
A BILL FOR AN ACT

RELATING TO THE FIRST-TO-WORK PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 346, part XI, Hawaii Revised Statutes,
2 is amended to read as follows:
3 " [+] PART XI. [+] [~~JOB OPPORTUNITIES AND BASIC SKILLS (JOBS)~~
4 ~~PROGRAM~~] FIRST-TO-WORK PROGRAM
5 [+] §346-261 [+] [~~JOBS~~;] First-To-Work; establishment;
6 purpose. There is established a mandatory work program for
7 certain applicants and recipients of [~~aid to families with~~
8 ~~dependent children (AFDC)~~] temporary assistance for needy
9 families and temporary assistance for other needy families
10 consistent with federal regulations and requirements under
11 [~~Title IV-F of the Social Security Act, Public Law 100-485.~~]
12 Title IV-A of the Social Security Act, 42 United States Code
13 Section 601 et seq. The purposes of the [~~job opportunities and~~
14 ~~basic skills (JOBS)~~] first-to-work program shall be to
15 encourage, assist, and require [~~AFDC~~] temporary assistance for
16 needy families and temporary assistance for other needy families
17 applicants and recipients to fulfill their responsibilities to
18 support their children by preparing for, accepting, and

1 retaining employment. [To assure that needy individuals or
2 families are provided the means to avoid long term welfare
3 dependency, JOBS is intended to:

- 4 (1) Provide individuals with the opportunity to acquire
5 the basic education and skills necessary to qualify
6 for employment;
- 7 (2) Provide necessary supportive services, including but
8 not limited to transitional child care and medical
9 assistance, so that recipients can participate in the
10 work program and accept employment; and
- 11 (3) Coordinate job services at all levels of government to
12 facilitate access to a wide range of services and
13 maximize the use of existing resources.]

14 The department shall adopt rules consistent with the
15 requirements of Title IV-A of the Social Security Act, 42 United
16 States Code Section 601 et seq., and in accordance with chapter
17 91 for the purposes of this part.

18 [§346-262] **Eligible participants; priority target groups.**
19 (a) All applicants for and recipients of AFDC shall be required
20 to register and participate in the program; provided that
21 exemptions consistent with federal requirements are applied.



- 1 (1) ~~Are receiving AFDC and have received such aid for any~~
- 2 ~~thirty-six of the preceding sixty months;~~
- 3 (2) ~~Are applying for AFDC and have received such aid for~~
- 4 ~~any thirty-six of the sixty months immediately~~
- 5 ~~preceding the most recent month for which application~~
- 6 ~~has been made;~~
- 7 (3) ~~Are custodial parents under the age of twenty-four~~
- 8 ~~years;~~
- 9 (4) ~~Are members of a family in which the youngest child is~~
- 10 ~~within two years of being ineligible for AFDC because~~
- 11 ~~of age.~~
- 12 (c) ~~Exempt applicants for and recipients of AFDC and~~
- 13 ~~state-funded public assistance programs may volunteer to~~
- 14 ~~participate in the program.~~
- 15 (d) ~~The department shall not be required to provide~~
- 16 ~~services to all eligible participants, if necessary resources~~
- 17 ~~are not available, provided that:~~
- 18 (1) ~~Participants not offered specific services due to lack~~
- 19 ~~of resources shall be placed on inactive status until~~
- 20 ~~these services are available; and~~



1 (2) Any participant placed on inactive status due to lack
2 of resources shall not incur any negative sanctions as
3 a result of that placement.

4 (e) The department may establish quotas for the target
5 groups under this program to reflect the priorities of this
6 section.

7 [§346-263] **Program components.** The activities and
8 components of the JOBS program may include, but are not limited
9 to the following:

- 10 (1) Assessment and identification of barriers to
11 participation;
- 12 (2) Development of a supportive service plan to remove
13 barriers;
- 14 (3) Employability planning, including career path
15 development;
- 16 (4) Basic and higher education, including remedial
17 education and English proficiency to help participants
18 become job ready;
- 19 (5) Job skills training;
- 20 (6) Job readiness and job search;
- 21 (7) Job placement activities and services;
- 22 (8) Work maturity;



- 1 (9) Work/study and
2 (10) Work experience and community work experience program
3 (CWEP).

4 **[§346-264] Assessment.** An initial assessment of each
5 participant shall determine priority for participation in JOBS.
6 A comprehensive assessment may follow to determine barriers to
7 participation in the program and may include, but is not limited
8 to:

- 9 (1) A review of the family circumstances to identify
10 social and health problems and needs; and
11 (2) Identification of child care, transportation, and
12 other supportive services needs.

13 **[§346-265] Support service plan.** Where barriers have been
14 identified during the assessment phase, the department, in
15 consultation with the participant, shall develop a supportive
16 service plan describing services or tasks to be completed for
17 removing or controlling barriers which constrain participation
18 in employment, training, or education.

19 **[§346-266] Employability planning.** Under this component,
20 the department shall assess the participant's skills, knowledge,
21 capability, and capacity for permanent employment in general and
22 in specific professions, occupations, or vocations; offer



1 guidance and counseling to establish career goals and develop
2 career paths; and, with the assistance and agreement of the
3 participant, establish and approve a specific employability plan
4 which may include job placement, job training, and education.

