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#### A BILL FOR AN ACT

RELATING TO ENERGY EMERGENCY PREPAREDNESS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds the State's economic security and stability continues to remain extremely vulnerable 2 3 to the increasing risks and threats to its energy security, due to Hawaii's overdependence on imported oil to meet approximately 4 eighty-nine per cent of the State's total energy demand. 5 This vulnerability is exacerbated because nearly seventy-seven per 6 cent of the State's electricity is generated using petroleum 7 fuels. The United State's average for oil-generated electricity 8 is only about three per cent. There is a general consensus 9 among experts that global oil market fundamentals have created a 10 new, much higher "plateau price" for crude oil from which low 11 price trends of the past are not projected to return. These 12 factors continue to create unacceptable risks to Hawaii's 13 economy, and energy security remains a priority. 14

15 The legislature also finds as the variety of fuels and fuel 16 production feedstocks - petroleum-based, biofuels, or other 17 alternatives -- being directly imported into the State 18 increases, so do unique risks related to availability, and the

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economic and energy system impacts associated with each
 respective commodity, should imports be disrupted. There are
 also new fuel and feedstock-specific infrastructure requirements
 associated with such transitional issues and trends.

5 The recent statewide propane shortage and earthquake 6 underscored and validated the need to address the serious 7 inadequacies of the current statutes and the State's concern 8 that the data reporting and collection provisions of these 9 energy emergency preparedness laws do not include all necessary 10 data and all relevant components of the energy industry.

Current provisions of chapter 125C, Hawaii Revised 11 Statutes, require only importers of fuel to provide emergency 12 data reports, and then only for supply and demand information. 13 The statute's outdated limitations of data collection authority 14 and lack of accommodation to changed energy markets, and changes 15 of fuel products and specifications preclude the governor and 16 state energy resources coordinator's (director of business, 17 economic development, and tourism) ability to adequately 18 19 ascertain the severity and impacts of an energy emergency or fuel shortage, and to determine what response measures may be 20 21 necessary. Vital information from other non-importing distributors, wholesalers, retailers, and other major energy 22

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companies, and other more extensive and detailed types of data 1 2 and information on all aspects of the state's energy systems and market are essential for effective energy system situational 3 analyses and reporting, coordination, and management of near-4 and longer-term energy emergency response and vulnerability 5 mitigation initiatives, preparedness, and exercise functions, 6 maintaining current energy emergency plans, and energy security 7 policy planning and analysis -- all necessary components to 8 9 ensure the readiness and robustness of the State's energy 10 emergency preparedness program.

11 The legislature also finds that chapter 125C, Hawaii Revised Statutes, does not currently require major energy 12 companies to report critical emergency preparedness information 13 regarding storage, transport, inventory, supply, demand, 14 production and capacities, actual prices, and other aspects of 15 energy systems and markets, which are essential to the State's 16 emergency management role, irrespective of these companies' 17 import status. Moreover, use of this type of data and 18 information to effectuate chapter 125C is already directed by 19 Act 182, Session Laws of Hawaii 2007. Act 182 added to chapter 20 486J, Hawaii Revised Statutes, an important section directing 21 the department of business, economic development, and tourism on 22

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how, and for what purposes to use the expansive data collected 1 by the public utilities commission pursuant to chapter 486J, 2 Hawaii Revised Statutes. However, the data and information 3 collected pursuant to chapter 486J, Hawaii Revised Statutes, 4 alone are inadequate for energy emergency management. 5 In addition, when controlled by another agency, while close 6 cooperation is assumed, as a pragmatic matter, such indirect 7 8 reporting mechanisms cannot necessarily be depended upon during emergencies, nor can data reported on weekly or monthly 9 schedules be expected to be effectively responsive to immediate 10 emergency situations and needs, which frequently change with 11 12 little or no warning.

This represents an unacceptable situation when considered 13 in the context of the State's role and responsibilities for 14 energy emergency management. The legislature finds that it is 15 16 essential to strengthen and comprehensively address deficiencies in Hawaii's energy emergency preparedness and energy resources 17 coordination statutes by amending chapter 125C, Hawaii Revised 18 Statutes. Such amendments are necessary to provide adequately 19 20 authoritative policy support and enabling functional guidance to meet the following critical needs of the State: (1) regain and 21 retain the law's relevance, consistency, and adequacy as 22

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contingency policy guidance to accommodate actual and expected 1 changes in Hawaii's energy (and economic) security and 2 3 vulnerability, stemming from significant changes in energy and fuel markets; (2) update and align key provisions of chapter 4 125C, Hawaii Revised Statutes, with relevant changes to federal 5 and state overall emergency management, and energy emergency 6 7 management policies and planning guidance, stemming from the post-9/11 and post-Katrina evolution of the "all-hazards/all-8 threats" emergency management context, and fundamental shifts in 9 the global energy and markets; and (3) rectify the several 10 11 inadequacies of data collection, analysis, and reporting provisions of chapter 125C, Hawaii Revised Statutes, with 12 amendments to accommodate and address the unique economic and 13 energy systems risks associated with transitional issues and 14 trends relating to both petroleum-based fuels and biofuels, and 15 actionable provisions to add sufficiently detailed definition to 16 conduct energy emergency preparedness-related energy analytic 17 functions. 18

