A BILL FOR AN ACT

RELATING TO HIGH TECHNOLOGY TAX INCENTIVES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the legislature 1 2 renewed its commitment to the growth and development of high technology businesses in Hawaii under Act 221, Session Laws of 3 Hawaii 2001 (Act 221), which expanded tax incentives for 4 qualified high technology businesses to provide a direct means 5 6 of addressing the urgent need for venture financing. In providing these expanded incentives, the legislature's 7 purpose was to nurture and grow the high tech sector of Hawaii's 8 economy; establish a clean industry with a relatively low need 9 10 for land, energy, and other physical resources; and provide Hawaii's residents with highly skilled, living wage jobs. 11 12 However, there is a need for more information that would 13 allow the legislature to evaluate whether the Act 221 incentives 14 have been successful. The 2005-2007 Tax Review Commission, stated that definitive results on the costs and benefits of the 15 16 high technology business investment tax credit could not be **17** calculated because of the inability to gather current data on

- 1 the credits. Specifically, data after tax year 2003 was
- 2 unavailable on the amount of the tax credits claimed and the
- 3 employment statistics of qualified high technology businesses
- 4 that were assisted by the credit. It appears that the
- 5 appropriate information is being filed with the department of
- 6 taxation, but the department has not been able to issue the
- 7 desired reports.
- 8 Reports by the department of taxation and the department of
- 9 business, economic development, and tourism on the effectiveness
- 10 of the credits were confusing and inconsistent. All parties
- 11 agree that better information is needed to evaluate the true
- 12 costs and benefits associated with the tax incentives and to
- 13 determine the best means of ensuring that the incentives achieve
- 14 their intended objectives.
- 15 The purpose of this Act is to increase the transparency of,
- 16 and allow a more accurate evaluation of Hawaii's high-tech tax
- 17 incentives by requiring:
- 18 (1) The department of taxation to make an initial report
- to the legislature by October 1, 2007 of summary
- 20 statistics on all currently available information and
- 21 data collected from high technology businesses;

1	(2)	Qualified high technology businesses benefiting from
2		the high technology business investment and research
3		activities tax credits to submit employment
4		information to the department of taxation for taxable
5		years beginning after December 2006; and
6	(3)	The department of taxation to annually report summary
7		statistics and an evaluation of the effectiveness of
8		the tax credits to the legislature by September $1^{\rm st}$ of
9		2008, and September 1 st of each year thereafter,
10	and by appropriating funds for these purposes.	
11	SECTION 2. Chapter 235, Hawaii Revised Statutes, is	
12	amended by adding a new section to be appropriately designated	
13	and to read as follows:	
14	" <u>§23</u>	5- High technology; other reporting requirements.
15	(a) A qu	alified high technology business claiming a tax credit
16	under section 235-110.9 or 235-110.91, or receiving an	
17	investment for which the credit under section 235-110.9 may be	
18	claimed, shall complete and file a complete annual survey with	
19	the director of taxation on forms prepared and prescribed by th	
20	departmen	t. The annual survey shall be filed before March 31 of
21	each year	following the year in which:

1	(1)	An investment in the qualified high technology
2		business was made; or
3	(2)	Qualified research and development activity was
4		conducted.
5	The depar	tment may adjust the due date of the annual survey by
6	rule.	
7	(b)	The annual survey shall include the following
8	informati	on for the time period or periods specified by the
9	departmen	t:
10	(1)	The taxpayer's net income tax liability;
11	(2)	Whether the credit was assigned under section 235-
12		110.9 or 235-110.91 and who assigned the credit; and
13	(3)	Information about the employment positions in the
14		qualified high technology business in the state,
15		<pre>including:</pre>
16		(A) The total number of positions;
17		(B) The number of these positions filled by Hawaii
18		<u>residents;</u>
19		(C) The number of new positions;
20		(D) The number of new positions filled by Hawaii
21		residents;

