## A BILL FOR AN ACT

RELATING TO EDUCATION.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1  | SECTION 1. The legislature finds that article X, section 1       |
|----|--|
| 2  | of the Constitution of the State of Hawaii clearly indicates     |
| 3  | that the State has a constitutional obligation to support        |
| 4  | charter school facilities. In relevant part, it states that      |
| 5  | "[t]he State shall provide for the establishment, support and    |
| 6  | control of a statewide system of public schools free from        |
| 7  | sectarian control, a state university, public libraries and such |
| 8  | other educational institutions as may be deemed desirable,       |
| 9  | including physical facilities therefor."                         |
| 10 | Department of education schools that convert to charter          |
| 11 | school status have pre-existing facilities and remain on the     |
| 12 | department's regular repair and maintenance and capital          |
| 13 | improvement program schedules. Furthermore, presently, all       |
| 14 | Hawaii 3R's projects must be selected from the department of     |
| 15 | education repair and maintenance backlog unfunded list, which    |
| 16 | only includes department of education-operated conversion        |
| 17 | charter schools. Start-up charter schools, however, receive no   |

- 1 such support and only received legislative appropriations for
- 2 facilities assistance once, after the 2006 session, in the
- 3 amount of \$660 per pupil.
- 4 Except for that single occasion, all of the twenty-three
- 5 start-up charter schools have always been forced to pay for
- 6 occupancy costs out of a per pupil allocation that is already
- 7 significantly lower than that provided to the department of
- 8 education-operated schools.
- 9 Although not intended to serve as the exclusive, sole means
- 10 of meeting the State's constitutional obligation to support
- 11 charter school facilities, the legislature finds that
- 12 innovative, cost-effective public-private partnerships are
- 13 promising means of addressing this issue. The legislature
- 14 further finds that a program similar to Hawaii 3R's would
- 15 provide a mechanism to leverage scarce public resources with
- 16 private resources and to use state investments to leverage
- 17 federal funding to provide support to the construction, repair,
- 18 and maintenance of charter school facilities, which often is
- 19 unavailable absent state funding.
- 20 The legislature further finds that:

| 1  | (1)        | Any charter school in the State may participate in      |
|----|------------|---|
| 2  |            | programs of the fund, be they start-up or conversion;   |
| 3  |            | and   |
| 4  | (2)        | The charter school administrative office may            |
| 5  |            | prioritize funding for projects that exhibit best       |
| 6  |            | practices in green building or sustainable              |
| 7  |            | construction, rehabilitation, repair, and maintenance.  |
| 8  | Kanu       | o ka aina learning ohana is in the process of           |
| 9  | examining  | the feasibility of establishing a community             |
| 10 | developme  | nt financial institution to support charter school      |
| 11 | facility : | financing. The legislature may consider transferring    |
| 12 | the Hawai: | i charter school facilities fund and related tax credit |
| 13 | reporting  | responsibilities from the department of education to    |
| 14 | such a cor | mmunity development financial institution upon its      |
| 15 | establish  | ment.   |
| 16 | The :      | legislature further finds that this program aligns well |
| 17 | with anoth | ner measure under consideration this legislative        |
| 18 | session to | authorize the State to issue special purpose revenue    |
| 19 | bonds, and | d to use the proceeds from those bonds to assist        |
| 20 | charter s  | chools, non-for-profit corporations supporting charter  |
| 21 | schools,   | and community development financial institutions        |
| 22 | supporting | g charter schools.                                      |

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| 1  | The purpose of this Act is to support the funding of            |
|----|---|
| 2  | charter school facilities by establishing a program similar to  |
| 3  | the Hawaii 3R's. This is accomplished by creating the Hawaii    |
| 4  | charter school facilities fund, which will support only charter |
| 5  | schools, not-for-profit corporations supporting charter schools |
| 6  | and community development financial institutions supporting     |
| 7  | charter schools. This program differs from Hawaii 3R's in that  |
| 8  | (1) It would be expanded to include acquisition,                |
| 9  | predevelopment, rehabilitation, construction, and               |
| 10 | other capital improvement projects, in addition to              |
| 11 | repair and maintenance; and                                     |
| 12 | (2) It would accommodate the greater complexity of capita       |
| 13 | improvement projects.   |
| 14 | SECTION 2. Chapter 302B, Hawaii Revised Statutes, is            |
| 15 | amended by adding a new section to be appropriately designated  |
| 16 | and to read as follows:   |
| 17 | "§302B- Hawaii charter school facilities fund. (a)              |
| 18 | There is established in the state treasury the Hawaii charter   |
| 19 | school facilities fund, into which shall be deposited:          |
| 20 | (1) Appropriations by the legislature to the Hawaii             |
| 21 | charter school facilities fund;                                 |

