A BILL FOR AN ACT

RELATING TO THE INNOVATION ECONOMY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 PART I 2 SECTION 1. The legislature finds that Hawaii's desire for 3 economic growth that benefits all residents depends on building our State's human resources, and in turn, applying these highly 4 5 skilled resources to the creation and adoption of innovation 6 across its economy. 7 The legislature further finds that economic growth and 8 diversification throughout many communities has been enhanced by 9 the availability of venture capital funding for entrepreneurs 10 engaged in building innovative new ventures. Well-known regions 11 such as Silicon Valley, Route 128 in Boston, Austin, Texas, and 12 the Research Triangle in North Carolina have benefited greatly 13 from the combination of scientific research, an entrepreneurial 14 culture driving high technology growth, and funding availability 15 for early stage equity investments. Other areas similar in size and population to Hawaii, including San Diego, Salt Lake City, 16

- 1 Seattle, and Boulder have also developed strong technology-based
- 2 businesses with the assistance of venture capital.
- 3 The source of this venture capital is derived in large part
- 4 through employee pension funds. Of the approximately
- 5 \$25,000,000,000 of venture investment taking place in 2006, over
- 6 half was provided by pension funds. Many public pension funds
- 7 target investments in-state to provide enhanced returns to the
- 8 pensioners and support the development of high-growth businesses
- 9 within local communities.
- 10 The employees' retirement system of the State of Hawaii has
- 11 committed approximately \$300,000,000 to the alternative asset
- 12 category including venture capital, but none of it is invested
- 13 in Hawaii. The legislature finds that this lack of investment
- 14 in Hawaii venture capital by the employees' retirement system may
- 15 be due to a lack of large-scale qualified investment
- 16 opportunities and concerns over the possible breach of fiduciary
- 17 duty and prudent investor rules related to early stage
- 18 investing. Some jurisdictions such as Arkansas and Michigan
- 19 encourage local investment by pension funds by relieving
- 20 fiduciaries of liability for investing in local venture capital.
- 21 Others, such as the state of Oregon, have legislated investment

	ny che puntic	pension rand in local venture capital where
2	prudent.	
3		PART II
4	The purpo	se of this part is to encourage the employees'
5	retirement sys	tem to invest in Hawaii venture capital.
6	SECTION 2	. Section 88-119, Hawaii Revised Statutes, is
7	amended to rea	d as follows:
8	" §88-119	Investments. Investments may be made in:
9	(1) Real	estate loans and mortgages. Obligations (as
10	defi	ned in section 431:6-101) of any of the following
11	clas	ses:
12	(A)	Obligations secured by mortgages of nonprofit
13		corporations desiring to build multirental units
14		(ten units or more) subject to control of the
15		government for occupancy by families displaced as
16		a result of government action;
17	(B)	Obligations secured by mortgages insured by the
18		Federal Housing Administration;
19	(C)	Obligations for the repayment of home loans made
20		under the Servicemen's Readjustment Act of 1944
21		or under Title II of the National Housing Act;

1	(D)	Other obligations secured by first mortgages on
2		unencumbered improved real estate owned in fee
3		simple; provided that the amount of the
4		obligation at the time investment is made therein
5		shall not exceed eighty per cent of the value of
6		the real estate and improvements mortgaged to
7		secure it, and except that the amount of the
8		obligation at the time investment is made therein
9		may exceed eighty per cent but no more than
10		ninety per cent of the value of the real estate
11		and improvements mortgaged to secure it; provided
12		further that the obligation is insured or
13		guaranteed against default or loss under a
14		mortgage insurance policy issued by a casualty
15		insurance company licensed to do business in the
16		State. The coverage provided by the insurer
17		shall be sufficient to reduce the system's
18		exposure to not more than eighty per cent of the
19		value of the real estate and improvements
20		mortgaged to secure it. The insurance coverage
21		shall remain in force until the principal amount
22		of the obligation is reduced to eighty per cent

1		of t	he market value of the real estate and				
2		impr	improvements mortgaged to secure it, at which				
3		time	time the coverage shall be subject to				
4		canc	ellation solely at the option of the board.				
5		Real	estate shall not be deemed to be encumbered				
6		with	in the meaning of this subparagraph by reason				
7		of t	he existence of any of the restrictions,				
8		char	ges, or claims described in section				
9		431:	6-308;				
10	(E)	Othe	r obligations secured by first mortgages of				
11		leas	leasehold interests in improved real estate;				
12		prov	ided that:				
13		(i)	Each leasehold interest at the time shall				
14			have a current term extending at least two				
15			years beyond the stated maturity of the				
16			obligation it secures; and				
17		(ii)	The amount of the obligation at the time				
18			investment is made therein shall not exceed				
19			eighty per cent of the value of the				
20			respective leasehold interest and				
21			improvements, and except that the amount of				
22			the obligation at the time investment is				

