A BILL FOR AN ACT

RELATING TO COMMERCIAL HARBORS MODERNIZATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Act 127, Session Laws of Hawaii 2007, is 2 amended by amending section 1 to read as follows: 3 "Section 1. To meet the economic needs of the state, the harbors division of the department of transportation must 4 5 provide suitable harbor facilities [-7] and berthing piers, which in turn ensures the efficient and timely delivery and shipment 6 7 of goods imported into the state. Ocean surface transportation 8 is our state's lifeline. It remains the only viable means to 9 service the lion's share of Hawaii's economic needs. However, 10 Hawaii's aging commercial harbor system has not kept pace with 11 our growing economy, and [it is now] Hawaii's commercial ports 12 statewide are experiencing competition for berthing rights for 13 cargo, fuel, and cruise ship activities, and severe congestion 14 in harbor facilities. It is recognized by the harbor users, 15 state administration, and the legislature that it is now 16 extremely critical to upgrade existing port facilities and 17 develop harbor improvements in an expedited manner. The Hawaii 18 Harbors Users Group, a maritime transportation industry group, HB HMS 2008-1358

| 1 | was formed in 2005 because the industry recognized that Hawaii |
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| 2 | is facing a shortage of port facilities statewide. Its goal is |
| 3 | to help the state identify and prioritize Hawaii's harbor |
| 4 | improvement needs. The Hawaii Harbors Users Group has completed |
| 5 | research that predicts that if Hawaii's harbor infrastructure is |
| 6 | not improved, the loss of real domestic product (in 2007 |
| 7 | dollars) could amount to more than \$50,000,000,000 by the year |
| 8 | 2030. In comparison, an assessment of immediate commercial |
| 9 | harbor needs statewide is estimated to cost in the range of |
| 10 | \$850,000. |
| 11 | Under its statutory mandate, the harbors [division's focus |
| 12 | is on] division focuses on essential daily management and |
| 13 | operations of the commercial harbor system rather than |
| 14 | development of new expansion opportunities. To expeditiously |
| 15 | develop critically needed harbor infrastructure improvements and |
| 16 | curtail statewide economic hardships that will occur if the |
| 17 | harbors reach maximum cargo handling capacity by the year 2011 |
| 18 | as currently projected, the harbors division [desires to |
| 19 | partner] partnered with Aloha Tower development corporation, an |
| 20 | entity with a development-oriented mission, statutory powers, |
| 21 | and expertise in the development of state-owned properties for |
| 22 | development of Honolulu harbor pursuant to this Act. |
| | |



1 The harbors division is additionally stymied by the lack of 2 funding necessary to develop costly wharfs and cargo handling terminals and its [inability] traditional structure limits its 3 ability to consider development-oriented financing options such 4 as public or private partnerships [under its traditional 5 6 structure], but the Aloha Tower development corporation is 7 empowered to do such things. A partnership with the Aloha Tower 8 development corporation, which has jurisdiction over a portion 9 of Honolulu harbor, can also assist the harbors division by 10 providing financial support from its limited commercial 11 development along the downtown urban waterfront. Revenues 12 generated from commercial development are proposed to be 13 directed towards the funding of commercial harbor system 14 infrastructure improvements.

15 The legislature, together with the administration and key 16 harbor users, recognizes that extraordinary means must be 17 employed to catch up on deferred harbor infrastructure 18 development. Accordingly, the legislature finds that the 19 harbors division should be given further development tools to 20 accomplish the formidable task of bringing the State's 21 commercial harbors up to the standards needed to sustain 22 economic growth. The purpose of this Act is to [establish a]