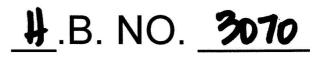
19 The legislature also finds that amendments to chapter 125C, 20 Hawaii Revised Statutes, are necessary to provide improvements 21 and updates of the State's energy emergency policy guidance, an 22 important authoritative basis for energy emergency preparedness

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programmatic improvements, and updated drafts of the State
 energy emergency preparedness plan, developed in a multi-year
 effort in coordination with Hawaii's major energy companies,
 Department of Defense personnel, other relevant federal, state,
 and county agencies, and expert consultants.

In summary, the legislature finds that Hawaii's oil 6 dependence, emergency events, and transitional fuel issues are 7 8 factors that stress the need for industry and government to coordinate contingency plans to contend with energy disruptions, 9 irrespective of cause. To be effective, the government's 10 legitimate leadership role in planning for and managing 11 emergencies, including energy emergencies, cannot depend solely 12 on cooperative efforts, nor can data and information reported to 13 regulatory agencies for separate, non-emergency purposes be 14 expected to be adequate to support emergency management 15 information needs. Such factors continue to create unacceptable 16 risks to Hawaii's economy, and represent a worrisome situation. 17 Therefore, the legislature finds that, while the State's 18 emergency management and energy emergency preparedness and 19 energy planning and policy development programs have attempted 20 to keep pace with changes to Hawaii's energy and fuel markets, 21 and federal and state energy emergency management policies and 22

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1	planning guidance, changes to the current law and resources are			
2	needed to meet critical needs of the State.			
3	The purpose of this Act is to remedy the deficiencies in			
4	the law governing energy emergency planning in this State.			
5	SECTION 2. Chapter 125C, Hawaii Revised Statutes, is			
6	amended by adding four new sections to be appropriately			
7	designated and to read as follows:			
8	"§125C-A Definitions. As used in this chapter, unless the			
9	context requires otherwise:			
10	"Commission" means the public utilities commission.			
11	"Department" means the department of business, economic			
12	development, and tourism.			
13	"Director" means the director of business, economic			
14	development, and tourism, who is also the state energy resources			
15	coordinator pursuant to section 196-3.			
16	"Distributor" means every person who:			
17	(1) Refines, manufactures, produces, or compounds fuel in			
18	the State, and sells it at wholesale or retail, or who			
19	utilizes it directly in the manufacture of products or			
20	for the generation of power;			

1	(2)	Imports or causes to be imported into the state, or		
2		exports or causes to be exported from the state, any		
3	fuel;			
4	(3)	Acquires fuel through exchanges with another		
5		distributor; or		
6	(4)	Purchases fuel for resale at wholesale or retail from		
7		any person described in paragraph (1), (2), or (3).		
8	"Ele	ctricity" means all electrical energy produced by		
9	combustio	n of any fuel as defined in this section, or generated		
10	or produc	ed using wind, the sun, geothermal, ocean water,		
11	falling w	ater, currents, and waves, or any other source.		
12	"Ene	rgy" means work or heat that is, or may be, produced		
13	from any	fuel or source whatsoever.		
13 14				
		fuel or source whatsoever. rgy resources" means fuel and electricity as defined in		
14	"Ene this sect	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in		
14 15	"Ene this sect "Fue	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in ion.		
14 15 16	<u>"Ene</u> this sect <u>"Fue</u> commercia	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in ion. 1" means fuels, whether liquid, solid, or gaseous,		
14 15 16 17	<u>"Ene</u> this sect <u>"Fue</u> commercia fuels man	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in ion. 1" means fuels, whether liquid, solid, or gaseous, 11y usable for energy needs, power generation, and		
14 15 16 17 18	<u>"Ene</u> this sect <u>"Fue</u> commercia fuels man imported	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in ion. 1" means fuels, whether liquid, solid, or gaseous, 11y usable for energy needs, power generation, and ufacture, that may be manufactured, grown, produced, or		
14 15 16 17 18 19	<u>"Ene</u> this sect <u>"Fue</u> commercia fuels man imported including	fuel or source whatsoever. rgy resources" means fuel and electricity as defined in ion. 1" means fuels, whether liquid, solid, or gaseous, 11y usable for energy needs, power generation, and ufacture, that may be manufactured, grown, produced, or into the State or that may be exported therefrom,		

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1	products used as fuels and as feedstock to produce fuels, and
2	all fuel alcohols.
3	"Major energy marketer" means any person who sells energy
4	resources in amounts determined by the director as having a
5	major effect on the supplies of, or demand for, energy resources
6	in the State.
7	"Major energy producer" means any person who produces
8	energy resources in amounts determined by the director as having
9	a major effect on the supplies of, or demand for, energy
10	resources in the State.
11	"Major energy transporter" means any person who transports
12	energy resources in amounts determined by the director as having
13	a major effect on the supplies of, or demand for, energy
14	resources in the State.
15	"Major energy user" means any person who uses energy
16	resources in the manufacture of products or for the generation
17	of electricity in amounts determined by the director as having a
18	major effect on the supplies of, or demand for, energy resources
19	in the State.
20	"Major fuel storer" means any person who stores fuels in
21	amounts determined by the director as having a major effect on
22	the supplies of, or demand for, energy resources in the State.

