A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature has recognized the importance
2	of promoting innovation and research-based activities with the
3	enactment of several path-breaking tax credits and programs to
4	promote growth in technology and other innovation-related
5	sectors. Likewise, the legislature has sought to encourage a
6	range of industries and activities judged to be of value in
7	creating a higher-wage and more knowledge-intensive economy in
8	Hawaii.
9	It is important that the effectiveness of these efforts and
10	incentives be evaluated. It is also of utmost importance to
11	maintain taxpayer confidentiality. As a self-reporting, self-
12	assessing tax system, tax collections in Hawaii depend on
13	taxpayer confidentiality to ensure full compliance.
14	To assure accountability in the disposition of public
15	funds, the State must balance taxpayer confidentiality with the

other interests of the public.

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1	The purpose of this Act is to improve the State's ability
2	to measure and evaluate the impact of various tax incentives on
3	Hawaii's economy. This Act:
4	(1) Authorizes the department of taxation to evaluate and
5	analyze existing and proposed tax incentives; and
6	(2) Directs the department of taxation to study the
7	economic impact of:
8	(A) The high technology business investment tax
9	credit;
10	(B) The tax credit for research activities;
11	(C) The technology infrastructure renovation tax
12	credit; and
13	(D) Tax incentives relating to stock options from
14	qualified high technology businesses.
15	SECTION 2. Chapter 231, Hawaii Revised Statutes, is
16	amended by adding a new section to be appropriately designated
17	and to read as follows:
18	"S231- Tax incentive analysis and evaluation. For
19	purposes of determining the economic impact and evaluating
20	existing and proposed tax incentives provided under this title,
21	the department may:

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1	(1)	Contract with technical experts at the national and
2		international level who are knowledgeable in the field
3		of technology and research investment to evaluate
4		existing and proposed tax incentives in Hawaii;
5	(2)	Establish a working group of industry, tax, and
6		economic development experts in Hawaii to identify and
7	•	develop a set of standards, benchmarks, and data
8	Super-	elements for the evaluation and quantification of the
9		economic effects of existing and proposed tax
10		incentives in Hawaii;
11	(3)	Coordinate and receive relevant information from other
12		state agencies, including the department of labor and
13	•	industrial relations and the department of business,
14		economic development, and tourism, to develop
15		benchmarks and evaluation methodologies to determine
16		the measurement data that will need to be analyzed;
17	(4)	Review taxpayer returns to collect and analyze
18		aggregate data on the impact of tax incentives; and
19	<u>(5)</u>	Update the department's analysis of tax incentives to
20		assist bodies such as the tax review commission and the

1	council on revenues to better perform their
2	responsibilities."
3	SECTION 3. Section 235-20.5, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§235-20.5 Tax administration special fund; established.
6	There is established a tax administration special fund, into
7	which shall be deposited fees collected under sections 235-20,
8	235-110.9, and 235-110.91, and penalties collected under section
9	2 of Act 206, [+] Session Laws of Hawaii 2007[+]. The moneys in
10	the fund shall be expended by the department to offset the costs
11	associated with:
12	(1) Issuing comfort letters; and
13	(2) Administering the tax credit under [section] sections
14	235-110.9[τ] and 235-110.91, including issuing
15	certificates ; and
16	(3) Issuing certificates under section 235-110.91].
17	(3) Conducting economic research and analysis of the
18	effect of the State's tax laws"
19	SECTION 4. Act 206, Session Laws of Hawaii 2007, is
20	amended as follows:
21	1. By amending subsection (b) of section 2 to read:

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1	(a) "	the annual survey shall include the lollowing
2	informati	on for the time period or periods specified by the
3	departmen	t[÷], which shall include the period from and after
4	January 1	<u>, 2002:</u>
5	(1)	Identification of the industry sector or sectors in
6		which the qualified high technology business conducts
7	•	business, as set forth in paragraphs (2) to (8) of the
8		definition of "qualified research" in section 235-7.3,
9		Hawaii Revised Statutes;
10	(2)	Investment credit data, including the amount of
11		investments received by the qualified high technology
12		business [in the reporting calendar year];
13	(3)	Revenue and expense data; and
14	(4)	Hawaii employment and wage data, including the numbers
15		of full and part-time employees retained, new jobs,
16		and temporary positions.
17	The	department shall request information in each of these
18	categorie	s sufficient to measure the effectiveness of the tax
19	credit.	The department may request any additional information
20	necessary	to measure the effectiveness of the tax credit such as
21	informati	on related to patents. In preparing the survey and

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- 1 requesting any additional information, the department shall
- 2 ensure that qualified high technology businesses are not subject
- 3 to duplicative reporting requirements."
- 4 2. By amending subsections (d) and (e) of section 2 to
- 5 read:
- 6 "(d) The department shall use information collected under
- 7 this section and through other reporting requirements of the
- 8 department to prepare summary descriptive statistics by
- 9 category. The information shall be reported at the aggregate
- 10 level to prevent compromising identities of qualified high
- 11 technology business investors or other confidential information.
- 12 The department shall also identify each qualified high
- 13 technology business that is the beneficiary of investments under
- 14 section 235-110.9, Hawaii Revised Statutes. The department
- 15 shall report the information required under this subsection to
- 16 the legislature [by September 1 of each year.] at least twenty
- 17 days prior to the convening of each regular session of the
- 18 legislature.
- (e) The department shall use the information collected
- 20 under this section to study the effectiveness of the credit
- 21 under section 235-110.9, Hawaii Revised Statutes. The