| 1 | expand the formal partnership for development of Honolulu harbor |
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| 2 | between the Aloha Tower development corporation and the |
| 3 | department of transportation harbors division to a statewide |
| 4 | jurisdiction for the [development of Honolulu harbor |
| 5 | infrastructure improvement projects.] implementation of the |
| 6 | commercial harbors modernization plan." |
| 7 | SECTION 2. Section 206J-2, Hawaii Revised Statutes, is |
| 8 | amended by amending the definition of "development corporation" |
| 9 | to read: |
| 10 | "Development corporation" means the Aloha Tower |
| 11 | [Development Corporation] development corporation established by |
| 12 | section 206J-4. |
| 13 | SECTION 3. Section 206J-5.5, Hawaii Revised Statutes, is |
| 14 | amended to read as follows: |
| 15 | "§206J-5.5 Partnership with department of transportation |
| 16 | for [Honolulu harbor.] the implementation of the commercial |
| 17 | harbors modernization plan and the establishment of the harbors |
| 18 | modernization group. (a) Consistent with its general powers |
| 19 | under this chapter, the development corporation [may] shall |
| 20 | establish a subgroup called the harbors modernization group to |
| 21 | undertake projects for [Honolulu harbor and its adjacent lands,] |
| 22 | the commercial harbors modernization plan in subsection (b), |
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| 1 | which are under the jurisdiction of the department of |
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| 2 | transportation. Notwithstanding any provision in section 206J- |
| 3 | 17 to the contrary, payments to the development corporation for |
| 4 | its administrative and operational expenses shall be made by the |
| 5 | department of transportation and deposited into the Aloha Tower |
| 6 | fund in a subaccount designated for [the particular development |
| 7 | project.] commercial harbors modernization plan projects. The |
| 8 | department of transportation shall delegate to the development |
| 9 | corporation the implementation of commercial harbors |
| 10 | modernization plan projects. All projects, prior to |
| 11 | implementation by the development corporation, shall be approved |
| 12 | by the director of transportation and the governor. After |
| 13 | approval by the director of transportation and the governor, |
| 14 | expending authority for the approved projects shall be delegated |
| 15 | to the development corporation. |
| 16 | [(b) All appropriations for the development of Honolulu |
| 17 | harbor by the development corporation shall be received and |
| 18 | administered by the department of transportation. The department |
| 19 | of transportation shall retain fiscal management and oversight |
| 20 | of all project cost expenditures, budget, and contract |
| 21 | approvals.] |



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| 1 | (b) | The harbors modernization group shall have | | | |
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| 2 | jurisdiction over harbors projects that shall collectively be | | | | |
| 3 | known as the commercial harbors modernization plan. These | | | | |
| 4 | harbor pr | ojects shall be as follows: | | | |
| 5 | (1) | Honolulu harbor. Development of infrastructure, | | | |
| 6 | | expansion of facilities, and tenant relocations, | | | |
| 7 | | including the development of the new Kapalama | | | |
| 8 | | container terminal; | | | |
| 9 | (2) | Kahului harbor. Development of infrastructure, | | | |
| 10 | | expansion of facilities, tenant relocations, and | | | |
| 11 | | acquisition of lands, including the West harbor barge | | | |
| 12 | | or ferry slip or both, West harbor dredging and | | | |
| 13 | | breakwater, West harbor cruise terminal, Pier 1 fuel | | | |
| 14 | | line replacement and upgrade, East harbor breakwater, | | | |
| 15 | | and Pier 2B strengthening; | | | |
| 16 | (3) | Hilo harbor. Development of infrastructure, expansion | | | |
| 17 | | of facilities, tenant relocations, and acquisition of | | | |
| 18 | | lands, including the Pier 4 interisland cargo | | | |
| 19 | | terminal; | | | |
| 20 | (4) | Kawaihae harbor. Development of infrastructure, | | | |
| 21 | | expansion of facilities, tenant relocations, | | | |
| 22 | | acquisition of lands, including the Pier 2 terminal | | | |
| | HB HMS 20 | 08-1358 | | | |