1	<u>§125C-B</u> Information and analysis required for state energy			
2	emergency planning and preparedness, mitigation, response, and			
3	<b>recovery.</b> (a) The department, with its staff and its agents			
4	who are designated by the director as authorized			
5	representatives, shall use the information, including			
6	confidential information, received from all sources, and the			
7	information received from the public utilities commission			
8	pursuant to chapter 486J, solely to effectuate the purposes of			
9	this chapter and chapter 196, and to conduct systematic			
10	statistical and quantitative analyses of the State's energy			
11	resources, systems, and markets that the director determines is			
12	necessary to:			
13	(1) Produce assessments designed to determine and mitigate			
14	the potential for energy supply disruptions, and to			
15	develop state energy emergency response plans and			
16	measures including systematic situational energy			
17	analyses, which in the event of energy crisis or			
18	supply disruption could assist in determining the			
19	nature, scope, severity, and expected duration of such			
20	an event, and assess potential and actual economic and			
21	other impacts of the crisis, particularly to determine			
22	and recommend what, if any, emergency government			

1		interventions may be necessary and appropriate, and to
2		implement and evaluate the effectiveness of such
3		emergency interventions;
4	(2)	Conduct systematic statistical, energy, economic, and
5		other relevant analyses for comprehensive energy
6		emergency planning toward determining, measuring,
7		evaluating, formulating, and recommending specific
8		proposals to improve government and industry energy
9		emergency plans and programs, and to support longer
10		term measures to preserve Hawaii's energy security;
11	(3)	Establish and maintain a quantitative and qualitative
12		technical understanding of Hawaii's statewide energy
13		resources, systems, and markets and their
14		relationships with the economy;
15	(4)	Produce trend analyses and forecasts of energy supply
16		and demand and trend analyses of major aspects of
17		risks to and vulnerabilities of Hawaii's energy
18		resources, systems, and markets; and
19	(5)	Produce other relevant energy analyses that the
20		director deems necessary to administer the energy
21		emergency preparedness and energy supply security
22		policies pursuant to this chapter, and implement and

1	evaluate other related activities in support of the			
2	director's role and responsibilities pursuant to			
3	chapters 486J and 196.			
4	(b) If the information that the department is authorized			
5	to receive from the public utilities commission pursuant to			
6	chapter 486J, including confidential information, becomes			
7	unavailable, or if such information is determined by the			
8	director to be unsuitable in any way whatsoever, the director is			
9	authorized to require that this information and any other			
10	relevant information, including confidential information, be			
11	reported by distributors to the director. To facilitate the			
12	efficient and systematic conveyance of this information,			
13	including confidential information, the public utilities			
14	commission, regularly shall provide to the department copies of			
15	the statements and information that the commission receives			
16	pursuant to sections 486J-3, 486J-4, and 486J-4.5. Such			
17	statements and information are to be provided to the department			
18	within three working days of receipt by the commission, and the			
19	commission shall provide the department secure electronic access			
20	to all such information, including confidential information, via			
21	the automated petroleum industry monitoring, analysis, and			
22	reporting program established in section 486J-5.5.			

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1	(c) To conduct the analyses pursuant to this chapter, the
2	director may require distributors to report any other relevant
3	information, including confidential information, at a time and
4	in such form and manner as to be prescribed by the director.
5	<b>§125C-C Reporting requirements.</b> Each major energy
6	producer, major fuel storer, major energy transporter, major
7	energy user, and major energy marketer, on reporting dates as
8	the director may establish, and on forms prescribed, prepared,
9	and furnished by the director, shall submit to the director
10	certified statements. These statements shall report information
11	to include, but not be limited to, information related to those
12	aspects of their respective Hawaii facilities and operations
13	that are described in this section. These statements shall
14	provide for reporting this information on a statewide
15	consolidated basis, and separately for each county and for the
16	islands of Lanai and Molokai as follows:
17	(1) For fuel:
18	(A) The volumes, movement, processing, blending, and
19	transformation of fuels beginning with crude oil,
20	feedstocks, ethanol, biodiesel, and other refined
21	petroleum or fuel product imports, through and
22	including the State's fuel infrastructure, from

