A BILL FOR AN ACT

RELATING TO CIGARETTES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The Hawaii Revised Statutes is amended by
adding a new chapter to be appropriately designated and to read
as follows:
"CHAPTER
REDUCED IGNITION PROPENSITY CIGARETTES LAW
§ -1 Purpose. It is the intent of this chapter to
require that only reduced ignition propensity cigarettes be sold
in the State. Although these cigarettes are not guaranteed to
self-extinguish, they are expected to reduce accidental fires
and related personal injury and property damage caused by
cigarette smoking.
§ -2 Definitions. For the purposes of this chapter,
unless the context otherwise requires:
"Cigarette" means:
(1) Any roll for smoking, whether made wholly or in part
of tobacco or any other substance, irrespective of
size or shape, and whether or not the tobacco or
substance is flavored, adulterated, or mixed with any

1		other ingredient, with a wrapper or cover that is made
2		of paper or any other substance or material, other
3		than tobacco; or
4	(2)	Any roll for smoking wrapped in any substance
5		containing tobacco, which, due to its appearance, the
6		type of tobacco used in the filler, or its packaging
7		and labeling, is likely to be offered to or purchased
8		by consumers as a cigarette as described in paragraph
9		(1).
10	"Dea	ler" means the same as defined in section 245-1.
11	"Manı	ufacturer" means:
12	(1)	Any entity that manufactures or otherwise produces
13		cigarettes or causes cigarettes to be manufactured or
14		produced anywhere, and intends to sell these
15		cigarettes:
16		(A) In this State; or
17		(B) Anywhere in the United States through an
18		importer;
19	(2)	The first purchaser anywhere that intends to resell in
20		the United States cigarettes manufactured anywhere
21		that the original manufacturer or maker does not
22		intend to be sold in the United States; or

- 1 (3) Any entity that becomes a successor of an entity
 2 described in paragraph (1) or (2).
- 3 "Quality control and quality assurance program" means
- 4 laboratory procedures implemented to ensure that operator bias,
- 5 systematic and nonsystematic methodological errors, and
- 6 equipment-related problems do not affect the results of the
- 7 testing and to ensure that the testing repeatability remains
- 8 within the required repeatability value for any test trial used
- 9 to certify cigarettes under this chapter.
- 10 "Repeatability" means the range of values within which the
- 11 repeat results of cigarette test trials from a single laboratory
- 12 will fall ninety-five per cent of the time.
- "Sale" or "selling" means any transfer of title or
- 14 possession, exchange, or barter, conditional or otherwise, and
- 15 includes the giving of cigarettes as samples, prizes, or gifts,
- 16 and the exchange of cigarettes for any consideration.
- 17 "Wholesaler" means the same as defined in section 245-1.
- 18 § -3 Cigarettes; reduced ignition propensity;
- 19 manufacturer testing. (a) Except as provided in sections -7
- 20 and -8, no cigarettes may be sold or offered for sale in this
- 21 State or offered for sale or sold to persons located in this
- 22 State unless the cigarettes have been tested in accordance with

- 1 the test method and meet the performance testing standard
- 2 specified in this section, and the manufacturer has filed a
- 3 written certification with the state fire council in accordance
- 4 with section -4(a) and the cigarettes have been marked in
- 5 accordance with section -4(b).
- 6 (1) Testing of cigarettes shall be conducted in accordance
- 7 with the American Society of Testing and Materials
- 8 standard E2187-04 "Standard Test Method for Measuring
- 9 the Ignition Strength of Cigarettes." The state fire
- 10 council may adopt as rules pursuant to chapter 91, a
- 11 subsequent American Society of Testing and Materials
- 12 Standard Test Method for Measuring the Ignition
- 13 Strength of Cigarettes upon a finding that the
- 14 subsequent method does not result in a change in the
- percentage of full-length burns exhibited by any
- 16 tested cigarette when compared to the percentage of
- full-length burns the same cigarette would exhibit
- 18 when tested in accordance with American Society of
- 19 Testing and Materials standard E2187-04 and the
- 20 performance standard of this section;
- 21 (2) Testing of cigarettes shall be conducted on ten layers
- of filter paper;

