JAN 2 4 2007

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The Hawaii Revised Statutes is amended by
- 2 adding a new chapter to be appropriately designated and to read
- 3 as follows:
- 4 "CHAPTER
- 5 TRANSIT CAPITAL DEVELOPMENT FUND
- 6 S -1 Purpose. The purpose of this chapter is to
- 7 establish a transit capital development fund to assist the
- 8 counties with the capital costs involved in developing mass
- 9 transportation.
- 10 § -2 Definitions. As used in this chapter unless the
- 11 context otherwise requires:
- 12 "Mass transportation" means transportation by bus, rail, or
- 13 other conveyance either publicly or privately owned, which
- 14 provides general or special service to the public on a regular
- 15 and continuing basis, excluding school buses, charter, or
- 16 sightseeing service.

1 "Private source revenues" means all funds, concessions, 2 development rights, or other assets of value contractually 3 agreed upon with the county from sources other than state, 4 county, or federal government as a result of, or for the 5 purposes of, developing mass transportation. 6 "Transit fund" means the transit capital development fund 7 created in section -3. Transit capital development fund; establishment. There is created in the treasury of the State a special 9 10 fund to be known as the transit capital development fund, into 11 which shall be deposited each year and from time to time, moneys 12 as shall be appropriated by the legislature. All interest 13 earned or accrued on moneys deposited in the transit fund shall 14 become part of the transit fund. The director of finance shall 15 administer the transit fund and shall direct the comptroller to 16 expend available moneys from the transit fund as provided by a 17 development agreement between the executive branch of a county 18 and the governor, subject to the disapproval of the legislature 19 pursuant to section -5. 20 (b) The transit fund shall be used solely to provide 21 financial assistance to the counties for capital and

construction costs, including costs related to acquiring land,

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- 1 reconstructing, improving, extending, equipping, or furnishing
- 2 mass transportation. Moneys in the transit fund shall not be
- 3 used for operational costs for mass transportation.
- 4 (c) Expenditures from the transit fund shall be limited to
- 5 projects authorized by a development agreement between the
- 6 executive branch of a county and the governor, subject to the
- 7 disapproval of the legislature pursuant to section -5 and
- 8 shall be subject to section 37-31.
- 9 § -4 Matching requirements by the county. Moneys from
- 10 the transit fund shall be made available under this chapter
- 11 provided the county obligates itself to match the amount of
- 12 requested moneys dollar for dollar over the term of the project
- 13 for the purpose for which the county is making the request. For
- 14 the matching requirements under this section, the county may use
- 15 private source revenues, county revenues, or both, but shall not
- 16 use any federal government funds.
- 17 § -5 Projects; authorization. (a) Any county by
- 18 ordinance may authorize the executive branch of the county to
- 19 enter into a development agreement with the governor, subject to
- 20 the disapproval of the legislature for a mass transportation
- 21 project; provided that the development agreement shall:



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| 1 | (1) | Describe the type of mass transportation project, the |
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| 2 | | areas to be served, and anticipated ridership; |
| 3 | (2) | Provide a breakdown of costs and identify the |

- anticipated funding sources including the amount being requested from the transit fund and the source of county matching funds, together with a phasing schedule of both costs and funding sources, and a breakdown of actions taken or required to be taken in order to provide for such matching funds;
- (3) Provide a schedule of disbursements from the transit fund which shall be allowed;
- (4) Provide a timetable for the development of the masstransportation project; and
- 14 (5) Provide for amendment at any subsequent time by mutual
 15 consent of the parties subject to legislative
 16 disapproval as provided in this section.
- 17 (b) Any development agreement shall provide that the
 18 obligation to disburse moneys from the transit fund shall
 19 constitute a limited obligation payable solely from moneys on
 20 deposit in the transit fund and not otherwise. The obligation
 21 to disburse moneys from the transit funds shall be subject to
 22 the availability of moneys in the transit fund from time to time



- 1 and evidence, satisfactory to the director of finance, that the
- 2 county has complied with the matching funds requirement of
- 3 section -4. Such obligation shall not constitute a general
- 4 obligation of the State or any agency or department thereof.
- 5 (c) The governor and the county shall submit the
- 6 development agreement to the legislature. The legislature shall
- 7 approve or disapprove the development agreement within sixty
- 8 days of its first regular legislative session convened after
- 9 receipt of the development agreement from the governor and the
- 10 county. If the development agreement is not disapproved after
- 11 the sixtieth day, it shall be deemed approved by the
- 12 legislature.
- 13 § -6 Transit capital development fund; appropriation.
- 14 Each year beginning with fiscal year 2007 through fiscal year
- 15 2009, the legislature shall appropriate to the transit capital
- 16 development fund created by section -3 the sum of
- 17 \$53,000,000 or so much as may be deemed necessary for the
- 18 purpose of financially assisting counties for capital costs in
- 19 developing mass transportation.
- 20 § -7 Private source adequacy; lapsing of funds. If the
- 21 director of finance determines that the private source revenues
- 22 relating to any development agreement are inadequate, the