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1		and between distributors and to all fuel end-		
2		users, as well as any exports of these fuels and		
3		fuel products out of the State, wholesale and		
4		retail transactions (sales and purchases), and		
5		wholesale and retail prices of all fuels; and		
6		(B) The capacities and actual inventories, throughput		
7		and output of all these entities' infrastructure,		
8		including refineries, storage and distribution		
9		tanks and terminals, transport modes such as		
10		pipelines, barges, and other vessels, and other		
11		such critical fuel infrastructure; and		
12	(2)	For electricity: the name and location of all		
13		generation systems and components greater than one		
14		megawatt, renewable sources greater than two hundred		
15	,	fifty kilowatts, generating capacity, actual loads		
16		generated, average gross and net electricity		
17		generation, energy resources used and fuels consumed,		
18		heating values of fuels, total electricity produced,		
19		transmitted and sold, the name and location of all		
20		transmission and distribution systems and components		
		transmission and distribution systems and components including lines greater than ten kilovolt capacity and		

1	x	schemes, storage devices, and average actual
2		electricity flows and utilization.
3	<u>§125</u>	<b>C-D Confidential information.</b> In effectuating the
4	purposes	of this chapter, chapter 196, and other relevant laws,
5	or in ord	er for the director to perform the duties pursuant to
6	this chap	ter, chapter 196, and other relevant laws:
<b>7</b>	(1)	All confidential information received by the director
8		shall be exempt from public disclosure under section
9		92F-13, and shall be held in confidence by the
10		director and the director's staff and agents, or
11		aggregated to the extent necessary in the director's
12		discretion to ensure confidentiality as required by
13		chapter 92F;
14	(2)	The director and the director's staff and agents shall
15		preserve the confidentiality and protection of all
16		information received by the director and, by
17		application and extension of any other agency's
18		respective safeguards, to protect and prevent the
19		unauthorized further release of such information.
20		Each agency shall afford any such shared information
21		the protections from disclosure provided for under
22		chapter 92F;

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1	(3)	Each ma	ajor energy producer, distributor, major energy
2		markete	er, major fuel storer, major energy transporter,
3		and ma	or energy user that is required to provide
4	÷	confide	ential information shall provide written or
5		electro	onic notification to the director as to the
6		specifi	c information that is confidential; and
7	(4)	Unless	otherwise provided by law with respect to the
8		confide	ential information that the director obtains,
9		purchas	ses, receives, or otherwise acquires, neither
10		the gov	vernor nor the director, nor the staff and
11		agents	thereof, may do any of the following:
12		(A)	Use the confidential information for any
13			purposes other than the purposes for which it
14			is acquired;
15		<u>(B)</u>	Make any publication whereby the confidential
16			information furnished by any person can be
17			identified; or
18		(C)	Permit any person other than the governor, the
19			director, or the director's staff and agents to
20		5	examine any confidential information,
21			individual reports, or statements acquired
22			unless provided for under the authority of the

1	governor or the director as deemed essential to
2	effectuate the energy emergency management
3	purposes of this chapter."
4	SECTION 3. Chapter 125C, Hawaii Revised Statutes, is
5	amended by amending its title to read as follows:
6	"CHAPTER 125C
7	[PROCUREMENT, CONTROL, DISTRIBUTION AND SALE OF PETROLEUM
8	PRODUCTS ] ENERGY EMERGENCY PREPAREDNESS AND MANAGEMENT"
9	SECTION 4. Section 125C-1, Hawaii Revised Statutes, is
10	amended to read as follows:
11	"§125C-1 Findings and purpose. The legislature finds that
12	adequate supplies of [ <del>petroleum products</del> ] <u>energy resources</u> are
13	essential to the health, welfare, and safety of the people of
14	Hawaii, and that any severe [disruption in petroleum product
15	supplies] energy emergency or shortage of energy resources for
16	use within the State would cause grave hardship, pose a threat
17	to the economic well-being of the people of the State, and have
18	significant adverse effects upon public confidence and order and
19	effective conservation of [ <del>petroleum products.</del> ] <u>energy.</u> The
20	purpose of this chapter is to grant to the governor or the
21	governor's authorized representative the clear authority, when
22	energy emergencies or shortages of [ <del>petroleum products</del> ] energy

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resources occur or are anticipated, to control the distribution 1 and sale of [petroleum] fuel products in this State, to procure 2 such products, and to impose rules that will provide 3 extraordinary measures for the conservation of energy and the 4 allocation of [petroleum] fuel products and for [their] the 5 distribution and sale of fuel in an orderly, efficient, and safe 6 manner. Another purpose of this chapter is to grant the clear 7 authority to the director to acquire, use, and analyze relevant 8 and essential information on Hawaii's energy resources, systems, 9 and markets to effectively plan and prepare for, mitigate 10 11 against, respond to, and recover from any energy emergency and preserve the State's energy security." 12 SECTION 5. Section 125C-2, Hawaii Revised Statutes, is 13 amended to read as follows: 14 15 "§125C-2 "Shortage" defined. As used in this chapter, unless otherwise indicated by the context, a "shortage" exists 16 whenever the governor determines that there is an increase in 17 the demand for any [petroleum] fuel product or there is a 18

19 decrease in the available supply for the [petroleum] fuel
20 product in question, or both; and [such] the decrease in the

