## A BILL FOR AN ACT

RELATING TO INSURANCE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1  | SECTION 1. The Hawaii Revised Statutes is amended by            |
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| 2  | adding a new chapter to be appropriately designated and to read |
| 3  | as follows:   |
| 4  | "CHAPTER  |
| 5  | HAWAII HEALTH INSURANCE PURCHASING POOL                         |
| 6  | <b>§ -1 Definitions.</b> Whenever used in this chapter, unless  |
| 7  | the context otherwise requires:                                 |
| 8  | "Commissioner" means the state insurance commissioner.          |
| 9  | "Eligible employee" means a person employed in the              |
| 10 | employment of any one employer who is not eligible for coverage |
| 11 | under chapter 393, the Prepaid Health Care Act, and includes    |
| 12 | sole proprietors and partners of a partnership.                 |
| 13 | "Employer" has the same meaning as defined in section 393-      |
| 14 | 3(3).   |
| 15 | "Employment" has the same meaning as defined in section         |
| 16 | 393-3(4); provided that the term includes service performed by  |
| 17 | an individual in the employ of the individual's spouse, son, or |
| 18 | daughter, and service performed by an individual under the age  |
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1 of twenty-one in the employ of the individual's father or 2 mother. "Health care plan" means any agreement by which any health 3 4 care plan carrier undertakes in consideration of a stipulated 5 premium: Either to furnish health care, including 6 (1) 7 hospitalization, surgery, medical or nursing care, 8 drugs, or other restorative appliances, subject to, if 9 at all, only a nominal per service charge; or To defray or reimburse, in whole or in part, the 10 (2)11 expenses of health care. "Health care plan carrier" or "carrier" means: 12 13 Any medical group or organization which undertakes (1)14 under a health care plan to provide health care; 15 (2)Any nonprofit organization which undertakes under a 16 health care plan to defray or reimburse in whole or in 17 part the expenses of health care; or 18 (3) Any insurer who undertakes under a health care plan to 19 defray or reimburse in whole or in part the expenses of health care. 20 21 "Program" means the Hawaii health insurance purchasing 22 pool.



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| 1  | S         | -2 Hawaii health insurance purchasing pool;            |
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| 2  | establish | ed. (a) The Hawaii health insurance purchasing pool    |
| 3  | is hereby | established. The commissioner shall administer the     |
| 4  | program a | s provided by this chapter.                            |
| 5  | Ş         | -3 Powers of the commissioner. The commissioner may:   |
| 6  | (1)       | Enter into contracts with carriers to provide health   |
| 7  |           | care coverage to eligible employees and their          |
| 8  |           | dependents. The commissioner shall not be required to  |
| 9  |           | specify the amounts encumbered for each contract, but  |
| 10 |           | may allocate funds to each contract based on projected |
| 11 |           | and actual subscriber enrollments;                     |
| 12 | (2)       | Enter into other contracts as are necessary or proper  |
| 13 |           | to carry out this chapter;                             |
| 14 | (3)       | Employ necessary staff;                                |
| 15 | (4)       | Sue or be sued, including taking any legal actions     |
| 16 |           | necessary or proper for recovering any penalties for,  |
| 17 |           | on behalf of, or against, the Hawaii health insurance  |
| 18 |           | purchasing pool or the commissioner;                   |
| 19 | (5)       | Define the health care coverage that the program will  |
| 20 |           | purchase from carriers;                                |
| 21 | (6)       | Appoint committees as necessary to provide technical   |
| 22 |           | assistance in the operation of the program;            |



