A BILL FOR AN ACT

RELATING TO ENERGY RESOURCES.

HB3069 HD1 LRB 08-1570.doc

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that one of the primary
2	functions of government is the need to coordinate, from an
3	informed technical and analytical perspective, the development
4	of the State's energy resources to preserve energy security.
5	This means improving energy efficiency, increasing the
6	sustainable use of indigenous renewable energy, and reducing the
7	State's overdependence on oil. The legislature finds that
8	energy data and statistical and energy economic analysis are
9	integral to the State's roles in strategic energy policy
10	planning and energy emergency preparedness and response. The
11	State's focus should be aimed at preserving energy, economic
12	stability, and security. In recent years, energy markets,
13	resources, systems and technologies, the variety and types of
14	fuels, environmental standards and specifications of fuels,
15	industry and industry sectors, consumers and consumption
16	sectors, and policies related to energy and fuels have undergone
17	dramatic changes. Current and future transitional trends and
18	issues are expected to continue to influence and change Hawaii's

H.B. NO. H.D.

- 1 and the world's energy situation. These events have revealed to
- 2 the legislature a critical need to revitalize the State's
- 3 technical analytic capabilities and understanding of Hawaii's
- 4 energy resources, markets, and systems for effective planning of
- 5 longer term measures to preserve the State's energy security.
- 6 The State's energy security is a prerequisite for economic
- 7 stability and resilience.
- 8 These functions are among the statutory roles and
- 9 responsibilities of the director of business, economic
- 10 development, and tourism, who serves as the state energy
- 11 resources coordinator pursuant to section 196-3, Hawaii Revised
- 12 Statutes.
- 13 The legislature finds that chapter 196, Hawaii Revised
- 14 Statutes, assigns the responsibility to systematically analyze,
- 15 develop, and coordinate achievement of the State's energy
- 16 policies, programs, and plans to the energy resources
- 17 coordinator. The legislature also finds that the governor has
- 18 designated the energy resources coordinator as the
- 19 representative responsible for energy emergency preparedness,
- 20 including support of state civil defense, under chapters 125C
- 21 and 128, Hawaii Revised Statutes, analogous to the United States

- 1 Department of Energy's emergency support role of the Federal
- 2 Emergency Management Agency.
- 3 The legislature finds that the energy data and analytic
- 4 functions of the director of business, economic development, and
- 5 tourism as the state energy resources coordinator are
- 6 statutorily distinctive from those of other agencies. The
- 7 functions are not redundant of other agencies' functions, such
- 8 as the functions of the public utilities commission that focus
- 9 primarily on monitoring petroleum prices and industry profits, a
- 10 necessary and appropriate state "watchdog" role.
- 11 The legislature, in Act 182, Session Laws of Hawaii 2007,
- 12 acknowledged the difference between the department of business,
- 13 economic development, and tourism's energy analysis role and the
- 14 public utilities commission's role to conduct analysis with a
- 15 fundamental focus on petroleum prices and petroleum industry
- 16 profits. Moreover, the legislature finds that section 486J-5.3,
- 17 Hawaii Revised Statutes, provides policy direction to the
- 18 department of business, economic development, and tourism to
- 19 conduct energy analytic functions that are distinctively
- 20 different than those done by the public utilities commission.
- 21 It specifically recognizes that the use and analysis of energy
- 22 and fuels data functions remain critical to virtually all of the



H.B. NO. 3069

- 1 department of business, economic development, and tourism's
- 2 interrelated statutory energy program functional requirements as
- 3 it directs the department's use of the data to effectuate the
- 4 purposes of chapters 125C, 196, and other relevant laws.
- 5 The legislature finds that just as the department of
- 6 business, economic development, and tourism and the public
- 7 utilities commission have distinctive energy-related missions
- 8 and functions, the types of energy data collected and
- 9 statistical analysis they are required to conduct are
- 10 distinctive as well. Both agencies require appropriate and
- 11 definitive policy guidance for these functions.
- 12 Accordingly, the legislature finds that just as the data
- 13 analytic functions of the public utilities commission are
- 14 explicated in chapter 486J, Hawaii Revised Statutes, such
- 15 functional detail is needed within chapter 196, Hawaii Revised
- 16 Statutes. Statutory language is needed to provide policy
- 17 guidance and appropriate direction to the department of
- 18 business, economic development, and tourism. The department of
- 19 business, economic development, and tourism should be required
- 20 to provide systematic quantitative and qualitative technical
- 21 analyses of integrated energy systems and markets; assess the
- 22 effectiveness of, and produce unbiased analytic proposals