21 available supply of or increase in the demand for the

22 [petroleum] fuel product in question, or both, may cause a major

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adverse impact on the economy, public order, or the health, 1 welfare, or safety of the people of Hawaii and may not be 2 responsibly managed within the [free] prevailing market 3 distribution system. Further, to plan and prepare for, mitigate 4 against, respond to, or recover from any declared or anticipated 5 shortage of fuel products, the governor may require [importers] 6 major energy producers, distributors, major energy marketers, 7 major fuel storers, major energy transporters, and major energy 8 users of any [petroleum] fuel product or other fuel to monitor 9 and report to the department of business, economic development, 10 and tourism relevant [supply and demand] data[-] and information 11 on all aspects of the state's energy resources, systems, and 12 markets. The governor shall review the status of a shortage 13 within one hundred twenty days after the governor's initial 14 determination of a shortage as defined under this chapter; 15 thenceforth, the governor shall conduct a review of the shortage 16 to make a new determination every thirty days until a shortage 17 no longer exists." 18

19 SECTION 6. Section 125C-3, Hawaii Revised Statutes, is20 amended to read as follows:

21 "\$125C-3 Powers in a shortage. When a shortage as defined
22 in section 125C-2 exists, the governor or the governor's

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1	authorize	d rep	resentative, to ensure that [ <del>petroleum</del> ] <u>fuel</u>			
2	products are made available to the public in an orderly,					
3	efficient	efficient, and safe manner, may:				
4	(1)	Cont	rol the retail distribution and sale of			
5		[ <del>pet</del>	<del>roleum</del> ] <u>fuel</u> products by adopting rules that may			
6		incl	ude, but are not limited to, the following			
7		meas	ures:			
8		(A)	Restricting the sale of [petroleum] fuel products			
9			to specific days of the week, hours of the day or			
10	o		night, odd- and even-numbered calendar days, and			
11			vehicles having less than a specified amount of			
12			gasoline in their tanks, with exceptions for			
13			certain designated geographical areas;			
14		(B)	Restricting sales of [ <del>petroleum</del> ] <u>fuel</u> products by			
15			dealers to daily allocations, which shall be			
16			determined by dividing the monthly allocation by			
17			the number of selling days per month;			
18		(C)	Requiring dealers to post signs designating their			
19			hours of operation and the sell-out of daily			
20			allocation;			
21		(D)	Instituting a statewide rationing plan; and			

1		(E) Allowing for special handling for essential
2		commercial and emergency-user vehicles;
3	(2)	Require that a percentage of [petroleum] fuel
4		products, not to exceed five per cent, be set aside to
5		alleviate hardship; provided that aviation gasoline
6		set aside shall not exceed ten per cent;
7	(3)	Purchase and resell or otherwise distribute
8		[petroleum] fuel products[, and purchase and resell or
9		otherwise distribute ethanol that is produced within
10		the State and can be used as a substitute for
11		<pre>petroleum products];</pre>
12	(4)	Temporarily suspend for the duration of a shortage, or
13		until such time as the governor deems appropriate,
14		standards which may affect or restrict the use of a
15		substitute fuel to meet energy demand;
16	[ <del>(4)</del> ]	(5) Receive, expend, or use contributions or grants
17		in money or property, or special contributions thereof
18		for special purposes not inconsistent with this
19		chapter;
20	[ <del>(5)</del> ]	(6) Borrow and expend moneys needed to exercise the
21		powers granted under this section;

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[(6)] (7) Contract in the name of the State for the 1 purpose of implementing this chapter or any part 2 thereof; and 3 [(7)] (8) Exercise the powers granted under this section 4 to the degree and extent deemed by the governor to be 5 necessary, including the temporary or indefinite 6 suspension of all or part of the measures taken, as 7 the governor deems appropriate." 8 SECTION 7. Section 125C-4, Hawaii Revised Statutes, is 9 10 amended to read as follows: "§125C-4 Adopting, filing, and taking effect of rules. 11 The governor or the [governor's authorized representative] 12 director shall adopt rules pursuant to chapter 91, to [insure] 13 14 ensure that [petroleum] fuel products are made available to the public in an orderly, efficient, and safe manner, to become 15 effective when a shortage, as defined in section 125C-2, exists. 16 If additional and unforeseen measures are required to [insure] 17 18 ensure that [petroleum] fuel products are distributed in an orderly, efficient, and safe manner, the governor or the 19 [governor's authorized representative] director may proceed 20 without prior notice or hearing or upon such abbreviated notice 21 22 and hearing as the governor finds practicable to adopt

additional rules authorized under this chapter with the 1 additional rules to be effective for a period of not longer than 2 one hundred twenty days without renewal. Any rule so adopted 3 may be amended or repealed by the governor without prior notice 4 or hearing or upon abbreviated notice and hearing prior to the 5 expiration of the one hundred twenty-day period; provided that 6 no amendment shall extend the rule beyond the original period of 7 one hundred and twenty days. To be effective after the one 8 hundred twenty-day period, the rules shall be adopted pursuant 9 to chapter 91. Each rule adopted, amended, or repealed shall 10 11 become effective as adopted, amended, or repealed upon approval by the governor and filing with the lieutenant governor. Each 12 13 rule in effect shall have the force and effect of law, but the effect of each rule may be temporarily or indefinitely suspended 14 15 by the governor by written declaration filed with the lieutenant governor. Each rule temporarily suspended shall take effect 16 again immediately upon expiration of the suspension period. 17 Each rule indefinitely suspended shall take effect immediately 18 upon the filing with the lieutenant governor of the written 19 declaration by the governor terminating the suspension. The 20 rulemaking requirements in this section shall exclusively apply 21

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1 to the implementation of sections 125C-2 and 125C-3 and part II
2 of this chapter."

