A BILL FOR AN ACT

RELATING TO SUSTAINABILITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. During the 2005 special session, the
2	legislature adopted Act 8, Special Session Laws of Hawaii 2005,
3	which created the Hawaii 2050 task force to review the Hawaii
4	state plan and the State's planning process, and required the
5	office of the auditor to prepare and submit to the legislature
6	the Hawaii 2050 sustainability plan. In enacting Act 8, the
7	legislature expressed its belief that government is responsible
8	for resolving daily and immediate issues and public needs, while
9	providing guidance to assure a sustainable future and outlook.
10	The creation of the Hawaii 2050 sustainability plan comes
11	as the State faces a growing number of pressing issues,
12	including the steady deterioration of public infrastructure;
13	lack of affordable housing; continued reliance on a
14	service-based economy; vulnerability of Hawaii in a volatile
15	global energy market; possible interruptions in travel and
16	critical food supplies; threats to fragile island ecosystems;
17	and ever increasing numbers of residents and visitors. These

- 1 issues all raise questions about the long term limits of growth
- 2 in the State and motivate the need to begin planning and action
- 3 to assure Hawaii's future.
- 4 Addressing and solving issues critical to Hawaii's way of
- 5 life and natural resources requires coordinated community
- 6 efforts to produce comprehensive, long-range planning policies
- 7 and actions. Within that context, the Hawaii 2050
- 8 sustainability task force and plan have revitalized the State's
- 9 long-term planning process to better guide the future
- 10 development of Hawaii.
- 11 There are several existing state agencies and offices, or
- 12 state officer duties and responsibilities, which focus on and
- 13 serve various functions in achieving and maintaining a more
- 14 sustainable future for the State, including the commission on
- 15 water resource management, the duties and responsibilities of
- 16 the energy resources coordinator, the Hawaii community
- 17 development authority, the land use commission, the office of
- 18 environmental quality control, and the office of planning.
- 19 Although these state agencies and officials strive to develop
- 20 and set forth policies relating to various aspects of
- 21 sustainability, they are each placed under different state
- 22 departments for administrative purposes. Combining these state



- 1 agencies and certain duties and responsibilities under a single
- 2 state department will enable these agencies to unify their
- 3 sustainability efforts under a single administrative umbrella.
- 4 Thus, establishing a new department dedicated to planning and
- 5 sustainability creates, clarifies, and concentrates the State's
- 6 long-range planning and sustainability initiatives, policies,
- 7 and efforts by using existing agencies and offices rather than
- 8 creating an additional layer of government.
- 9 The purpose of this Act is to establish within the
- 10 executive branch of state government a new department of
- 11 planning and sustainability to address issues regarding the
- 12 long-range planning of the State, to coordinate policies and
- 13 actions relating to state planning and sustainability, and to
- 14 provide a comprehensive sustainability agenda for the State.
- 15 PART I
- 16 SECTION 2. Chapter 26, Hawaii Revised Statutes, is amended
- 17 by adding a new section to be appropriately designated and to
- 18 read as follows:
- 19 "S26- Department of planning and sustainability. (a)
- 20 There is established the department of planning and
- 21 sustainability that shall be headed by a single executive to be
- 22 known as the director of planning and sustainability.

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1	The	department shall:
2	(1)	Undertake statewide long-range planning and
3		sustainability activities;
4	(2)	Undertake energy development and management;
5	(3)	Provide sustainability research and analysis; and
6	(4)	Encourage, develop, and implement plans for Hawaii's
7		agriculture and food supply, land use, community
8		development and housing, economy, environment, energy,
9		natural resources, lifestyle, and culture through
10		programs established by law.
11	<u>(b)</u>	The following are placed in the department of planning
12	and susta	inability for administrative purposes as defined by
13	section 2	6-35:
14	<u>(1)</u>	The commission on water resource management;
15	(2)	The duties and responsibilities of the energy
16		resources coordinator;
17	(3)	The Hawaii community development authority;
18	(4)	The land use commission;
19	<u>(5)</u>	The office of environmental quality control;
20	<u>(6)</u>	The office of planning; and
21	(7)	Any other board or commission as shall be provided by
22		law."

