# A BILL FOR AN ACT

RELATING TO MENTAL HEALTH.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I	
2	SECTION 1. Senate Concurrent Resolution No. 117, S.D. 1,	
3	H.D. 1, adopted by the twenty-third Hawaii state legislature in	
4	2006 called for the governor to convene a task force to	
5	"evaluate and recommend possible procedural, statutory, and	
6	public policy changes to minimize the census at Hawaii State	
7	Hospital and promote community based health services for	
8	forensic patients." The purpose of this part is to enact the	
9	recommendations made by that task force.	
10	SECTION 2. Chapter 334, Hawaii Revised Statutes, is	
11	amended by adding a new section to be appropriately designated	
12	and to read as follows:	
13	"§334- Annual report; forensic patient data. The	
14	department of health shall submit an annual report to the	
15	legislature no later than twenty days prior to the convening of	
16	each regular session which, at a minimum, shall summarize yearly	
17	data on forensic patients, including:	

## S.B. NO. 2396 S.D. 1 H.D. 3

1	<u>(1)</u>	Gross numbers for admissions to and discharges from
2		the Hawaii state hospital;
3	(2)	The number of admissions to, discharges from, and
4		lengths of stays in the Hawaii state hospital, broken
5		down by the following commitment categories:
6		(A) Original order under section 704-411(1)(a);
7		(B) Pending examination under section 704-411(3);
8		(C) Maximum seventy-two-hour recommitment pending
9		examination under section 704-413(1);
10		(D) Original order under section 704-404; and
11		(E) Original order under section 704-406;
12	(3)	Number of persons committed to the Hawaii state
13		hospital by each court and county;
14	(4)	Gross lengths of stay in the Hawaii state hospital
15		for:
16		(A) Patients discharged during the fiscal year; and
17		(B) Individuals remaining as inpatients at the end of
18		the fiscal year;
19		and
20	<u>(5)</u>	Number of patients in the Hawaii state hospital on
21		forensic status, broken down by categories of
22		underlying crimes, such as by crimes against the

1	person, sex offenses, and property crimes, and by
2	grade of offense."
3	SECTION 3. Section 704-411, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§704-411 Legal effect of acquittal on the ground of
6	physical or mental disease, disorder, or defect excluding
7	responsibility; commitment; conditional release; discharge;
8	procedure for separate post-acquittal hearing. (1) When a
9	defendant is acquitted on the ground of physical or mental
10	disease, disorder, or defect excluding responsibility, the
11	court, on the basis of the report made pursuant to section
12	704-404, if uncontested, or the medical or psychological
13	evidence given at the trial or at a separate hearing, shall make
14	an order as follows:
15	(a) The court shall order the defendant to be committed to
16	the custody of the director of health to be placed in
17	an appropriate institution for custody, care, and
18	treatment if the court finds that the defendant:
19	(i) Is affected by a physical or mental disease,
20	disorder, or defect;
21	(ii) Presents a risk of danger to self or others; and
22	(iii) Is not a proper subject for conditional release;

1	•	provided that the director of health shall place
2		defendants charged with misdemeanors or felonies not
3		involving violence or attempted violence in the least
4		restrictive environment appropriate in light of the
5		defendant's treatment needs and the need to prevent
6		harm to the person confined and others;
7	(b)	The court shall order the defendant to be [released or
8		such conditions] granted conditional release with
9		conditions as the court deems necessary if the court
10		finds that the defendant is affected by physical or
11		mental disease, disorder, or defect and that the
12		defendant presents a danger to self or others, but
13		that the defendant can be controlled adequately and
14		given proper care, supervision, and treatment if the
15		defendant is released on condition; or
16	(c)	The court shall order the defendant discharged if the
17		court finds that the defendant is no longer affected
18		by physical or mental disease, disorder, or defect or,
19		if so affected, that the defendant no longer presents
20		a danger to self or others and is not in need of care,
21		supervision, or treatment.

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1	(2) The court, upon its own motion or on the motion of the
2	prosecuting attorney or the defendant, shall order a separate
3	post-acquittal hearing for the purpose of taking evidence on the
4	issue of physical or mental disease, disorder, or defect and the
5	risk of danger that the defendant presents to self or others.

- (3) When ordering a hearing pursuant to subsection (2):
- 7 In nonfelony cases, the court shall appoint a (a) 8 qualified examiner to examine and report upon the 9 physical and mental condition of the defendant. 10 court may appoint either a psychiatrist or a licensed 11 psychologist. The examiner may be designated by the director of health from within the department of 12 health. The examiner shall be appointed from a list 13 14 of certified examiners as determined by the department 15 of health. The court, in appropriate circumstances, 16 may appoint an additional examiner or examiners; and
  - (b) In felony cases, the court shall appoint three qualified examiners to examine and report upon the physical and mental condition of the defendant. In each case, the court shall appoint at least one psychiatrist and at least one licensed psychologist.

