school system
 that equips our keiki with the knowledge, skills, and
 experiences necessary to succeed.

7 The legislature further finds that the public education 8 system in the State is in dire need of increased funding not 9 only to improve, expand, or grow new programs and facilities, 10 but merely to address the pending backlog of infrastructure and 11 facilities repair and maintenance projects in elementary, 12 middle, and high schools throughout the State, as well as within 13 the University of Hawaii system. Within the department of 14 education, the backlog for repair and maintenance continues to be a problem. In 2001, the legislature appropriated funds to 15 16 help mitigate the department of education's estimated \$640,000,000 backlog of repair and maintenance projects. 17 In

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1 2007, the estimated backlog of repair and maintenance projects 2 was \$341,000,000, which included recurring major and minor 3 repairs, ongoing cycle maintenance, service and contract 4 maintenance, nonrecurring projects, and emergency repairs. 5 Unfortunately, due in part to the governor's decision not to 6 release \$110,000,000 previously approved by the legislature during past legislative sessions for repair and maintenance 7 8 projects for the department of education, the backlog remains 9 and continues to increase. The backlog has increased to 10 approximately \$420,000,000 and is expected to increase by an 11 additional \$75,000,000 during the upcoming fiscal year.

12 Similarly, at the University of Hawaii, a backlog of repair 13 and maintenance projects has accumulated, due to the lack of 14 general funds, currently totaling approximately \$257,000,000. Existing repair and maintenance projects include not only well-15 16 documented deficiencies such as major renovations necessary to 17 Edmondson hall, athletic facilities including Cooke field, the 18 college of education office, the University laboratory school, 19 and Hamilton library, but also re-roofing, mechanical and 20 electrical systems, resurfacing, repainting, and other 21 improvements and projects to upgrade facilities at all 22 university and community college campuses.

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1 Facilities provide the centerpiece around which all other 2 educational activities exist at higher education institutions. 3 Well-maintained physical infrastructure and facilities at our 4 higher education campuses that are functional, architecturally 5 sound, aesthetically pleasing, and in compliance with building and safety codes support quality instruction, research, student, 6 7 and community services programs. Therefore, it is imperative to reinvest in the university's physical plant to ensure that the 8 9 physical infrastructure supports the mission of the institution. 10 In recent years, the legislature has passed significant initiatives to strengthen the public school system with 11 12 resources, procedures, and opportunities to make effective 13 change in the manner by which schools are organized and children 14 learn. The Reinventing Education Act of 2004 directed funds to schools based on the needs of their populations, taking into 15 account economic hardship, English as a second language, special 16 17 needs, and mobility. Additionally, the legislature has provided 18 a governance structure to charter schools to allow the decision makers to be closer to their constituency and placed an emphasis 19 20 on learning academies and experiential or applied learning 21 programs.

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1 Adequate funding for the foregoing changes and initiatives 2 continues to prove to be a challenge. Increased mandates 3 resulting from the No Child Left Behind Act and the Felix 4 consent decree, among others, have contributed to the lack of adequate funds to support public schools in the State. Despite 5 6 these increased mandates, over the past few decades, the 7 percentage of the budget allocated to education has consistently 8 decreased as well.

9 In addition to the foregoing, the early education task 10 force unveiled "Keiki first," a plan to enable eighty per cent 11 of Hawaii's four-year-olds to attend preschool. This plan 12 requires an infusion of new resources to equip our four-year-13 olds to enter kindergarten ready to learn. When fully 14 implemented, for the eighty per cent goal, \$170,000,000 per year 15 would be needed.

16 In a poll conducted by the Honolulu Advertiser in 2003, 17 seventy-seven per cent of those polled indicated that they would pay more in taxes to improve the quality of public education. 18 19 The poll also indicated that seventy-six per cent would pay more 20 taxes to make repairs to public schools. A 2004 poll, conducted 21 for Good Beginnings Alliance, indicated that sixty per cent of 22 individuals polled favored a tax increase to support universal 2008-0729 SB SMA-2.doc 

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1 preschool. The legislature believes that Hawaii residents have 2 and will continue to demonstrate a willingness to support an 3 increase in taxes to support public education in the State. 4 Tax reform, that not only includes increasing the general excise tax, but also provides tax relief, will benefit the 5 majority of taxpayers, particularly in the lower income tax 6 7 brackets, through an increased standard deduction amount, 8 exemptions from the general excise tax for certain goods and services, and tax credits, as well as by ensuring the delivery 9 10 of high-quality education and state-of-the-art facilities for 11 our keiki.