	(3)	No more chair twenty-rive per cent of the digarettes
2		tested in a test trial shall exhibit full-length
3		burns. Forty replicate tests shall constitute a
4		complete test trial for each cigarette tested;
5	(4)	The performance standard required by this section
6		shall only be applied to a complete test trial;
7	(5)	Written certifications shall be based upon testing
8		conducted by a laboratory that has been accredited
9		pursuant to standard ISO/IEC 17025 of the
10		International Organization for
11		Standardization/International Electrotechnical
12		Commission, or other comparable accreditation standard
13		required by the state fire council;
14	(6)	Laboratories that conduct tests in accordance with
15		this section shall implement a quality control and
16		quality assurance program that includes a procedure to
17		determine the repeatability of the testing results.
18		The repeatability value shall be no greater than 0.19;
19	(7)	Each cigarette listed in a certification that uses
20		lowered permeability bands in the cigarette paper to
21		achieve compliance with the performance standard in
22		this section shall have at least two nominally

identical bands on the paper surrounding the tobacco
column. At least one complete band shall be located
at least fifteen millimeters from the lighting end of
the cigarette. For cigarettes on which the bands are
positioned by design, there shall be at least two
bands located at least fifteen millimeters from the
lighting end and ten millimeters from the filter end
of the tobacco column. In the case of an unfiltered
cigarette, the two complete bands shall be located at
least fifteen millimeters from the lighting end and
ten millimeters from the labeled end of the tobacco
column; and

(8) The manufacturer of a cigarette that the state fire council determines cannot be tested in accordance with the test method required by this section shall propose to the state fire council a test method and performance standard for that cigarette. The state fire council may approve a test method and performance standard that the state fire council determines is equivalent to the requirement of this section, and the manufacturer may use that test method and performance standard for certification pursuant to section -4.

If the state fire council determines that another
state has enacted reduced cigarette ignition
propensity standards that include a test method and
performance standard that are the same as those
contained in this chapter, and the state fire council
finds that the officials responsible for implementing
those requirements have approved the proposed
alternative test method and performance standard for a
particular cigarette proposed by a manufacturer as
meeting the fire safety standards of that state's law
or regulation under a legal provision comparable to
this section, then the state fire council shall
authorize that manufacturer to employ the alternative
test method and performance standard to certify that
cigarette for sale in this State, unless the state
fire council demonstrates a reasonable basis why the
alternative test should not be accepted. All other
applicable requirements of this section shall apply to
the manufacturer.

(b) A manufacturer shall retain copies of the reports of testing conducted on cigarettes offered for sale in the State for a period of three years. The manufacturer shall provide

- 1 copies of these reports to the state fire council and the
- 2 attorney general upon written request. Any manufacturer who
- 3 fails to make copies of these reports available within sixty
- 4 days of receiving a written request shall be subject to a civil
- 5 penalty not to exceed \$10,000 for each day after the sixtieth
- 6 day that the manufacturer does not make the copies available.
- 7 (c) This section shall not require additional testing if
- 8 cigarettes are tested consistent with this chapter for any other
- 9 purpose.
- 10 (d) Testing performed or sponsored by the state fire
- 11 council to determine a cigarette's compliance with the
- 12 performance standard required by this section shall be conducted
- 13 in accordance with this section.
- (e) The state fire council shall review the effectiveness
- 15 of this section and report every three years to the legislature
- 16 the state fire council's findings and, if appropriate,
- 17 recommendations for legislation to improve the effectiveness of
- 18 this chapter. The report and legislative recommendations shall
- 19 be submitted no later than June 30 following the conclusion of
- 20 each three-year period.
- 21 § -4 Certification; marking. (a) Each manufacturer
- 22 shall submit to the state fire council written certification

1 attesting that each cigarette has been tested in accordance 2 with, and has met the performance standard required under 3 section -3. The description of each cigarette listed in the 4 certification shall include: The brand or trade name on the package; 5 (1)(2) Style, such as light or ultra light; 6 Length in millimeters; 7 (3) (4)Circumference in millimeters; 8 Flavor, such as menthol, if applicable; 9 (5) Filter or nonfilter; (6) 10 Package description, such as a soft pack or box; 11 (7) The mark approved pursuant to subsection (b); 12 (8) The name, address, and telephone number of the 13 (9) laboratory, if different than the manufacturer that 14 conducted the test; and 15 The date that the testing occurred. 16 (10)Each cigarette certified under this subsection shall be 17 recertified every two years. For each cigarette listed in a 18 certification, a manufacturer shall pay to the state fire 19 20 council a \$250 fee. The state fire council is authorized to

annually adjust this fee to ensure it defrays the actual costs

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1	of the processing, testing, enforcement, and oversight
2	activities required by this chapter.
3	The certifications shall be made available to the attorney
4	general for purposes consistent with this chapter.
5	(b) Cigarettes that have been certified pursuant to
6	subsection (a) shall be marked pursuant to the following
7	requirements:
8	(1) The marking shall be in a font of at least eight-point
9	type and shall include one of the following:
10	(A) Modification of the product's universal product
11	code to include a visible mark printed at or
12	around the area of the universal product code.
13	The mark may consist of one or more alphanumeric
14	or symbolic characters permanently stamped,
15	engraved, embossed, or printed in conjunction
16	with the universal product code;
17	(B) Any visible combination of alphanumeric or
18	symbolic characters permanently printed, stamped,
19	engraved, or embossed on the cigarette package or
20	the cellophane wrap; and