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         SECTION 3. Section 26-4, Hawaii Revised Statutes, is
2
    amended to read as follows:
3
         "§26-4 Structure of government. Under the supervision of
    the governor, all executive and administrative offices,
4
5
    departments, and instrumentalities of the state government and
    their respective functions, powers, and duties shall be
6
    allocated among and within the following principal departments
7
8
    that are hereby established:
9
         (1) Department of human resources development (Section
10
              26-5);
              Department of accounting and general services (Section
11
         (2)
12
              26-6);
13
         (3)
              Department of the attorney general (Section 26-7);
              Department of budget and finance (Section 26-8);
14
         (4)
              Department of commerce and consumer affairs (Section
15
         (5)
16
              26-9);
17
         (6)
              Department of taxation (Section 26-10);
              University of Hawaii (Section 26-11);
18
         (7)
19
         (8)
              Department of education (Section 26-12);
              Department of health (Section 26-13);
20
         (9)
              Department of human services (Section 26-14);
21
        (10)
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1
        (11)
              Department of land and natural resources (Section
 2
              26-15);
              Department of agriculture (Section 26-16);
 3
        (12)
 4
        (13)
              Department of Hawaiian home lands (Section 26-17);
 5
              Department of business, economic development, and
        (14)
 6
              tourism (Section 26-18);
 7
        (15)
              Department of transportation (Section 26-19);
8
              Department of labor and industrial relations (Section
        (16)
 9
              26-20);
10
        (17)
              Department of defense (Section 26-21);
11
        (18)
              Department of public safety (Section 26-14.6) [-]; and
              Department of planning and sustainability (Section
12
        (19)
13
              26-)."
14
         SECTION 4. Section 26-52, Hawaii Revised Statutes, is
15
    amended to read as follows:
16
         "§26-52 Department heads and executive officers.
    salaries of the following state officers shall be as follows:
17
18
              The salary of the superintendent of education shall be
         (1)
19
              set by the board of education at a rate no greater than
              $150,000 a year;
20
              The salary of the president of the University of Hawaii
21
         (2)
22
              shall be set by the board of regents;
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1	(3)	Effective July 1, 2004, the salaries of all department
2		heads or executive officers of the departments of
3		accounting and general services, agriculture, attorney
4		general, budget and finance, business, economic
5		development, and tourism, commerce and consumer
6		affairs, Hawaiian home lands, health, human resources
7		development, human services, labor and industrial
8		relations, land and natural resources, public safety,
9		planning and sustainability, taxation, and
10		transportation shall be as last recommended by the
11		executive salary commission. Effective July 1, 2007,
12		and every six years thereafter, the salaries shall be
13		as last recommended by the commission on salaries
14		pursuant to section 26-56, unless rejected by the
15		legislature; and

(4) The salary of the adjutant general shall be \$85,302 a year. Effective July 1, 2007, and every six years thereafter, the salary of the adjutant general shall be as last recommended by the commission on salaries pursuant to section 26-56, unless rejected by the legislature, except that if the state salary is in conflict with the pay and allowance fixed by the tables