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| 1  | (7)       | Assess participating employers a reasonable fee for    |
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| 2  |           | necessary costs in connection with the program;        |
| 3  | (8)       | Undertake activities necessary to administer the       |
| 4  |           | program, including the establishment of rules,         |
| 5  |           | conditions, and procedures for participation;          |
| 6  |           | marketing and publicizing the program; and assuring    |
| 7  |           | carrier, employer, and enrollee compliance with        |
| 8  |           | program requirements;                                  |
| 9  | (9)       | Establish a financial relationship directly with       |
| 10 |           | producers or insurance brokers to provide services     |
| 11 |           | pursuant to the program;                               |
| 12 | (10)      | Approve the health care plans of carriers              |
| 13 |           | participating in the pool;                             |
| 14 | (11)      | Adopt rules pursuant to chapter 91 to administer the   |
| 15 |           | program; and   |
| 16 | (12)      | Exercise all powers reasonably necessary to carry out  |
| 17 |           | the commissioner's responsibilities under this         |
| 18 |           | chapter.   |
| 19 | S         | -4 Contracts with carriers. On or after the effective  |
| 20 | date of t | his chapter, the commissioner shall enter into         |
| 21 | contracts | with carriers for the purpose of providing health care |



1 coverage to eligible employees. Operating characteristics of 2 participating carriers shall include: 3 (1) Strong financial condition, including the ability to 4 assume the risk of providing and paying for covered services. A participating carrier may use 5 6 reinsurance, provider risk sharing, and other 7 appropriate mechanisms to share a portion of the risk; 8 (2)Adequate administrative management; 9 A system for identifying in a simple and clear fashion (3)10 both in its own records and in the medical records of 11 subscribers and enrollees of the health care plan, the 12 fact that the services provided are provided under the 13 program; (4)A satisfactory grievance procedure; and 14 Where carriers contract with or employ health care 15 (5) 16 providers, adequate mechanisms to: 17 Review the quality of care provided; (A) 18 Review the appropriateness of care provided; and (B) 19 Ensure that health care services are accessible. (C)20 -5 Carrier selection. The commissioner shall contract S 21 with a broad range of carriers, if available, to ensure that 22 enrollees have a choice from among a reasonable number and types HB1476 HD1 HMS 2008-2560 

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of competing carriers. The commissioner shall develop and make 1 available objective criteria for carrier selection and provide 2 3 adequate notice of the application process to permit all 4 carriers a reasonable and fair opportunity to participate. The 5 criteria and application process shall allow participating carriers to comply with their state and federal licensing and 6 7 regulatory obligations, except as otherwise provided in this chapter. Carrier selection shall be based on criteria developed 8 by the commissioner. The administrator shall not eliminate any 9 10 carrier from selection solely because of the carrier's size or 11 limited service area.

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#### § -6 Marketing and servicing contracts allowed.

13 Participating carriers may contract with producers or insurance 14 brokers to provide marketing and servicing of health care 15 coverage offered through the program. Any commissions shall be 16 determined by the participating carrier and the producer or 17 insurance broker.

18 § -7 Conditions of participation; enforcement. The 19 commissioner shall set and enforce conditions of participation 20 in the program for employers and enrollees which shall conform 21 with the requirements of this chapter.



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§ -8 Premium collections. The commissioner shall
 establish a mechanism to collect premiums from employers,
 including remittance of the share of the premium paid by the
 enrollee.

5 § -9 Reenrollment restrictions. The commissioner may
6 prohibit employers or employees who drop coverage after
7 enrolling in the pool from reenrolling in the program for up to
8 twelve months.

9 § -10 Rates offered. Premiums shall not exceed one
10 hundred and ten per cent of the median price of health insurance
11 offered within the state calculated on an annual basis.

12 § -11 Right to appeal. An employer or eligible employee 13 may appeal decisions on eligibility for or enrollment in the 14 program to the commissioner, and shall be accorded an 15 opportunity for a fair hearing.

