### A BILL FOR AN ACT

RELATING TO WATER SAFETY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that Hawaii has the 2 highest rate of drowning in the country. An average of thirty 3 Hawaii residents, or 2.4 victims for every one hundred thousand 4 people, drown each year in the State's oceans, lakes, dams and 5 reservoirs, rainwater retention and detention ponds, flood 6 waters, swimming pools, spas, and in private homes. The rate 7 more than doubles when including visitor statistics, making it the nation's riskiest destination in terms of water safety. 8 Hawaii's keiki are the most vulnerable to drowning, which 9 in this State and nine others, is the leading cause of death 10 11 among children aged fourteen and younger. Among children under 12 age five, drowning accidents in swimming pools are the leading cause of injury and death. Hawaii's older keiki are more 13 14 vulnerable to drowning in the ocean, lakes, ponds, dams and 15 reservoirs, rainwater catchments, as well as detention and 16 retention ponds.

- 1 Detention and retention ponds are meant to hold storm
- 2 water. Similarly, rainwater catchments are used to harvest
- 3 runoff rainwater. While many catchment systems collect runoff
- 4 in enclosed tanks, some systems utilize artificial ponds to
- 5 catch the water.
- 6 Unregulated and poorly maintained rainwater detention and
- 7 retention ponds pose a serious health and safety risk,
- 8 particularly to Hawaii's children. Since rainwater retention
- 9 and detention ponds are often mistaken for recreational bodies
- 10 of water, they should be clearly marked with hazard and warning
- 11 signs that prohibit swimming and water sports.
- 12 The legislature further finds that the department of health
- 13 has recommended action to reduce Hawaii's drowning rate and has
- 14 set a goal more than a year ago to reduce that rate by more than
- 15 half to less than one resident per one hundred thousand by 2010.
- 16 A high drowning rate detracts from the State's image as a safe
- 17 as well as pleasurable visitor destination.
- 18 The American Academy of Pediatrics and the Consumer Product
- 19 Safety Commission have recommended fencing to protect children
- 20 from circumventing adult supervision. The State's injury
- 21 prevention panel has recommended four-sided isolation fencing
- for residential pools to isolate them from the house or yard.



- 1 Just like pools, rainwater detention and retention ponds should
- 2 be similarly enclosed with chain-link or see-through fencing at
- 3 least four feet high and accessed by a single locked gate. An
- 4 alarm should also be required to sound if the fence is breached
- 5 or someone enters the water.
- 6 The purpose of this Act is to ensure the health, safety,
- 7 and welfare of the citizens of the State by creating a program
- 8 for monitoring and enforcing the safety of Hawaii's rainwater
- 9 retention and detention ponds to prevent drowning by enacting
- 10 the Charlotte "Sharkey" Schaefer's law in memory of the five-
- 11 year-old girl who drowned at a Pearl City naval housing complex
- 12 while trying to save the life of her childhood friend.
- 13 SECTION 2. Chapter 321, Hawaii Revised Statutes, is
- 14 amended by adding a new part to be appropriately designated and
- 15 to read as follows:
- 16 "PART . RAINWATER DETENTION AND RETENTION POND SAFETY:
- 17 CHARLOTTE "SHARKEY" SCHAEFER'S LAW
- 18 §321-A Definitions. For the purposes of this part, unless
- 19 the context clearly requires otherwise:
- 20 "Catchment area pond" means an area used to harvest
- 21 rainwater runoff consisting of an artificial pond.

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1 "Detention pond" means a permanent or semi-permanent 2 aquatic system that dries out only under drought conditions. 3 Storm water entering a detention area displaces an equivalent 4 amount of water. The detention pond acts as a trap where 5 pollutants picked up by the initial surge of storm water settle 6 out before leaving the detention pond. A detention pond is 7 alternatively termed a "wet-detention system". 8 "Retention pond" means an area that is designed to hold 9 storm water until the effects of percolation, 10 evapotranspiration, or controlled release, return the area to 11 its normally dry state. The area is designed so storm water 12 inflow is dissipated within seventy-two hours so that a new 13 volume of water can be accommodated. Since these storm water 14 areas are designed to be dry, they are alternatively termed 15 "dry-retention systems". 16 §321-B Retention pond, detention pond, and catchment area 17 pond; safety measures required; inspection; fines. (a) 18 department shall perform an annual safety inspection of each 19 retention pond, detention pond, and catchment area in the State 20 to ensure that the operation of each retention pond, detection 21 pond, and catchment area pond complies with the maintenance plan

