### A BILL FOR AN ACT

RELATING TO PUBLIC SAFETY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 353C, Hawaii Revised Statutes, is 2 amended by adding a new part to be appropriately designated and 3 to read as follows: 4 "PART 5 OMBUDSMAN FOR PRISONERS 6 §353C-A Definitions. As used in this part: 7 "Act" means any practice or procedure of the department or 8 any act or omission of an employee. "Act" does not include any 9 decision made by a court or the paroling authority. 10 "Employee" means any person employed or contracted by the 11 department of public safety, including probation officers and 12 community correctional center, correctional facility, or 13 institution; out-of-state community correctional center, 14 correctional facility, or institution; or any other facility 15 used to house a person committed to the custody of the director 16 of public safety. 17 "Office" means the office of the ombudsman for prisoners.

- 1 "Serious bodily injury" means bodily injury that creates a
- 2 substantial risk of death or causes serious, permanent
- 3 disfigurement, or protracted loss or impairment of the function
- 4 of any bodily member or organ.
- 5 §353C-B Ombudsman for prisoners. (a) There is
- 6 established within the department, for administration purposes
- 7 only, the office of the ombudsman for prisons and probation.
- 8 The governor shall nominate and, with the advice and consent of
- 9 the senate, appoint an ombudsman without regard to chapters 76
- 10 and 78.
- 11 (b) No person may serve as ombudsman within two years of
- 12 the last day on which the person served as a member of the
- 13 legislature, or while the person is a candidate for or holds any
- 14 other state office, or while the person is engaged in any other
- 15 occupation for reward or profit. The salary of the ombudsman
- 16 shall be the same as the salary of the ombudsman under chapter
- 17 96. The salary of the ombudsman shall not be diminished during
- 18 the ombudsman's term of office, unless by general law applying
- 19 to all salaried officers of the State.
- 20 If the ombudsman dies, resigns, becomes ineligible to
- 21 serve, or is removed or suspended from office, the first

- 1 assistant to the ombudsman becomes the acting ombudsman until a
- 2 new ombudsman is appointed for a full term.
- 3 §353C-C Assistance, staff, delegation, funding. The
- 4 ombudsman shall appoint a first assistant and other officers and
- 5 employees as may be necessary to carry out this part. All
- 6 employees, including the first assistant, shall be hired by the
- 7 ombudsman and shall serve at the ombudsman's pleasure. In
- 8 determining the salary of each employee, the ombudsman shall
- 9 consult with the department of human resources development and
- 10 shall follow as closely as possible the recommendations of the
- 11 department. The first assistant's salary shall be not more than
- 12 eighty-seven per cent of the salary of the ombudsman. The
- 13 ombudsman and the ombudsman's full-time staff shall be entitled
- 14 to participate in any employee benefit plan.
- The ombudsman may delegate to the ombudsman's appointees
- 16 any of the ombudsman's duties except those specified in sections
- 17 353C-L and 353C-M; provided that during the absence of the
- 18 ombudsman from the island of Oahu, or the ombudsman's temporary
- 19 inability to exercise and discharge the powers and duties of the
- 20 ombudsman's office, the powers and duties as contained in
- 21 sections 353C-L and 353C-M shall devolve upon the first
- 22 assistant during the ombudsman's absence or inability.

- 1 §353C-D Procedure. The ombudsman may establish procedures
- 2 for receiving and processing complaints, conducting
- 3 investigations, and reporting the ombudsman's findings.
- 4 However, the ombudsman may not levy fees for the submission of
- 5 investigations.
- 6 §353C-E Jurisdiction. The ombudsman has jurisdiction to
- 7 investigate the acts of any employee and may exercise the
- 8 ombudsman's power without regard to the finality of any act in
- 9 question.
- 10 §353C-F Investigation of complaints. (a) The ombudsman
- 11 may investigate any complaint which the ombudsman determines to
- 12 be an appropriate subject for investigation under section
- 13 353C-H, including complaints submitted by a person held in
- 14 custody by the department or the person's family member.
- 15 (b) The ombudsman may investigate on the ombudsman's own
- 16 initiative if the ombudsman reasonably believes that an
- 17 appropriate subject for investigation under section 353C-H
- 18 exists.
- 19 §353C-G Notice to complainant and agency. If the
- 20 ombudsman decides not to investigate, the ombudsman shall inform
- 21 the complainant of that decision and shall state reasons for
- 22 that decision.

1 If the ombudsman decides to investigate, the ombudsman 2 shall notify the complainant of the decision and shall also 3 notify the department of the intention to investigate. 4 §353C-H Subjects for investigation. (a) An appropriate 5 subject for investigation is an act against a prisoner 6 complained of by the prisoner, the prisoner's immediate family, 7 or the department that is: 8 (1)Unreasonable, unfair, or unnecessarily discriminatory, 9 oppressive, or abusive; or 10 Otherwise contrary to law. (2) 11 (b) The ombudsman shall investigate any incident where a death or riot occurred or a prisoner sustained serious bodily 12 13 injuries as a result of actions taken by an employee or another 14 person held in custody. 15 Investigation procedures. (a) In an 16 investigation, the ombudsman may make inquiries and obtain 17 information as the ombudsman in the exercise of reasonable 18 discretion deems appropriate; enter and inspect the premises of 19 the department or any facility, center, or institution; conduct

private interviews and meetings; and examine witnesses under

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oath.