16 § -12 Transfer of administrative and fiscal
17 responsibility for the program. (a) No later than three years
18 from the effective date of this chapter, the commissioner shall
19 issue a request for proposals soliciting nonprofit entities to
20 submit bids to assume administrative and fiscal responsibility
21 for operation of the program. The commissioner shall assess a
22 bidder's qualifications in the areas of administrative capacity,



financial responsibility, local experience, and demonstrated 1 2 ability. Within six months of issuing the request for 3 proposals, the commissioner shall select a nonprofit entity from 4 among the gualified bidders and award administrative and 5 financial responsibility for the program to the selected 6 nonprofit entity. If no qualified nonprofit entity submits a 7 bid pursuant to the commissioner's request for proposals one 8 year from the date that bids were due, the commissioner shall 9 reissue a request for proposals if the commissioner has reason 10 to believe that a qualified nonprofit entity will submit a bid. 11 The commissioner shall provide for an orderly transfer of 12 administrative and financial responsibility for the program to 13 the successful nonprofit entity.

(b) At any time prior to the time set in subsection (a), a nonprofit entity may submit and the commissioner shall accept and review a proposal for the assumption of administrative and financial responsibility of the program. If the commissioner determines that a qualified entity exists, the commissioner may relinquish administrative and financial responsibility for the program to the nonprofit entity.

21 § -13 Administrator conflicts of interest prohibited.
22 (a) No decisionmaker for any nonprofit entity that assumes HB1476 HD1 HMS 2008-2560



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1 administrative and fiscal responsibility for operation of the 2 program pursuant to section -12 shall make, participate in 3 making, or attempt to use the decisionmaker's official position 4 to influence the making of any decision that the decisionmaker 5 knows or has reason to know will have a reasonably foreseeable 6 material financial effect, distinguishable from its effect on 7 the public generally, on the decisionmaker or a member of the 8 decisionmaker's immediate family, or on any of the following: 9 (1)Any source of income received by or promised to the commissioner or to a decisionmaker for a nonprofit 10 11 entity that assumes administrative and fiscal responsibility for operation of the program pursuant 12 13 to section -12 within twelve months prior to the 14 time when the decision is made, other than gifts and 15 other than loans by a commercial lending institution 16 in the regular course of business on terms available 17 to the public without regard to official status 18 aggregating \$250 or more in value; or 19 Any business entity in which the commissioner or (2)20 decisionmaker for a nonprofit entity that assumes 21 administrative and fiscal responsibility for operation 22 of the program pursuant to section -12 is a director,



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officer, partner, trustee, employee, or holds any
 position of management.

3 (b) Commencing January 1, 2005, neither the commissioner
4 nor a decisionmaker for any nonprofit entity that assumes
5 administrative and fiscal responsibility for the program
6 pursuant to section -12 may hold a position as an employee of,
7 consultant to, or member of the board of directors of any
8 carrier, insurance broker, or producer doing business in the
9 state.

10 -14 Hawaii health insurance purchasing pool special S 11 fund. There is created a Hawaii health insurance purchasing 12 pool special fund. The fund shall consist of moneys collected 13 pursuant to this article, legislative appropriations for the 14 commissioner's operating expenses, and any interest or earnings 15 on moneys deposited into the fund. Moneys within the fund shall 16 be used for the purposes of this chapter; provided that the 17 commissioner's operating expenses shall not be paid with moneys 18 other than those appropriated by the legislature for that 19 purpose."

20 SECTION 2. There is appropriated out of the general 21 revenues of the State of Hawaii the sum of \$ or so 22 much thereof as may be necessary for fiscal year 2008-2009 for HB1476 HD1 HMS 2008-2560 HB1476 HD1 HMS 2008-2560

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1 the operating expenses of the Hawaii health insurance purchasing 2 pool.

3 The sum appropriated shall be expended by the department of
4 commerce and consumer affairs for the purposes of this Act.
5 SECTION 3. This Act shall take effect on July 1, 2020.



#### Report Title:

Health Insurance Purchasing Pool for Employees without Coverage

#### Description:

Authorizes the Insurance Commissioner to administer then transfer to a non-profit agency, a purchasing pool giving employers access to reduced-cost health care coverage for parttime and temporary employees, sole proprietors, and family businesses not covered under the Prepaid Health Care Act. Effective Date July 1, 2020. (HB1476 HD1)