3 SECTION 8. Section 125C-6, Hawaii Revised Statutes, is
4 amended to read as follows:

"[+] \$125C-6[+] Petition for adoption, amendment, repeal, 5 6 or suspension of rules. Any interested person may petition the governor or the [governor's authorized representative] director 7 8 requesting the adoption, amendment, repeal, or suspension of any 9 rule and stating reasons therefor. The governor or the [governor's authorized representative] director shall prescribe 10 the form for the petitions and the procedures for their 11 submission, consideration, and disposition, and within thirty 12 days after submission of the petition, shall either deny the 13 petition in writing, stating the governor's or the [governor's 14 authorized representative's] director's reasons for the denial, 15 or grant the petition and adopt, amend, repeal, or suspend the 16 17 rule accordingly. The requirements of this section shall 18 exclusively apply to the implementation of sections 125C-2, 125C-3, and part II of this chapter." 19

20 SECTION 9. Section 125C-8, Hawaii Revised Statutes, is
21 amended to read as follows:

"§125C-8 Personnel; delegation of powers. (a) 1 The 2 director is the governor's authorized representative to fulfill and effectuate the purposes of this chapter. 3 The governor may appoint or employ temporary boards, 4 (b) agencies, officers, employees, and other persons, or any of 5 them, for the purpose of carrying out the provisions of this 6 chapter. All such temporarily appointed or employed officers 7 and employees, whether or not employed by contract, shall be 8 9 exempt from and not subject to nor entitled to the benefits of the provisions of chapters 76 and 88, or any other law, 10 collective bargaining agreement, executive order, executive 11 directive, or rule that is inapplicable to temporary employees 12 13 of the State." SECTION 10. Section 125C-9, Hawaii Revised Statutes, is 14 amended to read as follows: 15 "[{] §125C-9[}] Investigations, information collection, and 16 17 surveys. The governor or the [governor's authorized representative] director may make investigations, collect 18 19 information, including confidential information, and conduct surveys for the purpose of ascertaining facts to be used in 20 21 administering this chapter, and in making the investigations, collecting the information, and conducting the surveys, may 22

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1 require the making, filing, or keeping of applications, schedules, records, reports, or statements, under oath or 2 otherwise, administer oaths, take evidence under oath, subpoena 3 witnesses, and require the production of books, papers, and 4 records. Witnesses shall be allowed their fees and mileage as in 5 cases in the circuit courts. The circuit court of any circuit or 6 judge thereof may enforce by proper proceedings the attendance 7 and testimony of any witness subpoenaed to appear within the 8 circuit, or the production of books, papers, and records." 9

10 SECTION 11. Section 125C-10, Hawaii Revised Statutes, is 11 amended to read as follows:

"[**f**]**§125C-10**[**f**] **Fraud**; [misdemeanor.] penalties. Any 12 person required by the governor or the [governor's authorized 13 representative,] director, pursuant to [section 125C-9,] this 14 chapter, to make, keep, or file any application, schedule, 15 record, report, or statement, whether or not under oath, who 16 intentionally makes, files, or keeps a false or fraudulent 17 application, schedule, report, or statement or intentionally 18 19 conceals therein any material fact, and any person who in any other manner intentionally deceives or attempts to deceive the 20 21 governor or the [governor's authorized representative] director with respect to any fact to be used in administering this 22

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1 chapter, and any person who intentionally fails to observe and 2 comply with any rule promulgated under this chapter, shall be 3 [quilty of a misdemeanor.] assessed a civil penalty of not more 4 than \$10,000 per violation." 5 SECTION 12. Chapter 125C, Hawaii Revised Statutes, is 6 amended by amending the title of part II to read as follows: HARDSHIP SET-ASIDE AND ALLOCATION OF [PETROLEUM] 7 "PART II. FUEL PRODUCTS DURING A SHORTAGE" 8 SECTION 13. Section 125C-21, Hawaii Revised Statutes, is 9 10 amended to read as follows: "§125C-21 Definitions." "[Petroleum] Fuel product" means 11 any fuel subject to the set-aside system described in this 12 13 chapter, including heating oils, [light and heavy diesel oil,] all classifications of diesel fuels, motor gasoline  $[\tau]$  and all 14 blends of motor gasoline with other fuel products, propane, 15 butane, residual fuel oils, kerosene, [and] naphtha, biodiesel, 16 ethanol, suboctane motor gasoline, aviation fuels used for 17 emergency and essential intrastate air transport services, but 18 excluding all other aviation fuels. 19 "Prime supplier" means any individual, trustee, agency, 20 partnership, association, corporation, company, municipality, 21 22 political subdivision, or other legal entity [which] that makes