    The third member may be a psychiatrist, a licensed

1	psychologist, or a qualified physician. One of the
2	three shall be a psychiatrist or licensed psychologist
3	designated by the director of health from within the
4	department of health. The three examiners shall be
5	appointed from a list of certified examiners as
6	determined by the department of health.
7	To facilitate the examination and the proceedings thereon, the
8	court may cause the defendant, if not then confined, to be
9	committed to a hospital or other suitable facility for the
10	purpose of examination for a period not exceeding thirty days or
11	such longer period as the court determines to be necessary for
12	the purpose upon written findings for good cause shown. The
13	court may direct that qualified physicians or psychologists
14	retained by the defendant be permitted to witness the
15	examination. The examination and report and the compensation of
16	persons making or assisting in the examination shall be in
17	accord with section 704-404(3), (4)(a) and (b), (6), (7), (8),
18	and (9). As used in this section, the term "licensed
19	psychologist" includes psychologists exempted from licensure by
20	section 465-3(a)(3).
21	(4) Whether the court's order under subsection (1) is made
22	on the basis of the medical or psychological evidence given at

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- 1 the trial, or on the basis of the report made pursuant to
- 2 section 704-404, or the medical or psychological evidence given
- 3 at a separate hearing, the burden shall be upon the State to
- 4 prove, by a preponderance of the evidence, that the defendant is
- 5 affected by a physical or mental disease, disorder, or defect
- 6 and may not safely be discharged and that the defendant should
- 7 be either committed or conditionally released as provided in
- 8 subsection (1).
- 9 (5) The director of health may apply to the court to
- 10 conduct a hearing to assess any further need for inpatient
- 11 hospitalization of a person who is acquitted on the ground of
- 12 physical or mental disease, disorder, or defect excluding
- 13 responsibility. The director shall make this application in a
- 14 report to the circuit from which the order was issued. The
- 15 director shall transmit a copy of the application and report to
- 16 the prosecuting attorney of the county from which the order was
- 17 issued.
- 18 (6) Any person committed pursuant to this chapter may
- 19 apply to the court to conduct a hearing to assess any further
- 20 need for inpatient hospitalization of the committed person
- 21 acquitted on the ground of physical or mental disease, disorder,
- 22 or defect excluding responsibility. The application shall be

- 1 accompanied by a letter from or supporting affidavit of a
- 2 qualified physician or licensed psychologist. A copy of the
- 3 application and letter or affidavit shall be transmitted to the
- 4 circuit from which the order was issued. The person shall
- 5 transmit a copy of the application and letter or affidavit to
- 6 the prosecuting attorney of the county from which the order was
- 7 issued.
- **8** (7) Upon application to the court by either the director
- 9 of health or the person committed, the court shall complete the
- 10 hearing process and render a decision within sixty days of the
- 11 application, provided that for good cause the court may extend
- 12 the sixty day time frame upon the request of the director of
- 13 health or the person.
- 14 [(5)] (8) In any proceeding governed by this section, the
- 15 defendant's fitness shall not be an issue."
- 16 SECTION 4. Section 704-412, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§704-412 Committed person; application for conditional
- 19 release or discharge; by the director of health; by the person.
- 20 (1) After the expiration of at least ninety days following
- 21 [the] an original order of commitment pursuant to [section
- 22 704 411,] section 704-411(1)(a), or after the expiration of at

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1 least sixty days following the revocation of conditional release pursuant to section 704-413, if the director of health is of the 2 3 opinion that the person committed [to the director's custody] is 4 still affected by a physical or mental disease, disorder, or 5 defect and may be [released on condition] granted conditional 6 release or discharged without danger to self or to the person or 7 property of others or that the person is no longer affected by a 8 physical or mental disease, disorder, or defect, the director 9 shall make an application for [the discharge or conditional 10 release of the person in ] either the conditional release or 11 discharge of the person, as appropriate. In such a case, the 12 director shall submit a report to the court [from] by which the 13 person was ordered committed and shall transmit [a copy] copies 14 of the application and report to the prosecuting attorney of the 15 county from which the person was committed[- The] and to the 16 person [shall be given notice of such application.] committed. 17 (2) After the expiration of ninety days from the date of 18 the order of commitment pursuant to section 704-411, or after 19 the expiration of sixty days following the revocation of 20 conditional release pursuant to section 704-413, the person 21 committed may apply to the court from which the person was 22 committed for an order of discharge upon the ground that the 2008-2514 SB2396 CD1 SMA-1.doc