1		made therein may exceed eighty per cent but
2		no more than ninety per cent of the value of
3		the leasehold interest and improvements
4		mortgaged to secure it;
5	•	provided further that the obligation is insured
6		or guaranteed against default or loss under a
7		mortgage insurance policy issued by a casualty
8		insurance company licensed to do business in the
9		State. The coverage provided by the insurer
10		shall be sufficient to reduce the system's
11		exposure to not more than eighty per cent of the
12		value of the leasehold interest and improvements
13		mortgaged to secure it. The insurance coverage
14		shall remain in force until the principal amount
15		of the obligation is reduced to eighty per cent
16		of the market value of the leasehold interest and
17		improvements mortgaged to secure it, at which
18		time the coverage shall be subject to
19		cancellation solely at the option of the board;
20	(F)	Obligations for the repayment of home loans
21		guaranteed by the department of Hawaiian home

1	rands parsaant to section 214(b) of the nawarran
2	Homes Commission Act, 1920; and
3	(G) Obligations secured by second mortgages on
4	improved real estate for which the mortgagor
5	procures a second mortgage on the improved real
6	estate for the purpose of acquiring the
7	leaseholder's fee simple interest in the improved
8	real estate; provided that any prior mortgage
9	does not contain provisions that might jeopardize
10	the security position of the retirement system or
11	the borrower's ability to repay the mortgage
12	loan.
13	The board may retain the real estate, including
14	leasehold interests therein, as it may acquire by
15	foreclosure of mortgages or in enforcement of
16	security, or as may be conveyed to it in satisfaction
17	of debts previously contracted; provided that all the
18	real estate, other than leasehold interests, shall be
19	sold within five years after acquiring the same,
20	subject to extension by the governor for additional
21	periods not exceeding five years each, and that all
22	the leasehold interests shall be sold within one year

1		after a	cquiring the same, subject to extension by the
2		governo	r for additional periods not exceeding one year
3		each;	
4	(2)	Governm	ent obligations, etc. Obligations of any of
5		the fol	lowing classes:
6		(A) Ob	ligations issued or guaranteed as to principal
7		an	d interest by the United States or by any state
8		th	ereof or by any municipal or political
9		su	bdivision or school district of any of the
10		fo	regoing; provided that principal of and
11		in	terest on the obligations are payable in
12		cu	rrency of the United States; or sovereign debt
13		in	struments issued by agencies of, or guaranteed
14		by	foreign governments;
15		(B) Re	venue bonds, whether or not permitted by any
16		ot	her provision hereof, of the State or any
17		mu	nicipal or political subdivision thereof,
18		in	cluding the board of water supply of the city
19		an	d county of Honolulu, and street or improvement
20		di	strict bonds of any district or project in the

State; and

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1		(C) Obligations issued or guaranteed by any federal
2		home loan bank including consolidated federal
3		home loan bank obligations, the Home Owner's Loan
4		Corporation, the Federal National Mortgage
5		Association, or the Small Business
6		Administration;
7	(3)	Corporate obligations. Below investment grade or
8		nonrated debt instruments, foreign or domestic, in
9		accordance with investment guidelines adopted by the
10		board;
11	(4)	Preferred and common stocks. Shares of preferred or
12		common stock of any corporation created or existing
13		under the laws of the United States or of any state or
14		district thereof or of any country;
15	(5)	Obligations eligible by law for purchase in the open
16		market by federal reserve banks;
17	(6)	Obligations issued or guaranteed by the International
18		Bank for Reconstruction and Development, the
19		Inter-American Development Bank, the Asian Development
20		Bank, or the African Development Bank;
21	(7)	Obligations secured by collateral consisting of any of
22		the securities or stock listed above and worth at the

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	time	the	inves	stment	is	made	at	least	fifteen	per	cent
2	more	than	the	amount	of	the	res	spectiv	e obliga	ation	ıs;

- (8) Insurance company obligations. Contracts and agreements supplemental thereto providing for participation in one or more accounts of a life insurance company authorized to do business in Hawaii, including its separate accounts, and whether the investments allocated thereto are comprised of stocks or other securities or of real or personal property or interests therein:
- 11 (9) Interests in real property. Interests in improved or 12 productive real property in which, in the informed 13 opinion of the board, it is prudent to invest funds of 14 the system. For purposes of this paragraph, "real 15 property" includes any property treated as real 16 property either by local law or for federal income tax 17 purposes. Investments in improved or productive real property may be made directly or through pooled funds, 18 including common or collective trust funds of banks 19 20 and trust companies, group or unit trusts, limited 21 partnerships, limited liability companies, investment 22 trusts, title-holding corporations recognized under