1	(E) Full-time, part-time, and temporary positions as
2	a per cent of total employment;
3	(F) Of the total number of positions, the number of
4	positions falling within the following wage
5	bands:
6	(i) Less than \$30,000;
7	(ii) \$30,000 or greater, but less than \$60,000;
8	<u>or</u>
9	(iii) \$60,000 or greater; provided that a wage
10	band containing fewer than three individuals
11	may be combined with another wage band;
12	<u>and</u>
13	(G) For each of the wage bands in subparagraph (F),
14	the number of positions that have employer-
15	provided medical, dental, and retirement
16	benefits.
17	The department may request additional information necessary to
18	measure the results of the tax credit program, to be submitted
19	at the same time as the survey. In preparing the survey the
20	department shall ensure that qualified high technology
21	businesses are not subject to duplicative reporting
22	requirements. The department shall define "full-time position",
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- 1 "part-time position", "temporary position", and "new position"
- 2 by rule.
- 3 (c) If a qualified high technology business fails to file
- 4 a complete annual survey under this section with the department
- 5 by the due date or any extension thereof, the qualified high
- 6 technology business otherwise entitled to the tax credit shall
- 7 be assessed a penalty of \$1,000 per month for each month the
- 8 annual survey is not filed, up to a maximum of three months. If
- 9 a complete annual survey has not been filed three months after
- 10 the due date or any extension thereof, the qualified high
- 11 technology business otherwise entitled to the tax credit shall
- 12 not be eligible to claim or assign the credit under section 235-
- 13 110.9 or 235-110.91, as the case may be, for the taxable year
- 14 prior to the year in which the person failed to timely file a
- 15 complete annual survey.
- 16 (d) The department shall use information collected under
- 17 this section or under other requirements of the department to
- 18 prepare the report under section 231-3.4(b).
- 19 (e) The reporting requirements under this section shall
- 20 only be applicable to qualified high technology businesses and
- 21 shall not apply to individual investors.

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         (f) The department shall adopt rules pursuant to chapter
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    91 to implement this section."
         SECTION 3. Section 231-3.4, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "[+] $231-3.4[+] Publication of reports. (a) The
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    department of taxation shall publish reports on the following:
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              Hawaii income patterns--individuals;
         (1)
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         (2)
              Hawaii income patterns--corporations, proprietorships,
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              and partnerships; and
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         (3)
              Tax credits.
    The department shall make each of these reports available in
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    both paper form and commonly accessible electronic forms for a
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    reasonable fee.
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         (b) The department shall, no later than October 1, 2007,
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    and annually thereafter, prepare and submit to the legislature a
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    report pertaining to qualified high technology businesses and
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    related tax incentives provided under sections 235-7.3, 235-9.5,
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    235-110.51, 235-110.9, and 235-110.91.
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         In preparing the report, the department of taxation shall
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    include summary descriptive statistics on the aforementioned
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    sections; provided that no fewer than three taxpayers shall be
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    included in any category.
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1	Repo	rts prepared after October 1, 2007 shall also:
2	(1)	Identify each qualified high technology business
3		receiving credits under section 235-110.9 or 235-
4		110.91; and
5	(2)	Evaluate the effectiveness of the tax credits under
6		sections 235-110.9 and 235-110.91. The department
7		shall measure the effect of the tax credits on job
8		creation, the number of jobs created in the state,
9		company growth, the diversification of the state's
10		economy, the movement of firms, the introduction of
11		new products, growth in research and development
12		investment, the consolidation of firms operating in
13		the state, and other factors as the department
14		determines.
15	The depar	tment's initial report shall be based on all
16	informati	on currently available to the department. Reports
17	prepared	after October 1, 2007, shall be submitted to the
18	legislatu	re no later than September 1 of the current year. All
19	reports shall be public, and the department shall make reports	
20	available	in both paper form and commonly accessible electronic
21	forms for	a reasonable fee.

- 1 [\(\frac{(b)}{}\)] (c) The department shall explore and implement all
- 2 reasonable methods of covering the costs of publication and
- 3 distribution of the reports, including but not limited to:
- 4 (1) Setting reasonable fees that will cover the costs of
- 5 producing and distributing the reports in paper and
- 6 electronic form; and
- 7 (2) Negotiating licensing fees with commercial information
- 8 providers for rights to carry the reports on-line or in other
- 9 electronic storage methods."
- 10 SECTION 4. Section 235-110.9, Hawaii Revised Statutes, is
- 11 amended as follows:
- 12 1. By amending subsection (b) to read:
- "(b) The credit allowed under this section shall be claimed
- 14 against the net income tax liability for the taxable year. For
- 15 the purpose of this section, "net income tax liability" means
- 16 net income tax liability reduced by all other credits allowed
- 17 under this chapter. By claiming the credit, a qualified high
- 18 technology business consents to the public disclosure of the
- 19 taxpayer's name and the taxpayer's status as a claimant of the
- 20 credit under this section."
- 21 2. By amending subsections (e) and (f) to read:

1	(e)	Every taxpayer, before March 31 of each year in which
2	an invest	ment in a qualified high technology business was made
3	in the pr	evious taxable year, shall submit a written, certified
4	statement	to the director of taxation identifying:
5	(1)	Qualified investments, if any, expended in the
6		previous taxable year; and
7	(2)	The amount of tax credits claimed pursuant to this
8		section, if any, in the previous taxable year.
9	Every qua	lified high technology business that claims a credit or
10	receives	an investment for which a credit may be claimed under
11	this sect	ion shall also submit the annual survey required by
12	section 2	35- to the director of taxation.
13	(f)	The department shall:
14	(1)	Maintain records of the names and addresses of the
15		taxpayers claiming the credits under this section and
16		the total amount of the qualified investment costs
17		upon which the tax credit is based;
18	(2)	Verify the nature and amount of the qualifying
19		investments;

