THE SENATE TWENTY-FOURTH LEGISLATURE, 2008 STATE OF HAWAII S.B. NO.  $^{2294}_{S.D.2}$ 

## A BILL FOR AN ACT

RELATING TO KAKAAKO.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The purpose of this Act is to increase the
 Kakaako community development district's reserved housing
 requirement for a planned development with a height of more than
 forty-five feet or a floor area that equals or exceeds one and
 one-half times the lot area for the development in the mauka
 area.

For a planned development, this Act requires at least twenty-five per cent (or thirty-five per cent after December 31, 2017 unless the legislature determines there is adequate reserved housing in Kakaako) of the floor area to be constructed and made available as reserved housing units for low- and moderate-income families.

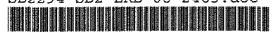
Under this Act, the floor area applicable to the percentage for reserved housing units is the total floor area of every building of the planned development, except the floor area developed for community or special facility uses. The developer is required to divide the reserved housing floor area into the

number, types, and sizes of reserved housing units set by the
 Hawaii community development authority.

3 The legislature intends that the reserved housing 4 requirement apply to every planned development with a height of 5 more than forty-five feet or a floor area that equals or exceeds one and one-half times the lot area for the development, even if 6 7 the developer intends to construct only commercial, industrial, 8 or resort uses on the lot. It is not the intent of the 9 legislature, however, to place a disproportionate burden on 10 small businesses in the area, and this Act provides an exemption 11 for small lots.

12 This Act also establishes a reserved housing requirement 13 for a planned development with multi-family dwelling units on a 14 lot of at least twenty thousand square feet, but less than one 15 acre. For a planned development, at least twenty per cent of the multi-family dwelling units to be constructed are required 16 17 to be set aside for reserved housing. This requirement is the 18 same as the existing rule for a planned development with multi-19 family dwelling units on a lot of at least twenty thousand 20 square feet.

21 This Act requires the Hawaii community development 22 authority to adopt and implement rules without regard to the SB2294 SD2 LRB 08-2463.doc



Page 3

### S.B. NO. <sup>2294</sup> S.D. <sup>2</sup>

notice and public hearing requirements of chapter 91, Hawaii
 Revised Statutes. The provision is intended to facilitate the
 adoption of the rules.

4 To prevent a flurry of permit applications for planned 5 developments on lots of at least one acre before adoption of the 6 rules, this Act prohibits the Hawaii community development 7 authority from accepting these applications until the rules take 8 effect. This action is necessary to ensure that the public 9 receives the maximum benefit from this Act.

With respect to the eligibility requirements of a low- or moderate-income family to purchase or rent a reserved housing unit, it is not intended that this Act cause any change from the requirements under existing statutes or rules, but is intended that the present eligibility requirements remain the same until amended by statute or rule.

16 SECTION 2. Chapter 206E, Hawaii Revised Statutes, is
17 amended by adding a new section to part II to be appropriately
18 designated and to read as follows:

## 19 "<u>\$206E-</u> Reserved housing requirement for Kakaako mauka

20 area. (a) For the purpose of this section:

21 "Base zoning" means the use, lot area, building area,

22 height, density, bulk, yard, setback, open space, on-site



8

1	parking a	nd loading, and other zoning standards or other
2	restricti	ons imposed upon a development on a particular lot.
3	<u>"Con</u>	munity service use" means any of the following uses:
4	(1)	Nursing or convalescent home, nursing facility,
5		assisted living administration, or ancillary assisted
6		living amenities for the elderly or persons with
7		disabilities;
8.	(2)	Child care, day care, or senior citizen center;
9	(3)	Nursery school or kindergarten;
10	(4)	Church;
11	(5)	Charitable institution or nonprofit organization;
12	(6)	Public_use; or
13	(7)	Consulate.
14	<u>"Cou</u>	ntable floor area" of a planned development means the
15	total flo	or area of every building on the lot of a planned
16	developme	nt, except the floor area developed for the following:
17	(1)	Community service use; or
18	(2)	Special facility use.
19	<u>"Flo</u>	or area" means the area of the several floors of a
20	building,	including basement but not unroofed areas, measured
21	from the	exterior faces of the exterior walls or from the center
22	line of p	arty walls separating portions of a building. The



