## A BILL FOR AN ACT

RELATING TO INDIVIDUAL DEVELOPMENT ACCOUNTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 s	ECTION 1	L. The	legislature	finds	that	economic	stability
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- 2 does not arise solely from income; financial assets, including
- 3 cash savings, stocks, bonds, and home and business equity are
- 4 all critical components of economic security. The accumulation
- 5 of financial assets can offer individuals hope for the future,
- 6 stimulate growth in all societal sectors, and enhance the
- 7 welfare of families and children. For example, a home is often
- 8 a primary asset for a family in Hawaii, and forms a large
- 9 component of household net worth for most Americans.
- 10 The legislature further finds that saving for a down
- 11 payment on a home is a formidable prospect for too many low- and
- 12 moderate-income earners in Hawaii. While developing affordable
- 13 housing properties is necessary, it is equally important to
- 14 invest in additional strategies that can also expand a family's
- 15 ability to purchase a home. Individual development accounts
- 16 (IDAs) are special savings accounts that match the deposits of
- 17 low- and moderate-income accountholders to save towards certain

- 1 qualified financial goals. IDAs have provided proven assistance
- 2 to families who are saving to purchase a home, pay higher
- 3 education expenses, and fulfill other asset-building goals.
- 4 The purpose of this Act is to appropriate funds for IDA
- 5 programs to support asset-building among low- and moderate-
- 6 income families.
- 7 SECTION 2. Section 257-1, Hawaii Revised Statutes, is
- 8 amended as follows:
- 9 1. By adding a new definition to be appropriately inserted
- 10 and to read:
- ""Department" means the department of human services or any
- 12 other state agency."
- 13 2. By amending the definition of "qualified expenditures"
- 14 to read:
- "Qualified expenditures" means an expense as determined by
- 16 a fiduciary organization [ which ] that may include [but not be
- 17 limited to]:
- 18 (1) Costs associated with first homeownership;
- 19 (2) Post-secondary education;
- 20 (3) Vocational training; [and]
- 21 (4) Small or micro-business capitalization[-]; and

(5) One motor vehicle purchase for school or work 1 2 transportation." SECTION 3. Section 257-2, Hawaii Revised Statutes, is 3 amended by amending subsection (a) to read as follows: 4 The income of the household of the individual 5 development account holder shall not exceed [eighty per cent of 6 the area household median income.] an amount as determined by 7 8 the department." SECTION 4. Section 257-3, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "[+] §257-3[+] Fiduciary organizations. (a) Fiduciary 11 organizations shall serve as an intermediary between individual 12 development account holders and financial institutions holding 13 accounts. The fiduciary organization's responsibilities may 14 15 include: Marketing participation; 16 (1) Soliciting matching contributions; (2) 17 Counseling program participants; and 18 (3) Conducting verification and compliance activities. 19 (4)Locally-based organizations shall enter into a 20 (b) competitive process for the right to become fiduciary 21 organizations for a portion of the state matching dollars [that 22 SB2837 HD1 HMS 2008-3203

1	would be authorized initially]. Fiduciary organization					
2	proposals	shall be evaluated and participation rights awarded on				
3	the basis	of such items as:				
4	(1)	Their ability to market the program to potential				
5		individual development account holders and potential				
6		matching fund contributors;				
7	(2)	Their ability to provide safe and secure investments				
8		for individual development accounts;				
9	(3)	Their overall administrative capacity, including:				
10		(A) Certifications or verifications required to				
11		assure compliance with eligibility requirements;				
12		(B) Authorized uses of the accounts matching				
13		contributions by individuals or businesses; and				
14		(C) Penalties for unauthorized distributions;				
15	(4)	Their capacity to provide financial counseling and				
16		other related services to potential participants; and				
17	(5)	Their links to other activities designed to increase				
18		the independence of individuals and families through				
19		high return investments, including homeownership,				
20		education and training, and small business				
21		development.				