| 1 | | and barge improvements, Pier 2 extension and terminal, | |
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| 2 | | and Pier 4 and liquid bulk terminals; | |
| 3 | (5) | Kalaeloa harbor. Development of infrastructure, | |
| 4 | | expansion of facilities, tenant relocations, and | |
| 5 | | acquisition of lands, including the West harbor | |
| 6 | | infrastructure, Pier 4 dedicated fuel pier, and | |
| 7 | | extension of the fuel line; and | |
| 8 | (6) | Nawiliwili harbor. Development of infrastructure, | |
| 9 | | expansion of facilities, tenant relocations, and | |
| 10 | | acquisition of lands, including the new multi-use | |
| 11 | | pier. | |
| 12 | (c) | For the purposes of this section, the chief executive | |
| 13 | officer o | f the development corporation shall have the power to | |
| 14 | appoint o | fficers, agents, and employees, prescribe their duties | |
| 15 | and quali | fications, and fix their salaries, without regard to | |
| 16 | chapter 7 | 6. | |
| 17 | (d) | Projects identified in the commercial harbors | |
| 18 | modernization plan involving land disposition matters, including | | |
| 19 | land acqu | isition, leasing, conveyance, or acquisition of | |
| 20 | easements | or rights-of-ways, shall continue to be under the | |
| 21 | jurisdict | ion of the board of land and natural resources pursuant | |
| 22 | to chapte | r 171. | |



| 1 | (e) The harbors modernization group shall retain all the |
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| 2 | powers of the development corporation under sections 206J-5 to |
| 3 | <u>206J-21</u> . |
| 4 | (f) Six additional voting members shall, except as |
| 5 | otherwise provided in this subsection, be appointed to the |
| 6 | development corporation by the governor to comprise the harbors |
| 7 | modernization group for four year terms pursuant to chapter 26- |
| 8 | 34. These members shall act and be counted in determining |
| 9 | quorum and majority only with respect to the directing of |
| 10 | planning, design, construction, and financing of the harbor |
| 11 | projects identified in the commercial harbors modernization |
| 12 | plan. A majority of members of the development corporation and |
| 13 | four of the six members of the harbor modernization group shall |
| 14 | constitute quorum for matters relating to the directing of |
| 15 | planning, design, construction, and financing of the harbor |
| 16 | projects identified in the commercial harbors modernization |
| 17 | plan. Majority of the voting members of the quorum shall be |
| 18 | required to validate any act relating to the harbor projects. |
| 19 | These members shall serve without compensation, but each member |
| 20 | shall be reimbursed for expenses, including travel expenses, |
| 21 | incurred in the performance of their duties. These members |
| 22 | shall consist of: |