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              of the regular army or air force of the United States,
 2
              the latter shall prevail."
 3
                                  PART II
         SECTION 5. The Hawaii Revised Statutes is amended by
 4
 5
    adding a new chapter to be appropriately designated and to read
 6
    as follows:
 7
                                 "CHAPTER
                DEPARTMENT OF PLANNING AND SUSTAINABILITY
8
9
             -1 Definitions. The following terms, whenever used in
10
    this chapter, shall have the following respective meanings,
11
    unless a different meaning clearly appears in the context.
12
         "Department" means the department of planning and
13
    sustainability.
14
         "Director" means the director of planning and
15
    sustainability.
             -2 General objectives of the department.
16
17
    shall be the objective of the department of planning and
18
    sustainability to make broad policy determinations with respect
19
    to long-range planning and sustainability issues in the State.
20
    The department shall endeavor to gain an understanding of those
21
    functions and activities of other governmental agencies and of
    private agencies that relate to the fields of state planning and
22
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- 1 sustainability. It shall at all times encourage initiative, 2 creative thinking, and community engagement and perspective in 3 harmony with the objectives of the department. 4 (b) The department shall have sole jurisdiction over: 5 (1) The commission on water resource management; 6 (2) The duties and responsibilities of the energy 7 resources coordinator; 8 (3) The Hawaii community development authority; 9 The land use commission: (4)10 (5) The office of environmental quality control; 11 (6) The office of planning; and 12 Any other boards and commissions as provided by law. (7) 13 -3 Powers and duties of the department. (a) 14 department of planning and sustainability shall effectively 15 administer programs to address issues regarding the long-range planning of the State, coordinate policies and actions relating 16 17 to state planning and sustainability, and provide a 18 comprehensive sustainability agenda for the State. To carry out these responsibilities, the department 19 (b)
- 21 (1) Coordinate and implement long-range state plans and 22 sustainability plans;

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20

shall:

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1	(2)	Conduct research, and collect and analyze data on
2		sustainability indicators;
3	(3)	Develop sustainability indicators and benchmarks to
4		assist in long-range state planning;
5	(4)	Publish and promote annual reports regarding state
6		planning and sustainability initiatives, analyses, and
7		accomplishments;
8	(5)	Direct and coordinate ongoing public awareness and
9		education campaigns relating to sustainability;
10	(6)	Conduct periodic reviews and audits of sustainability
11		activities occurring statewide;
12	(7)	Coordinate functions and activities of other
13		governmental agencies and of private agencies that
14		relate to the fields of state planning and
15		sustainability;
16	(8)	Coordinate statewide policies and actions relating to
17		state planning and sustainability;
18	(9)	Enter into contracts and take all actions deemed
19		necessary and appropriate for the proper and efficient
20		administration of the department; and
21	(10)	Conduct other activities as are consistent with this
22		chapter.

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1
             -4 Jurisdiction. The following are placed in the
         S
2
    department of planning and sustainability for administrative
3
    purposes pursuant to section 26-35:
4
              The commission on water resource management (chapter
         (1)
5
              174C);
         (2)
              The duties and responsibilities of the energy
6
7
              resources coordinator (chapter 196);
8
              The Hawaii community development authority (chapter
         (3)
9
              206E);
10
              The land use commission (chapter 205);
         (4)
              The office of environmental quality control (chapter
11
         (5)
12
              341);
13
         (6)
              The office of planning (chapter 225M); and
14
             Any other board or commission as shall be provided by
         (7)
15
              law.
             -5 Director of planning and sustainability. The
16
    director of planning and sustainability shall be the director of
17
18
    the office of planning as defined in section 225M-2. The office
    of planning shall be the lead agency for administrative
19
20
    purposes.
21
             -6 Cooperation from other agencies. All state and
22
    county agencies shall cooperate with the department and render
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- 1 all assistance requested by the department in carrying out the purposes of this chapter. 2 3 -7 Rules. The department shall adopt rules pursuant 4 to chapter 91 as necessary to carry out the purposes of this 5 chapter." 6 PART III 7 SECTION 6. Section 174C-6, Hawaii Revised Statutes, is 8 amended by amending subsection (a) to read as follows: 9 "(a) There shall be a first deputy to the chairperson of 10 the commission on water resource management [("deputy]), to be 11 known as the deputy for water resource management $[\frac{u}{r}]_{r}$ who shall 12 be in addition to any other first deputy to the [chairperson as 13 the chairperson of the board of land and natural resources.] 14 director of planning and sustainability. The deputy shall have 15 experience in the area of water resources and shall be appointed 16 by the [chairperson] director of planning and sustainability with the approval of a majority of the commission." 17 18 SECTION 7. Section 174C-7, Hawaii Revised Statutes, is 19 amended by amending subsection (b) to read as follows:
 - subject to confirmation by the senate, in a manner prescribed in subsection (d). Each member shall have substantial experience SB2555 SD2 LRB 08-2199.doc