- 1 person is no longer affected by a physical or mental disease.
- 2 disorder, or defect. The person committed may apply for
- 3 [discharge or conditional release] conditional release or
- 4 discharge upon the ground that, though still affected by a
- 5 physical or mental disease, disorder, or defect, the person may
- 6 be released without danger to self or to the person or property
- 7 of others. A copy of the application shall be transmitted to
- 8 the prosecuting attorney of the county from which the
- 9 [defendant] person was committed. If the [determination of the
- 10 court is adverse to the application, court denies the
- 11 application, the person shall not be permitted to file [a
- 12 <u>further</u>] another application for either conditional release or
- 13 discharge until one year [has elapsed from] after the date of
- 14 [any preceding hearing on an application for the person's
- 15 discharge or conditional release.] the hearing held on the
- 16 immediate prior application."
- 17 SECTION 5. Section 704-413, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "§704-413 Conditional release; application for
- 20 modification or discharge; termination of conditional release
- 21 and commitment. (1) Any person [released] granted conditional
- 22 release pursuant to [section 704 411] this chapter shall

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- 1 continue to receive mental health or other treatment and care
- 2 deemed appropriate by the director of health until discharged
- 3 from conditional release. The person shall follow all
- 4 prescribed treatments and take all prescribed medications
- 5 according to the instructions of the person's treating mental
- 6 health professional. If [any] a mental health professional who
- 7 is treating [any conditionally released] a person granted
- 8 conditional release believes that either the person is not
- 9 complying with the requirements of this section or there is
- 10 other evidence that hospitalization is appropriate, the mental
- 11 health professional shall report the matter to the probation
- 12 officer of the [conditionally released person.] person granted
- 13 conditional release. The probation officer may order the
- 14 [conditionally released] person granted conditional release to
- 15 be hospitalized for a period not to exceed seventy-two hours if
- 16 the probation officer has probable cause to believe the person
- 17 has violated the requirements of this subsection. No person
- 18 shall be hospitalized beyond the [seventy-two-hour] seventy-two-
- 19 hour period, as computed pursuant to section 1-29, unless a
- 20 hearing has been held pursuant to subsection [(3),] (4);
- 21 provided that on or before the expiration of the seventy-two-
- 22 hour period, a court may conduct a hearing to determine whether

- 1 the person would benefit from further hospitalization, which may 2 render a revocation of conditional release unnecessary. If 3 satisfied, the court may order further temporary hospitalization 4 for a period not to exceed ninety days, subject to extension as 5 appropriate, but in no event for a period longer than one year. 6 At any time within that period, the court may determine that a 7 hearing pursuant to subsection (4) should be conducted. 8 (2) The director of health may apply to the court ordering 9 any person released pursuant to this chapter, for the person's 10 discharge from, or modification of, the order granting 11 conditional release; provided that the person receives 12 community-based mental health services from or contracted by the 13 department of health, and the director is of the opinion that 14 the person on conditional release is no longer affected by a physical or mental disease, disorder, or defect and may be 15 discharged, or the order may be modified, without danger to the 16 person or to others. The director shall make an application for 17 18 the discharge from, or modification of, the order of conditional 19 release in a report to the circuit from which the order was 20 issued. The director shall transmit a copy of the application
  - the conditional release order was issued, to the person's

and report to the prosecuting attorney of the county from which

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1 treating mental health professionals, and to the probation 2 officer supervising the conditional release. The person on 3 conditional release shall be given notice of the application. 4  $[\frac{(2)}{(2)}]$  (3) Any person [released] granted conditional release pursuant to [section 704 411] this chapter may apply to 5 6 the court ordering the conditional release for discharge from, 7 or modification of, the order granting conditional release on 8 the ground that the person is no longer affected by a physical 9 or mental disease, disorder, or defect and may be discharged, or 10 the order may be modified, without danger to the person or to 11 others. The application shall be accompanied by a letter from 12 or supporting affidavit of a qualified physician or licensed psychologist. A copy of the application and letter or affidavit 13 14 shall be transmitted to the prosecuting attorney of the circuit 15 from which the order issued and to any persons supervising the 16 release, and the hearing on the application shall be held 17 following notice to such persons. If the [determination of the] 18 court [is adverse to] denies the application, the person shall 19 not be permitted to file [further] another application for either discharge or modification of conditional release until 20 21 one year [has elapsed from] after the date of [any preceding

- 1 hearing on an application for modification of conditions of
- 2 release or for discharge.] the denial.
- $3 \qquad [\frac{3}{3}]$  (4) If, at any time after the order pursuant to
- 4 [section 704 411] this chapter granting conditional release, the
- 5 court determines, after hearing evidence, that:
- **6** (a) The person is still affected by a physical or mental
- disease, disorder, or defect, and the conditions of
- 8 release have not been fulfilled; or
- 9 (b) For the safety of the person or others, the person's
- 10 conditional release should be revoked,
- 11 the court may forthwith modify the conditions of release or
- 12 order the person to be committed to the custody of the director
- 13 of health, subject to discharge or release [only] in accordance
- 14 with the procedure prescribed in section 704-412.
- 15 (5) Upon application for discharge from, or modification
- 16 of, the order of conditional release by either the director of
- 17 health or the person, the court shall complete the hearing
- 18 process and render a decision within sixty days of the
- 19 application, provided that for good cause the court may extend
- 20 the sixty day time frame upon the request of the director of
- 21 health or the person."
- 22 PART II

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directed.