12 The purpose of this Act is to increase the general excise 13 tax, with increased revenues being allocated to support early 14 education and education in the department of education public 15 schools and the University of Hawaii. This Act shall also off-16 set the effects of the tax increase by:

17 (1) Establishing a general excise tax exemption for:
18 (A) Tuition and child care services;
19 (B) Food; and

20 (C) Over-the-counter nonprescription medications;
21 (2) Establishing tax credits, including:

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1	(A) A tax credit for individuals who volunteer their		
2	services at public schools or the University of		
3	Hawaii; and		
4	(B) An earned income tax credit; and		
5	(3) Increasing the state standard deduction amounts.		
6	SECTION 2. Chapter 235, Hawaii Revised Statutes, is		
7	amended by adding two new sections to be appropriately		
8	designated and to read as follows:		
9	" <u>§235-</u> Credit for general volunteer services performed		
10	for the public schools or the University of Hawaii. (a) Each		
11	resident individual taxpayer who files an individual income tax		
12	return for a taxable year, and who is not claimed or is not		
13	otherwise eligible to be claimed as a dependent by another for		
14	state or federal income tax purposes, may claim a credit against		
15	the tax otherwise due under this chapter in the amount of		
16	\$ , provided that the resident performed general		
17	volunteer services for at least hours in any taxable year		
18	for public schools or the University of Hawaii.		
19	(b) Notwithstanding subsection (a), the credit shall not		
20	exceed the amount of tax owed by the resident for any taxable		
21	year; nor shall any credit be granted for volunteer services		
22	provided by a resident that are normally and customarily		
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1	performed by a paid employee of public schools or the University		
2	of Hawaii for which the resident is providing services.		
3	(c) The director shall provide by rule a method of		
4	documenting the actual performance by a resident of the hours of		
5	general volunteer service required to establish eligibility for		
6	the tax credit authorized in this section. Only general		
7	volunteer services performed for public schools or the		
8	University of Hawaii shall qualify for the credit.		
9	§235- Earned income tax credit. (a) Each resident		
10	individual taxpayer who:		
11	(1) Files an individual income tax return for a taxable		
12	year; and		
13	(2) Is not claimed or is not eligible to be claimed as a		
14	dependent by another taxpayer for income tax purposes;		
15	may claim a refundable earned income tax credit. The tax		
16	credit, for the appropriate taxable year, shall be equal to		
17	twenty per cent of the earned income credit allowed under		
18	Section 32 of the Internal Revenue Code and reported as such on		
19	the resident individual's federal income tax return.		
20	(b) In the case of a part-year resident, the tax credit		
21	shall equal the amount of the tax credit calculated in		
22	subsection (a) multiplied by the ratio of adjusted gross income		
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1	attributed to this State to the entire adjusted gross income		
2	computed without regard to source in the State pursuant to		
3	section 235-5.		
4	(c) For purposes of claiming the tax credit allowed by		
5	this section, a resident individual taxpayer shall use the same		
6	filing status on the taxpayer's Hawaii income tax return as used		
7	on the taxpayer's federal income tax return for the taxable		
8	year. In the case of a husband and wife filing separately, the		
9	credit allowed may be applied against the income tax liability		
10	of either, or divided between them, as they elect.		
11	(d) The earned income tax credit shall be reduced by other		
12	tax credits allowed under this chapter. If the tax credit under		
13	this section exceeds the taxpayer's income tax liability, the		
14	excess of tax credits over liability shall be refunded to the		
15	taxpayer; provided that no refund or payment on account of the		
16	tax credits allowed by this section shall be made for amounts		
17	less than \$1.		
18	(e) All claims, including any amended claims for tax		
19	credits under this section, shall be filed on or before the end		
20	of the twelfth month following the close of the taxable year for		
21	which the tax credit may be claimed. Failure to comply with		

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1	this subs	ection shall constitute a waiver of the right to claim	
2	the tax c	redit.	
3	(f)	The director of taxation:	
4	(1)	Shall prepare such forms as may be necessary to claim	
5		a tax credit under this section;	
6	(2)	May require proof of the claim for the tax credit;	
7	(3)	Shall alert eligible taxpayers of the tax credit using	
8		appropriate and available means;	
9	(4)	Shall prepare an annual report to the governor and	
10		legislature containing:	
11		(A) The number of credits granted for the prior	
12		calendar year;	
13		(B) The total amount of the credits granted; and	
14		(C) The average value of the credits granted to	
15		taxpayers whose earned income falls within	
16		various income ranges; and	
17	(5)	May adopt rules pursuant to chapter 91 to effectuate	
18		this section.	
19	(g)	On a regular basis, the director of taxation, with the	
20	assistanc	e of the director of human services, shall calculate	
21	the value	of the refundable portion of the tax credits provided	
22	under thi	s section that qualifies for reimbursement from	
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1	temporary assistance for needy families funds. The director of		
2	taxation shall provide the director of human services with such		
3	tax credit records and information as are necessary to support		
4	draws of funds. The director of human services shall reimburse		
5	the director of taxation for the costs of providing the		
6	information required by this section.		
7	(h) Temporary assistance for needy families funds are		
8	appropriated, as provided by law in the Temporary Assistance for		
9	Needy Families Authorization Act, to the director of human		
10	services based on calculations under subsection (g) that qualify		
11	for reimbursement from the temporary assistance for needy		
12	families funds for income tax refunds. The draws of temporary		
13	assistance for needy families funds shall be made each fiscal		
14	quarter based on calculations of credits authorized by the		
15	director of taxation and shall be deposited to the credit of the		
16	general fund."		
17	SECTION 3. Chapter 237, Hawaii Revised Statutes, is		
18	amended by adding three new sections to be appropriately		
19	designated and to read as follows:		
20	" <u>§237-</u> Exemption for tuition and child care services.		
21	(a) There shall be exempted from, and excluded from the measure		
22	of, the taxes imposed by this chapter all of the gross proceeds		
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1	or income	arising from school tuition, workforce training, and	
2	child care services.		
3	(b)	For purposes of this section:	
4	(1)	"School tuition" shall mean tuition costs paid for	
5		enrollment in elementary, secondary, or post-secondary	
6		courses or institutions;	
7	(2)	"Workforce training" shall mean post-secondary	
8		activities, including seminars, workshops, courses, or	
9		customized training, that develop or enhance the	
10		skills of existing employees or members of any	
11		business or industry and shall also include any	
12		training provided to individuals, whether employed or	
13		unemployed, that is designed to meet the employment	
14		needs of the student or employer by enhancing	
15		occupational, technical, or soft (communication,	
16		computational, and interpersonal) skills;	
17	(3)	"Child care services" shall mean nonprofit or for-	
18		profit organizations or individuals providing center-	
19		based or family child care in, including but not	
20		limited to, child day care centers, including	
21		preschools, child care centers, Head Start centers,	