| 1  | <u>(2)</u> | Contributions, grants, endowments, gifts in cash or     |
|----|------------|---|
| 2  |            | otherwise, loans, and bond financing from all sources,  |
| 3  |            | including corporations or other businesses,             |
| 4  |            | foundations, government, individuals, and other         |
| 5  |            | interested parties; and                                 |
| 6  | (3)        | Income and capital gains earned by the fund.            |
| 7  | <u>(b)</u> | The fund shall be administered by the charter schools   |
| 8  | administr  | ative office, and the moneys in the fund shall be used  |
| 9  | only for   | the specific purposes for which the fund is             |
| 10 | establish  | ed, pursuant to this section.                           |
| 11 | <u>(c)</u> | The office shall spend moneys from the fund in the      |
| 12 | form of e  | ither grants, loans, or contracts to charter schools,   |
| 13 | nonprofit  | corporations that benefit charter schools, or           |
| 14 | contracts  | with private vendors for the repair, maintenance,       |
| 15 | acquisiti  | on, predevelopment, rehabilitation, construction, or    |
| 16 | other cap  | ital improvement projects of charter school facilities, |
| 17 | or facili  | ties administered, operated, or developed by nonprofit  |
| 18 | corporati  | ons for the support of charter schools in Hawaii in     |
| 19 | accordanc  | e with this section.                                    |
| 20 | <u>(b)</u> | There is established the Hawaii charter school          |
| 21 | facilitie  | s fund advisory board within the charter schools        |
| 22 | administr  | ative office, for administrative purposes. The board    |
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| 1  | shall con  | sist of the executive director of the office, who shall |
|----|------------|---|
| 2  | serve as   | an ex-officio member, and five members who shall be     |
| 3  | appointed  | without regard to section 26-34. Kanu o ka aina         |
| 4  | learning   | ohana shall appoint two members, the Hawaii charter     |
| 5  | school ne  | twork shall appoint two members, and the office shall   |
| 6  | appoint o  | ne member. The Hawaii charter school facilities fund    |
| 7  | advisory   | board shall be responsible for:                         |
| 8  | (1)        | Soliciting and otherwise raising funds for the Hawaii   |
| 9  |            | charter school facilities fund;                         |
| 10 | (2)        | Establishing criteria for the expenditure of funds;     |
| 11 | (3)        | Reviewing grant and loan proposals using criteria       |
| 12 |            | established by the office;                              |
| 13 | (4)        | Making recommendations for grants, loans, and other     |
| 14 |            | specific expenditures; and                              |
| 15 | (5)        | Engaging in other activities necessary to support the   |
| 16 |            | prudent and efficient operation of the Hawaii charter   |
| 17 |            | school facilities fund.                                 |
| 18 | <u>(e)</u> | In managing the Hawaii charter school facilities fund,  |
| 19 | the offic  | e shall exercise ordinary business care and prudence,   |
| 20 | given the  | facts and circumstances prevailing at the time of       |
| 21 | action or  | decision. In so doing, the office shall consider the    |
| 22 | fund's lo  | ng- and short-term needs in carrying out its purposes,  |

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| 1  | its prese  | nt an        | d anticipated financial requirements, expected    |
|----|------------|--------------|---|
| 2  | total ret  | urn c        | n its investments, price trends, and general      |
| 3  | economic   | condi        | tions.  |
| 4  | <u>(f)</u> | Ther         | e may be an endowment component of the Hawaii     |
| 5  | charter s  | chool        | facilities fund, and the office may accumulate    |
| 6  | net incom  | e whi        | ch shall be added to the principal.               |
| 7  | (g)        | The          | use of any state moneys may be restricted by the  |
| 8  | legislatu  | <u>re in</u> | appropriating moneys to the Hawaii charter school |
| 9  | facilitie  | s fun        | <u>d.</u>   |
| 10 | <u>(h)</u> | Any          | organization submitting a proposal to the office  |
| 11 | for money  | s sha        | 11 meet the following standards at the time of    |
| 12 | applicati  | on an        | <u>d:</u>   |
| 13 | (1)        | Be:          |   |
| 14 |            | (A)          | A for-profit organization duly registered under   |
| 15 |            |              | the laws of the State;                            |
| 16 |            | <u>(B)</u>   | A nonprofit organization determined by the        |
| 17 |            |              | Internal Revenue Service to be exempt from the    |
| 18 |            |              | federal income tax; or                            |
| 19 |            | <u>(C)</u>   | An agency of the State or a county;               |
| 20 | (2)        | Have         | experience with the project or in the program     |
| 21 |            | area         | for which the proposal is being made; and         |

