## JAN 18 2008

# A BILL FOR AN ACT

RELATING TO PUBLIC ACCESS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Hawaii's four public, educational, and
  2 governmental access organizations, Olelo Community Television;
- 3 Akaku: Maui Community Television; Ho'ike: Kauai Community
- 4 Television; and Na Leo o Hawaii provide equipment and
- 5 infrastructure for public, educational, and governmental access
- 6 in all four counties. They are charged with the mission of
- 7 providing nondiscriminatory access to facilities and channels
- $oldsymbol{8}$  and serving all three segments--public, education, and
- ${f 9}$  government--equitably. Yet input from the public on its needs
- 10 has been virtually ignored, while the educational and
- 11 governmental entities' requests have been fulfilled and continue
- 12 to be the major focus of the access organizations.
- 13 Access organizations have been alleged to be spending
- 14 inordinate amount of funds on in-house productions, which have
- 15 preempted scheduling from certified clients who pay out of
- 16 pocket, turning the face of public, education, and government

- 1 access toward the corporate world and away from underserved
- 2 segments of the public.
- 3 Allegations of wrongdoing have arisen in regard to the
- 4 department of commerce and consumers affairs, which regulates
- 5 the access organizations. These allegations include possible
- 6 partisan preferential treatment of candidates for recent state
- 7 and federal elections, allegations of malfeasance by department
- 8 of commerce and consumer affairs personnel, and forcing the
- 9 access corporations to change their bylaws to give majority
- 10 board appointment power to the director of commerce and consumer
- 11 affairs. There was also an allegation of wrongdoing in the
- 12 governor's refusal to appoint members to the cable advisory
- 13 committee during crucial times.
- 14 Allegations have also arisen against the access
- 15 organizations themselves, including accusations that there was
- 16 interference with nondiscriminatory access to facilities and
- 17 channels, closing meetings to the public, and an emphasis on the
- 18 access organizations creating their own content rather than
- 19 facilitating the public with creating their own.
- 20 Furthermore, now that there is only one statewide cable
- 21 monopoly, there is concern that self-dealing can and will arise
- 22 between the department of commerce and consumer affairs, the



- 1 access organizations boards, the majority of which are appointed
- 2 by the department of commerce and consumer affairs and the
- 3 minority of which are appointed by the cable company, and the
- 4 cable company.
- 5 The State does not stand helpless in the face of these
- 6 serious allegations of impropriety and wrongdoing. These
- 7 organizations, while ostensibly private, are so closely entwined
- 8 with the State that the office of information practices issued
- 9 an opinion in 2003 involving two of the organizations, stating
- 10 that they should be considered agencies of the State for the
- 11 purposes of having to comply with chapter 92F, Hawaii Revised
- 12 Statutes, the Uniform Information Practices Act. The office's
- 13 rationale would apply equally to all four organizations. Since
- 14 2003, no opinion has been issued to the contrary. Accordingly,
- 15 the legislature finds that, as the access organizations are
- 16 state agencies for the purposes of the Uniform Information
- 17 Practices Act, so too are they state agencies for the purpose of
- 18 financial and management audits. The purpose of this Act is to
- 19 require audits of the public, educational, and governmental
- 20 access organizations.
- 21 SECTION 2. The auditor shall perform financial and
- 22 management audits of Olelo Community Television; Akaku: Maui



6

He dhan J

- 1 Community Television; Ho'ike: Kauai Community Television; and
- 2 Na Leo o Hawaii. The auditor shall report findings and
- 3 recommendations to the legislature no later than July 1, 2009.
- 4 The auditor may audit each organization individually.
- 5 SECTION 3. This Act shall take effect on July 1, 2008.

INTRODUCED BY:

### Report Title:

Public, Education, and Government Access Organizations; Audit

## Description:

Requires the auditor to perform a financial and managerial audit of the public, education, and government access organizations.