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1	in-home family child care, before- and after-school
2	programs, and private summer school programs.
3	§237- Exemption for food. (a) There shall be exempted
4	from, and excluded from the measure of, the taxes imposed by
5	this chapter all of the gross proceeds or income arising from
6	the manufacture, production, packaging, and sale of food items
7	within the State.
8	(b) As used in this section, "food items" means any food
9	or food product for home consumption except alcoholic beverages,
10	tobacco, and food products prepared at the place of sale or at
11	another location and sold primarily for immediate or nearly
12	immediate consumption. In the case of those persons who are
13	sixty-five years of age or older or who receive supplemental
14	security income benefits under Title XVI of the Social Security
15	Act (42 U.S.C. §1381 et. seq.), and their spouses, "food items"
16	includes meals prepared by and served in senior citizens'
17	centers, apartment buildings occupied primarily by senior
18	citizens, private nonprofit establishments (eating or otherwise)
19	that feed senior citizens, private establishments that contract
20	with the appropriate agency of the State to offer meals for
21	senior citizens at concessional prices, and meals prepared for

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1	and served to residents of federally subsidized housing for the
2	elderly.
3	The phrase "food items" may be further defined by the
4	department of taxation by rule through the enumeration of items
5	in rules or informational releases; provided that the department
6	of taxation shall consult with the federal Food and Nutrition
7	Service of the United States Department of Agriculture in
8	further defining the phrase "food items" for food stamp
9	purposes.
10	§237- Exemption for over-the-counter nonprescription
11	medications. (a) There shall be exempted from, and excluded
12	from the measure of, the taxes imposed by this chapter all of
13	the gross proceeds or income arising from the sale of over-the-
14	counter nonprescription medications.
15	(b) For purposes of this section, "over-the-counter
16	nonprescription medications" means drugs or medications that can
17	be purchased without a prescription (for example, aspirin, cough
18	syrup, and laxatives)."
19	SECTION 4. Chapter 302A, Hawaii Revised Statutes, is
20	amended by adding two new sections to be appropriately
21	designated and to read as follows:

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1	" <u>302</u>	A-A Education funding commission. (a) There is	
2	establish	ed within the department of education, for	
3	administrative purposes only, the education funding commission.		
4	The commi	ssion shall consist of seven members appointed by the	
5	governor	pursuant to section 26-34; provided that:	
6	(1)	Three members shall be appointed from a list of	
7		nominees submitted by the president of the senate and	
8		three members shall be appointed from a list of	
9		nominees submitted by the speaker of the house of	
10		representatives;	
11	(2)	Vacancies in these positions shall be filled in the	
12		same manner in which they were appointed; and	
13	(3)	Appointees shall include individuals representing the	
14		department of education, the University of Hawaii, the	
15		business community, and the Hawaii P-20 initiative.	
16	The members of the commission shall serve without compensation		
17	but shall	be reimbursed for expenses necessary for the	
18	performance of their duties.		
19	(b)	The commission shall establish dollar or percentage	
20	allocations, or a combination thereof, for moneys deposited into		
21	the education special fund for the following four-year period;		
22	provided	that funds shall be allocated to the following purposes	
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1	to support early education, public schools, and the University		
2	<u>of Hawaii:</u>		
3	(1) Repair and maintenance projects;		
4	(2) Capital improvement projects;		
5	(3) Learning materials and technology and equipment;		
6	(4) The base per pupil allocation in the weighted student		
7	formula; and		
8	(5) Workforce training.		
9	(c) The commission may seek assistance from the department		
10	and any other department or agency in conducting its review and		
11	formulating its allocation formula. All agencies shall fully		
12	cooperate with the commission and provide any necessary		
13	information to the commission upon request.		
14	(d) The commission shall submit a report of its findings		
15	and its fund allocations for the following four-year period to		
16	the legislature and the governor, no later than twenty days		
17	prior to the convening of the regular session of the legislature		
18	every four years, beginning with the regular session of 2010;		
19	provided that the commission shall meet at least annually		
20	thereafter and prepare an annual report for the legislature and		
21	the governor, no later than twenty days prior to the convening		