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the first sale of any [liquid fossil] fuel product into the 1 state distribution system for consumption within the State." 2 SECTION 14. Section 125C-22, Hawaii Revised Statutes, is 3 amended to read as follows: 4 "§125C-22 When set-aside required. When a shortage as 5 defined in section 125C-2 exists, all prime suppliers shall set 6 aside supplies of each [petroleum] fuel product for which there 7 is a shortage. The amount set aside shall be in accordance with 8 [the] any rules adopted by the [state energy resources 9 10 coordinator] director." SECTION 15. Section 125C-23, Hawaii Revised Statutes, is 11 amended to read as follows: 12 "§125C-23 Set-aside system. The [state energy resources 13 14 coordinator] director shall adopt rules establishing a [petroleum] fuel products set-aside system. The purpose of this 15 system shall be: 16 The protection of public health, safety, and welfare; 17 (1)The maintenance of public services, utilities, and (2) 18 transportation, including emergency and essential 19 intrastate air transport services; 20

The maintenance of agricultural operations, including 1 (3) farming, horticulture, dairy, fishing, and related 2 services; 3 The preservation of economically sound and competitive (4) 4 industry, through the equitable acquisition and 5 distribution of [petroleum] fuel products; and 6 The promotion of efficiency, with minimum economic 7 (5) disruptions, during a shortage of [petroleum] fuel 8 9 products. The rules establishing the set-aside system shall be adopted in 10 accordance with chapter 91." 11 SECTION 16. Section 125C-31, Hawaii Revised Statutes, is 12 13 amended to read as follows: "[+] §125C-31[+] [Biennial state] State energy emergency 14 preparedness plan. (a) The department of business, economic 15 development, and tourism shall prepare a comprehensive and 16 integrated [biennial] state energy emergency preparedness plan 17 to be implemented in the event of, or in anticipation of, a 18 change in the State's [petroleum] energy supply or demand 19 situation that is judged by the governor to be unmanageable by 20 the [free market.] prevailing markets. The department of 21 business, economic development, and tourism shall prepare a 22

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1	biennial] state energy emergency preparedness plan [ <del>in every</del>
2	even-numbered year] in accordance with the following:
3	(1) The [ <del>biennial</del> ] state energy emergency preparedness
4	plan shall replace the previous state energy emergency
5	plan developed by the [energy resources coordinator,]
6	director, who shall act as the governor's authorized
7	representative under this chapter;
8	(2) In preparing the [biennial] state energy emergency
9	preparedness plan, the department shall:
10	(A) Solicit input, comment, and review from the
11	governor's energy emergency preparedness advisory
12	committee composed of representatives of federal,
13	state, and county governments; [private energy
14	suppliers; ] distributors, major energy producers,
15	major fuel storers, major energy transporters,
16	and major energy marketers; consumer and other
17	public interest groups; and the public at-large;
18	and
19	(B) Establish other task forces and advisory groups,
20	as may be deemed necessary, to assist in the
21	preparation and review of the [ <del>biennial</del> ] state
22	energy emergency preparedness plan;

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1	(3)	The [biennial] state energy emergency preparedness
2		plan shall be comprehensive and encompassing, and
3		shall integrate into its analytic and planning
4		framework the emergency preparedness plans of
5		[electric and gas utilities and other energy
6		suppliers,] distributors, major energy producers,
7		major fuel storers, major energy transporters, major
8		energy marketers, and relevant state agencies,
9		including the Hawaii department of defense, the
10		department of transportation, counties, and such other
11		entities as deemed appropriate $[+]$ by the director; and
12	(4)	The [biennial] state energy emergency preparedness
13		plan shall include a review and update of the previous
14		[biennial] state energy emergency preparedness plan
15		and [ <del>a review of the energy emergency plans prepared</del>
16		by the counties.] shall be prepared or updated as
17		determined by the director to be necessary to comport
18		with changes in federal or state overall emergency
19		management policies and plans which significantly
20		affect the State's energy emergency preparedness plans
21		or as warranted by changes in Hawaii's energy security
22		situation.

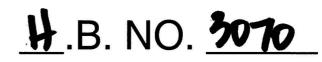
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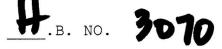
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communication plan, which shall be [updated biennially and shall 2 be-] consistent with the energy emergency preparedness plans 3 prepared by the counties. The energy emergency communication 4 plan shall be used by the State and counties to communicate and 5 otherwise coordinate state and county actions taken in response 6 to implementing the [biennial] state energy emergency 7 preparedness plan." 8 SECTION 17. Section 125C-32, Hawaii Revised Statutes, is 9 amended to read as follows: 10 "§[+]§125C-32[] Biennial county] County energy emergency 11 preparedness plans. The mayor of each county, or the mayor's 12 authorized representative, shall prepare a comprehensive county 13 energy emergency preparedness plan. The plan shall be prepared 14 in coordination with and be consistent with the [biennial] state 15 16 energy emergency preparedness  $plan[\tau]$  and shall be implemented in coordination with the state energy emergency preparedness 17 plan upon declaration of an energy emergency by the governor. 18 [Not later than September 30 of every even-numbered year, each 19 county shall prepare and transmit to the director of business, 20 economic development, and tourism the county's biennial county 21 energy emergency preparedness plan.]" 22