- SECTION 6. Patient to staff assault at Hawaii state 1 2 hospital has recently been an area of heightened organizational 3 focus and public scrutiny. Hawaii state hospital monitors and 4 follows up on all instances of patient to patient and patient to 5 staff assault, monitors patient and staff injuries, and has a 6 number of continuing monitoring, supervisory and training processes focused on decreasing the instances and severity of 7 8 assault, and staff or patient injury. 9 Although most of the assaults on staff are quite minor, not 10 causing any injury and not requiring any treatment, a very small 11 number can be serious. In addition, while most of the assaults 12 are committed by patients during the first part of their 13 hospitalization or when they are acutely psychotic, a very small 14 number seem to be the result of behavior by an individual who 15 has adequate self control and who knows what he or she is doing.
- The purpose of this part is to establish criminal charges
  against a person who intentionally or knowingly causes bodily
  injury to a person employed in a state-operated or -contracted
  mental health facility as a class C felony. Currently, such an
  assault would generally be a misdemeanor.

It is with respect to this latter group that this part is

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1	SECT	ION 7. Section 707-711, Hawaii Revised Statutes, is
2	amended by	y amending subsection (1) to read as follows:
3	"(1)	A person commits the offense of assault in the second
4	degree if	:
5	(a)	The person intentionally or knowingly causes
6		substantial bodily injury to another;
7	(b)	The person recklessly causes serious or substantial
8		bodily injury to another;
9	(c)	The person intentionally or knowingly causes bodily
10		injury to a correctional worker, as defined in section
11		710-1031(2), who is engaged in the performance of duty
12		or who is within a correctional facility;
13	(đ)	The person intentionally or knowingly causes bodily
14		injury to another with a dangerous instrument;
15	(e)	The person intentionally or knowingly causes bodily
16		injury to an educational worker who is engaged in the
17		performance of duty or who is within an educational
18		facility. For the purposes of this paragraph,
19		"educational worker" means: any administrator,
20		specialist, counselor, teacher, or employee of the
21		department of education or an employee of a charter
22		school; a person who is a volunteer, as defined in

1		section 90-1, in a school program, activity, or
2		function that is established, sanctioned, or approved
3		by the department of education; or a person hired by
4		the department of education on a contractual basis and
5		engaged in carrying out an educational function; [ex]
6	(f)	The person intentionally or knowingly causes bodily
7		injury to any emergency medical services personnel who
8		is engaged in the performance of duty. For the
9		purposes of this paragraph, "emergency medical
10		services personnel" shall have the same meaning as in
11		section 321-222[-]; or
12	<u>(g)</u>	The person intentionally or knowingly causes bodily
13		injury to a person employed at a state-operated or
14		-contracted mental health facility. For the purposes
15		of this paragraph, "a person employed at a state-
16		operated or -contracted mental health facility"
17		includes health care professionals as defined in
18		section 451D-2, administrators, orderlies, security
19		personnel, volunteers, and any other person who is
20		engaged in the performance of a duty at a state-
21		operated or -contracted mental health facility."

- 1 SECTION 8. This part does not affect rights and duties
- 2 that matured, penalties that were incurred, and proceedings that
- 3 were begun, before its effective date.
- 4 PART III
- 5 SECTION 9. If any provision of this Act, or the
- 6 application thereof to any person or circumstance is held
- 7 invalid, the invalidity does not affect other provisions or
- 8 applications of the Act, which can be given effect without the
- 9 invalid provision or application, and to this end the provisions
- 10 of this Act are severable.
- 11 SECTION 10. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 11. This Act shall take effect on July 1, 2008.

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#### Report Title:

Mental Health Facilities; Hawaii State Hospital; Forensic Patients

### Description:

Requires the department of health to submit an annual report on forensic patients; allows the director of health and persons subject to inpatient hospitalization or conditional release to apply to the court for hearing; reduces the minimum length of hospitalization from ninety to sixty days for individuals who are recommitted after conditional release. Makes assault on a person employed at a state-operated or -contracted mental health facility a class C felony. (CD1)