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of each regular session on the allocation and utilization of 1 2 funds, including the actual related usage of funds. 3 (e) The new allocation distributions shall become 4 effective July 1 of the next fiscal year and July 1 every four 5 years thereafter. 6 §302A-B Education special fund. (a) There is created in 7 the treasury of the State the education special fund, into which 8 shall be deposited general excise tax revenues collected by the 9 department of taxation under section 237-31. 10 (b) The education special fund shall be used solely for the support of early education, public schools, and the 11 12 University of Hawaii. The funds shall be allocated in the 13 manner established by the education funding commission." 14 SECTION 5. Section 235-2.4, Hawaii Revised Statutes, is 15 amended to read as follows: 16 "§235-2.4 Operation of certain Internal Revenue Code provisions; sections 63 to 530. (a) Section 63 (with respect 17 to taxable income defined) of the Internal Revenue Code shall be 18 19 operative for the purposes of this chapter, except that the 20 standard deduction amount in section 63(c) of the Internal 21 Revenue Code shall instead mean: 22 [<del>\$4,000</del>] \$8,000 in the case of: (1)



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1	(A)	A joint return as provided by section 235-93; or		
2	(B) A surviving spouse (as defined in section 2(a) of			
3		the Internal Revenue Code);		
4	(2) [ <del>\$2,</del>	<del>920</del> ] <u>\$5,840</u> in the case of a head of household (as		
5	defi	ned in section 2(b) of the Internal Revenue Code);		
6	(3) [ <del>\$2,</del>	000] §4,000 in the case of an individual who is		
7	not i	married and who is not a surviving spouse or head		
8	of he	ousehold; or		
9	(4) [ <del>\$2,</del>	000] <u>\$4,000</u> in the case of a married individual		
10	fili	ng a separate return.		
11	Section 63(c)(4) shall not be operative in this State.			
12	Section 63(c)(5) shall be operative, except that the limitation			
13	on basic standard deduction in the case of certain dependents			
14	shall be the greater of $[\$500]$ $\$1,000$ or such individual's			
15	earned income. Section 63(f) shall not be operative in this			
16	State.			
17	The standard deduction amount for nonresidents shall be			
18	calculated pursuant to section 235-5."			
19	SECTION 6. Section 237-13, Hawaii Revised Statutes, is			
20	amended to read as follows:			
21	"§237-13	Imposition of tax. There is hereby levied and		
22	shall be assess	sed and collected annually privilege taxes against		
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1 persons on account of their business and other activities in the 2 State measured by the application of rates against values of 3 products, gross proceeds of sales, or gross income, whichever is 4 specified, as follows:

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(1) Tax on manufacturers.

Upon every person engaging or continuing within 6 (A) 7 the State in the business of manufacturing, including compounding, canning, preserving, 8 9 packing, printing, publishing, milling, 10 processing, refining, or preparing for sale, 11 profit, or commercial use, either directly or 12 through the activity of others, in whole or in part, any article or articles, substance or 13 substances, commodity or commodities, the amount 14 15 of the tax to be equal to the value of the articles, substances, or commodities, 16 17 manufactured, compounded, canned, preserved, 18 packed, printed, milled, processed, refined, or 19 prepared for sale, as shown by the gross proceeds 20 derived from the sale thereof by the manufacturer or person compounding, preparing, or printing 21 22 them, multiplied by one-half of one per cent.



1 The measure of the tax on manufacturers is the (B) 2 value of the entire product for sale, regardless 3 of the place of sale or the fact that deliveries may be made to points outside the State. 4 If any person liable for the tax on manufacturers (C) 5 ships or transports the person's product, or any 6 7 part thereof, out of the State, whether in a finished or unfinished condition, or sells the 8 same for delivery to points outside the State 9 10 (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), the value of 11 12 the products in the condition or form in which they exist immediately before entering interstate 13 or foreign commerce, determined as hereinafter 14 provided, shall be the basis for the assessment 15 of the tax imposed by this paragraph. This tax 16 shall be due and payable as of the date of entry 17 18 of the products into interstate or foreign commerce, whether the products are then sold or 19 20 The department shall determine the basis not. 21 for assessment, as provided by this paragraph, as 22 follows:



