A BILL FOR AN ACT

RELATING TO INCARCERATED PERSONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 353-19, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "§353-19 Compensation for labor or training by committed
- 4 persons. Every committed person, who is working within a state
- 5 correctional facility or who is in such training or educational
- 6 programs as the director or a designated agent pursuant to law
- 7 prescribes, may be allowed such graduated sums of money as the
- 8 director by [rule] policy determines. Any committed person,
- 9 other than persons on work furlough, engaged in work, training,
- 10 or education pursuant to this section or work pursuant to this
- 11 chapter or chapter 354D shall not be [affected by chapter 386.]
- 12 considered an employee or in employment."
- SECTION 2. Section 383-7, Hawaii Revised Statutes, is
- 14 amended to read as follows:
- "§383-7 Excluded service. "Employment" shall not include
- 16 the following service:

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1	(1)	Agricultural labor as defined in section 383-9 if it
. 2		is performed by an individual who is employed by an
3		employing unit:
4		(A) Which, during each calendar quarter in both the
5		current and the preceding calendar years, paid
6		less than \$20,000 in cash remuneration to
7		individuals employed in agricultural labor; and
8		(B) Which had, in each of the current and the
9		preceding calendar years:
10		(i) No more than nineteen calendar weeks,
11		whether consecutive or not, in which
12		agricultural labor was performed by its
13		employees; or
14	-	(ii) No more than nine individuals in its employ
15		performing agricultural labor in any one
16		calendar week, whether or not the same
17		individuals performed the labor in each
18		week;
19	(2)	Domestic service in a private home, local college
20		club, or local chapter of a college fraternity or
21		sorority as set forth in section 3306(c)(2) of the
22		Internal Revenue Code of 1986, as amended;

1 (3) Serv	vice not in the course of the employing unit's
. 2	trac	de or business performed in any calendar quarter by
1	an i	ndividual, unless the cash remuneration paid for
4	the	service is \$50 or more and the service is
5	perf	formed by an individual who is regularly employed
6	by t	he employing unit to perform the service. For the
7	purp	oses of this paragraph, an individual shall be
8	deem	ed to be regularly employed to perform service not
9	in t	he course of an employing unit's trade or business
10	duri	ng a calendar quarter only if:
11	(A)	On each of some twenty-four days during the
12		quarter the individual performs the service for
13		some portion of the day; or
14	(B)	The individual was regularly employed as
15		determined under subparagraph (A) by the
16		employing unit in the performance of the service
17		during the preceding calendar quarter;
18 (4)	(A)	Service performed on or in connection with a
19		vessel not an American vessel, if the individual
20		performing the service is employed on and in
21		connection with the vessel when outside the
22		United States;

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1	(B) Se	rvice performed by an individual in (or as an
2	of	ficer or member of the crew of a vessel while
3	it	is engaged in) the catching, taking,
4	ha	rvesting, cultivating, or farming of any kind
. 5	of	fish, shellfish, crustacea, sponges, seaweeds,
6	or	other aquatic forms of animal and vegetable
7	li	fe, including service performed as an ordinary
8	inc	cident thereto, except:
9	(i)	The service performed in connection with a
10		vessel of more than ten net tons (determined
11		in the manner provided for determining the
12		register tonnage of merchant vessels under
13		the laws of the United States);
14	(ii)	The service performed in connection with a
15		vessel of ten net tons or less (determined
16		in the manner provided for determining the
17		register tonnage of merchant vessels under
18		the laws of the United States) by an
19		individual who is employed by an employing
20		unit which had in its employ one or more
21		individuals performing the service for some

portion of a day in each of twenty calendar

	weeks all occurring, whether consecutive or
2 2 2	not, in either the current or the preceding
3	calendar year; and
73.33	Corving performed in connection with the