5 [§346-267] **Case management.** The department may provide to
6 a participant case management services to support and strengthen
7 the participant's capacity to become self-supporting and to
8 facilitate access to resources and opportunities required for
9 self-support. Case management activities may include, but are
10 not limited to:

- 11 (1) Facilitating activities and services needed by a
12 recipient who is working toward the goal of self-
13 sufficiency;
- 14 (2) Assisting the individual and the family to obtain
15 services needed to assure effective participation in
16 the program;
- 17 (3) Facilitating communication between the participant and
18 service providers;
- 19 (4) Providing initial support, assessment, and referral to
20 appropriate services; and



1 (5) Monitoring the participant's program participation
2 progress to ensure that the individual receives
3 required assistance in a timely and effective manner.

4 [§346-268] **Child care.** The department may provide child
5 care services to eligible families to allow participation in
6 education, training, and employment in accordance with federal
7 regulations and requirements; provided that the department:

8 (1) Shall ensure that care arrangements for children meet
9 applicable standards of state law; and
10 (2) May pay for child care services up to the amount
11 consistent with the department's payment standard.

12 [§346-269] **Transportation assistance.** (a) The department
13 may provide transportation assistance that is necessary to
14 enable an individual to participate in the JOBS program. The
15 assistance may include the cost of transportation of the
16 participant and participant's child, if necessary.

17 (b) The determination of whether the transportation
18 services to be used are necessary and economical shall be the
19 decision of the department upon consultation with the
20 participant.

21 (c) Transportation assistance may be provided through bus
22 passes, mileage reimbursements equivalent to the public



1 employees' contract negotiations, and other appropriate means of
2 transportation to be determined by the department with the
3 involvement and agreement of the participant.

4 (d) The department may provide assistance with air fare
5 cost, on a limited basis and as funds permit, to eligible
6 individuals living on Molokai, Lanai, and West Hawaii to travel
7 to another island to receive appropriate training not available
8 in these locations. Assistance with this cost shall be based on
9 the individual's employability plan and availability of
10 employment in the individual's place of residence.

11 [§346-270] **Other support services.** The department may
12 provide other supportive services, such as counseling for
13 personal and family related problems, and for one-time training
14 and work-related expenses, to allow eligible individuals to
15 participate in education, training, and employment. The
16 department may:

17 (1) Provide health and social services to eligible
18 individuals and families with identified needs to
19 assist them in removing or controlling any barriers to
20 successful participation in the program.

21 (2) Establish separate emergency funds to meet the one-
22 time training and work-related expenses necessary to



1 allow individuals to participate in the program. The
2 items to be paid for by the emergency fund may
3 include, but are not limited to, initial work
4 clothing, work tools, safety equipment, dental and
5 medical procedures not covered under the medical
6 assistance program, rental and utility deposits not
7 available through the welfare grant, and limited
8 assistance with auto repairs.

9 [§346-271] Incentive benefits. The department may provide
10 incentive benefits for recipients who work full time under an
11 employability plan by providing supplemental benefits up to one
12 hundred per cent of the poverty standard.

13 [§346-272] Transitional benefits. The department may
14 provide transitional child care and medical benefits to those
15 families whose eligibility for AFDC has been discontinued due to
16 employment. Transitional assistance shall be provided in
17 accordance with federal regulations and requirements, and shall
18 be arranged and developed with the involvement and approval of
19 the participant.

20 [§346-273] Coordination. The department shall coordinate
21 the JOBS program with education, employment, health, and other



1 related services programs to assist participants in becoming
2 self sufficient.

3 ~~§346-274 Contracts.~~ The department may contract with a
4 public agency or private nonprofit organization to administer
5 all or portions of this part in accordance with federal
6 regulations and in accordance with chapter 42D.

7 ~~[§346-275] Rules.~~ The department shall adopt rules
8 consistent with federal JOBS program requirements and in
9 accordance with chapter 91 for the purposes of this part.

10 ~~[§346-276] Duties.~~ The department shall monitor and
11 evaluate the JOBS program, and shall, among other analyses,
12 identify factors that facilitate or make difficult the
13 implementation of this [part]. The department shall also assess
14 the impact of the program with regard to encouraging AFDC
15 recipients in finding employment and avoiding long term welfare
16 dependency. The department shall collect and provide all data
17 relevant to its assessment.

18 The department shall submit annual status reports on its
19 findings to the legislature prior to the convening of the
20 regular session of each year, starting with the regular session
21 of 1991.] "



1 SECTION 2. Statutory material to be repealed is bracketed
2 and stricken. New statutory material is underscored.
3 SECTION 3. This Act shall take effect upon its approval.



Report Title:

Temporary Assistance for Needy Families

Description:

Conforms state law to current federal law by deleting references to the Aid to Families with Dependent Children and Job Opportunities and Basic Skills Act and replaces it with the federal Temporary Assistance for Needy Families and Temporary Assistance for Other Needy Families laws. (SB3061 HD1)