- 1 director shall submit a report of such findings to the
- 2 legislature. Upon legislative acceptance of the findings within
- 3 sixty days of the first regular legislative session convened
- 4 following the submittal of such findings, no additional moneys
- 5 may be expended pursuant to such development agreements from the
- 6 transit fund. Except that such limitation on the expenditure of
- 7 moneys from the transit fund shall not occur prior to
- 8 December 31, 2007. Any unencumbered moneys remaining in the
- 9 transit fund at that time shall lapse to the general fund. The
- 10 remaining terms and conditions of the development agreement
- 11 shall remain in effect.
- 12 § -8 Reports. The director of finance shall prepare
- 13 and submit an annual report on the transit fund to the
- 14 legislature forty-five days prior to the convening of each
- 15 regular legislative session."
- 16 SECTION 2. Act 247, Session Laws of Hawaii 2005, is
- 17 amended by amending section 9 to read as follows:
- "SECTION 9. This Act shall take effect upon its approval;
- 19 provided that:
- 20 (1) If none of the counties of the State adopt an
- 21 ordinance to levy a county surcharge on state tax by
- December 31, 2005, this Act shall be repealed and



| 1 | | section 437D-8.4, Hawaii Revised Statutes, shall be |
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| 2 | | reenacted in the form in which it read on the day |
| 3 | | prior to the effective date of this Act; |
| 4 | (2) | If any county does not adopt an ordinance to levy a |
| 5 | | county surcharge on state tax by December 31, 2005, it |
| 6 | | shall be prohibited from adopting such an ordinance |
| 7 | | pursuant to this Act, unless otherwise authorized by |
| 8 | | the legislature through a separate legislative act; |
| 9 | (3) | If an ordinance to levy a county surcharge on state |
| 10 | | tax is adopted by December 31, 2005: |
| 11 | | (A) The ordinance shall be repealed on [December 31, |
| 12 | | 2022;] July 1, 2007; |
| 13 | | (B) This Act shall be repealed on [December 31, |
| 14 | | 2022;] <u>July 1, 2007;</u> and |
| 15 | | (C) [Section] On July 1, 2007, section 437D-8.4, |
| 16 | | Hawaii Revised Statutes, shall be reenacted in |
| 17 | | the form in which it read on the day prior to the |
| 18 | | effective date of this Act." |
| 19 | SECT | ION 3. Section 46-16.8, Hawaii Revised Statutes, is |
| 20 | repealed. | |
| 21 | [" [\$ - | 16-16.8] County surcharge on state tax. (a) Each |
| 22 | county may | y establish a surcharge on state tax at the rates |
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| | origination in the state of the |
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| 2 | to establish this surcharge shall do so by ordinance; provided |
| 3 | that: |
| 4 | (1) No ordinance shall be adopted until the county has |
| 5 | conducted a public hearing on the proposed ordinance; |
| 6 | (2) The ordinance shall be adopted prior to December 31, |
| 7 | 2005; and |
| 8 | (3) No county surcharge on state tax that may be |
| 9 | authorized under this section shall be levied prior to |
| 10 | January 1, 2007. |
| 11 | Notice of the public hearing required under paragraph (1) shall |
| 12 | be published in a newspaper of general circulation within the |
| 13 | county at least twice within a period of thirty days immediately |
| 14 | preceding the date of the hearing. |
| 15 | (b) A county electing to exercise the authority granted |
| 16 | under this section shall notify the director of taxation within |
| 17 | ten days after the county has adopted a surcharge on state tax |
| 18 | ordinance and, beginning no earlier than January 1, 2007, the |
| 19 | director of taxation shall levy, assess, collect, and otherwise |
| 20 | administer the county surcharge on state tax. |
| 21 | (c) Each county with a population greater than five |
| 22 | hundred thousand that adopts a county surcharge on state tax |
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| 1 | ordinance - | pursuant to subsection (a) shall use the surcharges |
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| 2 | received : | from the State for: |
| 3 | (1) | Operating or capital costs of a locally preferred |
| 4 | | alternative for a mass transit project; and |
| 5 | (2) | Expenses in complying with the Americans with |
| 6 | | Disabilities Act of 1990 with respect to paragraph |
| 7 | | (1). |
| 8 | The county | surcharge on state tax shall not be used to build or |
| 9 | repair pub | olic roads or highways, bicycle paths, or support |
| 10 | public tra | ensportation systems already in existence prior to July |
| 11 | 12, 2005. | |
| 12 | (d) | Each county with a population equal to or less than |
| 13 | five hundr | ed thousand that adopts a county surcharge on state |
| 14 | tax ordina | nce pursuant to subsection (a) shall use the |
| 15 | surcharges | received from the State for: |
| 16 | (1) | Operating or capital costs of public transportation |
| 17 | | within each county for public transportation systems, |
| 18 | | including public roadways or highways, public buses, |
| 19 | | trains, ferries, pedestrian paths or sidewalks, or |
| 20 | | bicycle paths; and |