1	developed	for,	policy	and	regulatory	decisions;	provide
---	-----------	------	--------	-----	------------	------------	---------

- 2 assessments of renewable energy, energy efficiency, and fossil
- 3 fuels in all energy sectors; and ensure energy security by
- 4 diversification away from the use of imported fossil fuels.
- 5 Therefore, the legislature finds that to strengthen and
- 6 comprehensively address deficiencies in the energy resources
- 7 coordination statutes, it is necessary to amend chapter 196,
- 8 Hawaii Revised Statutes to:
- 9 (1) Update all key definitions to account for transition
 10 issues related to biofuels and other alternate fuels
 11 and the proliferation of new categories and
- specifications of petroleum fuels;
- 13 (2) Address increasing unique economic and energy systems
- 14 risks corresponding to transition issues and trends as
- a result of the increase in the variety of fuels and
- fuel production feedstocks being directly imported
- into the State and the new fuel- and feedstock-
- 18 specific infrastructure requirements associated with
- 19 such transitional issues and trends;
- 20 (3) Establish definitive policy guidance needed on the
- 21 nature and relationship of energy data analyses to the
- 22 State's energy program, to clearly delineate

1	distinctive analytic roles and responsibilities of
2	state agencies conducting energy data functions; and
3	(4) Provide the basis for a robust, systematic state
4	energy analytic capacity and capability.
5	The purpose of this Act is to remedy the deficiencies in
6	existing statutes governing energy policy planning and provide
7	definitive guidance relating to the necessary quantitative and
8	qualitative energy analytic functions support for the role of
9	the energy resources coordinator.
10	SECTION 2. Chapter 196, Hawaii Revised Statutes, is
11	amended by adding two new sections to be appropriately
12	designated and to read as follows:
13	"§196- Information and analysis required for state
14	comprehensive energy planning for energy security. The
15	coordinator shall:
16	(1) Use all information, including confidential
17	information, received from all sources, including the
18	information received from the commission pursuant to
19	chapter 486J and information received pursuant to
20	chapter 125C, to effectuate the purposes of this
21	chapter and chapter 125C; and

1	(2)	Conduct sy	ystematic statistical and quantitative
2		analyses (of the State's energy resources, systems, and
3		markets as	s the coordinator deems necessary to:
4		(A) Prod	uce analyses designed to:
5		<u>(i)</u>	Determine the status of energy resources,
6			systems, and markets, both in-state and
7			those to which Hawaii is directly tied,
8			particularly in relation to the State's
9			economy;
10		<u>(ii)</u>	Recommend, develop proposals for, and assess
11			the effectiveness of policy and regulatory
12			decisions and assessments of renewable
13			energy, energy efficiency, and all fuels in
14			all sectors; and
15		<u>(iii)</u>	Ensure energy security;
16		(B) Prod	uce analyses of private and public sector
17		ener	gy planning efforts and market-based policies
18		<u>to:</u>	
19		<u>(i)</u>	Develop Hawaii's energy resources, systems,
20			and markets in all sectors;
21		<u>(ii)</u>	Develop programs to preserve and protect the
22			State's energy security;

1	<u>(iii)</u>	Effectuate the conservation of energy
2		resources;
3	(iv)	Formulate plans for the development and use
4		of alternative energy sources;
5	<u>(v)</u>	Determine and recommend well-informed
6		government policies and programs that may be
7		necessary and appropriate; and
8	<u>(vi)</u>	Implement and evaluate the effectiveness of
9		the policies and programs;
10	(C) Condu	act systematic statistical, energy economic,
11	and o	other relevant analyses for comprehensive
12	energ	gy planning toward determining, measuring,
13	eval	uating, formulating, and recommending
14	spec	ific proposals for achieving optimum
15	deve	lopment of Hawaii's energy resources;
16	(D) Estal	blish and maintain a quantitative and
17	qual	itative technical understanding of Hawaii's
18	stat	ewide energy resources, systems, and markets
19	and	their relationships to the economy;
20	(E) Prod	uce trend analyses and forecasts of energy
21	supp	ly and demand and trend analyses of major