1	floor area of a building or portion thereof not provided with
2	surrounding exterior walls shall be the usable area under the
3	horizontal projection of the roof or floor above, including but
4	not limited to elevator shafts, corridors, and stairways.
5	"Floor area" shall not include the area for parking facilities
6	and loading spaces, driveways and access ways, lanais or
7	balconies of dwelling or lodging units that do not exceed
8	fifteen per cent of the total floor area of the units to which
9	they are appurtenant, attic areas with head room less than seven
10	feet, covered rooftop areas, and rooftop machinery equipment and
11	elevator housings on the top of buildings.
12	"Median income" means the median annual income, adjusted
13	for family size, for households in the city and county of
14	Honolulu as most recently established by the United States
15	Department of Housing and Urban Development for the section 8
16	housing assistance payment program.
17	"Planned development" means a development for which the
18	authority approves a greater density or any other difference
19	from the base zoning applicable to the lot on which the
20	development is situated in exchange for public facilities,
21	amenities, and reserved housing units provided by the developer.

SB2294 SD2 LRB 08-2463.doc

Page 6

# **S.B. NO.** $^{2294}_{S.D. 2}$

6

"Res	erved	housing unit" means a multi-family dwelling unit
that is d	evelo	ped for the following:
(1)	Purc	hase by a family that:
	<u>(A)</u>	Has an income of not more than one hundred forty
		per cent of the median income; and
	<u>(B)</u>	Complies with other eligibility requirements
		established by statute or rule; or
(2)	Rent	to a family that:
	<u>(A)</u>	Has an income of not more than one hundred per
		cent of the median income; and
	<u>(B)</u>	Complies with other eligibility requirements
		established by statute or rule.
<u>A "reserv</u>	ed ho	using unit" shall be one of the following types of
dwelling	units	: studio with one bathroom; one bedroom with one
bathroom;	two ]	bedrooms with one bathroom; two bedrooms with one
and one-h	alf b	athrooms; two bedrooms with two bathrooms; three
bedrooms	with (	one and one-half bathrooms; three bedrooms with
two bathr	ooms;	and four bedrooms with two bathrooms.
"Spe	cial	facility use" means a use in a "special facility"
<u>as define</u>	d und	er section 206E-181.
<u>(b)</u>	At l	east twenty-five per cent (or thirty-five per cent
	that is d (1) (2) <u>A "reserv</u> <u>dwelling</u> <u>bathroom;</u> <u>and one-h</u> <u>bedrooms</u> <u>two bathr</u> <u>"Spe</u>	that is develo (1) Purc (A) (B) (2) Rent (A) (B) (B) A "reserved ho dwelling units bathroom; two and one-half ba bedrooms with two bathrooms; "Special

7

1	is adequate reserved housing in Kakaako) of the countable floor
2	area of each planned development with a height of more than
3	forty-five feet or a floor area that equals or exceeds one and
4	one-half times the lot area for the development shall be
5	developed and made available for reserved housing units;
6	provided that this section shall not apply to a lot of less than
7	one acre in size. The developer of the planned development
8	shall divide the floor area required for reserved housing into,
9	and construct the number, types, and sizes of reserved housing
10	units set by the authority. The authority shall set the number,
11	types, and sizes of reserved housing units to establish sale
12	prices or rents to be charged that are affordable to families
13	intended to be served by the reserved housing units. The
14	authority also shall set the number of parking stalls to be
15	assigned to the reserved housing units.
16	The countable floor area upon which the reserved housing
17	floor area requirement is calculated shall be the countable
18	floor area in the plan approved by the authority in the planned
19	development permit. The reserved housing floor area requirement
20	shall not be changed if, subsequent to the planned development
21	permit approval, the countable floor area is decreased. If,
22	however, the countable floor area is increased before the

8

1	issuance of a building permit for a building on the lot, the
2	reserved housing floor area requirement shall be appropriately
3	increased.
4	(c) For a planned development with multi-family dwelling
5	units on a lot of between twenty thousand and 43,559 square
6	feet, at least twenty per cent of the units shall be reserved
7	housing units. The types and sizes of the reserved housing
8	units shall be set by the authority to establish sale prices or
9	rents to be charged that are affordable to families intended to
10	be served by the reserved housing units. The authority also
11	shall set the number of parking stalls to be assigned to the
12	reserved housing units.
13	(d) The reserved housing floor area or units required for
14	a planned development under this section need not be developed
15	on the same lot as the planned development, provided that
16	section 206E-4(18) shall apply.
17	(e) Subject to the rules of the authority, reserved
18	housing units shall be built prior to or concurrently with the
19	planned development. Any project that provides more reserved
20	housing units than required under this section may transfer
21	excess housing credits to another project in Kakaako toward

