# A BILL FOR AN ACT

RELATING TO EDUCATION.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1  | SECTION 1. The legislature finds that with in-migration         |
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| 2  | and the aging of our population, among other things, the        |
| 3  | demographics of the State are evolving. Over the past twenty-   |
| 4  | five years, the statewide population has increasingly shifted   |
| 5  | from the urban core to the suburbs, especially on Oahu, where   |
| 6  | the population center has steadily moved to the western side of |
| 7  | the island. Meanwhile, some of the areas in the State with the  |
| 8  | fastest-growing populations are Kihei, Maui, and West Hawaii.   |
| 9  | These demographic shifts have overburdened public school        |
| 10 | facilities in growing areas and left some public school         |
| 11 | facilities in other areas underused. Thus, the legislature      |
| 12 | believes there is a need to revitalize school facilities        |
| 13 | statewide, including building or expanding schools in certain   |
| 14 | areas and consolidating or closing schools in other areas.      |
| 15 | However, the legislature finds that despite broad-based         |
| 16 | public recognition of Hawaii's changing demographics, there is  |
| 17 | often little public support for changes that affect specific    |

| 1  | constituencies. In particular, this is true of proposals to      |
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| 2  | close or consolidate public schools to maximize resources.       |
| 3  | The legislature recognizes the difficulties, political and       |
| 4  | otherwise, inherent in these decisions. But in the face of       |
| 5  | increasing educational priorities, the legislature believes that |
| 6  | just as the construction or expansion of some schools is         |
| 7  | important, the consolidation or closure of other schools is also |
| 8  | necessary. It is important that any actions be taken through a   |
| 9  | very objective and transparent process that benefits the         |
| 10 | greatest number of public school students and their families.    |
| 11 | The purpose of this Act is to revitalize school facilities       |
| 12 | statewide and to more effectively and efficiently use our        |
| 13 | taxpayers' investment in public education. Specifically, this    |
| 14 | Act provides for the timely closure of underused public schools  |
| 15 | in Hawaii through an objective and transparent process that:     |
| 16 | (1) Includes the establishment of a facilities alignment         |
| 17 | commission that shall:   |
| 18 | (A) Establish criteria for the selection of public               |
| 19 | schools to be consolidated or closed; and                        |
| 20 | (B) Recommend, based upon these criteria, a list of              |
| 21 | schools for consolidation or closure, which is                   |
| 22 | subject to the review of the legislature; and                    |

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| 1  | (2)        | Directs the board of education to proceed with the     |
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| 2  |            | process of consolidating or closing underused schools  |
| 3  |            | according to the recommendations of the facilities     |
| 4  |            | alignment commission, if the legislature does not      |
| 5  |            | disapprove of the recommendations in their entirety.   |
| 6  | SECT       | ION 2. Facilities alignment commission. (a) There is   |
| 7  | establish  | ed the facilities alignment commission, to be attached |
| 8  | to the de  | partment of education for administrative purposes. The |
| 9  | commission | n shall be composed of nine members appointed by the   |
| 10 | governor;  | provided that:   |
| 11 | (1)        | Three members shall be appointed from a list of        |
| 12 |            | nominees submitted by the president of the senate, of  |
| 13 |            | which two shall be persons with professional           |
| 14 |            | experience in education, including former or current   |
| 15 |            | teachers or administrators; and                        |
| 16 | (2)        | Three members shall be appointed from a list of        |
| 17 |            | nominees submitted by the speaker of the house of      |
| 18 |            | representatives, of which two shall be persons with    |
| 19 |            | professional experience in education, including former |

(b) The chairperson of the commission shall be selected by 21 22 the members of the commission.

or current teachers or administrators.