- (iii) Service performed in connection with the catching or taking of salmon or halibut for commercial purposes;
- (5) Service performed by an individual in the employ of the individual's son, daughter, or spouse, and service performed by a child under the age of twenty-one in the employ of the child's father or mother;
- (6) Service performed in the employ of the United States government or an instrumentality of the United States exempt under the Constitution of the United States from the contributions imposed by this chapter, except that to the extent that the Congress of the United States permits states to require any instrumentalities of the United States to make payments into an unemployment fund under a state unemployment compensation law, all of the provisions of this chapter shall apply to those instrumentalities, and to services performed for those instrumentalities, in the same manner, to the same extent, and on the same terms

as to all other employers, employing units, 1 individuals, and services; provided that if this State 2 is not certified for any year by the Secretary of 3 Labor under section 3304(c) of the federal Internal 4 Revenue Code, the payments required of those 5 instrumentalities with respect to that year shall be refunded by the department of labor and industrial 7 relations from the fund in the same manner and within 8 the same period as is provided in section 383-76 with 9 respect to contributions erroneously collected; 10 Service performed in the employ of any other state, or (7)11 any political subdivision thereof, or any 12 instrumentality of any one or more of the foregoing 13 which is wholly owned by one or more states or 14 political subdivisions; and any service performed in 15 the employ of any instrumentality of one or more other 16 states or their political subdivisions to the extent 17 that the instrumentality is, with respect to the 18 service, exempt from the tax imposed by section 3301 19 of the Internal Revenue Code of 1986, as amended; 20

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1	(8)	Service	with respect to which unemployment
2		compensa	tion is payable under an unemployment system
3		establis	hed by an act of Congress;
4	(9)	(A) Ser	vice performed in any calendar quarter in the
5		emp	loy of any organization exempt from income tax
6		und	er section 501(a) of the federal Internal
7		Rev	enue Code (other than an organization
8		des	cribed in section 401(a) or under section 521
9		of	the Code), if:
0		(i)	The remuneration for the service is less
1			than \$50; or
2		(ii)	The service is performed by a fully
13			ordained, commissioned, or licensed minister
4			of a church in the exercise of the
15	•		minister's ministry or by a member of a
16			religious order in the exercise of duties
17			required by the order;
18		(B) Ser	vice performed in the employ of a school,
19		col	lege, or university, if the service is
20		per	formed by a student who is enrolled and is
21		reg	ularly attending classes at the school,
7 7		col	lege, or university; or

1		(C) Service performed by an individual who is
2		enrolled at a nonprofit or public educational
3		institution which normally maintains a regular
4		faculty and curriculum and normally has a
5		regularly organized body of students in
6		attendance at the place where its educational
7		activities are carried on as a student in a full-
8		time program, taken for credit at such
9		institution, which combines academic instruction
10		with work experience, if such service is an
11		integral part of such program, and such
12		institution has so certified to the employer,
13		except that this subparagraph shall not apply to
14		service performed in a program established for or
15		on behalf of an employer or group of employers;
16	(10)	Service performed in the employ of a foreign
17		government (including service as a consular or other
18		officer or employee of a nondiplomatic
19		representative);
20	(11)	Service performed in the employ of an instrumentality
21		wholly owned by a foreign government:

	(A) If the service is of a character similar to that
2	performed in foreign countries by employees of
1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 1900 - 3000 - 19	the United States government or of an
	instrumentality thereof; and
5	(B) If the United States Secretary of State has
6	certified or certifies to the United States
7	Secretary of the Treasury that the foreign
8	government, with respect to whose instrumentality
9	exemption is claimed, grants an equivalent
0	exemption with respect to similar service
1	performed in the foreign country by employees of
2	the United States government and of
3	instrumentalities thereof;
4 (12)	Service performed as a student nurse in the employ of
5	a hospital or a nurses' training school by an
6	individual who is enrolled and is regularly attending
7	classes in a nurses' training school chartered or
18	approved pursuant to state law; and service performed
19	as an intern in the employ of a hospital by an
20	individual who has completed a four-year course in a
21	medical school chartered or approved pursuant to state
22	law;

1	(13)	Service performed by an individual for an employing
2		unit as an insurance producer, if all service
3		performed by the individual for the employing unit is
4		performed for remuneration solely by way of
5		commission;
6	(14)	Service performed by an individual under the age of
7		eighteen in the delivery or distribution of newspapers
8		or shopping news, not including delivery or
9		distribution to any point for subsequent delivery or
10		distribution;
11	(15)	Service covered by an arrangement between the
12		department and the agency charged with the
13		administration of any other state or federal
14	*	unemployment compensation law pursuant to which all
15		services performed by an individual for an employing
16		unit during the period covered by the employing unit's
17		duly approved election, are deemed to be performed
18		entirely within the agency's state;
19	(16)	Service performed by an individual who, pursuant to
20		the Federal Economic Opportunity Act of 1964, is not
21		subject to the federal laws relating to unemployment
22		compensation;