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1 (i) If the products at the time of their entry into interstate or foreign commerce already 2 have been sold, the gross proceeds of sale, 3 4 less the transportation expenses, if any, incurred in realizing the gross proceeds for 5 transportation from the time of entry of the 6 products into interstate or foreign 7 8 commerce, including insurance and storage in transit, shall be the measure of the value 9 of the products; 10 If the products have not been sold at the (ii) 11 12 time of their entry into interstate or foreign commerce, and in cases governed by 13 clause (i) in which the products are sold 14

under circumstances such that the gross 15 proceeds of sale are not indicative of the 16 17 true value of the products, the value of the products constituting the basis for 18 19 assessment shall correspond as nearly as possible to the gross proceeds of sales for 20 21 delivery outside the State, adjusted as 22 provided in clause (i), or if sufficient



data are not available, sales in the State, 1 of similar products of like quality and 2 character and in similar quantities, made by 3 the taxpayer (unless not indicative of the 4 5 true value) or by others. Sales outside the 6 State, adjusted as provided in clause (i), may be considered when they constitute the 7 best available data. The department shall 8 9 prescribe uniform and equitable rules for ascertaining the values; 10

- 11 (iii) At the election of the taxpayer and with the 12 approval of the department, the taxpayer may 13 make the taxpayer's returns under clause (i) 14 even though the products have not been sold 15 at the time of their entry into interstate 16 or foreign commerce; and
- 17 (iv) In all cases in which products leave the
  18 State in an unfinished condition, the basis
  19 for assessment shall be adjusted so as to
  20 deduct the portion of the value as is
  21 attributable to the finishing of the goods
  22 outside the State.



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(2) Tax on business of selling tangible personal property;
 producing.

Upon every person engaging or continuing in the 3 (A) business of selling any tangible personal 4 property whatsoever (not including, however, 5 bonds or other evidence of indebtedness, or 6 7 stocks), there is likewise hereby levied, and 8 shall be assessed and collected, a tax equivalent to [four] five per cent of the gross proceeds of 9 10 sales of the business; provided that insofar as 11 the sale of tangible personal property is a wholesale sale under section 237-4(a)(8)(B), the 12 sale shall be subject to section 237-13.3. Upon 13 14 every person engaging or continuing within this 15 State in the business of a producer, the tax shall be equal to one-half of one per cent of the 16 gross proceeds of sales of the business, or the 17 value of the products, for sale, if sold for 18 19 delivery outside the State or shipped or transported out of the State, and the value of 20 21 the products shall be determined in the same

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manner as the value of manufactured products 1 covered in the cases under paragraph (1)(C). 2 Gross proceeds of sales of tangible property in 3 (B) interstate and foreign commerce shall constitute 4 a part of the measure of the tax imposed on 5 persons in the business of selling tangible 6 7 personal property, to the extent, under the 8 conditions, and in accordance with the provisions of the Constitution of the United States and the 9 10 Acts of the Congress of the United States which may be now in force or may be hereafter adopted, 11 12 and whenever there occurs in the State an activity to which, under the Constitution and 13 14 Acts of Congress, there may be attributed gross proceeds of sales, the gross proceeds shall be so 15 attributed. 16

17 (C) No manufacturer or producer, engaged in such
18 business in the State and selling the
19 manufacturer's or producer's products for
20 delivery outside of the State (for example,
21 consigned to a mainland purchaser via common
22 carrier f.o.b. Honolulu), shall be required to



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pay the tax imposed in this chapter for the privilege of so selling the products, and the value or gross proceeds of sales of the products shall be included only in determining the measure of the tax imposed upon the manufacturer or producer.

7 (D) When a manufacturer or producer, engaged in such business in the State, also is engaged in selling 8 the manufacturer's or producer's products in the 9 State at wholesale, retail, or in any other 10 manner, the tax for the privilege of engaging in 11 12 the business of selling the products in the State shall apply to the manufacturer or producer as 13 well as the tax for the privilege of 14 manufacturing or producing in the State, and the 15 16 manufacturer or producer shall make the returns 17 of the gross proceeds of the wholesale, retail, or other sales required for the privilege of 18 selling in the State, as well as making the 19 20 returns of the value or gross proceeds of sales of the products required for the privilege of 21 22 manufacturing or producing in the State. The



1 manufacturer or producer shall pay the tax 2 imposed in this chapter for the privilege of 3 selling its products in the State, and the value 4 or gross proceeds of sales of the products, thus 5 subjected to tax, may be deducted insofar as 6 duplicated as to the same products by the measure 7 of the tax upon the manufacturer or producer for 8 the privilege of manufacturing or producing in 9 the State; provided that no producer of 10 agricultural products who sells the products to a 11 purchaser who will process the products outside the State shall be required to pay the tax 12 13 imposed in this chapter for the privilege of 14 producing or selling those products. 15 (E) A taxpayer selling to a federal cost-plus contractor may make the election provided for by 16 17 paragraph (3)(C), and in that case the tax shall be computed pursuant to the election, 18

19 notwithstanding this paragraph or paragraph (1)20 to the contrary.

