A BILL FOR AN ACT

RELATING TO DECRIMINALIZATION OF MINOR OFFENSES PURSUANT TO ACT 124, SESSION LAWS OF HAWAII 2005.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I. INTRODUCTION
2	SECTION 1. The legislature has been engaged in an ongoing
3	effort to make resolution of minor criminal offenses, including
4	traffic violations, as simple as possible for the average
5	citizen and to ensure that police, prosecutor, and judicial
6	resources are focused on the most serious criminal offenses.
7	Since 1978, the legislature has undertaken comprehensive
8	attempts to adjust the penalties for various minor criminal
9	offenses, particularly those found outside the Hawaii penal
10	code, such that they are consistent with the nature of the
11	offense, the seriousness with which the offenses are viewed, and
12	the need to deter and prevent commission of the offenses.
13	For example, Act 222, Session Laws of Hawaii 1978, and Act
14	214, Session Laws of Hawaii 1993, sought to delete criminal
15	penalties for nonserious traffic offenses. Many offenses were
16	changed from criminal offenses, which can result in a prison
17	term, to violations, which are punishable by a maximum \$1,000

fine. These included operating a motor carrier vehicle without 1 a safety inspection decal, leaving vehicles derelict or 2 abandoned, failure to use a triangular emblem on a vehicle 3 4 designed to move at slow speeds, and all offenses relating to 5 the operation of bicycles. Act 214 also enacted a new set of procedural provisions, chapter 291D, Hawaii Revised Statutes, 6 7 designed to permit persons charged with minor offenses to pay 8 fines by mail and to reduce the amount of time police officers 9 and prosecutors spend in court. The legislature also adopted Act 124, Session Laws of 10 Hawaii 2005, which called upon the legislative reference bureau 11 12 to "periodically identify . . . , review . . . , and analyz[e], to the extent possible, . . . state statutes (other than the 13 Hawaii Penal Code) and rules that establish: (1) Criminal 14 15 offenses specifically denominated as misdemeanors or petty misdemeanors; or (2) Criminal offenses that authorize 16 17 imprisonment or fines in excess of \$1,000, or both, but that 18 involve conduct for which, typically, only a fine is imposed." 19 Act 124, Session Laws of Hawaii 2005, calls upon the judiciary 20 to review the list of offenses developed by the bureau and to

then "identify any offenses that involve conduct for which,

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- 1 typically, only a fine is imposed and those that most frequently
- 2 appear before the courts."
- 3 Thereafter, Act 124, Session Laws of Hawaii 2005, requires
- 4 the legislative reference bureau to "contact the state
- 5 departments or agencies that have jurisdiction over the offenses
- 6 identified by the judiciary and request their input as to
- 7 whether and the extent to which the offenses can be
- 8 decriminalized without undermining their ability to enforce laws
- 9 within their jurisdiction." Finally, Act 124, Session Laws of
- 10 Hawaii 2005, requires the legislative reference bureau to
- 11 "recommend changes to the penalties imposed by the state
- 12 statutes and rules identified . . . that would make the
- 13 penalties more consistent with the penalties imposed for
- 14 decriminalized traffic infractions."
- 15 This Act represents the effort of the judiciary, various
- 16 state departments, and the legislative reference bureau to
- 17 fulfill the mandate of Act 124, Session Laws of Hawaii 2005, to
- 18 identify minor criminal offenses for which typically only a fine
- 19 is imposed and which may be decriminalized without undermining
- 20 the ability of government to enforce laws within its
- 21 jurisdiction. The purpose of this Act is to make resolution of
- 22 minor criminal offenses, including traffic violations, as simple