| 1 | (2) Expenses in complying with the Americans with |
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| 2 | Disabilities Act of 1990 with respect to paragraph |
| 3 | (1). |
| 4 | (e) As used in this section, "capital costs" means |
| 5 | nonrecurring costs required to construct a transit facility or |
| 6 | system, including debt service, costs of land acquisition and |
| 7 | development, acquiring of rights of way, planning, design, and |
| 8 | construction, and including equipping and furnishing the |
| 9 | facility or system."] |
| 10 | SECTION 4. Section 237-8.6, Hawaii Revised Statutes, is |
| 11 | repealed. |
| 12 | ["[§237-8.6] County surcharge on state tax; |
| 13 | administration. (a) The county surcharge on state tax, upon |
| 14 | the adoption of county ordinances and in accordance with the |
| 15 | requirements of section 46-16.8, shall be levied, assessed, and |
| 16 | collected as provided in this section on all gross proceeds and |
| 17 | gross income taxable under this chapter. No county shall set |
| 18 | the surcharge on state tax at a rate greater than one half per |
| 19 | cent of all gross proceeds and gross income taxable under this |
| 20 | chapter. All provisions of this chapter shall apply to the |
| 21 | county surcharge on state tax. With respect to the surcharge, |
| 22 | the director of taxation shall have all the rights and powers |
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| 1 | provided under this chapter. In addition, the director of |
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| 2 | taxation shall have the exclusive rights and power to determine |
| 3 | the county or counties in which a person is engaged in business |
| 4 | and, in the case of a person engaged in business in more than |
| 5 | one county, the director shall determine, through apportionment |
| 6 | or other means, that portion of the surcharge on state tax |
| 7 | attributable to business conducted in each county. |
| 8 | (b) Each county surcharge on state tax that may be adopted |
| 9 | pursuant to section 46-16.8(a) shall be levied beginning in the |
| 10 | taxable year after the adoption of the relevant county |
| 11 | ordinance; provided that no surcharge on state tax may be levied |
| 12 | prior to January 1, 2007. |
| 13 | (c) The county surcharge on state tax, if adopted, shall |
| 14 | be imposed on the gross proceeds or gross income of all written |
| 15 | contracts that require the passing on of the taxes imposed under |
| 16 | this chapter; provided that if the gross proceeds or gross |
| 17 | income are received as payments beginning in the taxable year in |
| 18 | which the taxes become effective, on contracts entered into |
| 19 | before June 30 of the year prior to the taxable year in which |
| 20 | the taxes become effective, and the written contracts do not |
| 21 | provide for the passing on of increased rates of taxes, the |
| 22 | county surcharge on state tax shall not be imposed on the gross |
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| 1 | proceeds or gross income covered under the written contracts. |
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| 2 | The county surcharge on state tax shall be imposed on the gross |
| 3 | proceeds or gross income from all contracts entered into on or |
| 4 | after June 30 of the year prior to the taxable year in which the |
| 5 | taxes become effective, regardless of whether the contract |
| 6 | allows for the passing on of any tax or any tax increases. |
| 7 | (d) No county surcharge on state tax shall be established |
| 8 | on any: |
| 9 | (1) Gross income or gross proceeds taxable under this |
| 10 | chapter at the one half per cent tax rate; |
| 11 | (2) Gross income or gross proceeds taxable under this |
| 12 | chapter at the 0.15 per cent tax rate; or |
| 13 | (3) Transactions, amounts, persons, gross income, or gross |
| 14 | proceeds exempt from tax under this chapter. |
| 15 | (e) The director of taxation shall revise the general |
| 16 | excise tax forms to provide for the clear and separate |
| 17 | designation of the imposition and payment of the county |
| 18 | surcharge on state tax. |
| 19 | (f) The taxpayer shall designate the taxation district to |
| 20 | which the county surcharge on state tax is assigned in |
| 21 | accordance with rules adopted by the director of taxation under |
| 22 | chapter 91. The taxpayer shall file a schedule with the |