1		(C)	Printed, stamped, engraved, or embossed text that
2			indicates that the cigarettes meet the standards
3			of this section; and
4	(2)	Prio	r to the certification of any cigarette, a
5		manu	facturer shall request approval of a proposed
6		mark	ing from the state fire council. Upon receipt of
7		the :	request, the state fire council shall approve or
8		disa	oprove the marking offered, except that the state
9		fire	council shall approve:
10		(A)	Any marking approved and in use for the sale of
11			cigarettes in the state of New York; or
12		(B)	The letters "FSC," which signifies fire standards
13			compliant, appearing in eight-point type or
14			larger and permanently printed, stamped,
15			engraved, or embossed on the package at or near
16			the universal product code.
17	A marking	shal	l be deemed approved if the state fire council
18	fails to a	.ct w:	ithin ten business days of receiving a request for
19	approval.	A ma	anufacturer shall not use a modified marking
20	unless the	mod:	ification has been approved in accordance with
21	this chapt	er.	A manufacturer shall use only one marking and
22	shall appl	y th	is marking uniformly for all packages, including

- 1 packs, cartons, and cases, and brands marketed by that
- 2 manufacturer.
- 3 (c) The state fire council shall be notified as to the
- 4 marking that is selected.
- 5 (d) A manufacturer shall provide a copy of certifications
- 6 to all wholesalers to which the manufacturer sells cigarettes
- 7 and shall provide sufficient copies of an illustration of the
- 8 packaging marking approved and used by the manufacturer pursuant
- 9 to subsection (b) for each of the dealers that purchases
- 10 cigarettes from any of those wholesalers. Wholesalers shall
- 11 provide a copy of the illustration to all dealers to which they
- 12 sell cigarettes. Wholesalers and dealers shall permit the state
- 13 fire council and the attorney general to inspect markings on
- 14 cigarette packaging at any time.
- 15 § -5 State fire council; rules; implementation. The
- 16 state fire council:
- 17 (1) May adopt rules pursuant to chapter 91 necessary to
- 18 effectuate the purposes of this chapter;
- 19 (2) May examine the books, papers, invoices, and other
- 20 records of any person in possession, control, or
- 21 occupancy of any premises where cigarettes are placed,
- stored, sold or offered for sale, as well as the stock

1		of cigarettes on the premises to enforce the
2		provisions of this chapter, through its duly
3		authorized representatives, or the attorney general
4		and its duly authorized representatives, or other law
5		enforcement personnel. Every person in the
6		possession, control, or occupancy of any premises
7		where cigarettes are placed, sold or offered for sale,
8		shall give the state fire council, the attorney
9		general, their duly authorized representatives, and
10		other law enforcement personnel, the means,
11		facilities, and opportunity for the examinations
12		authorized by this paragraph; and
13	(3)	Shall ensure that the implementation of this chapter
14		is in accordance with the implementation and substance
15		of the New York fire safety standards for cigarettes.
16	\$	-6 Penalties; enforcement; attorney general. (a) The
17	following	civil penalties may be assessed:
18	(1)	Against a manufacturer, wholesaler, or any other
19		person or entity that knowingly sells cigarettes,
20		except by licensed retail sales, in violation of
21		section -3, a civil penalty not to exceed \$100 for
22		each pack of cigarettes sold or offered for sale;

1		provided that in no case shall the penalty exceed
2		\$100,000 during any thirty-day period;
3	(2)	Against a manufacturer that knowingly makes a false
4		certification pursuant to section -4, a civil
5		penalty of at least \$75,000 and not to exceed \$250,000
6		for each false certification;
7	(3)	Against a dealer that knowingly sells or offers for
8		sale cigarettes in violation of section -3, a civil
9		penalty not to exceed \$100 for each pack of cigarettes
10		sold or offered for sale; provided that in no case
11		shall the penalty exceed \$25,000 for sales or offers
12		to sell during any thirty-day period; and
13	(4)	Against any other person that violates this chapter, a
14		civil penalty for a first offense not to exceed
15		\$1,000, and for a subsequent offense not to exceed
16		\$5,000 for each violation.
17	(b)	Any cigarettes sold or offered for sale that do not
18	comply wit	th the performance standard required by section -3
19	shall be	considered contraband and may be seized with or without
20	a warrant	and turned over to the attorney general. The