"(b) Five members shall be appointed by the governor



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- 1 in the area of water resource management; provided that at least
- 2 one member shall have substantial experience or expertise in
- 3 traditional Hawaiian water resource management techniques and in
- 4 traditional Hawaiian riparian usage such as those preserved by
- 5 section 174C-101. The [chairperson of the board of land and
- 6 natural resources] director of planning and sustainability shall
- 7 be the chairperson of the commission. The director of health
- 8 shall serve as an ex officio voting member."
- 9 SECTION 8. Section 196-3, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- 11 "\$196-3 Energy resources coordinator. The director of
- 12 [business, economic development, and tourism] planning and
- 13 sustainability shall serve as energy resources coordinator."
- 14 SECTION 9. Section 201-2, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "S201-2 General objective, functions, and duties of
- 17 department. It shall be the objective of the department of
- 18 business, economic development, and tourism to make broad policy
- 19 determinations with respect to economic development in the State
- 20 and to stimulate through research and demonstration projects
- 21 those industrial and economic development efforts that offer the
- 22 most immediate promise of expanding the economy of the State.



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    The department shall endeavor to gain an understanding of those
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    functions and activities of other governmental agencies and of
3
    private agencies that relate to the field of economic
4
    development. It shall, at all times, encourage initiative and
5
    creative thinking in harmony with the objectives of the
6
    department.
7
         [The department of business, economic development, and
8
    tourism shall have sole jurisdiction over the land use
9
    commission under chapter 205, state planning under chapter 225M,
10
    and the Hawaii State Planning Act under chapter 226. Due to the
    inherently interdependent functions of development, planning,
11
12
    and land use, these functions shall not be transferred by
13
    executive order, directive, or memorandum, to any other
14
    department, nor shall these functions be subject to review or
15
    approval by any other department.]"
         SECTION 10. Section 225M-2, Hawaii Revised Statutes, is
16
17
    amended by amending subsection (a) to read as follows:
18
         "(a)
               There is established within the department of
19
    [business, economic development, and tourism] planning and
    sustainability an office of planning. The head of the office
20
    shall be known as the director of the office of planning,
21
    referred to in this chapter as director[-], and who shall also
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1 be the director of planning and sustainability. The director 2 shall have[+] training in the field of urban or regional 3 planning, public administration, or other related fields; 4 experience in programs or services related to governmental 5 planning; and experience in a supervisory, consultative, or 6 administrative capacity. The director shall be nominated by the 7 governor and, by and with the advice and consent of the senate, 8 appointed by the governor without regard to chapter 76[, and 9 shall be compensated at a salary level set by the governor]. 10 The director shall be included in any benefit program generally 11 applicable to the officers and employees of the State. 12 director shall retain such staff as may be necessary for the 13 purposes of this chapter, in conformity with chapter 76. 14 director shall report to the director of business, economic 15 development, and tourism and shall not be required to report 16 directly to any other principal executive department.] " 17 PART IV 18 SECTION 11. (a) In order that the new department of 19 planning and sustainability can be initially operational by July 20 1, 2010, on the information required under this section the 21 governor shall appoint a management team and may hire necessary