21 (F) The department, by rule, may require that a
22 seller take from the purchaser of tangible

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1		personal property a certificate, in a form
2		prescribed by the department, certifying that the
2		prescribed by the department, certifying that the
3		sale is a sale at wholesale; provided that:
4		(i) Any purchaser who furnishes a certificate
5		shall be obligated to pay to the seller,
6		upon demand, the amount of the additional
7		tax that is imposed upon the seller whenever
8		the sale in fact is not at wholesale; and
9		(ii) The absence of a certificate in itself shall
10		give rise to the presumption that the sale
11		is not at wholesale unless the sales of the
12		business are exclusively at wholesale.
13	(3) Tax	upon contractors.
14	(A)	Upon every person engaging or continuing within
15		the State in the business of contracting, the tax
16		shall be equal to [ <del>four</del> ] <u>five</u> per cent of the
17		gross income of the business.
18	(B)	In computing the tax levied under this paragraph,
19		there shall be deducted from the gross income of
20		the taxpayer so much thereof as has been included
21		in the measure of the tax levied under
22		subparagraph (A), on:

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1	(i)	Another taxpayer who is a contractor, as
2		defined in section 237-6;
3	(ii)	A specialty contractor, duly licensed by the
4		department of commerce and consumer affairs
5		pursuant to section 444-9, in respect of the
6		specialty contractor's business; or
7	(iii)	A specialty contractor who is not licensed
8		by the department of commerce and consumer
9		affairs pursuant to section 444-9, but who
10		performs contracting activities on federal
11		military installations and nowhere else in
12		this State;
13	prov	ided that any person claiming a deduction
14	unde	r this paragraph shall be required to show in
15	the	person's return the name and general excise
16	numb	er of the person paying the tax on the amount
17	dedu	cted by the person.
18	(C) In co	omputing the tax levied under this paragraph
19	agai	nst any federal cost-plus contractor, there
20	shal	l be excluded from the gross income of the
21	cont	ractor so much thereof as fulfills the
22	follo	owing requirements:

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1	(i)	The gross income exempted shall constitute
2		reimbursement of costs incurred for
3		materials, plant, or equipment purchased
4		from a taxpayer licensed under this chapter,
5		not exceeding the gross proceeds of sale of
6		the taxpayer on account of the transaction;
7		and
8	(ii)	The taxpayer making the sale shall have
9		certified to the department that the
10		taxpayer is taxable with respect to the
11		gross proceeds of the sale, and that the
12		taxpayer elects to have the tax on gross
13		income computed the same as upon a sale to
14		the state government.
15	(D) A pe	erson who, as a business or as a part of a
16	busi	ness in which the person is engaged, erects,
17	cons	structs, or improves any building or
18	stru	acture, of any kind or description, or makes,
19	cons	structs, or improves any road, street,
20	side	walk, sewer, or water system, or other
21	impr	ovements on land held by the person (whether
22	held	as a leasehold, fee simple, or otherwise),

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1 upon the sale or other disposition of the land or improvements, even if the work was not done 2 3 pursuant to a contract, shall be liable to the 4 same tax as if engaged in the business of 5 contracting, unless the person shows that at the 6 time the person was engaged in making the improvements the person intended, and for the 7 8 period of at least one year after completion of 9 the building, structure, or other improvements 10 the person continued to intend to hold and not sell or otherwise dispose of the land or 11 12 improvements. The tax in respect of the 13 improvements shall be measured by the amount of 14 the proceeds of the sale or other disposition 15 that is attributable to the erection, 16 construction, or improvement of such building or 17 structure, or the making, constructing, or improving of the road, street, sidewalk, sewer, 18 19 or water system, or other improvements. The 20 measure of tax in respect of the improvements 21 shall not exceed the amount which would have been taxable had the work been performed by another, 22



2 %

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1 subject as in other cases to the deductions allowed by subparagraph (B). Upon the election 2 of the taxpayer, this paragraph may be applied 3 notwithstanding that the improvements were not 4 5 made by the taxpayer, or were not made as a business or as a part of a business, or were made 6 with the intention of holding the same. However, 7 8 this paragraph shall not apply in respect of any proceeds that constitute or are in the nature of 9 rent; all such gross income shall be taxable 10 under paragraph (9); provided that insofar as the 11 business of renting or leasing real property 12 under a lease is taxed under section 237-16.5, 13 the tax shall be levied by section 237-16.5. 14 (4) Tax upon theaters, amusements, radio broadcasting 15 stations, etc. 16

17 (A) Upon every person engaging or continuing within
18 the State in the business of operating a theater,
19 opera house, moving picture show, vaudeville,
20 amusement park, dance hall, skating rink, radio
21 broadcasting station, or any other place at which
22 amusements are offered to the public, the tax



1	S	hall be equal to [ <del>four</del> ] <u>five</u> per cent of the
2	g	ross income of the business, and in the case of
3	a	sale of an amusement at wholesale under section
4	2	37-4(a)(13), the tax shall be subject to section
5	2	37-13.3.
6	(B) T	he department may require that the person
7	r	endering an amusement at wholesale take from the
8	1	icensed seller a certificate, in a form
9	р	rescribed by the department, certifying that the
10	s	ale is a sale at wholesale; provided that:
11	(	i) Any licensed seller who furnishes a
12		certificate shall be obligated to pay to the
13		person rendering the amusement, upon demand,
14		the amount of additional tax that is imposed
15		upon the seller whenever the sale is not at
16		wholesale; and
17	(i	i) The absence of a certificate in itself shall
18		give rise to the presumption that the sale
19		is not at wholesale unless the person
20		rendering the sale is exclusively rendering
21		the amusement at wholesale.