taxpayer's periodic and annual general excise tax returns 1 2 summarizing the amount of taxes assigned to each taxation 3 district. (a) The penalties provided by section 231 39 for failure 4 5 to file a tax return shall be imposed on the amount of surcharge due on the return being filed for the failure to file the 6 7 schedule required to accompany the return. In addition, there shall be added to the tax an amount equal to ten per cent of the 8 9 amount of the surcharge and tax due on the return being filed for the failure to file the schedule or the failure to correctly 10 11 report the assignment of the general excise tax by taxation 12 district on the schedule required under this subsection. 13 (h) All taxpayers who file on a fiscal year basis whose 14 fiscal year ends after December 31 of the year prior to the taxable year in which the taxes become effective, shall file a 15 16 short period annual return for the period preceding January 1 of the taxable year in which the taxes become effective. Each 17 fiscal year taxpayer shall also file a short period annual 18 19 return for the period starting on January 1 of the taxable year in which the taxes become effective, and ending before January 1 20 of the following year."] 21

1 SECTION 5. Section 238-2.6, Hawaii Revised Statutes, is 2 repealed. ["[\$238-2.6] - County surcharge on state tax; 3 4 administration. (a) The county surcharge on state tax, upon 5 the adoption of a county ordinance and in accordance with the requirements of section 46 16.8, shall be levied, assessed, and 6 7 collected as provided in this section on the value of property and services taxable under this chapter. No county shall set 8 9 the surcharge on state tax at a rate greater than one half per 10 cent of the value of property taxable under this chapter. All 11 provisions of this chapter shall apply to the county surcharge 12 on state tax. With respect to the surcharge, the director shall 13 have all the rights and powers provided under this chapter. In 14 addition, the director of taxation shall have the exclusive 15 rights and power to determine the county or counties in which a person imports or purchases tangible personal property and, in 16 17 the case of a person importing or purchasing tangible property 18 in more than one county, the director shall determine, through 19 apportionment or other means, that portion of the surcharge on 20 state tax attributable to the importation or purchase in each 21 county.

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| 2 | shall be levied beginning in the taxable year after the adoption |
| 3 | of the relevant county ordinance; provided that no surcharge on |
| 4 | state tax may be levied prior to January 1, 2007. |
| 5 | (c) No county surcharge on state tax shall be established |
| 6 | upon any use taxable under this chapter at the one half per cent |
| 7 | tax rate or upon any use that is not subject to taxation or that |
| 8 | is exempt from taxation under this chapter. |
| 9 | (d) The director of taxation shall revise the use tax |
| 10 | forms to provide for the clear and separate designation of the |
| 11 | imposition and payment of the county surcharge on state tax. |
| 12 | (e) The taxpayer shall designate the taxation district to |
| 13 | which the county surcharge on state tax is assigned in |
| 14 | accordance with rules adopted by the director of taxation under |
| 15 | chapter 91. The taxpayer shall file a schedule with the |
| 16 | taxpayer's periodic and annual use tax returns summarizing the |
| 17 | amount of taxes assigned to each taxation district. |
| 18 | (f) The penalties provided by section 231-39 for failure |
| 19 | to file a tax return shall be imposed on the amount of surcharge |
| 20 | due on the return being filed for the failure to file the |
| 21 | schedule required to accompany the return. In addition, there |
| 22 | shall be added to the tax an amount equal to ten per cent of the |
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1 amount of the surcharge and tax due on the return-being filed 2 for the failure to file the schedule or the failure to correctly report the assignment of the use tax by taxation district on the 3 schedule required under this subsection. 4 5 (g) All taxpayers who file on a fiscal year basis whose 6 fiscal year ends after December 31 of the year prior to the 7 taxable year in which the taxes become effective, shall file a 8 short period annual return for the period preceding January 1 of 9 the taxable year in which the taxes become effective. Each 10 fiscal year taxpayer shall also file a short period annual 11 return for the period starting on January 1 of the taxable year in which the taxes become effective, and ending before January 1 12 13 of the following year."] 14 SECTION 6. Statutory material to be repealed is bracketed

INTRODUCED BY:

and stricken. New statutory material is underscored.

SECTION 7. This Act shall take effect upon its approval.

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Report Title:

Public Transit: Repeal County Surcharge on State Tax.

Description:

Repeals one-half percent county surcharge on state tax established to fund public transportation systems.