- 1 as possible for the average citizen and to ensure that police,
- 2 prosecutor, and judicial resources are focused on the most
- 3 serious criminal offenses.
- 4 PART II. AGRICULTURE AND ANIMALS
- 5 SECTION 2. Section 150A-14, Hawaii Revised Statutes, is
- 6 amended by amending subsections (a) and (b) to read as follows:
- 7 "(a) Any person who violates any provision of this chapter
- 8 other than sections $150A-5[\frac{(2)(B)}{(2)(B)}, \frac{150A-5(2)(C)}{(2)}]$, 150A-6(3), and
- 9 150A-6(4) or who violates any rule adopted under this chapter
- 10 other than those rules involving an animal that is prohibited or
- 11 a plant, animal, or microorganism that is restricted, without a
- 12 permit, shall be guilty of a misdemeanor and fined not less than
- 13 \$100. The provisions of section 706-640 notwithstanding, the
- 14 maximum fine shall be \$10,000. For a second offense committed
- 15 within five years of a prior offense, the person or organization
- 16 shall be fined not less than \$500 and not more than \$25,000.
- 17 (b) Any [transportation company that] person who violates
- 18 section $150A-5[\frac{(2)(B)}{or}$ or section 150A-5(2)(C)] shall be [guilty
- 19 of a misdemeanor and] fined not less than \$100[. The provisions
- 20 of section 706-640 notwithstanding, the maximum fine shall be
- 21 and not more than \$10,000. For a second [offense] violation
- 22 committed within five years of a prior [offense,] violation, the

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    company may be fined not less than $500 and not more than
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    $25,000."
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                  PART III. CONSERVATION AND RESOURCES
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         SECTION 3. Section 184-5, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§184-5 Rules and enforcement; penalty. (a) The
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    department [may], subject to chapter 91, may make, amend, and
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    repeal rules having the force and effect of law, governing the
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    use and protection of the state park system, including state
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    monuments as established under section 6E-31, and including any
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    private property over which there has been granted to the State
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    any right of free public access or use for recreational, park,
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    viewing of any historical, archaeological, natural, or
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    scientific feature, object, or site, or related purpose, or
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    property thereon, and also governing the use and protection of
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    any recreational, scenic, historical, archaeological, natural,
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    scientific, and related resources of state and private lands,
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    and enforce [such] those rules. Any person who violates any of
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    the rules so prescribed shall be held liable for restoration of
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    or restitution for any damages to public or private property and
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    shall also be subject to the confiscation of any tools and
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    equipment used in [such] the violation and of any plants,
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- 1 objects, or artifacts removed illegally from such properties.
- 2 Except as otherwise provided by the department, the more
- 3 restrictive rules of the department shall apply in any unit of
- 4 the state park system or any public use area which is also
- 5 governed by the rules of any forest reserve, public hunting
- 6 ground, or other department district or area.
- 7 (b) [Any] Except as provided in subsection (c), any person
- 8 violating this chapter, any rule adopted pursuant thereto, or
- 9 the terms and conditions of any permit issued thereunder, in
- 10 addition to any other penalties, shall be quilty of a petty
- 11 misdemeanor and shall be fined not less than:
- 12 (1) \$100 for a first offense;
- 13 (2) \$200 for a second offense; and
- 14 (3) \$500 for a third or subsequent offense.
- 15 (c) Any person violating this chapter, any rule adopted
- 16 pursuant thereto, or the terms and conditions of any permit
- 17 issued thereunder, regulating vehicular parking or traffic
- 18 movement shall have committed a traffic infraction as set forth
- 19 in chapter 291D, the adjudication of which shall be subject to
- 20 the provisions contained therein. A person found to have
- 21 committed such a traffic infraction shall be fined not more
- 22 than:

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         (1)
              $100 for a first violation;
         (2) $200 for a second violation; and
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         (3) $500 for a third or subsequent violation.
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         [+(c)] (d) The fines specified in this section shall not be
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    suspended or waived. Each day of each violation shall
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    constitute a separate offense.
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         [\frac{d}{d}] (e) Any civil penalty for any violation of this
    chapter or any rule adopted thereunder shall not be deemed to
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    preclude the State from pursuing any criminal action against
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    that person.
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         [+(e)] (f) The department may confer on the director of
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    state parks and upon other employees of the division the powers
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    of police officers, including the power to serve and execute
    warrants and arrest, or issue summons or citations to, offenders
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    in all matters relating to the enforcement, in any state park,
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    parkway, or state monument, or in any private property over
    which there has been granted to the State any right of free
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    public access or use for recreational, park, viewing of any
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    historical, archaeological, natural, or scientific feature,
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    object, or site, or related purpose of:
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              The laws applicable to the state parks and parkways
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              and to historical objects and sites and the rules
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              adopted under the provisions of this section; and
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         (2)
              Traffic laws and ordinances.
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    [Such] Those police powers shall also extend to the enforcement
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    of laws of the State and the rules of the department relative to
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    the protection and proper utilization of the recreational,
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    scenic, historical, natural, and archaeological, scientific, and
    related resources of state and private lands. [Such] The
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    conferring of powers shall include the designation of [such]
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    those employees as state parks enforcement officers."
         SECTION 4. Section 200-14, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "$200-14 Violation of rules; penalty. (a) [Any] Except
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    as provided in subsection (b), any person who violates any rule
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    adopted by the department under this part or who violates this
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    part, shall be fined not more than $1,000 or less than $50 for
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    each violation, and any vessel, the agents, owner, or crew of
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    which violate the rules of the department or this part, shall be
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    fined not more than $1,000 or less than $50 for each violation;
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    provided that in addition to or as a condition to the suspension
    of the fines and penalties, the court may deprive the offender
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waters for a period of not more than thirty days.
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         (b) Any person who violates any rule adopted by the
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    department under this part regulating vehicular parking or
    traffic movement shall have committed a traffic infraction as
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    set forth in chapter 291D, the adjudication of which shall be
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    subject to the provisions contained therein. A person found to
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    have committed such a traffic infraction shall be fined not more
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    than:
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         (1)
              $100 for a first violation;
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              $200 for a second violation; and
         (2)
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              $500 for a third or subsequent violation.
         (3)
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         [<del>(b)</del>] (c) Notwithstanding the provisions of subsection (a)
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    establishing a fine of not more than $1,000 or less than $50 for
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    each violation, any person who violates any rule adopted by the
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    department relating to unauthorized discharge, dumping, or
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    abandoning, in any state boating facility or state waters, of
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    any petroleum product, hazardous material, or sewage in
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    violation of the state water quality standards established by
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    the department of health, shall be fined not more than $10,000
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for each day of violation, and any vessel, the agents, owner, or

of the privilege of operating or mooring any vessel in state

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- ${f 1}$ crew of which violate the rules of the department shall be fined
- 2 not more than \$10,000 for each day of violation."
- 3 SECTION 5. Section 200-25, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "\$200-25 Fines and penalties. Any person violating this
- 6 part, or any rule adopted pursuant to this part, shall be fined
- 7 not less than \$50 and not more than \$1,000 [or sentenced to a
- 8 term of imprisonment of not more than thirty days, or both,] for
- 9 each violation; provided that in addition to, or as a condition
- 10 to the suspension of, the fines and penalties, the court may
- 11 deprive the offender of the privilege of operating any vessel,
- 12 including but not limited to any thrill craft or vessel engaged
- 13 in parasailing or water sledding, in the waters of the State for
- 14 a period of not more than thirty days."
- 15 SECTION 6. Section 200-26, Hawaii Revised Statutes, is
- 16 amended as follows:
- 1. By amending the title and subsection (a) to read:
- 18 "[{]\$200-26[] Arrest or citation.] Citation. (a) [Except
- 19 when required by state law to take immediately before a district
- 20 judge a person arrested for a violation of any provision of this
- 21 part, including any rule adopted pursuant to this part, any Any
- 22 person authorized to enforce this part, hereinafter referred to

as an enforcement officer, upon [arresting a person for] 1 2 determining that a person has committed a violation of any provision of this part, including any rule adopted pursuant to 3 4 this part, [in the discretion of the enforcement officer,] shall 5 [cither: (1) Issue] issue to the purported violator a summons or 6 7 citation, printed in the form described, warning the purported violator to appear and answer to the charge 8 9 against the purported violator at a certain place and 10 at a time within seven days after [such] the arrest[+ 11 or (2) Take the purported violator without unnecessary delay 12 before a district judge]." 13 2. By amending subsection (c) to read: 14 "(c) Any person who fails to appear at the place and 15 within the time specified in the summons or citation issued to 16 17 the person by the enforcement officer, [upon the person's arrest 18 for violation of any provision of this part, [including any rule 19 adopted pursuant to this part, shall be guilty of a misdemeanor. In the event any person fails to comply with a summons or 20 21 citation issued to that person, or if any person fails or refuses to deposit bail as required, the enforcement officer 22