| 1 | (1) | The director of the department of budget and finance, | |
|----|--|--|--|
| 2 | | or a respective designated representative, who shall | |
| 3 | | serve as an ex officio voting member; | |
| 4 | (2) | Two public members from the maritime industry who | |
| 5 | | shall be directly involved with a harbor or off-shore | |
| 6 | | mooring facility which is primarily for the movement | |
| 7 | | of commercial cargo, passenger, and fishing vessels | |
| 8 | | entering, leaving, or traveling within the State | |
| 9 | | harbor system, or directly involved with an activity | |
| 10 | | that requires and is directly related to the loading, | |
| 11 | | off-loading, storage, or distribution of goods and | |
| 12 | | services by means of seaborne transportation; and | |
| 13 | (3) | The mayors of the counties of Hawaii, Maui, and Kauai, | |
| 14 | | or their respective designated representatives, who | |
| 15 | | shall serve as ex-officio voting members. | |
| 16 | All membe | rs shall continue in office until their respective | |
| 17 | successor | s have been appointed. The chairperson of the harbors | |
| 18 | moderniza | tion group shall be the chairperson of the board. | |
| 19 | [(c) |] (g) Subject to existing contractual and statutory | |
| 20 | commitments to the department of transportation for any losses | | |
| 21 | in revenue under this chapter, the development corporation may | | |
| 22 | apply any | revenues derived from commercial development projects | |
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| 1 | in the Aloha | Tower project area to defray the cost of harbor | | |
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| 2 | infrastructure improvements incurred within the [State.] state." | | | |
| 3 | SECTION | 4. Section 171-59, Hawaii Revised Statutes, | | |
| 4 | subsection (| b) is amended to read as follows: | | |
| 5 | "(b) D | isposition of public lands for airline, aircraft, | | |
| 6 | airport-rela | ted, agricultural processing, cattle feed | | |
| 7 | production, | aquaculture, marine, maritime, and maritime-related | | |
| 8 | operations m | ay be negotiated without regard to the limitations | | |
| 9 | set forth in | subsection (a) and section 171-16(c); provided | | |
| 10 | that: | | | |
| 11 | (1) Th | e disposition encourages competition within the | | |
| 12 | ae | ronautical, airport-related, agricultural, | | |
| 13 | aq | uaculture, maritime, and maritime-related | | |
| 14 | in | dustries; | | |
| 15 | (2) Th | e disposition shall not exceed a maximum term of | | |
| 16 | th | irty-five years[; and] <u>except in the case of</u> | | |
| 17 | ma | ritime and maritime-related operations which may | | |
| 18 | pr | ovide for a maximum term of seventy years; and | | |
| 19 | (3) Th | e method of disposition of public lands for cattle | | |
| 20 | fe | ed production as set forth in this subsection shall | | |
| 21 | no | t apply after December 31, 1988. | | |
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H.B. NO. 3400

11

For the purpose of this subsection: "agricultural processing" 1 means the processing of agricultural products, including 2 dairying, grown, raised, or produced in Hawaii, "airport-3 related" means a purpose or activity that requires air 4 5 transportation to achieve that purpose or activity, and "maritime-related" means a purpose or activity that requires and 6 is directly related to the loading, off-loading, storage, or 7 distribution of goods and services of the maritime industry." 8 9 SECTION 5. The department of transportation is authorized to issue harbor revenue bonds for harbor capital improvement 10 11 projects authorized in section 6 of this Act and designated to 12 be financed by revenue bond funds or by general obligation bond 13 funds with debt service cost to be paid from special funds, in such principal amount as shall be required to yield the amounts 14 appropriated for such capital improvement program projects, and, 15 if so determined by the department and approved by the governor, 16 17 such additional amounts as may be deemed necessary by the department to pay interest on such revenue bonds during the 18 19 estimated construction period of the capital improvement project 20 for which such harbor revenue bonds are issued to establish, 21 maintain, or increase reserves for the harbor revenue bonds or 22 harbor revenue bonds heretofore authorized (whether authorized



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1 and issued or authorized and still unissued), and to pay the 2 expenses of issuance of such bonds. The aforementioned harbor 3 revenue bonds shall be issued pursuant to the provisions of part 4 III of chapter 39, Hawaii Revised Statutes, as the same may be amended from time to time. The principal of and interest on 5 6 harbor revenue bonds, to the extent not paid from the proceeds 7 of such bonds, shall be payable solely from and secured solely 8 by the revenues derived from harbors and related facilities 9 under the ownership of the State or operated and managed by the 10 department, including rents, mooring, wharfage, dockage, pilotage fees, and other fees or charges presently or hereafter 11 12 derived from or arising through the ownership, operation, and 13 management of harbor and related facilities and the furnishing 14 and supplying of the services thereof. The expenses of the 15 issuance of such harbor revenue bonds shall, to the extent not 16 paid from the proceeds of such bonds, be paid from the harbor 17 special fund.

18 The governor, at the governor's discretion, is authorized 19 to use the harbor revenue fund to finance those projects 20 authorized in section 6 of this Act where the method of 21 financing is designated to be by harbor revenue bond funds.