The department shall provide technical and administrative 1 assistance to fiduciary organizations to meet the criteria 2 described in this section. To provide this assistance, the 3 department may contract with another agency, and shall identify 4 and make use of available federal moneys wherever appropriate. 5 (c) If the [State] department approves an application to 6 fund an individual development account project under this 7 section, the [State] department shall[, not later than one month 8 after June 28, 1999, authorize the applicant to conduct the 9 project with state funds [for five project years] in accordance **10** with the approved application and this section; provided that an 11 applicant may apply for funding during future fiscal years [for **12** 13 five project years if the State lacks the] if there are insufficient resources to fund an individual development account 14 project pursuant to this subsection. 15 [ (d) For each individual development account program 16 approved under this section, the State shall make a grant to the **17** qualified entity or collaboration of entities authorized to 18 conduct the project on the first day of the project year in an 19 20 amount not to exceed \$100,000 per year for five years. (c) (d) From among the individuals eligible for 21 assistance under the Hawaii individual development account 22

SB2837 HD1 HMS 2008-3203

7

# S.B. NO. 2837 S.D. 1

- program, each selected fiduciary organization shall select the 1 individuals whom the fiduciary organization deems to be best 2 suited to receive such assistance." 3
- SECTION 5. Section 257-8, Hawaii Revised Statutes, is 4 amended to read as follows: 5
- "[+]§257-8[+] Matches.  $[\frac{a}{a}]$  The State shall match  $[\frac{a}{a}]$ 6
- development accounts.] in a specific match ratio for qualified 8

amount of up to \$100,000 per calendar year for individual

- 9 expenditures as determined by the department. The department
- may adopt rules regarding specific match ratios pertaining to 10
- qualified expenditures of an individual development account. 11
- (b) Not more than a 2:1 match of state funds to account 12
- holder deposits shall be deposited into any individual 13
- development account in a given year.]" 14
- SECTION 6. Section 257-11, Hawaii Revised Statutes, is 15
- amended to read as follows: 16
- "[+] \$257-11[+] Administration; evaluation; information; 17
- reporting. (a) The fiduciary organization running an 18
- individual development account program shall have sole authority 19
- over the administration of the project. [The State may 20
- prescribe only such regulations with respect to demonstration 21

SB2837 HD1 HMS 2008-3203



projects under this chapter as are necessary to ensure 1 2 compliance pursuant to this chapter.] 3 (b) Each individual development account program shall annually report the number of accounts, the amount of savings 4 and matches for each account, the uses of the account, and the 5 6 number of businesses, homes, motor vehicles, and educations purchased, as well as other information as may be required [for 7 responsible operation of the program.] by the department. 8 (c) The fiduciary organization shall submit to the 9 [legislature its findings and recommendations no later than 10 twenty days prior to the convening of each legislative session. 11 department an annual report, the content of which shall be 12 determined by the department. 13 [(d) Selected fiduciary organizations may use no more than 14 ten per cent of state funds as appropriated under this [chapter] 15 to cover administrative costs in any given year.] " 16 SECTION 7. There is appropriated out of the general 17 revenues of the State of Hawaii the sum of \$ or so 18 much thereof as may be necessary for fiscal year 2008-2009 for 19 fiduciary organizations defined in section 257-1, Hawaii Revised 20 Statutes, to operate individual development account programs. 21

## S.B. NO. 2837 S.D. 1

- 1 The sum appropriated shall be expended by the department of
- 2 human services for the purposes of this Act.
- 3 SECTION 8. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 9. This Act shall take effect upon its approval;
- 6 provided that section 7 shall take effect on July 1, 2008.

### Report Title:

Individual Development Account Program; Appropriation

## Description:

Clarifies guidelines for individual development accounts (IDAs). Designates the Department of Human Services, another state agency, or a contracted agency to administer IDAs. Appropriates funds. (SB2837 HD1)