adopted pursuant to section 321-C and the rules of the

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1	departmen	t. Each retention pond, detention pond, and catchment
2	area pond	shall:
3	(1)	Be supplied with:
4		(A) An emergency flotation device; and
5		(B) A reaching pole or similar device to pull ashore
6		individuals who may be stranded in the pond;
7	(2)	Be enclosed with chain-link or see-through fencing at
8		least four feet high, with access controlled by a
9		single locked gate;
10	(3)	Have adequate drainage; and
11	(4)	Have an adequate number of hazard signs posted warning
12		of the danger of drowning and prohibiting entry.
13	(b)	As part of the annual inspection, the department shall
14	inspect a	nd verify that the developer or person responsible for
15	the reten	tion pond, detention pond, or catchment area pond:
16	(1)	Has on file an ongoing maintenance plan, including
17		design drawings and operational records, adopted
18		pursuant to section 321-C; and
19	(2)	Is complying with the maintenance plan and standard
20		best practice guidelines.
21	§321·	-C Maintenance plan. (a) Each developer or person
22	responsib	le for constructing or maintaining a retention pond,

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- 1 detention pond, or catchment area pond in the State shall adopt
- 2 a maintenance plan to ensure continued safety that includes
- 3 design drawings, safety features such as warning signs and
- 4 safety devices, a method to maintain operational records,
- 5 adequate drainage, and enclosing the area with fencing.
- 6 Maintenance plans shall comply with standard best practice
- 7 design and maintenance guidelines and shall include tiered
- 8 levels for ease of exit.
- 9 (b) Existing retention ponds, detention ponds, and
- 10 catchment area ponds that do not already have a maintenance plan
- 11 shall adopt such a plan prior to December 31, 2009.
- 12 §321-D Rules; fines. The department shall adopt rules in
- 13 accordance with chapter 91 to carry out the purposes of this
- 14 part. Violations of this part shall be subject to
- 15 administrative fines in amounts as determined by the department
- 16 in accordance with rules."
- 17 SECTION 3. Chapter 46, Hawaii Revised Statutes, is amended
- 18 by adding a new section to be appropriately designated and to
- 19 read as follows:
- 20 "§46- Retention pond, detention pond, and catchment
- 21 area pond; requirements; maintenance plan. (a) Beginning
- January 1, 2009, no retention pond, detention pond, or catchment



1	area pond, as those terms are defined in section 321-A, shall be		
2	permitted	l to be constructed within a county unless the developer	
3	or person responsible proposing its construction and		
4	maintenance:		
5	(1)	Certifies that a retention pond, detention pond, or	
6		catchment area pond is necessary for rainwater or	
7		storm water mitigation and that there is no other	
8		alternative;	
9	(2)	Includes a -foot wide buffer in the design	
10		surrounding the pond to separate it from homes, parks,	
11		or housing projects; and	
12	(3)	Creates and adopts a maintenance plan pursuant to	
13		section 321-C.	
14	The department of health, under part of chapter 321, shall		
15	be responsible for inspecting the plan under paragraph (3).		
16	(b)	Prior to December 31, 2009, a developer or person	
17	responsible for the construction or maintenance of any retention		
18	pond, detention pond, or catchment area pond that was		
19	constructed prior to January 1, 2009, shall submit to the:		
20	(1)	Appropriate county permitting agency a certification	
21		that the retention pond, detention pond, or catchment	

1 area pond is necessary for rainwater or storm water 2 mitigation and that there is no other alternative; and 3 Department of health a maintenance plan pursuant to (2) 4 section 321-C." 5 SECTION 4. Chapter 302A, Hawaii Revised Statutes, is 6 amended by adding a new section to be appropriately designated 7 and to read as follows: 8 Water safety education; retention pond, 9 detention pond, and catchment area pond. The department shall 10 incorporate retention pond, detention pond, and catchment area pond safety into the department's water safety curriculum." 11 12 SECTION 5. In codifying the new sections added by section 4 of this Act, the revisor of statutes shall substitute 13 14 appropriate section numbers for the letters used in designating 15 the new sections in this Act. 16 SECTION 6. New statutory material is underscored. SECTION 7. This Act shall take effect upon its approval. 17 me mu 08 - 0135 - 1.doc

#### Report Title:

Retention, Detention, and Catchment Pond Safety

#### Description:

Establishes requirements for rainwater and storm water retention, detention, and catchment area pond inspection and safety. Allows fines.

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