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1
    staff, who shall be exempt from chapter 76, Hawaii Revised
2
    Statutes, to:
              Develop the appropriate transition plans;
3
         (1)
4
         (2)
              Rework position descriptions;
5
         (3)
              Revise personnel classifications;
6
         (4)
              Develop an organizational structure;
7
         (5)
              Prepare a proposed budget;
              Draft and submit proposed legislation; and
8
         (6)
9
         (7)
              Attend to other administrative details.
10
              The governor shall report to the legislature, no later
         (b)
11
    than twenty days before the convening of the regular session of
12
    2010.
13
         SECTION 12. (a) The revisor of statutes shall replace, as
14
    appropriate, any reference to the department or board of land
15
    and natural resources with the department of planning and
    sustainability, and any reference to the chairperson of the
16
17
    board of land and natural resources with the director of
    planning and sustainability in chapter 174C, Hawaii Revised
18
19
    Statutes.
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development, and tourism with the department of planning and SB2555 SD2 LRB 08-2199.doc

any reference to the department of business, economic

(b) The revisor of statutes shall replace, as appropriate,



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- 1 sustainability, and any reference to the director of business,
- 2 economic development, and tourism with the director of planning
- 3 and sustainability in chapter 196, Hawaii Revised Statutes.
- 4 (c) The revisor of statutes shall replace, as appropriate,
- 5 any reference to the department of business, economic
- 6 development, and tourism with the department of planning and
- 7 sustainability in chapter 205, Hawaii Revised Statutes.
- 8 (d) The revisor of statutes shall replace, as appropriate,
- 9 any reference to the department of business, economic
- 10 development, and tourism with the department of planning and
- 11 sustainability, and any reference to the director of business,
- 12 economic development, and tourism with the director of planning
- 13 and sustainability in chapter 206E, Hawaii Revised Statutes.
- 14 (e) The revisor of statutes shall replace, as appropriate,
- 15 any reference to the department of business, economic
- 16 development, and tourism with the department of planning and
- 17 sustainability in chapter 225M, Hawaii Revised Statutes.
- (f) The revisor of statutes shall replace, as appropriate,
- 19 any reference to the department of health with the department of
- 20 planning and sustainability in chapter 341, Hawaii Revised
- 21 Statutes.

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         SECTION 13. The revisor of statutes shall replace as
2
    appropriate the reference to a department with the department of
    planning and sustainability in all statutes that make reference
3
4
    to a department to which the placement of the commission,
5
    coordinator, authority, and offices listed in section -4,
6
    Hawaii Revised Statutes, is made for administrative purposes.
7
         SECTION 14. For the purpose of establishing a salary for
8
    the initial director of planning and sustainability, the salary
9
    for the initial director of planning and sustainability shall be
10
    the same as the chairperson of the board of land and natural
11
    resources. Thereafter, the director's salary shall be
12
    determined by the next convened executive salary commission.
13
         SECTION 15. All rights, powers, functions, and duties of
14
    the commission on water resource management, the energy
15
    resources coordinator, the Hawaii community development
    authority, the land use commission, the office of environmental
16
    quality control, and the office of planning are transferred to
17
18
    the department of planning and sustainability.
19
         All officers and employees whose functions are transferred
    by this Act shall be transferred with their functions and shall
20
    continue to perform their regular duties upon their transfer,
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22
    subject to the state personnel laws and this Act.
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         No officer or employee of the State having tenure shall
2
    suffer any loss of salary, seniority, prior service credit,
3
    vacation, sick leave, or other employee benefit or privilege as
4
    a consequence of this Act, and such officer or employee may be
5
    transferred or appointed to a civil service position without the
6
    necessity of examination; provided that the officer or employee
7
    possesses the minimum qualifications for the position to which
8
    transferred or appointed; and provided that subsequent changes
9
    in status may be made pursuant to applicable civil service and
10
    compensation laws.
11
         An officer or employee of the State who does not have
12
    tenure and who may be transferred or appointed to a civil
13
    service position as a consequence of this Act shall become a
14
    civil service employee without the loss of salary, seniority,
15
    prior service credit, vacation, sick leave, or other employee
16
    benefits or privileges and without the necessity of examination;
17
    provided that such officer or employee possesses the minimum
18
    qualifications for the position to which transferred or
19
    appointed.
20
         If an office or position held by an officer or employee
    having tenure is abolished, the officer or employee shall not
21
22
    thereby be separated from public employment, but shall remain in
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- 1 the employment of the State with the same pay and classification
- 2 and shall be transferred to some other office or position for
- 3 which the officer or employee is eligible under the personnel
- 4 laws of the State as determined by the head of the department or
- 5 the governor.
- 6 SECTION 16. All appropriations, records, equipment,
- 7 machines, files, supplies, contracts, books, papers, documents,
- 8 maps, and other personal property heretofore made, used,
- 9 acquired, or held by the commission on water resource
- 10 management, the energy resources coordinator, the Hawaii
- 11 community development authority, the land use commission, the
- 12 office of environmental quality control, and the office of
- 13 planning relating to the functions transferred to the department
- 14 of planning and sustainability shall be transferred with the
- 15 functions to which they relate.
- 16 SECTION 17. All deeds, leases, contracts, loans,
- 17 agreements, permits, or other documents executed or entered into
- 18 by or on behalf of the commission on water resource management,
- 19 the energy resources coordinator, the Hawaii community
- 20 development authority, the land use commission, the office of
- 21 environmental quality control, and the office of planning
- 22 pursuant to the provisions of the Hawaii Revised Statutes, which



