HOUSE OF REPRESENTATIVES TWENTY-FOURTH LEGISLATURE, 2007 STATE OF HAWAII

H.B. NO. ⁶²⁴ H.D. 2

A BILL FOR AN ACT

RELATING TO PAROLE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the Hawaii paroling 2 authority, through its parole release programs, must continue to strive to provide a meaningful opportunity for individual 3 4 offenders to successfully reintegrate into society while serving 5 their sentences. The legislature also finds that, in addition 6 to personal effort, offenders require active family and 7 community support, as well as employment and educational 8 opportunities to function as productive, law-abiding citizens. 9 In 1993, the legislature amended section 353-64, Hawaii 10 Revised Statutes, to require the Hawaii paroling authority to parole a prisoner in the county of original commitment if the 11 12 prisoner had a permanent residence and occupation or employment 13 or to a location outside the state, unless the prisoner would 14 reside in a county having a population greater than eight 15 hundred thousand persons. The rationale at the time was to prevent the "mass release of parolees in the county where 16 17 confinement institutions are located." Section 706-670, Hawaii Revised Statutes, was also amended in 1993 to include this 18 HB624 HD2 HMS 2007-2604

1 parole requirement because "otherwise, the location of new 2 prisons on the neighbor islands will be difficult or 3 impossible."

Accordingly, under existing law, a committed person is 4 5 paroled in the county where the committed person had a permanent 6 residence or occupation or employment prior to incarceration, 7 unless the committed person is to reside in a county in which the population exceeds eight hundred thousand persons, or the 8 9 committed person is immediately released to another state. In practical terms, the only county in the state in which the 10 11 population exceeds eight hundred thousand persons is the city 12 and county of Honolulu.

13 As a result of this requirement, the Hawaii paroling 14 authority is precluded from conducting an individualized 15 assessment and paroling of committed persons to the county where 16 they have the greatest support and opportunities to assist 17 offenders in making a successful transition into the community upon their eventual release. The effect is that committed 18 19 persons who have family, children, community support, 20 employment, training, or educational opportunities in the 21 counties of Kauai, Maui, or Hawaii are prohibited from being paroled to these counties, unless they had a permanent 22



Page 3

residence, occupation, or employment in one of those counties
 prior to incarceration.

A variety of studies have found that increased contact between inmates and their families can contribute to an inmate's successful reintegration into the community after release. In making the transition back into the community, former inmates turn to their families--spouses, parents, siblings,

8 grandparents, and others for assistance. These family members 9 become the "front line" of reentry, providing ex-offenders with 10 critical material and emotional support, including shelter, 11 food, clothing, leads for jobs, and guidance in staying sober or 12 avoiding criminal behavior. Significantly, successful reintegration is an indicator of reduced risk of re-offense. 13 In 14 turn, decreased recidivism rates benefit the entire people of 15 Hawaii.

16 The purpose of this Act is to grant the Hawaii paroling 17 authority the authority to parole committed persons to a county 18 in the state where the committed person has the greatest family 19 or community support, opportunities for employment, and access 20 to job training, education, treatment, and other social 21 services. This authority will enable the Hawaii paroling 22 authority to achieve its mission of providing meaningful



opportunities for offenders to reintegrate into society and
 demonstrate that they have the potential to function as law abiding citizens.

4 SECTION 2. Section 353-64, Hawaii Revised Statutes, is
5 amended to read as follows:

"§353-64 Committed persons paroled. (a) Any committed 6 person confined in any state correctional facility in execution 7 of any sentence imposed upon the committed person, except in 8 9 cases where the penalty of life imprisonment not subject to 10 parole has been imposed, shall be subject to parole in a manner 11 and form as set forth in this part; provided that the committed 12 person shall be paroled in [the county where the committed 13 person had a permanent residence or occupation or employment 14 prior to incarceration, unless:

15 (1) The committed person will reside in a county in which 16 the population exceeds eight hundred thousand persons; 17 or

18 (2) The] a county in the state where the committed person 19 has the greatest family or community support, opportunities for 20 employment, and access to job training, education, treatment, 21 and other social services; or the committed person will be 22 released for immediate departure from the [State.] state.