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Tax upon sales representatives, etc. Upon every 1 (5) person classified as a representative or purchasing 2 agent under section 237-1, engaging or continuing 3 within the State in the business of performing 4 services for another, other than as an employee, there 5 is likewise hereby levied and shall be assessed and 6 7 collected a tax equal to [four] five per cent of the 8 commissions and other compensation attributable to the services so rendered by the person. 9

10 (6) Tax on service business.

11 (A) Upon every person engaging or continuing within 12 the State in any service business or calling including professional services not otherwise 13 specifically taxed under this chapter, there is 14 15 likewise hereby levied and shall be assessed and collected a tax equal to [four] five per cent of 16 the gross income of the business, and in the case 17 of a wholesaler under section 237-4(a)(10), the 18 19 tax shall be equal to one-half of one per cent of 20 the gross income of the business.

Notwithstanding the foregoing, a wholesaler under

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section 237-4(a)(10) shall be subject to section
 237-13.3.

- 3 (B) The department may require that the person
  4 rendering a service at wholesale take from the
  5 licensed seller a certificate, in a form
  6 prescribed by the department, certifying that the
  7 sale is a sale at wholesale; provided that:
- 8 (i) Any licensed seller who furnishes a
  9 certificate shall be obligated to pay to the
  10 person rendering the service, upon demand,
  11 the amount of additional tax that is imposed
  12 upon the seller whenever the sale is not at
  13 wholesale; and
- 14 (ii) The absence of a certificate in itself shall 15 give rise to the presumption that the sale 16 is not at wholesale unless the person 17 rendering the sale is exclusively rendering 18 services at wholesale.

19 (C) Where any person engaging or continuing within
20 the State in any service business or calling
21 renders those services upon the order of or at
22 the request of another taxpayer who is engaged in

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1 the service business and who, in fact, acts as or acts in the nature of an intermediary between the 2 3 person rendering those services and the ultimate 4 recipient of the benefits of those services, so 5 much of the gross income as is received by the person rendering the services shall be subjected 6 7 to the tax at the rate of one-half of one per 8 cent and all of the gross income received by the 9 intermediary from the principal shall be 10 subjected to a tax at the rate of [four] five per 11 cent. Where the taxpayer is subject to both this 12 subparagraph and to the lowest tax rate under subparagraph (A), the taxpayer shall be taxed 13 under this subparagraph. This subparagraph shall 14 be repealed on January 1, 2006. 15

16 (D) Where any person is engaged in the business of
17 selling interstate or foreign common carrier
18 telecommunication services within and without the
19 State, other than as a home service provider, the
20 tax shall be imposed on that portion of gross
21 income received by a person from service which is
22 originated or terminated in this State and is



1 charged to a telephone number, customer, or 2 account in this State notwithstanding any other 3 state law (except for the exemption under section 237-23(a)(1)) to the contrary. If, under the 4 Constitution and laws of the United States, the 5 entire gross income as determined under this 6 paragraph of a business selling interstate or 7 8 foreign common carrier telecommunication services 9 cannot be included in the measure of the tax, the 10 gross income shall be apportioned as provided in 11 section 237-21; provided that the apportionment factor and formula shall be the same for all 12 13 persons providing those services in the State. 14 Where any person is engaged in the business of a (E) home service provider, the tax shall be imposed 15 on the gross income received or derived from 16 17 providing interstate or foreign mobile 18 telecommunications services to a customer with a 19 place of primary use in this State when such 20 services originate in one state and terminate in another state, territory, or foreign country; 21 22 provided that all charges for mobile

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telecommunications services which are billed by 1 2 or for the home service provider are deemed to be 3 provided by the home service provider at the customer's place of primary use, regardless of 4 where the mobile telecommunications originate, 5 terminate, or pass through; provided further that 6 7 the income from charges specifically derived from interstate or foreign mobile telecommunications 8 services, as determined by books and records that 9 are kept in the regular course of business by the 10 home service provider in accordance with section 11 12 239-24, shall be apportioned under any 13 apportionment factor or formula adopted under section 237-13(6)(D). Gross income shall not 14 include: 15 16 (i) Gross receipts from mobile 17 telecommunications services provided to a 18 customer with a place of primary use outside this State; 19 (ii) Gross receipts from mobile 20 21 telecommunications services that are subject 22 to the tax imposed by chapter 239;