1		aspects of Hawaii's energy resources; systems,
2	·	and markets;
3	<u>(F)</u>	Produce assessments of the cost-competitiveness
4		of developing renewable energy and energy
5		efficiency resources and subcategories of those
6		energy resources in relation to each other and
7		relative to petroleum-based fuels and other
8		fossil fuels and other energy resources; and
9	(G)	Produce other relevant energy analyses that the
10		coordinator deems necessary to administer the
11		comprehensive energy planning for energy security
12		policies pursuant to this chapter and to
13		implement and evaluate other related activities
14		in support of the coordinator's role and
15		responsibilities pursuant to this chapter,
16		chapter 125C, and other relevant laws.
17	<u>§196-</u>	Confidential information. (a) All information
18	received by th	e coordinator that is exempt from public
19	disclosure und	er section 92F-13 shall be:
20	<u>(1)</u> Affo	rded all the protection available pursuant to
21	chap	ter 486J; and

H.B. NO. 3069 H.D. 1

1	(2)	Held in confidence by the coordinator and the
2		coordinator's staff and agents or aggregated to the
3		extent necessary in the coordinator's discretion to
4		ensure confidentiality as required by chapter 92F.
5	(b)	The coordinator and the coordinator's staff and agents
6	shall pre	serve the confidentiality and protection of all
7	<u>informati</u>	on received by the coordinator to the extent it is
8	exempt fr	om public disclosure under section 92F-13 and, by
9	applicati	on and extension of any other agency's respective
10	safeguard	s, protect and prevent the unauthorized further release
11	of the in	formation. Each agency shall afford any shared
12	informati	on the protections from disclosure pursuant to chapter
13	92F;	
14	(c)	Each major energy producer, distributor, major energy
15	marketer,	major fuel storer, major energy transporter, and major
16	energy us	er that provides confidential information to the
17	coordinat	or, shall provide written or electronic notification to
18	the coord	linator as to the specific information that it considers
19	confident	ial; provided that the information specified shall only
20	be kept c	confidential as provided for in this section if it is
21	exempt fr	om public disclosure under section 92F-13.

1	(d)	Unless otherwise provided by law with respect to the
2	informatio	n that is exempt from public disclosure under section
3	92F-13 tha	t the coordinator obtains, purchases, receives, or
4	otherwise	acquires, the governor, the coordinator, and their
5	staff and	agents shall not:
6	(1)	Use the confidential information for any purposes
7		other than the purposes for which it is acquired;
8	(2)	Make any publication whereby the confidential
9		information furnished by any person can be identified;
10		<u>or</u>
11	(3)	Permit any person, other than the governor, the
12		coordinator, the coordinator's staff, or agents
13		thereof, to examine any confidential information,
14		individual reports, or statements acquired."
15	SECTI	ON 3. Section 196-1, Hawaii Revised Statutes, is
16	amended to	read as follows:
17	"§ 1 96	-1 Findings and declaration of necessity. The
18	legislatur	re finds that:
19	(1)	The global demand for petroleum and its derivatives
20		has resulted in a significant and fundamental market
21		escalation in oil prices and has caused severe

1		economic hardships throughout the State and threatens
2		to impair the public health, safety, and welfare.
3		The State of Hawaii, with its near total
4		dependence on imported fossil fuel, is particularly
5		vulnerable to dislocations in the global energy
6		market. This [is an anomalous] situation[7] can be
7		changed, as there are few places in the world so
8		generously endowed with natural energy: geothermal,
9		solar radiation, ocean temperature differential, wind,
10		biomass, waves, and currentsall potential non-
11		polluting power sources;
12	(2)	There is a real need for comprehensive strategic
13		[comprehensive] planning in the effort towards
14		achieving full utilization of Hawaii's energy
15		[resource programs] resources and the most effective
16		allocation of energy resources throughout the State.
17		Planning is necessary and desirable in order that the
18		State may recognize and declare the major problems and
19		opportunities in the field of energy resources. Both
20		short-range and long-range planning will permit the
21		articulation of:

Broad policies, goals, and objectives;

(A)

22

H.B. NO. 3069 H.D. 1

1		(B) Criteria for measuring and evaluating
2		accomplishments of objectives;
3		(C) Identification and implementation of programs
4		that will carry out such objectives; and
5		(D) A determination of requirements necessary for the
6		optimum development of Hawaii's energy resources.
7		Such planning efforts will identify present conditions
8		and major problems relating to energy resources, their
9		exploration, development, production, and
10		distribution. It will show the projected nature of
11		the situation and rate of change and present
12		conditions for the foreseeable future based on a
13		projection of current trends in the development of
14		energy resources in Hawaii[+] and include initiatives
15		designed to fundamentally change how Hawaii consumes
16		energy by accelerating the production of renewable and
17		alternative energy, increasing energy efficiency,
18		developing and adopting new technologies, and ensuring
19		the State's energy security;
20	(3)	The State requires an in-depth understanding of the
21		causes and effects of any transitional issues and

