H.B. NO. H.D. 2

# A BILL FOR AN ACT

RELATING TO RENEWABLE ENERGY.

	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:
1	SECTION 1. The purpose of this Act is to establish a
2	renewable energy facility siting process for state and county
3	permits necessary for the siting, development, construction, and
4	operation of a renewable energy facility.
5	SECTION 2. The Hawaii Revised Statutes is amended by
6	adding a new chapter to be appropriately designated and to read
7	as follows:
8	"CHAPTER
9	RENEWABLE ENERGY FACILITY SITING PROCESS
10	§ -1 Definitions. As used in this chapter, unless the
11	context otherwise requires:
12	"County agarave mana a department division office

- 12 "County agency" means a department, division, office,
- 13 officer, agency, or other organization of a county government,
- 14 including a county council.
- "County law" means a county charter provision, ordinance, 15
- or administrative rule. 16
- 17 "County permit" means a permit that is subject to approval
- by a county agency pursuant to federal, state, or county law. 18

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1	"Del	.egate	ed environmental permit" means an air or water
2	quality p	ermit	subject to issuance by the department of health
3	under aut	horit	cy delegated by the United States Environmental
4	Protectio	n Age	ency.
5	"Ene	rgy 1	resources coordinator" or "coordinator" means the
6	energy re	sourc	es coordinator as designated in section 196-3.
7	"Per	mit":	
8	(1)	Mean	as any approval, no matter the nomenclature,
9		nece	essary for the siting, development, construction,
10		or c	peration of a renewable energy facility; except
11		that	the term shall not include:
12		(A)	Acceptance by an accepting authority of an
13			environmental impact statement on a facility;
14		(B)	Issuance by a county agency of a building or
15			grading permit; or
16		(C)	Approval by the public utilities commission of a
17			power purchase agreement between a renewable
18			energy facility and a public utility; and
19	(2)	Incl	udes:
20		(A)	A state land use reclassification;
21		(B)	A county development, community, or community
22			development plan amendment;

1	(C)	A county zoning map amendment;
2	(D)	A state conservation district use permit;
3	(E)	A state special use permit for an agricultural or
4		rural district;
5	(F)	A special management area permit;
6	(G)	A shoreline setback variance; and
7	(H)	A grant of an easement on state or county real
8		property.
9	"Power pu	rchase agreement" means an agreement between a
10	renewable ener	gy facility owner and a public utility on the sale
11	of electricity	produced by the facility to the public utility.
12	"Permit p	lan" means the aggregated set of required permits
13	for a renewable	e energy facility, coordinated by the department
14	of business, e	conomic development, and tourism.
15	"Renewable	e energy" has the same meaning as defined under
16	section 269-91	•
17	"Renewable	e energy facility" or "facility" means a facility
18	located in the	State with the capacity to produce from renewable
19	energy at least	t two hundred megawatts of electricity. The term
20	includes any o	f the following associated with the facility:
21	(1) The 3	land parcel on which the facility is situated;

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1	(2)	Any renewable energy production structure or
2		equipment;
3	(3)	Any energy transmission line from the facility to a
4		public utility's electricity distribution system;
5	(4)	Any on-site infrastructure; and
6	(5)	Any on-site building, structure, other improvement, or
7		equipment necessary for the production of electricity
8		or biofuel from the renewable energy site,
9		transmission of the electricity or biofuel, or any
10		accommodation for employees of the facility.
11	"Stat	e agency" means a department, division, office,
12	agency, or	other organization of the state government, but not
13	the legisl	ature.
14	"Stat	e law" means a state constitutional provision,
15	statute, o	r administrative rule.
16	"Stat	e permit" means a permit that is subject to the
17	approval o	f a state agency pursuant to federal or state law;
18	except tha	t the term does not include a delegated environmental
19	permit.	
20	§ -:	2 Renewable energy facility siting process staff.