| 1  | (3)        | Be licensed and accredited, as applicable, in          |
|----|------------|--|
| 2  |            | accordance with the requirements of federal, state,    |
| 3  |            | and county governments.                                |
| 4  | <u>(i)</u> | Organizations or agencies to which moneys are awarded  |
| 5  | shall agr  | ee to comply with the following conditions prior to    |
| 6  | receiving  | the award:   |
| 7  | (1)        | Use persons qualified to engage in the activity to be  |
| 8  |            | <u>funded;</u>   |
| 9  | (2)        | Comply with the applicable federal, state, and county  |
| 10 |            | laws; and  |
| 11 | <u>(3)</u> | Comply with any other requirements prescribed by the   |
| 12 |            | office to ensure adherence by the recipient of the     |
| 13 |            | award with applicable federal, state, and county laws, |
| 14 |            | ordinances, rules, and regulations, and with the       |
| 15 |            | purposes of this section.                              |
| 16 | <u>(j)</u> | Chapter 103D shall not apply to organizations or       |
| 17 | agencies   | that apply for grants or contracts under this section; |
| 18 | provided   | that the office shall be held accountable for the use  |
| 19 | of the fu  | nds.   |
| 20 | <u>(k)</u> | The Hawaii charter school facilities fund shall be     |
| 21 | audited a  | nnually by an independent auditor. The results of each |
| 22 | annual au  | dit shall be submitted to the department of budget and |
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| 1  | finance n   | ot later than thirty days from the date the office             |  |  |
|----|---|--|--|--|
| 2  | receives the audit results. The charter school administrative |  |  |  |
| 3  | office sh   | office shall retain for a period of three years and permit the |  |  |
| 4  | departmen   | department of budget and finance, state legislators, and the   |  |  |
| 5  | auditor, or their duly authorized representatives, to inspect |  |  |  |
| 6  | and have  | access to any documents, papers, books, records, and           |  |  |
| 7  | other evi   | dence that is pertinent to the Hawaii charter school           |  |  |
| 8  | facilitie   | s fund.  |  |  |
| 9  | (1)   | For every dollar of state moneys granted by the Hawaii         |  |  |
| 10 | charter s   | chool facilities fund to the project, there shall be a         |  |  |
| 11 | minimum o   | f \$1 in value matched by private, federal, or county          |  |  |
| 12 | sources;  | provided that this matching value may include:                 |  |  |
| 13 | (1)   | The fair market value of contributions of in-kind              |  |  |
| 14 |   | goods and services;  |  |  |
| 15 | (2)   | Federal funding intended for charter schools that              |  |  |
| 16 |   | passes through the department as the federally-                |  |  |
| 17 |   | designated state education agency or local education           |  |  |
| 18 |   | agency;  |  |  |
| 19 | (3)   | Federal funding that passes through any agency, board,         |  |  |
| 20 |   | panel, or other subdivision of the State for the               |  |  |
| 21 |   | benefit of charter schools; and                                |  |  |

| 1  | (4) Any funding from the office of Hawaiian affairs, as a        |
|----|--|
| 2  | quasi-state agency, that did not originate as general            |
| 3  | revenues appropriated to it by the legislature.                  |
| 4  | (m) The charter school administrative office shall submit        |
| 5  | an annual report to the legislature on the progress of the fund  |
| 6  | no later than twenty days prior to the convening of each regular |
| 7  | session."  |
| 8  | SECTION 3. Section 36-27, Hawaii Revised Statutes, is            |
| 9  | amended to read as follows:                                      |
| 10 | "§36-27 Transfers from special funds for central service         |
| 11 | expenses. Except as provided in this section, and                |
| 12 | notwithstanding any other law to the contrary, from time to      |
| 13 | time, the director of finance, for the purpose of defraying the  |
| 14 | prorated estimate of central service expenses of government in   |
| 15 | relation to all special funds, except the:                       |
| 16 | (1) Special out-of-school time instructional program fund        |
| 17 | under section 302A-1310;   |
| 18 | (2) School cafeteria special funds of the department of          |
| 19 | education;   |
| 20 | (3) Special funds of the University of Hawaii;                   |
| 21 | (4) State educational facilities improvement special fund;       |

