# A BILL FOR AN ACT

RELATING TO SMALL BUSINESS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 201M-2, Hawaii Revised Statutes, is
- 2 amended to read as follows:
- 3 "\$201M-2 Determination of small business impact; small
- 4 business impact statement. (a) Prior to submitting proposed
- 5 rules for adoption, amendment, or repeal under section 91-3, the
- 6 agency shall determine whether the proposed rules affect small
- 7 business, and if so, the availability and practicability of less
- 8 restrictive alternatives that could be implemented. This
- 9 section shall not apply to emergency rulemaking.
- 10 (b) If the proposed rules affect small business, the
- 11 agency shall consider creative, innovative, or flexible methods
- 12 of compliance for small businesses and prepare a small business
- 13 impact statement to be submitted with the proposed rules to the
- 14 departmental advisory committee on small business and the board
- 15 when the rules are essentially complete and before the rules are
- 16 submitted to the governor for approval for public hearing. The
- 17 statement shall provide a reasonable determination of the
- 18 following:

1	(1)	The	busine	esses	s th	nat	will	be	direct	:ly a	affect	ted	by,	bear
2		the	costs	of,	or	dir	ectly	, be	enefit	from	n the	pro	pose	ed
3		rule	es;											

- (2) Description of the small businesses that will be required to comply with the proposed rules and how they may be adversely affected;
- (3) In dollar amounts, the increase in the level of direct costs such as fees or fines, and indirect costs such as reporting, recordkeeping, equipment, construction, labor, professional services, revenue loss, or other costs associated with compliance;
- (4) The probable monetary costs and benefits to the implementing agency and other agencies directly affected, including the estimated total amount the agency expects to collect from any additionally imposed fees and the manner in which the moneys will be used;
- (5) The methods the agency considered or used to reduce the impact on small business such as consolidation, simplification, differing compliance or reporting requirements, less stringent deadlines, modification of the fines schedule, performance rather than design

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1		standards, exemption, or any other mitigating
2		techniques;
3	(6)	How the agency involved small business in the
4		development of the proposed rules; and
5	(7)	Whether the proposed rules include provisions that are
6		more stringent than those mandated by any comparable
7		or related federal, state, or county standards, with
8		an explanation of the reason for imposing the more
9		stringent standard.
10	<u>(c)</u>	When a proposed rule includes provisions that are more
11	stringent	than those mandated by any comparable or related
12	federal,	state, or county standards, the agency shall, in
13	addition t	to the information required by subsection (b), include
14	in the sma	all business impact statement information comparing the
15	costs and	benefits of the standard set by the proposed rule to
16	the costs	and benefits of the standard under the comparable or
17	related fe	ederal, state, or county law. The agency shall also
18	include a	justification of its decision to impose the more
19	stringent	standard. The agency's comparison and justification
20	shall inc	lude:
21	(1)	A description of the public purposes to be served by
22		imposing the standard under the proposed rule;

1	(2)	The text of the related federal, state, or county law,
2		including information about the purposes and
3		applicability of the law;
4	(3)	A comparison between the proposed rule and the related
5		federal, state, or county law, including a comparison
6		of their purposes and of the standards and their
7		application and administration;
8	(4)	A comparison of the monetary costs and benefits to the
9		implementing agency and other agencies directly
10		affected, of imposing the proposed standard, with the
11		costs and benefits of imposing or deferring to the
12		related federal, state, or county standard, as well as
13		a description of the manner in which any additional
14		fees derived from imposition of the proposed standard
15		are to be used;
16	(5)	A comparison, in dollar amounts, of the direct costs
17		such as fees or fines, and indirect costs such as
18		reporting, recordkeeping, equipment, construction,
19		labor, professional services, revenue loss, or other
20		costs associated with compliance with the standard
21		under the proposed rule, with the costs of compliance
22		with the related federal, state, or county standard;

1	(6)	A comparison of the adverse effects on small
2		businesses of the standard imposed by the proposed
3		rule, with the adverse effects on small business of
4		the related federal, state, or county standard;
5	<u>(7)</u>	A description of any objections or concerns identified
6		by the agency related to the imposition of a standard
7		under the proposed rule that is more stringent than
8		the standard imposed under the related federal, state,
9		or county law, and of possible alternatives to
10		imposing the more stringent standard, or possible
11		means of mitigating the undesirable effects of the
12		more stringent standard; and
13	(8)	The agency's reasons for rejecting any possible
14		alternatives or methods of mitigation.
15	[ <del>(c)</del> ]	(d) This chapter shall not apply to proposed rules
16	adopted by	y an agency to implement a statute or ordinance that
17	does not	require an agency to interpret or describe the
18	requiremen	nts of the statute or ordinance, such as federally-
19	mandated :	regulations that afford the agency no discretion to
20	consider :	less restrictive alternatives."

- 1 SECTION 2. Section 201M-5, Hawaii Revised Statutes, is 2 amended by amending subsection (a) to read as follows:
- $^{\prime\prime}$  (a) There shall be established within the department of
- 4 business, economic development, and tourism, for administrative
- 5 purposes, a small business regulatory review board to review any
- 6 proposed new or amended rule [or to], consider any request from
- 7 small business owners for review of any rule adopted by a state
- 8 agency, and [to] periodically evaluate existing rules affecting
- 9 small business. The board shall also make recommendations to
- 10 the agency or the legislature regarding the need for a rule
- 11 change or legislation. For requests regarding county
- 12 ordinances, the board may make recommendations to the county
- 13 council or the mayor for appropriate action."
- 14 SECTION 3. Section 201M-7, Hawaii Revised Statutes, is
- 15 amended as follows:
- 1. By amending subsection (a) to read:
- "(a) Each agency having rules that affect small business
- 18 shall submit by June 30 of each odd-numbered year, a list of
- 19 those rules to the small business regulatory review board.
- 20 [The] For each rule, the agency shall [also submit a report
- 21 describing describe the specific public purpose or interest for
- 22 adopting the [respective rules] rule, and set forth any other

- 1 reasons to justify its continued implementation. The agency
- 2 shall also identify each rule that imposes requirements more
- 3 stringent than those mandated by any comparable or related
- 4 federal statute or regulation, and explain why the more
- 5 stringent standard is necessary."
- 6 2. By amending subsection (c) to read:
- 7 "(c) The board may solicit testimony from the public
- 8 regarding any report submitted by the agency under this section
- 9 at a public meeting held pursuant to chapter 92. Upon
- 10 consideration of any report submitted by an agency under this
- 11 section and any public testimony, the board shall submit an
- 12 evaluation report to the agency and the legislature not later
- 13 than twenty days prior to the next regular session of the
- 14 legislature. The evaluation report shall include an assessment
- 15 [as to] of whether the public interest significantly outweighs
- 16 [a rule's] the effect of a rule, or of a more stringent standard
- 17 than imposed by federal law, on small business [and any
- 18 legislative proposal]. The report shall also include
- 19 recommendations for the amendment or repeal of rules to
- 20 eliminate or reduce the effect of a rule on small business. The
- 21 legislature may take any action in response to the report as it
- 22 finds appropriate."



- 1 SECTION 4. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 5. This Act shall take effect on July 1, 2034.

## Report Title:

Small Business Regulatory Review Board; Rule Impact

### Description:

Requires an agency to include, in its Small Business Impact Statement, information comparing the costs and benefits of a proposed rule to those of the comparable or related federal, state, or county law, to justify the proposed higher standard. Requires an agency to periodically identify and justify existing rules that impose those higher standards. (HB2781 HD2)