# **S.B. NO.** $^{2294}_{S.D. 2}$

1	satisfact	ion of the reserved housing units requirement of that
2	project a	s follows:
3	(1)	\$60,000 for a studio with one bathroom of at least
4		four hundred square feet;
5	(2)	\$75,000 for a one bedroom with one bathroom of at
6		least five hundred square feet;
7	(3)	\$105,000 for a two bedroom with one bathroom of at
8		least seven hundred square feet;
9	(4)	\$112,500 for a two bedroom with one and a half
10		bathroom of at least seven hundred fifty square feet;
11	(5)	\$120,000 for a two bedroom with two bathrooms of at
12		least eight hundred square feet;
13	(6)	\$135,000 for a three bedroom with two bathrooms of at
14		least nine hundred square feet;
15	(7)	\$150,000 for a four bedroom with two bathrooms of at
16		least one thousand square feet.
17	The autho	rity shall annually review the amount and price for the
18	transfer	of the excess credits and is authorized to increase the
19	amount as	deemed necessary. The terms of the reserved housing
20	credits t	ransfer shall be approved by the authority.
21	<u>(f)</u>	After January 1, 2009, the authority shall adopt rules
22	in accord	ance with chapter 91 to effectuate the purposes of this
	1 TERCHIER AND THEN CHART WARK SHOLD REAL REALIZED AND	2 LRB 08-2463.doc

10

1	section;	provided that prior to January 1, 2009, the authority
2	shall ado	pt rules to effectuate the purposes of this section
3	without r	egard to chapter 91."
4	SECT	ION 3. Section 206E-4, Hawaii Revised Statutes, is
5	amended to	o read as follows:
6	"§20	6E-4 Powers; generally. Except as otherwise limited
7	by this c	hapter, the authority may:
8	(1)	Sue and be sued;
9	(2)	Have a seal and alter the same at pleasure;
10	(3)	Make and execute contracts and all other instruments
11		necessary or convenient for the exercise of its powers
12		and functions under this chapter;
13	(4)	Make and alter bylaws for its organization and
14		internal management;
15	(5)	Make rules with respect to its projects, operations,
16		properties, and facilities, which rules shall be in
17		conformance with chapter 91;
18	(6)	Through its executive director appoint officers,
19		agents, and employees, prescribe their duties and
20		qualifications, and fix their salaries, without regard
21		to chapter 76;

SB2294 SD2 LRB 08-2463.doc

Page 10

## S.B. NO. $^{2294}_{S.D. 2}$

(7)	Prepare or cause to be prepared a community
	development plan for all designated community
	development districts;
(8)	Acquire, reacquire, or contract to acquire or
	reacquire by grant or purchase real, personal, or
	mixed property or any interest therein; to own, hold,
	clear, improve, and rehabilitate, and to sell, assign,
	exchange, transfer, convey, lease, or otherwise
	dispose of or encumber the same;
(9)	Acquire or reacquire by condemnation real, personal,
	or mixed property or any interest therein for public
	facilities, including but not limited to streets,
	sidewalks, parks, schools, and other public
	improvements;
(10)	By itself, or in partnership with qualified persons,
	acquire, reacquire, construct, reconstruct,
	rehabilitate, improve, alter, or repair or provide for
	the construction, reconstruction, improvement,
	alteration, or repair of any project; own, hold, sell,
	assign, transfer, convey, exchange, lease, or
	otherwise dispose of or encumber any project, and in
	the case of the sale of any project, accept a purchase
	(8)



Page 12

## S.B. NO. $^{2294}_{S.D.2}$

12

1		money mortgage in connection therewith; and repurchase
2		or otherwise acquire any project [ <del>which</del> ] that the
3		authority has [ <del>theretofore</del> ] sold or otherwise
4		conveyed, transferred, or disposed of;
5	(11)	Arrange or contract for the planning, replanning,
6		opening, grading, or closing of streets, roads,
7		roadways, alleys, or other places, or for the
8		furnishing of facilities or for the acquisition of
9		property or property rights or for the furnishing of
10		property or services in connection with a project;
11	(12)	Grant options to purchase any project or to renew any
12		lease entered into by it in connection with any of its
13		projects, on such terms and conditions as it deems
14		advisable;
15	(13)	Prepare or cause to be prepared plans, specifications,
16		designs, and estimates of costs for the construction,
17		reconstruction, rehabilitation, improvement,
18		alteration, or repair of any project, and from time to
19		time to modify [ <del>such</del> ] the plans, specifications,
20		designs, or estimates;
21	(14)	Provide advisory, consultative, training, and