1	(b) The ombudsman is required to maintain secrecy in		
2	respect to all matters and the identities of the complainants or		
3	witnesses coming before the ombudsman except so far as		
4	disclosures may be necessary to enable the ombudsman to carry		
5	out the ombudsman's duties and to support the ombudsman's		
6	recommendations.		
7	§353C-J Powers. Subject to the privileges which witnesses		
8	have in the courts of this State, the ombudsman may:		
9	(1) Compel at a specified time and place, by a subpoena,		
10	the appearance and sworn testimony of any person who		
11	the ombudsman reasonably believes may be able to give		
12	information relating to a matter under investigation;		
13	and		
14	(2) Compel any person to produce documents, papers, or		
15	objects that the ombudsman reasonably believes may		
16	relate to a matter under investigation.		
17	The ombudsman may bring suit in an appropriate state court		
18	to enforce these powers.		
19	§353C-K Procedure after investigation. If, after		
20	investigation, the ombudsman finds that:		
21	(1) A prisoner's rights were violated;		

I	(2)	An action should be further considered by the	
2		department;	
3	(3)	A department procedure or practice should be modified	
4		or terminated;	
5	(4)	A statute or regulation on which the procedure or	
6		practice is based should be altered; or	
7	(5)	Any other action should be taken by the department;	
8	the ombud	sman shall report the ombudsman's opinion and	
9	recommend	ations to the department. The department shall notify	
10	the ombudsman, within thirty days, of the action taken on the		
11	ombudsman's recommendations.		
12	§353	C-L Publication of recommendations. After a	
13	reasonabl	e time has elapsed, the ombudsman may present the	
14	ombudsman's opinion and recommendations to one or more of the		
15	following	: the governor, the legislature, or the public. The	
16	ombudsman shall include with this opinion any reply made by the		
17	department.		
18	§353	C-M Notice to the complainant. After a reasonable	
19	time has	elapsed, the ombudsman shall notify the complainant of	
20	the actio	ns taken by the ombudsman and by the department.	
21	§353	C-N Misconduct by department personnel and	

contractors. If the ombudsman has a reasonable basis to believe

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- 1 that there may be a breach of duty or misconduct by any officer
- 2 or employee of the department, or by any person or entity with
- 3 whom the department has a contract, the ombudsman may refer the
- 4 matter to the appropriate authorities without notice to that
- 5 person.
- 6 §353C-O Annual report. The ombudsman shall submit to the
- 7 governor, the legislature, and the public an annual report
- 8 discussing the ombudsman's activities under this chapter.
- 9 §353C-P Judicial review, immunity. No proceeding or
- 10 decision of the ombudsman may be reviewed in any court, unless
- 11 it contravenes the provisions of this chapter. The ombudsman
- 12 has the same immunities from civil and criminal liability as a
- 13 judge of this State. The ombudsman and the ombudsman's staff
- 14 shall not testify in any court with respect to matters coming to
- 15 their attention in the exercise or purported exercise of their
- 16 official duties except as may be necessary to enforce the
- 17 provisions of this chapter.
- 18 §353C-Q Letters from the ombudsman. A letter to the
- 19 ombudsman from a person held in custody by the department shall
- 20 be forwarded immediately, unopened, to the ombudsman.
- 21 §353C-R Penalty for obstruction. A person who willfully
- 22 hinders the lawful actions of the ombudsman or the ombudsman's

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staff or willfully refuses to comply with their lawful demands,
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    shall be fined not more than $1,000."
         SECTION 2. Section 96-1, Hawaii Revised Statutes, is
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    amended by amending the definition of "agency" to read as
5
    follows:
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         ""Agency" includes any permanent governmental entity,
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    department, organization, or institution, and any officer,
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    employee, or member thereof acting or purporting to act in the
    exercise of the officer's, employee's, or member's official
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    duties, except:
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         (1)
              The judiciary and its staff;
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         (2)
              The legislature, its committees, and its staff;
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         (3)
              An entity of the federal government;
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         (4)
              A multistate governmental entity;
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         (5)
              The governor and the governor's personal staff;
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         (6)
              The lieutenant governor and the lieutenant governor's
17
              personal staff;
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              The department of public safety, as provided for under
         (7)
19
                      of chapter 353C;
              part
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        [\frac{(7)}{1}] (8)
                    The mayors of the various counties; and
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        [\frac{(8)}{(8)}] (9) The councils of the various counties."
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- 1 SECTION 3. In codifying the new sections added by section
- 2 1 of this Act, the revisor of statutes shall substitute
- 3 appropriate section numbers for the letters used in designating
- 4 the new sections in this Act.
- 5 SECTION 4. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 5. This Act shall take effect upon its approval.

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INTRODUCED BY:

### Report Title:

Ombudsman for Prisons and Probation

#### Description:

Creates an office of the ombudsman for prisons and probation to be administratively attached to DPS to investigate prisoner complaints, deaths, and riots.