Page 5

H.B. NO. ⁶²⁴ ^{H.D. 2}

1 Provided further that to be eligible for parole, the committed 2 person, if the person is determined by the department to be 3 suitable for participation, must have been a participant in an 4 academic, vocational education, or prison industry program 5 authorized by the department and must have been involved in or 6 completed the program to the satisfaction of the department; and 7 provided further that this precondition for parole shall not apply if the committed person is in a correctional facility 8 9 where academic, vocational education, and prison industry 10 programs or facilities are not available. A grant of parole 11 shall not be subject to acceptance by the committed person. 12 (b) To be considered for parole to another county in the 13 state, the committed person shall provide a written request to 14 the department not less than six months prior to the expiration 15 of the committed person's longest minimum sentence. The request 16 will be forwarded to the Hawaii paroling authority for review 17 and consideration. The Hawaii paroling authority may consider 18 the committed person's request for parole in the alternate 19 county provided that the Hawaii paroling authority finds that 20 the committed person's overall level of community and family 21 support in the requested county will provide the committed 22 person with the greatest opportunity to succeed if the privilege HB624 HD2 HMS 2007-2604

H.B. NO. $^{624}_{H.D.2}$

1	of parole is later granted. The department may relocate the		
2	committed person to ensure that the sequential phasing process		
3	of programs for the committed person is not interrupted.		
4	(c) Upon a determination by the Hawaii paroling authority		
5	that a committed person may be paroled to another county in the		
6	state where the committed person has the greatest family or		
7	community support; opportunities for employment; and access to		
8	job training, education, treatment, and other social services,		
9	the committed person shall bear all responsibility for all costs		
10	associated with the change of county, including travel, lodging,		
11	and meals."		
12	SECTION 3. Section 706-670, Hawaii Revised Statutes, is		
13	amended by amending subsection (3) to read as follows:		
14	"(3) Prisoner's plan and participation. Each prisoner		
15	shall be given reasonable notice of the prisoner's parole		
16	hearing and shall prepare a parole plan, setting forth the		
17	manner of life the prisoner intends to lead if released on		
18	parole, including specific information as to where and with whom		
19	the prisoner will reside and what occupation or employment the		
20	prisoner will follow. The prisoner shall be paroled [in the		
21	county where the prisoner had a permanent residence or		
22	occupation or employment prior to the prisoner's incarceration,		
	HB624 HD2 HMS 2007-2604		

Page 6

1	unless th	e prisoner will reside in a county in which the	
2	population exceeds eight hundred thousand persons;] to a county		
3	in the state where the committed person has the greatest family		
4	or community support, opportunities for employment, and access		
5	to job training, education, treatment, and other social		
6	services; or the prisoner will be released for immediate		
7	departure from the [State.] <u>state.</u> The institutional parole		
8	staff shall render reasonable aid to the prisoner in the		
9	preparati	on of the prisoner's plan and in securing information	
10	for submi	ssion to the authority. In addition, the prisoner	
11	shall:		
12	(a)	Be permitted to consult with any persons whose	
13		assistance the prisoner reasonably desires, including	
14		the prisoner's own legal counsel, in preparing for a	
15		hearing before the authority;	
16	(b)	Be permitted to be represented and assisted by counsel	
17		at the hearing;	
18	(c)	Have counsel appointed to represent and assist the	
19		prisoner if the prisoner so requests and cannot afford	
20		to retain counsel; and	
21	(d)	Be informed of the prisoner's rights as set forth in	
22		this subsection."	



SECTION 4. This Act does not affect rights and duties that
 matured, penalties that were incurred, and proceedings that were
 begun, before its effective date.

4 SECTION 5. Statutory material to be repealed is bracketed5 and stricken. New statutory material is underscored.

6 SECTION 6. This Act shall take effect on January 1, 2112.



Report Title:

Hawaii Paroling Authority; Parole; Parolees

Description:

Authorizes the Hawaii paroling authority to parole committed persons to any county in the state where they will receive the greatest support to successfully reintegrate into the community. Effective date of January 1, 2112. (HB624 HD2)