22

SB2294 SD2 LRB 08-2463.doc

educational services, technical assistance, and advice

Page 13

1		to any person, partnership, or corporation, either
2		public or private, in order to carry out the purposes
3		of this chapter, and engage the services of
4		consultants on a contractual basis for rendering
5		professional and technical assistance and advice;
6	(15)	Procure insurance against any loss in connection with
7		its property and other assets and operations in [such]
8		amounts and from [ <del>such</del> ] insurers as it deems
9		desirable;
10	(16)	Contract for and accept gifts or grants in any form
11		from any public agency or from any other source;
12	(17)	Do any and all things necessary to carry out its
13		purposes and exercise the powers given and granted in
14		this chapter; and
15	(18)	Allow satisfaction of any affordable housing
16		requirements imposed by the authority upon any
17		proposed development project through the construction
18		of reserved housing, as defined in section 206E-101,
19		by a person on land located outside the geographic
20		boundaries of the authority's jurisdiction. [ <del>Such</del>
21		substituted] Substitute housing shall be located on
22		the same island as the development project and shall
	E REMARKING NAME AND DERING BEING DERS MART AND DER AND	2 LRB 08-2463.doc

## S.B. NO. <sup>2294</sup> S.D. 2

1	be substantially equal in value to the required
2	reserved housing units that were to be developed on
3	site. The authority shall establish the following
4	priority in the development of reserved housing:
5	(A) Within the community development district $[+]$ but
6	not the area prohibited under section 206E-
7	31.5(2);
8	(B) Within areas immediately surrounding the
9	community development district;
10	(C) Areas within the central urban core;
11	(D) In outlying areas within the same island as the
12	development project.
13	The Hawaii community development authority shall
14	adopt rules relating to the approval of reserved
15	housing that are developed outside of a community
16	development district. The rules shall include, but
17	are not limited to, the establishment of guidelines to
18	ensure compliance with the above priorities."
19	SECTION 4. Section 206E-33, Hawaii Revised Statutes, is
20	amended to read as follows:
21	"§206E-33 Kakaako community development district;
22	development guidance policies. The following shall be the
	SB2294 SD2 LRB 08-2463.doc "

Page 15

## S.B. NO. $^{2294}_{S.D. 2}$

15

development guidance policies generally governing the
 authority's action in the Kakaako community development
 district:

4 Development shall result in a community [which] that (1)5 permits an appropriate land mixture of residential, 6 commercial, industrial, and other uses. In view of 7 the innovative nature of the mixed use approach, urban 8 design policies should be established to provide 9 guidelines for the public and private sectors in the 10 proper development of this district; while the 11 authority's development responsibilities apply only to 12 the area within the district, the authority may engage 13 in any studies or coordinative activities permitted in 14 this chapter [which] that affect areas lying outside 15 the district, where the authority in its discretion decides that those activities are necessary to 16 implement the intent of this chapter. The studies or 17 coordinative activities shall be limited to facility 18 systems, resident and industrial relocation, and other 19 20 activities with the counties and appropriate state 21 agencies. The authority may engage in construction 22 activities outside of the district; provided that

## S.B. NO. <sup>2294</sup> S.D. 2

1		[ <del>such</del> ] <u>the</u> construction relates to infrastructure
2		development or residential or business relocation
3		activities; provided further, notwithstanding section
4		206E-7, that [ <del>such</del> ] the construction shall comply with
5		the general plan, development plan, ordinances, and
6		rules of the county in which the district is located;
7	(2)	Existing and future industrial uses shall be permitted
8		and encouraged in appropriate locations within the
9		district. No plan or implementation strategy shall
10		prevent continued activity or redevelopment of
11		industrial and commercial uses [ <del>which</del> ] that meet
12		reasonable performance standards;
13	(3)	Activities shall be located [so as] to provide primary
14		reliance on public transportation and pedestrian
15		facilities for internal circulation within the
16		district or designated subareas;
17	(4)	Major view planes, view corridors, and other
18		environmental elements, such as natural light and
19		prevailing winds, shall be preserved through necessary
20		regulation and design review;
21	(5)	Redevelopment of the district shall be compatible with