(3) Total all qualifying and cumulative investments that

the department certifies; and

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- (4) Certify the amount of the tax credit for each taxable
 year and cumulative amount of the tax credit.
- 3 Upon each determination made under this subsection, the
- 4 department shall issue a certificate to the taxpayer verifying
- 5 information submitted to the department, including qualifying
- 6 investment amounts, the credit amount certified for each taxable
- 7 year, [and] the cumulative amount of the tax credit during the
- 8 credit period[\div], and any survey required under section 235- .
- 9 The taxpayer shall file the certificate with the taxpayer's tax
- 10 return with the department.
- 11 The director of taxation may assess and collect a fee to
- 12 offset the costs of certifying tax credits claims under this
- 13 section. All fees collected under this section shall be
- 14 deposited into the tax administration special fund established
- 15 under section 235-20.5."
- 16 SECTION 5. Section 235-110.91, Hawaii Revised Statutes, is
- 17 amended by amending subsections (c) to (e) to read as follows:
- 18 "(c) There shall be allowed to each qualified high
- 19 technology business subject to the tax imposed by this chapter
- 20 an income tax credit for qualified research activities equal to
- 21 the credit for research activities provided by section 41 of the
- 22 Internal Revenue Code and as modified by this section. The

- 1 credit shall be deductible from the taxpayer's net income tax
- 2 liability, if any, imposed by this chapter for the taxable year
- 3 in which the credit is properly claimed. By claiming the
- 4 credit, the taxpayer consents to the public disclosure of the
- 5 taxpayer's name and the taxpayer's status as a claimant of the
- 6 credit under this section."
- 7 (d) Every qualified high technology business, before March
- 8 31 of each year in which qualified research and development
- 9 activity was conducted in the previous taxable year, shall
- 10 submit a written, certified statement to the director of
- 11 taxation identifying:
- 12 (1) Qualified expenditures, if any, expended in the
- 13 previous taxable year; and
- 14 (2) The amount of tax credits claimed pursuant to this
- section, if any, in the previous taxable year.
- 16 Every qualified high technology business shall also submit the
- 17 annual survey required by section 235- to the director of
- 18 taxation.
- 19 (e) The department shall:
- 20 (1) Maintain records of the names and addresses of the
- 21 taxpayers claiming the credits under this section and
- the total amount of the qualified research and



1		development activity costs upon which the tax credit
2		is based;
3	(2)	Verify the nature and amount of the qualifying costs
4		or expenditures;
5	(3)	Total all qualifying and cumulative costs or
6		expenditures that the department certifies; and
7	(4)	Certify the amount of the tax credit for each taxable
8		year and cumulative amount of the tax credit.
9	Upon each	determination made under this subsection, the
10	departmen	t shall issue a certificate to the taxpayer verifying
11	informati	on submitted to the department, including the
12	qualifyin	g costs or expenditure amounts, the credit amount
13	certified	for each taxable year, [and] the cumulative amount of
14	the tax c	redit during the credit period[-], and the survey
15	required	under section 235 The taxpayer shall file the
16	certifica	te with the taxpayer's tax return with the department.
17	SECT	ION 6. There is appropriated out of the general
18	revenues	of the State of Hawaii the sum of \$, or so
19	much thereof as may be necessary for fiscal year 2007-2008, an	
20	the same sum, or so much thereof as may be necessary for fisca	
21	year 2008	-2009, for additional resources as may be necessary to
22	prepare t	he reports required under section 3 pertaining to

- 1 qualified high technology businesses and related tax incentives
- 2 provided under sections 235-7.3, 235-9.5, 235-110.51, 235-110.9,
- 3 and 235-110.91, Hawaii Revised Statutes.
- 4 The sums appropriated shall be expended by the department
- 5 of taxation for the purposes of this Act.
- 6 SECTION 7. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.
- 8 SECTION 8. This Act shall take effect on July 1, 2007.

Report Title:

High Technology Tax Incentives; Industry and Agency Reporting

Description:

Requires Department of Taxation to report to the Legislature on all available information and data collected from high technology businesses and thereafter submit an annual report of summary statistics on tax incentives and an evaluation of the effectiveness of high tech investment and research tax credits. Requires qualified high technology businesses benefiting from the high tech business investment and research activities tax credits to submit employment information to the Department of Taxation. Appropriates funds. (SB898 HD1)