contraband cigarettes shall be subject to forfeiture under

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- 1 chapter 712A. Cigarettes forfeited pursuant to this subsection
- 2 shall be destroyed.
- 3 (c) Whenever any law enforcement officer or duly
- 4 authorized representative of the state fire council discovers
- 5 any cigarettes that have not been marked in the manner required
- 6 under section -4, the officer or representative may seize and
- 7 take possession of the cigarettes. The cigarettes shall be
- 8 considered contraband and may be seized with or without a
- 9 warrant and turned over to the attorney general. The contraband
- 10 cigarettes shall be subject to forfeiture under chapter 712A.
- 11 Cigarettes seized pursuant to this subsection shall be
- 12 destroyed.
- 13 (d) In addition to any other remedy provided by law, the
- 14 attorney general may file an action for a violation of this
- 15 section, including petitioning for injunctive relief, recovery
- 16 of costs or damages suffered by the State as the result of a
- 17 violation of this section, including enforcement costs relating
- 18 to the specific violation and attorney fees. Each violation of
- 19 this chapter or of any rule adopted pursuant to this chapter
- 20 shall constitute a separate civil violation for which the
- 21 attorney general may obtain relief.

J.	s -/ Exemption. Nothing in this Chapter shall be
2	construed to prohibit any person from manufacturing or selling
3	cigarettes that do not meet the requirements of this chapter, if
4	the cigarettes are or will be stamped for sale in another state
5	or are to be sold outside the United States.
6	§ -8 Existing inventories; consumer testing. The
7	requirement that cigarettes sold in Hawaii must be in compliance
8	with this chapter shall not prohibit:
9	(1) Wholesalers or dealers from selling existing cigarette
10	inventories on or after the effective date of this
11	Act; provided that the wholesaler or dealer can
12	establish both of the following to the satisfaction of
13	the state fire council:
14	(A) The Hawaii tax stamps were affixed to the
15	cigarettes pursuant to chapter 245 prior to the
16	effective date of this Act; and
17	(B) The inventory was purchased prior to the
18	effective date of this Act, and the purchased
19	inventory is comparable to the amount of
20	inventory purchased during the same period the
21	previous year; or

1	(2) The sale of cigarettes solely for the purpose of
2	consumer testing. For the purposes of this paragraph,
3	the term "consumer testing" means an assessment of
4	cigarettes that is conducted by or under the control
5	and direction of a manufacturer for the purpose of
6	evaluating consumer acceptance of cigarettes, using
7	only the quantity of cigarettes that is reasonably
8	necessary for the assessment, and in a controlled
9	setting where the cigarettes are either consumed
10	on-site or returned to the testing administrators at
11	the conclusion of the testing."
12	SECTION 2. Section 132-16, Hawaii Revised Statutes, is
13	amended by amending subsection (b) to read as follows:
14	"(b) In addition to adopting a state fire code pursuant to
15	section 132-3, the state fire council shall administer the
16	testing of cigarettes in accordance with chapter , and
17	serve as a focal point through which all applications to the
18	federal government for federal grant assistance for fire-related
19	projects shall be made. Upon the receipt of any such federal
20	grants, the state fire council shall administer those federal
21	grants."

- 1 SECTION 3. This Act shall be repealed if a federal reduced
- 2 cigarette ignition propensity standard that preempts this Act is
- 3 adopted and becomes effective.
- 4 SECTION 4. Notwithstanding any other provision of law, the
- 5 counties may neither enact nor enforce any ordinance or other
- 6 local law or regulation conflicting with, or preempted by, any
- 7 provision of this Act or with any policy of this State expressed
- 8 by this Act, whether that policy be expressed by inclusion of a
- 9 provision in this Act or by exclusion of that subject from this
- 10 Act.
- 11 SECTION 5. New statutory material is underscored.
- 12 SECTION 6. This Act shall take effect upon its approval
- 13 and shall be implemented to coincide with the excise tax
- 14 incremental increase on cigarettes effective September 30, 2009
- 15 pursuant to section 245-3, Hawaii Revised Statutes.

Report Title:

Fire-Safe Cigarettes; State Fire Council

Description:

Establishes a process to ensure that only fire-safe cigarettes are sold in Hawaii. Effective on approval. (SD2)