1		trends related to changes in the State's energy
2		resources, systems, and markets;
3	[(3)]	(4) There are many agencies of the federal, state,
4		and county governments in Hawaii, as well as many
5		private agencies[7] and a broad set of non-
6		governmental entities, engaged in, or expressing an
7		interest in, various aspects of the exploration,
8		research, distribution, transportation, storage,
9		conservation, and production of all forms of energy
10		resources in Hawaii. Some of these agencies include
11		the University of Hawaii $[\tau]$; the department of land
12		and natural resources $[\tau]$; the department of business,
13		economic development, and tourism $[-]$; the division of
14		consumer advocacy[-]; the commission; the state civil
15		defense; the federal energy office[τ]; and various
16		county agencies, as well as [the oil companies, gas
17		stations, and other private enterprises; Hawaii's
18		energy and energy-related companies; and
19	[(4)]	(5) There is [immediate] an ongoing need in this
20		State to coordinate the efforts of [all these
21		agencies, statewide industry and government energy
22		sectors; maintain the technical capability and

1	adequate capacity to quantitatively and qualitatively
2	evaluate, analyze, develop, and coordinate
3	implementation of private and public sector energy
4	planning efforts; recommend market-based policies to
5	develop Hawaii's energy resources, systems, and
6	markets; establish and coordinate programs to preserve
7	and protect the State's energy security, maintain a
8	robust energy emergency preparedness program,
9	effectuate the conservation of [fuel,] energy
10	resources, [to] and provide for the equitable
11	distribution thereof[$_{7}$]; and [$_{6}$] formulate plans for
12	the development and use of alternative energy sources.
13	There is a need for [such] this coordination,
14	capability, and capacity so that there will be maximum
15	conservation and utilization of energy resources in
16	the State."
17	SECTION 4. Section 196-2, Hawaii Revised Statutes, is
18	amended to read as follows:
19	"§196-2 Definitions. As used in this chapter, unless the
20	context requires otherwise:
21	"Commission" means the public utilities commission.
22	"Coordinator" means the energy resources coordinator.
	HB3069 HD1 LRB 08-1570.doc

1	"Department" means the department of business, economic		
2	development, and tourism.		
3	"Dis	"Distributor" means:	
4	(1)	Every person who refines, manufactures, produces, or	
5		compounds fuel in the State and sells it at wholesale	
6		or retail, or who utilizes it directly in the	
7		manufacture of products or for the generation of	
8		power;	
9	(2)	Every person who imports or causes to be imported into	
10		the State, or exports or causes to be exported from	
11		the State, any fuel;	
12	(3)	Every person who acquires fuel through exchanges with	
13		another distributor; or	
14	(4)	Every person who purchases fuel for resale at	
15		wholesale or retail from any person described in	
16		paragraph (1), (2), or (3).	
17	"Ele	ctricity" means all electrical energy produced by	
18	combustio	n of any fuel as defined in this section, or generated	
19	or produc	ed using wind, the sun, geothermal, ocean water,	
20	falling w	ater, currents, waves, or any other source.	
21	"Ene	rgy" means work or heat that is, or may be, produced	
22	from any	fuel or source whatsoever.	

1	"Energy resources" [means and includes fossil fuel,		
2	nuclear,	geothermal, solar, hydropower, wind, and other means of	
3	generatin	g energy.]:	
4	(1)	Means fuels, whether liquid, solid, or gaseous,	
5		commercially usable for energy needs, power	
6		generation, and fuels manufacture, that may be	
7		manufactured, grown, produced, or imported into the	
8		State or that may be exported therefrom, including	
9		petroleum and petroleum products and gases, including	
10		all fossil fuel-based gases, coal tar, vegetable	
11		ferments, biomass, municipal solid waste, biofuels,	
12		hydrogen, agricultural products used as fuels and as	
13		feedstock to produce fuels, and all fuel alcohols; and	
14	(2)	Includes all electrical energy produced by combustion	
15		of any fuel or generated or produced using wind, the	
16		sun, geothermal, ocean water, falling water, currents,	
17		waves, or any other source.	
18	<u>"Fue</u>	l" means fuels, whether liquid, solid, or gaseous,	
19	commercia	lly usable for energy needs, power generation, and	
20	fuels manufacture, that may be manufactured, grown, produced, o		
21	imported into the State or that may be exported therefrom,		
22	including petroleum and petroleum products and gases to include		
	0 0 6 0	1 00 1550 1	