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1 (iii) Gross receipts from mobile telecommunications services taxed under 2 section 237-13.8; and 3 Gross receipts of a home service provider 4 (iv) 5 acting as a serving carrier providing mobile telecommunications services to another home 6 7 service provider's customer. 8 For the purposes of this paragraph, "charges for mobile telecommunications services", "customer", 9 "home service provider", "mobile 10 telecommunications services", "place of primary 11 use", and "serving carrier" have the same meaning 12 13 as in section 239-22. (7) Tax on insurance producers. Upon every person engaged 14 as a licensed producer pursuant to chapter 431, there 15 is hereby levied and shall be assessed and collected a 16 17 tax equal to 0.15 per cent of the commissions due to that activity. 18 Tax on receipts of sugar benefit payments. Upon the 19 (8) amounts received from the United States government by 20 any producer of sugar (or the producer's legal 21 22 representative or heirs), as defined under and by 2008-0729 SB SMA-2.doc 37

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1 virtue of the Sugar Act of 1948, as amended, or other Acts of the Congress of the United States relating 2 3 thereto, there is hereby levied a tax of one-half of one per cent of the gross amount received; provided 4 5 that the tax levied hereunder on any amount so received and actually disbursed to another by a 6 7 producer in the form of a benefit payment shall be paid by the person or persons to whom the amount is 8 actually disbursed, and the producer actually making a 9 benefit payment to another shall be entitled to claim 10 on the producer's return a deduction from the gross 11 amount taxable hereunder in the sum of the amount so 12 disbursed. The amounts taxed under this paragraph 13 14 shall not be taxable under any other paragraph, 15 subsection, or section of this chapter. Tax on other business. Upon every person engaging or 16 (9) 17 continuing within the State in any business, trade, activity, occupation, or calling not included in the 18 19 preceding paragraphs or any other provisions of this 20 chapter, there is likewise hereby levied and shall be 21 assessed and collected, a tax equal to [four] five per cent of the gross income thereof. In addition, the 22



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1 rate prescribed by this paragraph shall apply to a
2 business taxable under one or more of the preceding
3 paragraphs or other provisions of this chapter, as to
4 any gross income thereof not taxed thereunder as gross
5 income or gross proceeds of sales or by taxing an
6 equivalent value of products, unless specifically
7 exempted."

8 SECTION 7. Section 237-15, Hawaii Revised Statutes, is
9 amended to read as follows:

"§237-15 Technicians. When technicians supply dentists or 10 physicians with dentures, orthodontic devices, braces, and 11 12 similar items which have been prepared by the technician in accordance with specifications furnished by the dentist or 13 14 physician, and such items are to be used by the dentist or physician in the dentist's or physician's professional practice 15 16 for a particular patient who is to pay the dentist or physician 17 for the same as a part of the dentist's or physician's professional services, the technician shall be taxed as though 18 19 the technician were a manufacturer selling a product to a licensed retailer, rather than at the rate of [four] five per 20 21 cent which is generally applied to professions and services."

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SECTION 8. Section 237-31, Hawaii Revised Statutes, is 1 amended to read as follows: 2 3 "§237-31 Remittances. All remittances of taxes imposed by 4 this chapter shall be made by money, bank draft, check, cashier's check, money order, or certificate of deposit to the 5 6 office of the department of taxation to which the return was 7 transmitted. The department shall issue its receipts therefor 8 to the taxpayer and shall pay the moneys into the state treasury as a state realization, to be kept and accounted for as provided 9 10 by law; provided that: The sum from all general excise tax revenues realized 11 (1)by the State that represents the difference between 12 13 \$90,000,000 and the proceeds from the sale of any 14 general obligation bonds authorized for that fiscal year for the purposes of the state educational 15 facilities improvement special fund shall be deposited 16 17 in the state treasury in each fiscal year to the 18 credit of the state educational facilities improvement 19 special fund for public school capital improvement 20 program needs; [and]

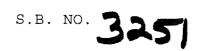
21 (2) A sum, not to exceed \$5,000,000, from all general
22 excise tax revenues realized by the State shall be



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1	deposited in the state treasury in each fiscal year to			
2	the credit of the compound interest bond reserve			
3	fund[-]; and			
4	(3) A sum, not to exceed \$ , shall be deposited			
5	in the education special fund under section 302A-B in			
6	each fiscal year in quarterly allotments."			
7	SECTION 9. In codifying the new sections added by section			
8	4 of this Act, the revisor of statutes shall substitute			
9	appropriate section numbers for the letters used in designating			
10	the new sections in this Act.			
11	SECTION 10. Statutory material to be repealed is bracketed			
12	and stricken. New statutory material is underscored.			
13	SECTION 11. This Act, upon its approval, shall apply to			
14	taxable years beginning after December 31, 2007; provided that			
15	amendments made to section 237-31, Hawaii Revised Statutes, by			
16	section 8 of this Act shall not be repealed when that section is			
17	reenacted on June 30, 2008, pursuant to section 4 of Act 304,			
18	Session Laws of Hawaii 2006.			
19				
	INTRODUCED BY: Norman Sakemoto			

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#### Report Title:

GET; Increase; Exemptions; Education Funding; EITC; Volunteers Tax Credit; Standard Deduction

#### Description:

Increases the general excise tax to fund state education costs; exempts groceries, over-the-counter nonprescription medications, education and child care costs from the general excise tax; establishes a state earned income tax credit and a volunteer tax credit for individual taxpayers providing volunteer services in public schools. Increases the standard deduction.