- 1 are reenacted or made applicable to the department of planning
- 2 and sustainability by this Act, shall remain in full force and
- 3 effect. Effective July 1, 2010, every reference to the former
- 4 department from which the commission on water resource
- 5 management, the energy resources coordinator, the Hawaii
- 6 community development authority, the land use commission, the
- 7 office of environmental quality control, and the office of
- 8 planning were transferred shall be construed as a reference to
- 9 the department of planning and sustainability.
- 10 SECTION 18. All rules, policies, guidelines, and other
- 11 material adopted or developed by the commission on water
- 12 resource management, the energy resources coordinator, the
- 13 Hawaii community development authority, the land use commission,
- 14 the office of environmental quality control, and the office of
- 15 planning to implement provisions of the Hawaii Revised Statutes,
- 16 which are reenacted or made applicable to the department of
- 17 planning and sustainability by this Act, shall remain in full
- 18 force and effect until amended or repealed by the department of
- 19 planning and sustainability pursuant to chapter 91, Hawaii
- 20 Revised Statutes. In the interim, every reference in those
- 21 rules, policies, procedures, guidelines, and other material to
- 22 the former department from which the commission on water

- 1 resource management, the energy resources coordinator, the
- 2 Hawaii community development authority, the land use commission,
- 3 the office of environmental quality control, and the office of
- 4 planning were transferred is amended to refer to the department
- 5 of planning and sustainability.
- 6 SECTION 19. It is the intent of this Act not to jeopardize
- 7 the receipt of any federal aid nor to impair the obligation of
- 8 the State or any agency thereof to the holders of any bond
- 9 issued by the State or by any agency, and to the extent, and
- 10 only to the extent, necessary to effectuate this intent, the
- 11 governor may modify the strict provisions of this Act, but shall
- 12 promptly report any modification with reason therefor to the
- 13 legislature at its next session thereafter for review by the
- 14 legislature.
- 15 SECTION 20. All acts passed during this regular session of
- 16 2008, whether enacted before or after the passage of this Act,
- 17 shall be amended to conform to this Act unless these acts
- 18 specifically provide that this Act is being amended.
- 19 SECTION 21. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.

- 1 SECTION 22. This Act shall take effect on July 1, 2050;
- 2 provided that section 11 shall take effect on July 1, 2008 for
- 3 implementation on July 1, 2010.

Report Title:

Department of Planning and Sustainability; Establishment

Description:

Creates a department of planning and sustainability by combining the office of planning, commission on water resource management, energy resources coordinator responsibilities, land use commission, office of environmental quality control, and Hawaii community development authority. (SB2555 SD2)