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- 1 (c) A majority of the commission's membership shall be
- 2 comprised of persons with professional experience in education,
- 3 including current or former teachers or administrators.
- 4 (d) At least one member shall be a representative of the
- 5 department of education.
- 6 (e) With the sole exception of those who are education
- 7 professionals, members of the commission shall not be employees
- 8 of the State.
- 9 (f) Any substantive action taken by the commission
- 10 pursuant to sections 4 through 6 of this Act shall be approved
- 11 by a two-thirds vote of its members. For all other actions of
- 12 the commission, five members shall constitute a quorum to do
- 13 business, of which a majority vote shall suffice.
- 14 (g) The commission shall be exempt from chapter 91, Hawaii
- 15 Revised Statutes, but shall be subject to chapters 92 and 92F,
- 16 Hawaii Revised Statutes.
- 17 (h) The members of the commission shall serve without
- 18 compensation but shall be reimbursed for expenses necessary for
- 19 the performance of their duties, including travel expenses.
- (i) The department of education shall provide
- 21 administrative support to the commission. The commission shall
- 22 have access to all records in the department of education

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- 1 pertinent to its duties and may request research and analysis
  2 assistance from the department of education. Pursuant to
- 3 chapter 92F, Hawaii Revised Statutes, the commission shall
- 4 maintain the confidentiality of all confidential information.
- 5 (j) The commission shall terminate upon adjournment of the
- 6 regular legislative session of 2010, sine die.
- 7 SECTION 3. Procedures for making recommendations for
- 8 school alignment; school facilities plan. (a) The department
- 9 of education shall submit to the commission by June 30, 2009, a
- 10 school facilities plan. The school facilities plan shall be
- 11 based on the department's assessment of the projected student
- 12 enrollment for the following:
- 13 (1) Elementary schools in the Kaiser complex;
- 14 (2) Elementary schools in the Kaimuki complex;
- 15 (3) Elementary schools in the Farrington complex;
- 16 (4) Elementary schools in the Pearl City complex;
- 17 (5) Elementary schools in the Kailua, Kalaheo, Castle, and
- 18 Kahuku complexes;
- 19 (6) Schools in the Waialua complex;
- 20 (7) Elementary schools in the Hilo and Waiakea complexes;
- 21 and
- 22 (8) Schools in the Honokaa and Laupahoehoe complexes.

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| 1  | (b)        | In conducting the assessment, the department shall:    |
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| 2  | (1)        | Consider the six-year program and financial plan       |
| 3  |            | prepared pursuant to section 37-69, Hawaii Revised     |
| 4  |            | Statutes, to the extent it is applicable;              |
| 5  | (2)        | Develop and consider a projection of the enrollment at |
| 6  |            | the schools set forth in subsection (a) and the        |
| 7  |            | resulting need for facilities; and                     |
| 8  | (3)        | Consider other reliable data relative to population    |
| 9  |            | growth and trends, and anticipated levels of funding   |
| 10 |            | necessary for the schools set forth in subsection (a). |
| 11 | (c)        | The school facilities plan shall include:              |
| 12 | (1)        | A description of the assessment of projected student   |
| 13 |            | enrollment pursuant to subsection (a);                 |
| 14 | (2)        | A comprehensive inventory of all department of         |
| 15 |            | education facilities at the schools set forth in       |
| 16 |            | subsection (a); and                                    |
| 17 | (3)        | Recommendations for the consolidation or closure of    |
| 18 |            | underused schools based on the projections and         |
| 19 |            | assessment made pursuant to this section.              |
| 20 | SECT       | ION 4. School alignment selection criteria. (a) By     |
| 21 | December 3 | 31, 2009, the commission shall establish the criteria  |
| 22 | that will  | be used by the commission to select:                   |