1	(17)	Service performed by an individual for an employing
2		unit as a real estate salesperson, if all service
3		performed by the individual for the employing unit is
4		performed for remuneration solely by way of
5		commission;
6	(18)	Service performed by a registered sales representative
7		for a registered travel agency, when the service
8		performed by the individual for the travel agent is
9		performed for remuneration by way of commission;
10	(19)	Service performed by a vacuum cleaner salesperson for
11		an employing unit, if all services performed by the
12		individual for the employing unit are performed for
13		remuneration solely by way of commission;
14	(20)	Service performed for a family-owned private
15		corporation organized for profit that employs only
16		members of the family who each own at least fifty per
17	·	cent of the shares issued by the corporation; provided
18		that:
19		(A) The private corporation elects to be excluded
20		from coverage under this chapter;
21		(B) The election for exclusion shall apply to all
22		shareholders and under the same circumstances;

1		(C)	No more than two members of a family may be
2			eligible per entity for exclusion under this
3			paragraph;
4		(D)	The exclusion shall be irrevocable for five
5			years;
6 -		(E)	The family-owned private corporation presents to
7			the department proof that it has paid federal
8			unemployment insurance taxes as required by
9			federal law; and
10		(F)	The election to be excluded from coverage shall
11			be effective the first day of the calendar
12			quarter in which the application and all
13			substantiating documents requested by the
14			department are filed with the department;
15	(21)	Serv.	ice performed by a direct seller as defined in
16		sect.	ion 3508 of the Internal Revenue Code of 1986;
17		[and]
18	(22)	Serv.	ice performed by an election official or election
19		work	er as defined in section 3309(b)(3)(F) of the
20	•	Inte	rnal Revenue Code of 1986, as amended[+]; and
21	(23)	Serv	ice performed by an inmate or any person committee
22		to a	penal institution.

2	None of the foregoing exclusions (1) to $[\frac{(22)}{(23)}]$ shall
3	apply to any service with respect to which a tax is
4	required to be paid under any federal law imposing a tax
5	against which credit may be taken for contributions
6	required to be paid into a state unemployment fund or which
7	as a condition for full tax credit against the tax imposed
8	by the federal Unemployment Act is required to be covered
9	under this chapter.
0	SECTION 3. Statutory material to be repealed is bracketed
11	and stricken. New statutory material is underscored.
12	SECTION 4. This Act shall take effect upon its approval.
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14	INTRODUCED BY:
15	BY REQUEST

SB 1485

JUSTIFICATION SHEET

DEPARTMENT:

Public Safety

TITLE:

A BILL FOR AN ACT RELATING TO

INCARCERATED PERSONS.

PURPOSE:

To clarify that participation in work, education, and vocational training programs while incarcerated is exempt from statutory employee benefits.

MEANS:

Amend sections 353-19 and 383-7, Hawaii

Revised Statutes.

JUSTIFICATION:

The Department of Public Safety provides work, education, and vocational training programs. Although inmates who participate in these programs may receive moneys as positive reinforcement for good behavior, inmates were never intended to be employees. In 2001, a released inmate applied for and was granted unemployment benefits based in part on work done while incarcerated.

Although the Federal Unemployment Tax, Act clearly exempts inmates from unemployment benefits, the Department of Labor and Industrial Relations believes the State of Hawaii does not provide a similar clear and unequivocal exemption. If inmates are treated as state employees, the work, education, and vocational training programs would be financially impacted and may be required to shut down.

Impact on the public: None.

Impact on the department and other
agencies: Should this legislation not be
approved, all Department of Public Safety



work programs may be negatively impacted. The cost of unemployment insurance and other statutorialy created employee benefits could force the closure of inmate work programs, which effects inmate rehabilitation.

The Department of Labor and Industrial Relations would not be required to take into account employment by a correctional facility when a released person files for unemployment benefits.

GENERAL FUND:

None.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

PSD 900

OTHER AFFECTED

AGENCIES:

Department of Labor and Industrial

Relations.

EFFECTIVE DATE:

Upon approval.