| 1  | (5)  | Convention center enterprise special fund under        |
|----|------|--|
| 2  |      | section 201B-8;  |
| 3  | (6)  | Special funds established by section 206E-6;           |
| 4  | (7)  | Housing loan program revenue bond special fund;        |
| 5  | (8)  | Housing project bond special fund;                     |
| 6  | (9)  | Aloha Tower fund created by section 206J-17;           |
| 7  | (10) | Funds of the employees' retirement system created by   |
| 8  |      | section 88-109;  |
| 9  | (11) | Unemployment compensation fund established under       |
| 10 |      | section 383-121;                                       |
| 11 | (12) | Hawaii hurricane relief fund established under chapter |
| 12 |      | 431P;  |
| 13 | (13) | Hawaii health systems corporation special funds and    |
| 14 |      | the subaccounts of its regional system boards;         |
| 15 | (14) | Tourism special fund established under section         |
| 16 |      | 201B-11;   |
| 17 | (15) | Universal service fund established under chapter 269;  |
| 18 | (16) | Emergency and budget reserve fund under section        |
| 19 |      | 328L-3;  |
| 20 | (17) | Public schools special fees and charges fund under     |
| 21 |      | section 302A-1130(f);                                  |
| 22 | (18) | Sport fish special fund under section 187A-9.5;        |

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1
              Neurotrauma special fund under section 321H-4;
        (19)
2
        (20)
              Deposit beverage container deposit special fund under
3
              section 342G-104;
              Glass advance disposal fee special fund established by
4
        (21)
5
              section 342G-82;
              Center for nursing special fund under section 304A-
6
        (22)
7
              2163;
8
        (23)
              Passenger facility charge special fund established by
9
              section 261-5.5;
              Solicitation of funds for charitable purposes special
10
        (24)
11
              fund established by section 467B-15;
              Land conservation fund established by section 173A-5;
12
        (25)
              Court interpreting services revolving fund under
13
        (26)
              section 607-1.5;
14
              Trauma system special fund under section 321-22.5;
15
        (27)
16
        (28)
              Hawaii cancer research special fund;
              Community health centers special fund; [and]
17
        (29)
18
              Emergency medical services special fund; and
        (30)
              Hawaii charter school facilities fund established
19
        (31)
20
              under section 302B- ;
21
    shall deduct five per cent of all receipts of all other special
    funds, which deduction shall be transferred to the general fund
22
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- 1 of the State and become general realizations of the State. All
- 2 officers of the State and other persons having power to allocate
- 3 or disburse any special funds shall cooperate with the director
- 4 in effecting these transfers. To determine the proper revenue
- 5 base upon which the central service assessment is to be
- 6 calculated, the director shall adopt rules pursuant to chapter
- 7 91 for the purpose of suspending or limiting the application of
- 8 the central service assessment of any fund. No later than
- 9 twenty days prior to the convening of each regular session of
- 10 the legislature, the director shall report all central service
- 11 assessments made during the preceding fiscal year."
- 12 SECTION 4. There is appropriated out of the general
- 13 revenues of the State of Hawaii the sum of \$ or so
- 14 much thereof as may be necessary for fiscal year 2008-2009 for
- 15 the Hawaii charter school facilities fund.
- 16 The sum appropriated shall be expended by the department of
- 17 education for the purposes of this Act.
- 18 SECTION 5. Statutory material to be repealed is bracketed
- 19 and stricken. New statutory material is underscored.
- 20 SECTION 6. This Act shall take effect on July 1, 2008.

## Report Title:

Charter School Facilities Fund; Charter School Administrative Office; Appropriation

## Description:

Establishes the Hawaii charter school facilities fund for funding the repair, maintenance, and other facilities needs of charter schools. Appropriates funds for the Hawaii charter school facilities fund. (SB2164 SD3)