22

SB2294 SD2 LRB 08-2463.doc

plans and special districts established for the Hawaii

Page 17

17

1		Capital District, and other areas surrounding the
2		Kakaako district;
3	(6)	Historic sites and culturally significant facilities,
4		settings, or locations shall be preserved;
5	(7)	Land use activities within the district, where
6		compatible, shall to the greatest possible extent be
7		mixed horizontally, that is, within blocks or other
8		land areas, and vertically, as integral units of
9		multi-purpose structures;
10	(8)	Residential development may require a mixture of
11		densities, building types, and configurations in
12		accordance with appropriate urban design guidelines[+]
13		and the integration both vertically and horizontally
14		of residents of varying incomes, ages, and family
15		groups; [and an increased supply of housing for
16		residents of low or moderate income may be required
17		as a condition of redevelopment in residential use.]
18		provided that the reserved housing requirements of
19		section 206E- shall be imposed upon a planned
20		development when applicable. Residential development
21		shall provide necessary community facilities, such as
22		open space, parks, community meeting places, child

Page 18

1	care centers, and other services, within and adjacent		
2	to residential development;		
3	(9) Public facilities within the district shall be		
4	planned, located, and developed [ <del>so as</del> ] to support the		
5	redevelopment policies for the district established by		
6	this chapter and plans and rules adopted pursuant to		
7	it."		
8	SECTION 5. Section 206E-101, Hawaii Revised Statutes, is		
9	amended by amending the definition of "reserved housing" to read		
10	as follows:		
11	""Reserved housing" means [housing designated for residents		
12	in the low or moderate income ranges who meet such] a reserved		
13	housing unit, as defined under section 206E- , developed and		
14	made available for purchase by a family that has a household		
15	income of not more than one hundred forty per cent of the area		
16	median income and that meets other eligibility requirements as		
17	the authority may adopt by rule."		
18	SECTION 6. The Hawaii community development authority		
19	shall adopt new or amend adopted rules to implement this Act		
20	without regard to the public notice and public hearing		
21	requirements of section 91-3, Hawaii Revised Statutes, or the		
22	small business impact review requirements of chapter 201M,		
	SB2294 SD2 LRB 08-2463.doc "		

### S.B. NO. <sup>2294</sup> S.D. 2

19

Hawaii Revised Statutes. The authority shall adopt the rules
 before January 1, 2009. Any subsequent amendment of the rules
 adopted pursuant to this section shall be subject to all
 applicable provisions of chapter 91 and chapter 201M, Hawaii
 Revised Statutes.

6 SECTION 7. (a) From the effective date of this Act until 7 the effective date of the new or amended rules adopted pursuant 8 to section 6 of this Act, the Hawaii community development 9 authority shall not accept any planned development permit 10 application for a planned development on a lot of at least one 11 acre.

12 (b) From the effective date of the new or amended rules 13 adopted pursuant to section 6 of this Act, the Hawaii community 14 development authority may accept any planned development permit 15 application for a planned development on a lot of at least one 16 acre.

SECTION 8. From the effective date of this Act until the effective date of the new or amended rules adopted pursuant to section 6 of this Act, the Hawaii community development authority may accept any planned development permit application for a planned development with multi-family dwelling units on a lot of between twenty thousand and 43,559 square feet. The



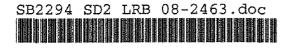
### **S.B. NO.** <sup>2294</sup> S.D. 2

reserved housing unit requirement for the planned development
 shall be subject to the laws and rules in effect on the date of
 the permit application.

4 SECTION 9. The planned development permit application for 5 any planned development, which is pending on the effective date 6 of this Act, shall not be subject to this Act or rules adopted 7 pursuant to section 6 of this Act. The planned development 8 shall be subject to the laws and rules in effect on the date of 9 the permit application.

SECTION 10. Statutory material to be repealed is bracketedand stricken. New statutory material is underscored.

12 SECTION 11. This Act shall take effect on July 1, 2050.



#### Report Title:

Kakaako Community Development District, Mauka Area; Reserved Housing

#### Description:

SB2294 SD2 LRB 08-2463.doc

Increases the reserved housing requirement for a planned development with a height of more than forty-five feet or a floor area that equals or exceeds 1.5 times the lot area for such development in the Kakaako community development district, mauka area for lots one acre or more in size. (SB2294 SD2)