IAN 2 4 2007

A BILL FOR AN ACT

RELATING TO BURIAL SITES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- Section 6E-43, Hawaii Revised Statutes, is 1 SECTION 1.
- 2 amended to read as follows:
- "§6E-43 Prehistoric and historic burial sites. 3 (a)
- 4 any site, other than a known, maintained, actively used cemetery
- 5 where human skeletal remains are discovered or are known to be
- 6 buried and appear to be over fifty years old, the remains and
- 7 their associated burial goods shall not be moved without the
- 8 department's approval.
- 9 (b) All burial sites are significant and shall be
- 10 preserved in place until compliance with this section is
- 11 [,except as provided in section 6E-43.6]met. The appropriate
- 12 island burial council shall determine whether preservation in
- 13 place or relocation of previously identified and inadvertently
- 14 discovered native Hawaiian burial sites is warranted, following
- 15 criteria which shall include recognition that burial sites of
- 16 high preservation value, such as areas with a concentration of
- 17 skeletal remains, or prehistoric or historic burials associated

- 1 with important individuals and events, or areas that are within
- 2 a context of historic properties, or have known lineal
- 3 descendants, shall receive greater consideration for
- 4 preservation in place. The criteria shall be developed by the
- 5 department in consultation with the councils, office of Hawaiian
- 6 affairs, representatives of development and large property owner
- 7 interests, and appropriate Hawaiian organizations [, such as Hui
- 8 Malama I Na Kupuna O Hawai`i Nci,] through rules adopted
- 9 pursuant to chapter 91. A council's determination on previously
- 10 identified native Hawaiian burial sites shall be rendered within
- 11 forty-five days of referral by the department [unless otherwise]
- 12 and on inadvertently discovered native Hawaiian burial sites
- 13 shall be rendered within ten days. These times may be extended
- 14 by agreement between the landowner and the department.
- (c) Council determinations may be administratively
- 16 appealed to a panel composed of three council chairpersons and
- 17 three members from the board of land and natural resources as a
- 18 contested case pursuant to chapter 91. In addition to the six
- 19 members, the chairperson of the board of land and natural
- 20 resources shall preside over the contested case and vote only in
- 21 the event of a tie.

- 1 (d) Within ninety days following the final determination
- 2 for previously identified and within thirty days following the
- 3 final determination for inadvertently discovered, a preservation
- 4 or mitigation plan shall be approved by the department in
- 5 consultation with any lineal descendants, the respective
- 6 council, other appropriate Hawaiian organizations, and any
- 7 affected property owner.
- **8** (e) Should the burial site prove to be other than
- 9 Hawaiian, the department, within thirty days shall determine
- 10 whether preservation in place or relocation is warranted, and
- 11 within an additional ninety days a preservation or mitigation
- 12 plan shall be approved by the department in consultation with
- 13 any lineal descendants, appropriate ethnic organizations, and
- 14 any affected property owner."
- 15 SECTION 2. Section 6E-43.5, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "§6E-43.5 Island burial councils; creation; appointment;
- 18 composition; duties. (a) The department shall establish island
- 19 burial councils for Hawaii, Maui/Lanai, Molokai, Oahu, and
- 20 Kauai/Niihau, to implement section 6E-43.
- 21 (b) Appointment of members to the councils shall be made
- 22 by the governor, in accordance with section 26-34, from a list

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- provided by the department, provided that a minimum of twenty 1 2 per cent of the regional representatives shall be appointed from 3 a list of at least nine candidates provided by the office of 4 Hawaiian affairs. The department shall develop the list in 5 consultation with appropriate Hawaiian organizations[7 such as 6 Hui Malama I Na Kupuna O Hawai `i Nei]. The membership of each 7 council shall include at least one representative from each 8 geographic region of the island as well as representatives of 9 development and large property owner interests. Regional 10 representatives shall be selected from the Hawaiian community on the basis of their understanding of the culture, history, burial 11 12 beliefs, customs, and practices of native Hawaiians. 13 councils shall have a minimum of nine and a maximum of fifteen 14 members, and have a ratio of not more than three to one and no 15 less than two to one in favor of regional representatives.
- office of Hawaiian affairs, representatives of development and large property owner interests, and appropriate Hawaiian organizations[, such as Hui Malama I Na Kupuna O Hawai'i Nei,] shall adopt rules pursuant to chapter 91 necessary to carry out the purposes of this section. The council members shall serve without compensation, but shall be reimbursed for necessary

The department, in consultation with the councils,

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- 1 expenses incurred during the performance of their duties. The
- 2 councils shall be a part of the department for administrative
- 3 purposes.
- 4 (d) The councils shall hold meetings and acquire
- 5 information as they deem necessary and shall communicate their
- 6 decisions, findings and recommendations to the department.
- 7 Notwithstanding section 92-3, whenever the location and
- 8 description of burial sites are under consideration, the
- 9 councils may hold closed meetings. Concurrence of a majority of
- 10 the members present at a meeting shall be necessary to make any
- 11 action of a council valid.
- 12 (e) Department records relating to the location and
- 13 description of historic sites, including burial sites, if deemed
- 14 sensitive by a council or the Hawaii historic places review
- 15 board, shall be confidential.
- 16 (f) The councils shall:
- 17 (1) Determine the preservation or relocation of previously
- 18 identified and inadvertently discovered native
- 19 Hawaiian burial sites;
- 20 (2) Assist the department in the inventory and
- 21 identification of native Hawaiian burial sites;