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| 1  | (1)        | Schools to be consolidated, other than charter          |
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| 2  |            | schools; and  |
| 3  | (2)        | Underused schools to be closed, other than charter      |
| 4  |            | schools.  |
| 5  | (b)        | The criteria shall require the consideration of:        |
| 6  | (1)        | The overuse or underuse of school facilities;           |
| 7  | (2)        | The academic and extracurricular achievement or         |
| 8  |            | successes of the student body, and whether that         |
| 9  |            | success was due at least in part to the existing size   |
| 10 |            | of the school;  |
| 11 | (3)        | The best interests of the students and preserving       |
| 12 |            | their potential for success;                            |
| 13 | (4)        | The impact of the consolidation or closure of a school  |
| 14 |            | on the community in which it is located; and            |
| 15 | (5)        | The costs or savings resulting from the continued       |
| 16 |            | operation, consolidation, or closure of a school,       |
| 17 |            | including the costs of deferred and future repair and   |
| 18 |            | maintenance.  |
| 19 | (c)        | Before finalizing the school alignment selection        |
| 20 | criteria,  | the commission shall hold public hearings to obtain     |
| 21 | public res | sponse to the commission's proposed criteria. For each  |
| 22 | public hea | aring, the commission shall provide appropriate notice, |

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- 1 as defined in section 1-28.5, Hawaii Revised Statutes, both
- 2 statewide and county-wide in each county of the State. The
- 3 commission shall make available to the public draft copies of
- 4 its proposed criteria not less than two weeks prior to the start
- 5 of the public hearings.
- 6 SECTION 5. Preliminary recommendations. (a) By
- 7 February 28, 2010, based on the school facilities plan developed
- 8 pursuant to section 3 and the final school alignment selection
- 9 criteria adopted pursuant to section 4, the commission shall
- 10 compile a preliminary list of recommended:
- 11 (1) Schools to be consolidated, other than charter
- schools; and
- 13 (2) Underused schools to be closed, other than charter
- schools.
- 15 (b) The list of recommendations shall include a summary of
- 16 the selection process that resulted in the recommendation of
- 17 each area or school on the list, including a justification for
- 18 each recommendation.
- 19 SECTION 6. Public hearings and final recommendations by
- 20 the commission. (a) By August 31, 2010, the commission shall
- 21 hold public hearings to obtain public response to the
- 22 commission's preliminary recommendations. For each public

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- 1 hearing, the commission shall provide appropriate notice as
- 2 defined in section 1-28.5, Hawaii Revised Statutes, both
- 3 statewide and county-wide in each county of the State. The
- 4 commission shall make available to the public draft copies of
- 5 the preliminary recommendations not less than two weeks prior to
- 6 the start of the public hearings.
- 7 (b) Not less than twenty days prior to the convening of
- 8 the regular session of 2010, the commission shall submit to the
- 9 legislature a report of its findings and conclusions, including
- 10 a final list of recommendations for:
- 11 (1) Schools to be consolidated, other than charter
- schools; and
- 13 (2) Underused schools to be closed, other than charter
- schools.
- 15 (c) The final list of recommendations shall be subject to
- 16 legislative disapproval only in its entirety, by concurrent
- 17 resolution.
- 18 (d) If the legislature does not disapprove the
- 19 recommendations pursuant to subsection (c), then after the
- 20 adjournment of the regular legislative session of 2011, sine
- 21 die, the board of education shall begin implementing the

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- 1 recommendations of the commission for the 2012-2013 school year
- 2 to consolidate or close underused schools.
- 3 SECTION 7. There is appropriated out of the general
- 4 revenues of the State of Hawaii the sum of \$ or so
- 5 much thereof as may be necessary for fiscal year 2008-2009 for
- 6 expenses incurred by the facilities alignment commission in
- 7 carrying out its duties.
- 8 The sum appropriated shall be expended by the department of
- 9 education for the purposes of this Act.
- 10 SECTION 8. This Act shall take effect on July 1, 2008.

#### Report Title:

School Facilities; Facilities Alignment Commission

### Description:

Creates the facilities alignment commission to establish criteria for the selection of public schools to be consolidated or closed and to recommend schools for consolidation or closure. Requires the board of education to comply with these recommendations if the legislature does not disapprove of them in their entirety. (HB2972 SD2)