- 1 department shall report on the amount of investment made into
- 2 qualified high technology businesses, the number of qualified
- 3 high technology businesses in each industry sector, jobs
- 4 created, compensation levels, qualified research activities, and
- 5 other factors as the department determines. [The department
- 6 shall report the results of its study to the legislature by
- 7 December 1 of each year.]"
- 8 SECTION 5. Act 206, Session Laws of Hawaii 2007, is
- 9 amended by amending section 8 to read as follows:
- "SECTION 8. This Act shall take effect on July 1, 2007[7
- 11 and shall apply to investments received by a qualified high
- 12 technology business after June 30, 2007]; provided that this Act
- 13 shall be repealed on January 1, $[2011_T]$ 2012, and sections 235-
- 14 20.5 and 235-110.9(b), Hawaii Revised Statutes, shall be
- 15 reenacted in the form in which they read on the day before [the
- 16 effective date of this Act.] June 20, 2007."
- 17 SECTION 6. The department of taxation shall study the
- 18 economic impact of the tax credits and other tax incentives
- 19 provided under sections 235-9.5, 235-110.51, 235-110.9, and 235-
- 20 110.91, Hawaii Revised Statutes, on Hawaii's economy, and
- 21 evaluate their effectiveness. The department shall report its



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1	findings	to the	e legislature no later than twenty days prior to
2	the conve	ening (of each regular session of the legislature.
3	For	the p	urpose of evaluating the credits and incentives
4	provided	under	sections 235-9.5, 235-110.51, 235-110.9, and 235-
5	110.91, F	Iawaii	Revised Statutes, the department of taxation
6	shall, to	the o	extent possible, collect and evaluate information
7	from Janu	ary 1	, 2002. The department may also:
8	(1)	Exerc	ise its powers under section 231- ;
9	(2)	Use t	he information collected and analyses conducted
10		under	Act 206, Session Laws of Hawaii 2007; and
11	(3)	Revie	w the returns of companies that:
12		A)	Receive, or whose investors receive, credits
13			pursuant to sections 235-110.51, 235-110.9, and
14			235-110.91, Hawaii Revised Statutes; or
15		(B)	Benefit, or whose investors benefit, from stock
16			options whose income or capital gains are
17			excluded from taxation under section 235-9.5,
18			Hawaii Revised Statutes;
19		for t	he purposes of aggregating the data to determine
20		their	impact. Such data may be sub-aggregated into

1	industry sectors to delineate and differentiate between
2	short-term and longer-term economic effects.
3	SECTION 7. Nothing contained in this Act shall be
4	interpreted as waiving any liability, as provided by other
5	operative law, for the confidentiality and safeguarding of
6	taxpayer information.
7	SECTION 8. There is appropriated out of the tax
8	administration special fund the sum of \$60,000 or so much
9	thereof as may be necessary for fiscal year 2008-2009 for one
10	full time equivalent (1.0 FTE) economist position.
11	SECTION 9. Section 235-17, Hawaii Revised Statutes, is
12	amended by amending subsection (e) to read as follows:
13	"(e) Claims for credit under this section shall be subject
14	to the following limitations:
15	(1) On or after July 1, 2006, no qualified production cost
16	that has been financed by investments for which a credit
17	was claimed by any taxpayer pursuant to section 235-110.9
18	is eligible for credits under this section.
19	(2) After June 30, 2008, no taxpayer shall be eligible to
20	claim the tax credit under this section for qualified
21	productions that are financed, in whole or in part, by



1	investments for which a credit has been claimed by the
2	taxpayer as a qualified high technology business under
3	section 235-110.9. If a claim for credit is made under
4	this section after June 30, 2008, the taxpayer shall no
5	longer qualify for the credit under section 235-110.9 and
6	any credit that has been claimed under that section shall
7	be subject to recapture under section 235-110.9(i)."
8	SECTION 10. Statutory material to be repealed is bracketed
9	and stricken. New material is underscored.
10	SECTION 11. This Act shall take effect on July 1, 2020;
11	provided that sections 3, 4, and 6 shall be repealed on January
12	1, 2012, and section 235-20.5, Hawaii Revised Statutes, shall be
13	reenacted in the form in which it read on June 20, 2007.

Report Title:

High Technology Tax Incentives; Study

Description:

Authorizes DOTax to study and evaluate the economic impact of existing and proposed State tax incentives. Authorizes DOTax to collect and evaluate information from January 1, 2002, as part of its annual survey of businesses that have benefited from various high technology tax incentives. Requires DOTax to report annually to the Legislature, until 2012, on its findings of the economic impact of the tax incentives. Appropriates funds. (Proposed HD)