1	(3)	Make recommendations regarding appropriate management,
2		treatment, and protection of native Hawaiian burial
3		sites, and on any other matters relating to native
4		Hawaiian burial sites;
5	(4)	Elect a chairperson for a four-year term who shall
6		serve for not more than two consecutive terms; and
7	(5)	Maintain a list of appropriate Hawaiian organizations,
8	agencies,	and offices to notify regarding the discovery of
9	remains."	
10	SECTIO:	N 3. Section 6E-43.6, Hawaii Revised Statutes, is
11	amended to	o read as follows:
12	" §6E	-43.6 Inadvertent discovery of burial sites. (a) In
13	the event	human skeletal remains are inadvertently discovered,
14	any activ	ity in the immediate area that could damage the remains
15	or the po	tential historic site shall cease until the
16	requireme	nts of subsections (b) to (d) have been met.
17	(b)	The discovery shall be reported as soon as possible to
18	the depar	tment, the appropriate medical examiner or coroner, and
19	the approp	priate police department. As soon as practicable, the
20	departmen	t shall notify the appropriate council and the office
21	of Hawaiia	an affairs.

1	(0)	Arter notification of the discovery of multiple
2	skeletons	, the following shall be done within [two]three working
3	days, if	on Oahu, and [three] four working days, if in other
4	council j	urisdictions:
5	(1)	A representative of the medical examiner or coroner's
6		office and a qualified archaeologist shall examine the
7		remains to determine jurisdiction. If the remains are
8		the responsibility of the medical examiner or coroner,
9		the department's involvement shall end. If the
10		remains are historic or prehistoric burials, then the
11		remainder of this section shall apply;
12	(2)	The department shall gather sufficient information,
13		including oral tradition, to document the nature of
14		the burial context and [determine] assist in the
15		determination of appropriate treatment of the remains
16		as set forth in section 6E-43. Members of the
17		appropriate council shall be allowed to oversee the
18		on-site examination and, if warranted, removal; and
19	[-(3)	If removal of the remains is warranted, based on
20		criteria developed by the department, in consultation
21		with the councils, office of Hawaiian affairs,
22		representatives of development and large property

1	owner interests, and appropriate Hawaiian
2	organizations, such as Hui Malama I Na Kupuna O
3	Hawai`i Nei, through rules adopted pursuant to chapter
4	91, the removal of the remains shall be overseen by a
5	qualified archaeologist and a mitigation plan shall be
6	prepared by the department or with the concurrence of
7	the department.]
8	(d) In cases involving the discovery of a single skeleton,
9	the requirements of subsection (c) shall be fulfilled in
10	[one] two working [day] days if on Oahu, and [two] three working
11	days if in other council jurisdictions.
12	(e) The mitigation plan [developed by or with the
13	concurrence of the department pursuant to subsection (c)(3)
14	shall be carried out in accordance with the following:
15	(1) In discoveries related to development where land
16	alteration project activities exist, the landowner,
17	permittee, or developer shall be responsible for the
18	execution of the mitigation plan including relocation
19	of remains. Justifiable delays resulting from the
20	discovery of burials shall not count against any
21	contractor's completion date agreement;

1	(2)	Project activities shall resume once necessary	
2		archaeological excavations provided in the mitigation	
3		plan have been completed;	
4	(3)	In nonproject contexts, the department shall be	
5		responsible for the execution of the mitigation plan	
6		and the relocation of remains; and	
7	(4)	The department shall verify the successful execution	
8		of the mitigation plan.	
9	(f)	In cases where remains are archaeologically removed,	
10	the department shall determine the place of relocation, after		
11	consultation with the appropriate council, affected property		
12	owners, representatives of the relevant ethnic group, and any		
13	identified lineal descendants[, as appropriate]. Relocation		
14	shall con:	form with requirements imposed by the department of	
15	health, and may be accompanied by traditional ceremonies, as		
16	determined by the lineal descendants, or, if no lineal		
17	descendants are identified, the appropriate council or		
18	representatives of the relevant ethnic group that the department		
19	deems app	ropriate. Specific or special reinterment requests	
20	from lineal or cultural descendants may be accommodated provided		
21	that the a	additional expenses incurred are paid by the affected	

descendants.

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- 1 (g) If human skeletal remains are discovered in the course
- 2 of land development or land alteration activities to which
- 3 section 6E-42 applies, and for which the required approval was
- 4 not obtained, all activity in the immediate area that could
- 5 damage the remains or the potential historic site shall cease,
- 6 and treatment of the remains shall be allowed only in compliance
- 7 with section 6E-43."
- 8 SECTION 4. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 5. This Act shall take effect upon its approval.

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INTRODUCED BY:

By Request

Report Title:

BURIAL SITES

Description:

Clarifies Chapter 6E regarding inadvertently discovered native Hawaiian burial sites by amending Sections 6E-43, 6E-43.5, 6E-43.6. Conforms the treatment of inadvertent discovered burial sites with that of previously discovered burial sites with the Burial Councils.