1		section 501(c) of the Internal Revenue Code of 1986,
2		as amended, similar entities that would protect the
3		system's interest, and other pooled funds invested on
4		behalf of the system by investment managers retained
5		by the system;
6	(10)	Other securities and futures contracts. Securities
7		and futures contracts in which in the informed opinion
8		of the board it is prudent to invest funds of the
9		system, including currency, interest rate, bond, and
10		stock index futures contracts and options on the
11		contracts to hedge against anticipated changes in
12		currencies, interest rates, and bond and stock prices
13		that might otherwise have an adverse effect upon the
14		value of the system's securities portfolios; covered
15		put and call options on securities; and stock; whether
16		or not the securities, stock, futures contracts, or
17		options on futures are expressly authorized by or
18		qualify under the foregoing paragraphs, and
19		notwithstanding any limitation of any of the foregoing
20		paragraphs (including paragraph (4)); and
21	(11)	Private placements. Investments in institutional
22		blind pool limited partnerships, limited liability

1	companies, or direct investments that make private
2	debt and equity investments in privately held
3	companies, including but not limited to investments in
4	Hawaii high technology businesses or venture capital
5	investments that, in the informed opinion of the
6	board, are appropriate to invest funds of the system.
7	In evaluating venture capital investments, the board
8	shall consider[, among other things, the impact an
9	investment may have on job creation in Hawaii and on
10	the state economy.] Hawaii venture capital investment
11	opportunities unless, under the circumstances, it is
12	not prudent to do so. In order to address these
13	opportunities, at any given time, the system shall
14	have \$100,000,000 allocated for Hawaii venture capital
15	investments unless, under the circumstances, it is not
16	prudent to do so. The system may contract with one or
17	more management companies to manage and invest these
18	moneys. The system may enter into contracts for the
19	provision of investment advice or other services that
20	the board deems reasonable and necessary to fulfill
21	its duties. If any venture capital investments in
22	privately held Hawaii companies are in violation of

1	this chapter by virtue of a subsequent reduction in
2	the amount of funds eligible for investment, the
3	fiduciary shall not be in violation of any prudent
4	person or prudent investor rule."
5	PART III
6	SECTION 3. Universities that generate new knowledge and
7	discoveries can be important contributors in developing a
8	state's technology-based economy. But for a university to make
9	that contribution, there must be effective mechanisms to move
10	innovation into the marketplace. At the University of Hawaii,
11	commercialization assistance is provided by the office of
12	technology transfer and economic development. Activities
13	include securing patents, seeking licensing opportunities, and
14	assisting university researchers to transform ideas and
15	innovations into products ready for commercialization. The
16	office of technology transfer and economic development's ability
17	to fulfill its mandate would be enhanced by collaboration with
18	commercialization experts and funding from the private sector.
19	The purpose of this part is to enhance the ability of the
20	office of technology transfer and economic development to
21	increase commercialization of the University of Hawaii
22	discoveries by providing funds to the department of business,

- 1 economic development, and tourism to fund a partnership with a
- 2 qualified and experienced private sector entity to work with the
- 3 office of technology transfer and economic development. This
- 4 partnership will provide the University of Hawaii with resources
- 5 and expertise to ramp up the number of discoveries disclosed and
- 6 the number of partnerships and arrangements to commercialize
- 7 those discoveries. The department of business, economic
- 8 development, and tourism, the private sector partner, and the
- 9 University of Hawaii shall contribute to this commercialization
- 10 joint venture; and the private sector partner and the University
- 11 of Hawaii shall share in the return of their efforts.
- 12 SECTION 4. There is appropriated out of the general
- 13 revenues of the State of Hawaii the sum of \$, or so
- 14 much thereof as may be necessary for fiscal year 2007-2008, and
- 15 the same sum, or so much thereof as may be necessary for fiscal
- 16 year 2008-2009, for the public-private university research
- 17 commercialization partnership.
- 18 The sums appropriated shall be expended by the department
- 19 of business, economic development, and tourism for the purposes
- 20 of this Act.
- 21 SECTION 5. Statutory material to be repealed is bracketed
- 22 and stricken. New statutory material is underscored.

1 SECTION 6. This Act shall take effect on July 1, 2050.

Report Title:

Innovation Economy

Description:

Requires the employees' retirement system to have \$100,000,000 allocated for Hawaii venture capital investments, unless it is not prudent to do so; appropriates funds to the University of Hawaii office of technology transfer and economic development to enter into a partnership with a private sector entity. (SD1)