The energy resources coordinator may employ and dismiss staff

without regard to chapters 76 and 89 to assist the coordinator



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- 1 in the implementation of this chapter. The salary of each staff
- 2 member shall be set by the coordinator. Each staff member shall
- 3 be entitled to participate in any public employee benefit
- 4 program plan or privilege.
- 5 The coordinator may also contract persons to assist the
- 6 coordinator in the implementation of this chapter.
- 7 § -3 General duties of the coordinator. The coordinator
- 8 shall:
- 9 (1) Consult with appropriate state and county agencies to
- 10 develop and establish a consolidated application;
- 11 (2) Receive a consolidated application, in a form as the
- 12 coordinator shall prescribe, from an applicant for the
- approval of the siting, development, construction, and
- 14 operation of a renewable energy facility, with an
- appropriate initial application fee as determined by
- the coordinator;
- 17 (3) Identify all state and county permits necessary for
- approval of the renewable energy facility;
- 19 (4) Assist in the permit application process by
- 20 coordinating permitting processes, giving technical
- 21 assistance, overseeing the creation of the permit
- 22 plan, and providing general oversight to facilitate

1		the successful and expedient permitting of the siting
2		of a renewable energy facility;
3	(5)	Gather from the applicant any information the
4		coordinator finds relevant and necessary for the
5		reviewing and processing of a permit application by
6		the federal, state, and county agencies; and
7	(6)	Work with the federal, state, and county agencies and
8		the applicant to determine the terms and conditions of
9		the permits that are necessary to effectuate this
10		chapter and to protect the public health and safety
11		and promote the general welfare.
12	S	-4 Consolidated application; coordinator; fee;
13	pre-appli	cation conference. (a) The coordinator shall
14	establish	and require the applicant to pay a fee for the
15	coordinate	or's services in overseeing the consolidated
16	application	on process. The coordinator shall set the fee at an
17	amount su	fficient to cover the costs and expenses of the
18	coordinate	or, coordinator's staff and any contractor contracted
19	by the co	ordinator to assist the applicant, and relevant state
20	and county	y agencies, if necessary, to provide input and advice
21	on the sta	ate and county permits necessary for the facility and
22	in obtain:	ing the permits. Upon collection of the fee or

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- 1 periodically thereafter, the coordinator, if necessary, shall
- 2 transmit to each relevant state or county agency the portion of
- 3 the fee that reflects the cost to that state or county agency
- 4 for providing its input or advice or issuing the required
- 5 permits.
- 6 (b) Before accepting a consolidated application, the
- 7 coordinator may hold a pre-application conference with the
- 8 prospective applicant to discuss all the state and county
- 9 permits necessary for the facility and notify the prospective
- 10 applicant of the information that must be submitted for the
- 11 necessary permits under the consolidated application.
- 12 (c) Within ten days of receipt of a consolidated
- 13 application, the coordinator shall publish public notice of the
- 14 receipt of the application in a statewide publication. The
- 15 public notice shall include:
- 16 (1) The name of the applicant;
- 17 (2) The location of the proposed renewable energy
- 18 facility:
- 19 (3) A summarized description of the facility;
- 20 (4) The state and county permits required for the
- 21 facility; and

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- (5) Any other information deemed necessary or desirable by
  the coordinator.
- 3 (d) In conjunction with the pre-application conference,
- 4 the initial public meeting, and any subsequent coordinating
- 5 meetings with permitting agencies, the coordinator shall compile
- 6 a permitting plan, which shall include:
- 7 (1) All state and county permits needed;
- 8 (2) All applicant information required;
- 9 (3) A plan for permits to be processed concurrently;
- 10 (4) A list of required state and county technical support
- and data required;
- 12 (5) Agreement on timeline and coordination for potential
- 13 EIS and permit concurrence, review, and issuance;
- 14 (6) Agreement on conditions by which any timelines may be
- 15 extended; and
- 16 (7) Agreement on cost reimbursement agreement.
- (e) The permitting plan shall be a working document,
- 18 available to the public and regularly updated with current
- 19 information. It is to be used to promote efficiency and
- 20 transparency in the permitting process.
- 21 § -5 Approval of state permits. When the coordinator
- 22 receives a consolidated application for a renewable energy