The department shall prepare an energy emergency



1	SECTION 18. In codifying the new sections of this Act, the
2	revisor of statutes shall substitute appropriate section numbers
3	for the letters used in designating the new sections in this
4	Act.
5	SECTION 19. Statutory material to be repealed is bracketed
6	and stricken. New statutory material is underscored.
7	SECTION 20. This Act shall take effect upon its approval.
8	Parill
9	INTRODUCED BY
10	BY REQUEST
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#### Report Title:

Energy; Emergency Preparedness.

#### Description:

To comprehensively address deficiencies in Hawaii's energy emergency preparedness statutes. Provide up to date policy guidance needed for consistency with current federal and state energy emergency and overall emergency management policies and plans, and to provide definitive guidance on critical energy data analyses functions.



#### JUSTIFICATION SHEET

DEPARTMENT: Business, Economic Development, and Tourism

TITLE: A BILL FOR AN ACT RELATING TO ENERGY EMERGENCY PREPAREDNESS.

PURPOSE: To comprehensively address deficiencies in Hawaii's energy emergency preparedness program. The bill will:

- (1) Amend chapter 125C, Hawaii Revised Statutes, to establish this chapter as the enabling statute for the State's energy emergency preparedness program's coverage of all forms of energy emergencies, irrespective of cause, consistent with the threats to energy security and the state energy emergency preparedness program;
- (2) Redefine the types of information that all energy companies may be required to submit to the energy resources coordinator under chapter 125C, Hawaii Revised Statutes, in the case of an energy emergency or shortage;
- (3) Amend chapter 125C, Hawaii Revised Statutes, to authorize the department of business, economic development, and tourism to compile and analyze information, including confidential information, to effectuate the State's role and responsibilities in energy emergency planning and preparedness, mitigation, response, and recovery;
- (4) Amend chapter 125C, Hawaii Revised Statutes, to require the department of business, economic development, and tourism to comply with confidentiality, information security, and nondisclosure requirements for all data and information obtained for purposes of the chapter; and
- (5) Amend chapter 125C, Hawaii Revised Statutes, to add and, wherever appropriate and practical, clarify

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definitions for consistency with those in chapter 486J, Hawaii Revised Statutes.

MEANS: Add four new sections to chapter 125C and amend the titles of chapter 125C and part II of chapter 125C and sections 125C-1, 125C-2, 125C-3, 125C-4, 125C-6, 125C-8, 125C-9, 125C-10, 125C-21, 125C-22, 125C-23, 125C-31, and 125C-32, Hawaii Revised Statutes.

JUSTIFICATION: A comprehensive, integrated approach is needed to address deficiencies in Hawaii's energy emergency preparedness law. Amendments to the law are necessary to provide authoritative policy support and functional guidance to meet the following critical needs of the State: (1) regain and retain the law's relevance, consistency, and adequacy as contingency policy guidance to accommodate actual and expected changes in Hawaii's energy (and economic) security and vulnerability, stemming from significant changes in energy and fuel markets, (2) update and align its key provisions with relevant changes to federal and state overall emergency management, and energy emergency management policies and planning quidance, stemming from the post-9/11 and post-Katrina evolution of the "allhazards/all-threats" emergency management context, and fundamental shifts in the global energy and markets; and (3) rectify the several inadequacies of data collection, analysis and reporting provisions with amendments to accommodate and address unique economic and energy systems risks associated with transitional issues and trends relating to both petroleum-based fuels and biofuels, and actionable provisions to add sufficiently detailed definition to conduct Energy Emergency Preparedness-related energy analytic functions. Such provisions are considered critical to the State's role in energy emergency preparedness, planning, mitigation, and response, and provide adequate differentiation between the

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department of business, economic development, and tourism's and the public utilities commission's respective functional needs.

Impact on the department and other agencies: DBEDT considers approval of these changes to be essential to its mission, because the energy and fuels data analytic and information functions are essential for the state energy program to support the governor and the state energy resources coordinator, which contributes significantly to other agencies' missions. If these statutory changes are not made, these missions will be severely degraded, and development of an effective energy security and energy emergency preparedness program will be delayed. This would further delay improvement of the State's capabilities and capacity to plan and respond to any energy emergency or shortage. These amendments will support efforts to achieve more reliable, secure, cost-effective, more selfreliant energy systems.

GENERAL FUND: None

OTHER FUNDS: None

PPBS PROGRAM DESIGNATION:

OTHER AFFECTED AGENCIES:

Attorney General, Budget and Finance, Consumer Advocate, Public Utilities Commission, Taxation, Transportation, and State Department of Defense.

EFFECTIVE DATE: Upon approval.

BED-120AD