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1 The following sums, or so much thereof as may SECTION 6. 2 be sufficient to accomplish the purposes designated herein, are hereby appropriated or authorized, as the case may be, from the 3 4 harbor revenue bond funds for the fiscal year beginning July 1, 2008, and ending June 30, 2012. The sums appropriated shall be 5 expended by the department of transportation for the purposes of 6 7 this Act. The department of transportation, as expending 8 agency, shall delegate to the Aloha Tower development 9 corporation the implementation of the capital improvement 10 projects authorized in this Act and subsequent acts, for the projects identified as the commercial harbors modernization plan 11 12 described in chapter 206J, Hawaii Revised Statutes. After approval of the project by the director of transportation and 13 14 the governor, expending authority for the approved projects 15 shall be delegated to the Aloha Tower development corporation. 16 The authorized capital improvement projects are: 17 HMP - Kapalama military reservation improvements, 1. 18 Honolulu harbor, Oahu Design and construction for the development of a new 19 20 container terminal facility.

21 Design

\$26,900,000

13 .



| 1 | | Construction | \$3,000,000 |
|----|----|---|--------------|
| 2 | | Total funding | \$29,900,000 |
| 3 | 2. | HMP - Kalaeloa Barbers Point harbor infrast | ructure |
| 4 | | improvements, Oahu | |
| 5 | | Design of utility and infrastructure improv | rements. |
| 6 | | Design | \$300,000 |
| 7 | | Total funding | \$300,000 |
| 8 | 3. | HMP - Kalaeloa Barbers Point harbor fuel pi | er |
| 9 | | improvements, Oahu | |
| 10 | | Design of new fuel pier and other site rela | ated |
| 11 | | improvements. | |
| 12 | | Design | \$6,300,000 |
| 13 | | Total Funding | \$6,300,000 |
| 14 | 4. | HMP - Pier 4 interisland cargo terminal, Hi | lo harbor, |
| 15 | | Hawaii | |
| 16 | | Design of additional interisland cargo term | inal areas |
| 17 | | including a pier, yard, roadways, and utili | ties. |
| 18 | | Design | \$13,400,000 |
| 19 | | Total Funding | \$13,400,000 |
| 20 | 5. | HMP - Kahului harbor land acquisition and | |
| 21 | | improvements, Maui | |



| 1 | | Purchase additional land and subsequent design of | | |
|----|-----------|---|--------------|--|
| 2 | | improvements for the acquired land. | | |
| 3 | | Land | \$15,000,000 | |
| 4 | | Design | \$2,000,000 | |
| 5 | | Total Funding | \$17,000,000 | |
| 6 | 6. | MP - West harbor barge/ferry slip, Kahului b | harbor, | |
| 7 | | Maui | | |
| 8 | | Design for a new west harbor barge/ferry sli | p and | |
| 9 | | associated site work improvements. | | |
| 10 | | Design | \$8,000,000 | |
| 11 | | Total Funding | \$8,000,000 | |
| 12 | 7. | HMP - West harbor dredging and breakwater, H | Kahului | |
| 13 | | harbor, Maui | | |
| 14 | | Design for west harbor breakwater, dredging | and | |
| 15 | | associated improvements. | | |
| 16 | | Design | \$3,000,000 | |
| 17 | | Total Funding | \$3,000,000 | |
| 18 | 8. | HMP - West harbor cruise terminal Kahului ha | arbor, Maui | |
| 19 | | Design of a cruise terminal including paving | 3, | |
| 20 | | utilities, security, and other site work imp | provements. | |
| 21 | | Design | \$3,000,000 | |
| 22 | | Total Funding | \$3,000,000 | |
| | HB HMS 20 | 08-1358 | 15 | |