- 1 facility that requires state permits, the coordinator shall
- 2 facilitate the expedited processing of the coordinated
- 3 application with the state agency or agencies responsible for
- 4 approving, monitoring, enforcing the terms and conditions of the
- 5 permit in accordance with the permitting plan.
- 6 § -6 Approval of county permits. When the coordinator
- 7 receives a coordinated application for a renewable energy
- 8 facility that requires county permits, coordinator shall
- 9 facilitate the expedited processing of the coordinated
- 10 application with the relevant county agency or agencies
- 11 responsible for approving, monitoring, enforcing the terms and
- 12 conditions of the permit in accordance with the permitting plan.
- 13 § -7 Coordination with federal permits and delegated
- 14 environmental permits. (a) The coordinator shall establish and
- 15 implement a system to coordinate the approval of required
- 16 federal permits with state and county permits for a renewable
- 17 energy facility. The system shall include a process for
- 18 coordinating the federal environmental impact statement process
- 19 with the state environmental impact statement process.
- 20 (b) The coordinator also shall establish and implement a
- 21 system to coordinate the issuance of delegated environmental

- 1 permits by the department of health with approval of state and
- 2 county permits for a renewable energy facility.
- 3 (c) The coordinator may convene interagency working groups
- 4 for the purpose of this section.
- 5 § -8 Environmental impact review process; applicability.
- 6 (a) Chapter 343 shall apply to any consolidate application for
- 7 a renewable energy facility.
- 8 (b) Nothing in this chapter or chapter 343 shall prohibit
- 9 the review and processing by the coordinator of applications for
- 10 permits for a renewable energy facility concurrently with the
- 11 preparation and processing by the applicant of an environmental
- 12 impact statement for the facility.
- 13 § -9 Building or grading permit required from county.
- 14 All applicable county-issued permits shall be required to grade
- 15 a site or construct a structure for a renewable energy facility.
- 16 The applicable county shall establish an expedited process for
- 17 review and issuance of all required building or grading permits.
- 18 Under the process, the county may contract with a third party to
- 19 conduct the review of the permit application and require the
- 20 applicant for the permit to pay the cost incurred for the third
- 21 party review.

- 1 § -10 Judicial review of dispute regarding approved
- 2 permit; inapplicability of contested case procedures. Any
- 3 person aggrieved by the approval of a state or county permit or
- 4 term or condition of any approved permit may file an action for
- 5 relief in the circuit court without regard to the contested case
- 6 procedures of chapter 91.
- 7 § -11 Rules. The coordinator may adopt interim rules to
- 8 implement this chapter without regard to the notice and public
- 9 hearing requirements of section 91-3 or the small business
- 10 impact review requirements of chapter 201M; provided that any
- 11 amendment of the interim rules shall be subject to chapters 91
- 12 and 201M."
- 13 SECTION 3. Section 343-2, Hawaii Revised Statutes, is
- 14 amended by adding a new definition to be appropriately inserted
- 15 and to read as follows:
- ""Renewable energy facility" has the same meaning as
- 17 defined in section -1."
- 18 SECTION 4. Section 269-27.2, Hawaii Revised Statutes, is
- 19 amended by amending subsection (b) to read as follows:
- 20 "(b) The public utilities commission may direct public
- 21 utilities that supply electricity to the public to arrange for
- 22 the acquisition of, and to acquire, electricity generated from

- 1 nonfossil fuel sources, as is available from and [which] that
- 2 the producers [of same] are willing and able to make available
- 3 to the public utilities, and to employ and dispatch the
- 4 nonfossil fuel generated electricity in a manner consistent with
- 5 the availability thereof to maximize the reduction in
- 6 consumption of fossil fuels in the generation of electricity to
- 7 be provided to the public.
- 8 SECTION 5. Section 343-5, Hawaii Revised Statutes, is
- 9 amended by amending subsection (c) to read as follows:
- 10 "(c) Whenever an applicant proposes an action specified by
- 11 subsection (a) that requires approval of an agency and that is
- 12 not a specific type of action declared exempt under section
- 13 343-6, the agency initially receiving and agreeing to process
- 14 the request for approval shall prepare an environmental
- 15 assessment of the proposed action at the earliest practicable
- 16 time to determine whether an environmental impact statement
- 17 shall be required[-]; provided that, for an action that proposes
- 18 the establishment of a renewable energy facility, a draft
- 19 environmental impact statement shall be prepared at the earliest
- 20 practicable time. The final approving agency for the request
- 21 for approval is not required to be the accepting authority.