1 shall cause a complaint to be entered against that person and 2 secure the issuance of a warrant for the person's arrest." 3 SECTION 7. Section 200-74, Hawaii Revised Statutes, is 4 amended to read as follows: 5 "[+]\$200-74[+] Penalty. Any person who violates this part 6 [shall be quilty of a misdemeanor.] shall be fined not less than 7 \$50 and not more than \$1,000." 8 PART IV. TRANSPORTATION AND UTILITIES 9 SECTION 8. Section 261-21, Hawaii Revised Statutes, is 10 amended to read as follows: "\$261-21 Penalties. (a) [Any] Except as provided in 11 12 subsection (c), any person violating this chapter, or any of the 13 rules or orders issued pursuant thereto and relating to: 14 Safety measures, practices, or requirements; (1)15 (2) Airport security measures or requirements; or The licensing and regulation of persons engaged in 16 (3) 17 commercial activities at public airports, 18 duly adopted or served, shall be guilty of a misdemeanor. 19 Except as provided in subsection (c), any person 20 violating any rule relating to motor vehicles and traffic 21 control or the operation of any equipment or motor vehicle in or

on the operational area of the airport shall be guilty of an

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- 1 offense as defined under the Penal Code and be fined not more
- 2 than \$500.
- 3 (c) Any person violating any rule relating to parking of
- 4 motor vehicles or equipment at a public airport, including
- 5 baggage carts, dollies, and other similar devices, shall have
- 6 committed a traffic infraction as set forth in chapter 291D, the
- 7 adjudication of which shall be subject to the provisions
- 8 contained therein."
- 9 SECTION 9. Section 264-12, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- 11 "\$264-12 Penalty for violations. Any person, including
- 12 any public officer or employee, who violates section $264-6[\tau]$
- 13 shall be fined not more than \$250 [or imprisoned not more than
- 14 three months, or both]."
- 15 SECTION 10. Section 264-102, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "\$264-102 Penalty. Any person who violates section 264-
- 18 101 [is quilty of a petty misdemeanor and] shall be fined not
- 19 more than \$1,000 [or imprisoned not more than thirty days, or
- 20 both]."

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                    PART V. MOTOR AND OTHER VEHICLES
         SECTION 11. Section 286-8, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§286-8 Rules [and regulations]. In order to decrease the
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    deaths, injuries, damage, and losses resulting from highway
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    traffic accidents, the state director of transportation [shall],
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    subject to the requirements of chapter 91, shall adopt rules
8
    [and regulations] dealing with: identification and surveillance
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    of accident locations; highway design, construction, and
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    maintenance; traffic control devices; pedestrian safety; police
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    traffic services; and debris hazard control and clean up.
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         Any person conducting construction, maintenance, surveying,
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    or other work on or adjacent to any public street or highway or
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    any street where traffic regulations are imposed by state or
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    county authority who violates the rules [and regulations]
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    governing the use of traffic control devices at [such] those
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    work sites [shall], in addition to any other penalty imposed by
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    law, shall be fined not more than $1,000 [or imprisoned not more
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    than one year, or both]."
         SECTION 12. Section 286-29, Hawaii Revised Statutes, is
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    amended to read as follows:
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Improper representation as official inspection
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         "§286-29
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    station. Any person who [shall] in any manner [represent]
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    represents that the business operated at any location is an
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    official inspection station without a permit issued by the
    department under section 286-27, or any person other than a
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    person operating an inspection station under a permit granted by
    the department who issues a certificate of inspection, shall be
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    fined not more than $1,000 [or imprisoned not more than one
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    vear, or both]."
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         SECTION 13. Section 286-136, Hawaii Revised Statutes, is
    amended by amending subsections (a) and (b) to read as follows:
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               Except as provided in subsection (b), any person who
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    violates section 286-102, [<del>286-122,</del>] 286-130, 286-131, 286-132,
    or 286-133[\frac{1}{7} \text{ or } 286-134] shall be fined not more than $1,000 or
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    imprisoned not more than thirty days, or both. Any person who
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    violates any other section in this part shall be fined not more
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    than $1,000.
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          (b) Any person who is convicted of violating section 286-
    102, [<del>286-122,</del>] 286-130, 286-131, 286-132, or 286-133[<del>, or 286-</del>
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    134] shall be subject to a minimum fine of $500 and a maximum
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    fine of $1,000, or imprisoned not more than one year, or both,
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- 1 if the person has two or more prior convictions for the same
- 2 offense in the preceding five-year period."
- 3 SECTION 14. Section 286-214, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "[+] \$286-214[+] False certificates. Any person who makes,
- 6 issues, or knowingly uses any imitation or counterfeit of an
- 7 official certificate of inspection, or any person who displays
- 8 or causes or permits to be displayed upon any vehicle any
- 9 certificate of inspection knowing the same to be issued for
- 10 another vehicle or issued without an inspection having been made
- 11 or issued without authority as provided herein shall be fined
- 12 not more than \$1,000 [or imprisoned not more than one year, or
- 13 both | ."
- 14 SECTION 15. Section 286-249, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "\$286-249 Penalty. (a) Any person who drives a
- 17 commercial motor vehicle in the State without a valid commercial
- 18 driver's license or permit[, or while the person's driving
- 19 privileges are suspended, revoked, or canceled, or while
- 20 disqualified from driving a commercial motor vehicle, shall be:

1	(1)	Disqualified from driving a commercial motor vehicle
2		for a period of not less than one year and up to life;
3		and
4	(2)	Fined not less than \$500 but not more than $$1,000[\div]$$
5		and
6	(3)	Imprisoned not more than one year;
7	provided	that the court shall have discretion to impose either a
8	fine or i	mprisonment, or both].
9	<u>(b)</u>	Any person who drives a commercial motor vehicle in
10	the State	while the person's driving privileges are suspended,
11	revoked,	or canceled, or while disqualified from driving a
12	commercia	l motor vehicle shall be:
13	(1)	Disqualified from driving a commercial motor vehicle
14		for a period of not less than one year and up to life;
15		and
16	(2)	Fined not less than \$500 but not more than \$1,000; and
17	(3)	Imprisoned not more than one year;
18	provided	that the court shall have discretion to impose either a
19	fine or i	mprisonment, or both.
20	[-(d) -	(c) A driver who is convicted of violating an out-
21	of-servic	e order shall be fined not less than \$1,100 nor more

- 1 than \$2,750 in addition to the driving disqualification of
- 2 subsection (a) (1) and section 286-240(g) and (h)."
- 3 SECTION 16. Section 291-52.7, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "S291-52.7 Fraudulent manufacture or alteration of
- 6 placards and identification cards. Any person who fraudulently
- 7 manufactures or alters a removable windshield placard, temporary
- 8 removable windshield placard, or identification card for
- 9 personal use, sale, or issuance to another person to circumvent
- 10 the issuance requirements of this part, or any person who uses a
- 11 fraudulently manufactured or altered placard or identification
- 12 card to circumvent the issuance requirements of this part, shall
- 13 be [quilty of a misdemeanor.] fined not more than \$1,000. The
- 14 fraudulent manufacture or alteration of each placard and of each
- 15 identification card for personal use, sale, or issuance or is
- 16 otherwise used in violation of this section shall constitute a
- 17 separate offense."
- 18 SECTION 17. Section 291C-205, Hawaii Revised Statutes, is
- 19 amended to read as follows:
- 20 "\$291C-205 Unlawful to possess certain mopeds and moped
- 21 parts. It shall be unlawful for any person to possess a moped,
- 22 a moped motor, or any moped part knowing that the serial or

- 1 identification number placed thereon by the manufacturer has
- 2 been changed, altered, erased, or mutilated.
- 3 This section shall not prohibit the possession of a moped,
- 4 a moped motor, or any moped part whose original mark or number
- 5 has been restored when the restoration is authorized in writing
- 6 by the director of finance, nor prohibit any manufacturer from
- 7 placing in the ordinary course of business numbers or marks upon
- 8 new mopeds or new parts thereof. [Violation of] Any person who
- 9 <u>violates</u> this section shall be [a misdemeanor and shall result
- 10 in a fine of not more than \$500.] fined not more than \$1,000."
- 11 SECTION 18. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.

13 SECTION 19. This Act shall take effect on October 1, 2008.

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INTRODUCED BY:

MY REQUEST

JAN 1 8 2008

Report Title:

Minor Offenses; Decriminalization

Description:

Decriminalizes minor offenses outside the Penal Code pursuant to Act 124, SLH 2005.