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| 1 | 9. | HMP – East harbor breakwater, Kahului harbor | , Maui |
|----|-----|--|-------------|
| 2 | | Design of the east harbor breakwater and rela | ated |
| 3 | | improvements. | |
| 4 | | Design | \$3,000,000 |
| 5 | | Total Funding | \$3,000,000 |
| 6 | 10. | HMP – Pier 2 improvements, Kahului harbor, Ma | aui |
| 7 | | Design of improvements to the pier including | |
| 8 | | strengthening, bollard replacement, dredging, | , and |
| 9 | | environmental permitting. | |
| 10 | | Design | \$500,000 |
| 11 | | Total Funding | \$500,000 |
| 12 | 11. | HMP - Kawaihae harbor development plan, Hawai | ii |
| 13 | | Development plan for improving new terminal of | cargo |
| 14 | | facilities at Kawaihae harbor. | |
| 15 | | Plans | \$500,000 |
| 16 | | Total Funding | \$500,000 |
| 17 | 12. | HMP - Pier 2 terminal improvements, Kawaihae | harbor, |
| 18 | | Hawaii | |
| 19 | | Design and construction of terminal improveme | ents |
| 20 | | including and not limited to paving, utilitie | es, |
| 21 | | relocation of the harbor agent's office, and | interim |
| 22 | | ferry improvements. | |



| 1 | | Design | \$5,000,000 |
|----|-----|---|--------------|
| 2 | | Construction | \$21,000,000 |
| 3 | | Total Funding | \$26,000,000 |
| 4 | 13 | HMP - Pier 4, Kawaihae harbor, Hawaii | |
| 5 | | Design of a multi user pier 4 and associate | ed site |
| 6 | | work. | |
| 7 | | Design | \$9,000,000 |
| 8 | | Total Funding | \$9,000,000 |
| 9 | 14. | HMP – Multi-user pier 4, Nawiliwili harbor | |
| 10 | | Design of new pier improvements and related | l site and |
| 11 | | utility work. | |
| 12 | | Design | \$300,000 |
| 13 | | Total Funding | \$300,000 |
| 14 | 15. | HMP - Construction management support, stat | ewide |
| 15 | | Construction consultant services during cor | struction |
| 16 | | of harbor modernization plan projects at ha | arbor |
| 17 | | facilities statewide. | |
| 18 | | Construction | \$2,400,000 |
| 19 | | Total Funding | \$2,400,000 |
| 20 | 16. | HMP - Harbors division capital improvement | program |
| 21 | | staff cost, statewide | |



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| 1 | Costs related to wages and fringes for permanent |
|----|--|
| 2 | harbor modernization plan project funded positions. |
| 3 | Planning \$1,735,000 |
| 4 | Total Funding \$1,735,000 |
| 5 | The appropriations made for capital improvement projects |
| 6 | authorized by this Act shall not lapse at the end of the fiscal |
| 7 | biennium for which the appropriation is made; provided that all |
| 8 | appropriations which are unencumbered as of June 30, 2012, shall |
| 9 | lapse as of that date. |
| 10 | SECTION 7. Statutory material to be repealed is bracketed |
| 11 | and stricken. New statutory material is underscored. |
| 12 | SECTION 8. This Act shall take effect upon its approval; |
| 13 | provided that: |
| 14 | (1) The amendments to section 206J-5.5, Hawaii Revised |
| 15 | Statutes, in section 3 of this Act shall be repealed |
| 16 | on June 30, 2016, and section 206J-5.5, Hawaii Revised |
| 17 | Statutes, shall be reenacted in the form in which it |
| 18 | read on the day before the effective date of this Act; |
| 19 | and |



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H.B. NO. 340

19

(2) On June 30, 2016, any moneys or funds under the
management of the harbors modernization group pursuant
to section 206J-5.5, Hawaii Revised Statutes, shall be
deposited into the department of transportation harbor
special fund.

INTRODUCED BY: n JAN 2 3 2008



н.в. по. 346

Report Title:

Harbors; Modernization Plan; Capital Improvement Projects;

Description:

Expands the authority of the Aloha Tower Development Corporation to assist in the development of the statewide harbors modernization plan by establishing the Harbors Modernization Group. Authorizes the Department of Transportation to issue revenue bonds to finance the harbor improvements.