- 1 all fossil fuel-based gases, coal tar, vegetable ferments,
- 2 biomass, municipal solid waste, biofuels, hydrogen, agricultural
- 3 products used as fuels and as feedstock to produce fuels, and
- 4 all fuel alcohols.
- 5 "Major energy marketer" means any person who sells energy
- 6 resources in amounts determined by the director as having a
- 7 major effect on the supplies of, or demand for, energy
- 8 resources.
- 9 "Major energy producer" means any person who produces
- 10 energy resources in amounts determined by the director as having
- 11 a major effect on the supplies of, or demand for, energy
- 12 resources.
- "Major energy transporter" means any person who transports
- 14 energy resources in amounts determined by the director as having
- 15 a major effect on the supplies of, or demand for, energy
- 16 resources.
- 17 "Major energy user" means any person who uses energy
- 18 resources in the manufacture of products or for the generation
- 19 of electricity in amounts determined by the director as having a
- 20 major effect on the supplies of, or demand for, energy
- 21 resources.

1	<u>"Majo</u>	or fuel storer" means any person who stores fuels in
2	amounts de	etermined by the director as having a major effect on
3	the suppl	ies of, or demand for, energy resources.
4	"Tow	nhouse" means a series of individual houses, having
5	architect	ural unity and a common wall between each unit."
6	SECT	ION 5. Section 196-4, Hawaii Revised Statutes, is
7	amended to	o read as follows:
8	"§19	6-4 Powers and duties. Subject to the approval of the
9	governor,	the coordinator shall:
10	(1)	Formulate plans, including objectives, criteria to
11		measure accomplishment of objectives, programs through
12		which the objectives are to be attained, and financial
13		requirements for the optimum development of Hawaii's
14		energy resources;
15	(2)	Conduct systematic analysis of existing and proposed
16		energy resource programs, evaluate the analysis
17		conducted by government agencies and other
18		organizations and recommend to the governor and to the
19		legislature programs [which] that represent the most
20		effective allocation of resources for the development
21		of energy [sources; resources;

H.B. NO. 3069

1	(3)	Formulate and recommend specific proposals, as
2		necessary, for conserving energy [and fuel,]
3		resources, including the allocation and distribution
4		thereof, to the governor and to the legislature;
5	(4)	Assist public and private agencies in implementing
6		energy conservation and related measures;
7	(5)	Coordinate the State's energy conservation and
8		allocation programs with that of the federal
9		government, other state governments, governments of
10		nations with interest in common energy resources, and
11		the political subdivisions of the State;
12	(6)	Develop programs to encourage private and public
13		exploration and research of alternative energy
14		resources [which] that will benefit the State;
15	(7)	Conduct public education programs to inform the public
16		of the energy <u>resources</u> situation as may exist from
17		time to time and of the government actions taken
18		[thereto];
19	(8)	Serve as consultant to the governor, public agencies,
20		and private industry on matters related to the
21		acquisition, utilization, and conservation of energy
22		resources;

H.B. NO. H.D.

1	(9)	Contract for services when required for implementation	
2		of this chapter;	
3	(10)	Review proposed state actions [which] that the	
4		coordinator finds to have significant effect on energy	
5		[consumption] resources and report to the governor	
6		their effect on the energy conservation program, and	
7		perform such other services as may be required by the	
8		governor and the legislature;	
9	(11)	Prepare and submit an annual report and [such] other	
10		reports as may be requested to the governor and to the	
11		legislature on the implementation of this chapter and	
12		all matters related to energy resources; [and]	
13	(12)	Adopt rules for the administration of this chapter	
14		pursuant to chapter 91, provided that the rules shall	
15		be submitted to the legislature for review[+]; and	
16	(13)	Develop and maintain a comprehensive and systematic	
17		quantitative and qualitative capacity to:	
18		(A) Analyze the status of energy resources, systems,	
19		and markets, both in-state and those to which	
20		Hawaii is directly tied, particularly in relation	
21		to the State's economy;	

1	(B)	Recommend, develop proposals for, and assess the
2		effectiveness of, policy and regulatory
3		decisions; and
4	<u>(C)</u>	Conduct energy emergency planning."
5	SECTION 6	. Statutory material to be repealed is bracketed
6	and stricken.	New statutory material is underscored.
7	SECTION 7	This Act shall take effect upon its approval.

Report Title:

Energy Resources; Power Generation Utilities, Transportation Fuels; State Energy Resources Coordinator

Description:

Addresses deficiencies in Hawaii's energy resources coordination statutes. Provides policy guidance needed to provide adequate detail on the nature and relationship of the energy data analyses functions required of the state energy resources coordinator and energy program. (HB3069 HD1)