1	For	environmental assessments for which a finding of no
2	significa	ant impact is anticipated:
3	(1)	A draft environmental assessment shall be made
4		available for public review and comment for a period
5		of thirty days;
6	(2)	The office shall inform the public of the availability
7		of the draft environmental assessment for public
8		review and comment pursuant to section 343-3; and
9	(3)	The applicant shall respond in writing to comments
10		received during the review, and the agency shall
11		prepare a final environmental assessment to determine
12		whether an environmental impact statement shall be
13		required. A statement shall be required if the agency
14		finds that the proposed action may have a significant
15		effect on the environment.
16		The agency shall file notice of the agency's
17		determination with the office, which, in turn, shall
18		publish the agency's determination for the public's
19		information pursuant to section 343-3.
20	The	draft and final statements, if required, shall be
21	prepared	by the applicant, who shall file these statements with

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the office.

1 The draft statement shall be made available for public 2 review and comment through the office for a period of forty-five 3 The office shall inform the public of the availability of 4 the draft statement for public review and comment pursuant to 5 section 343-3. The applicant shall respond in writing to comments received 6 during the review and prepare a final statement. The office, 8 when requested by the applicant or agency, may make a recommendation as to the acceptability of the final statement. 9 10 The authority to accept a final statement shall rest with the agency initially receiving and agreeing to process the 11 12 request for approval. The final decision-making body or 13 approving agency for the request for approval is not required to be the accepting authority. The planning department for the 14 county in which the proposed action will occur shall be a 15 permissible accepting authority for the final statement. 16 17 Acceptance of a required final statement shall be a condition precedent to approval of the request and commencement 18 of the proposed action. Upon acceptance or nonacceptance of the 19

final statement, the agency shall file notice of such

determination with the office. The office, in turn, shall

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- 1 publish the determination of acceptance or nonacceptance of the
- 2 final statement pursuant to section 343-3.
- 3 The agency receiving the request, within thirty days of
- 4 receipt of the final statement, shall notify the applicant and
- 5 the office of the acceptance or nonacceptance of the final
- 6 statement. The final statement shall be deemed to be accepted
- 7 if the agency fails to accept or not accept the final statement
- 8 within thirty days after receipt of the final statement;
- 9 provided that the thirty-day period may be extended at the
- 10 request of the applicant for a period not to exceed fifteen
- 11 days.
- In any acceptance or nonacceptance, the agency shall
- 13 provide the applicant with the specific findings and reasons for
- 14 its determination. An applicant, within sixty days after
- 15 nonacceptance of a final statement by an agency, may appeal the
- 16 nonacceptance to the environmental council, which, within thirty
- 17 days of receipt of the appeal, shall notify the applicant of the
- 18 council's determination. In any affirmation or reversal of an
- 19 appealed nonacceptance, the council shall provide the applicant
- 20 and agency with specific findings and reasons for its
- 21 determination. The agency shall abide by the council's
- 22 decision."

- 1 SECTION 6. Chapter 196D, Hawaii Revised Statutes, is
- 2 repealed.
- 3 SECTION 7. There is appropriated out of the general
- 4 revenues of the State of Hawaii the sum of \$ or so
- 5 much thereof as may be necessary for fiscal year 2008-2009 for
- 6 the establishment and operation of the renewable energy facility
- 7 siting process established under this Act.
- 8 The sum appropriated shall be expended by the department of
- 9 business, economic development, and tourism for the purposes of
- 10 this Act.
- 11 SECTION 8. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 9. This Act shall take effect on July 1, 2050.

## Report Title:

Renewable Energy Facility Siting Process

## Description:

Establishes a renewable energy facility siting process to expedite the review and action upon state and county permits necessary for the siting, development, construction, and operation of a renewable energy facility. (SD1)