### A BILL FOR AN ACT

RELATING TO AN ACADEMIC BILL OF RIGHTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The Legislature finds that:
- 2 (1) The central purposes of a university are the pursuit of
- 3 truth, the discovery of new knowledge through scholarship and
- 4 research, the study and reasoned criticism of intellectual and
- 5 cultural traditions, the teaching and general development of
- 6 students to help them become creative individuals and productive
- 7 citizens of a pluralistic democracy, and the transmission of
- 8 knowledge and learning to a society at large. Free inquiry and
- 9 free speech within the academic community are indispensable to
- 10 the achievement of these goals. The freedom to teach and to
- 11 learn depend upon the creation of appropriate conditions and
- 12 opportunities on the campus as a whole as well as in classrooms
- 13 and lecture halls. These purposes reflect the values, pluralism,
- 14 diversity, opportunity, critical intelligence, openness, and
- 15 fairness that are the cornerstones of American society.
- 16 (2) Academic freedom and intellectual diversity are values
- 17 indispensable to American universities. From its first
- 18 formulation in the "General Report of the Committee on Academic



- 1 Freedom and Tenure of the American Association of University
- 2 Professors," the concept of academic freedom has been premised
- 3 on the idea that human knowledge is a never-ending pursuit of
- 4 the truth, that there is no humanly accessible truth that is not
- 5 in principle open to challenge, and that no party or
- 6 intellectual faction has a monopoly on wisdom. Therefore,
- 7 academic freedom is most likely to thrive in an environment of
- 8 intellectual diversity that protects and fosters independence of
- 9 thought and speech. In the words of the general report, it is
- 10 vital to protect "as the first condition of progress, [a]
- 11 complete and unlimited freedom to pursue inquiry and publish its
- 12 results."
- 13 (3) Because free inquiry and its fruits are crucial to the
- 14 democratic enterprise itself, academic freedom is a national
- 15 value as well. In a historic 1967 decision, Keyishian v. Board
- 16 of Regents of the University of the State of New York, the
- 17 supreme court of the United States overturned a New York state
- 18 loyalty provision for teachers with these words: "Our Nation is
- 19 deeply committed to safeguarding academic freedom, [a]
- 20 transcendent value to all of us and not merely to the teachers
- 21 concerned." In Sweezy v. New Hampshire, 1957, the court observed

- 1 that the "essentiality of freedom in the community of American
- universities [was] almost self-evident."
- 3 (4) Academic freedom consists in protecting the
- 4 intellectual independence of professors, researchers, and
- 5 students in the pursuit of knowledge and the expression of ideas
- 6 from interference by legislators or authorities within the
- 7 institution itself. This means that no political, ideological,
- 8 or religious orthodoxy will be imposed on professors and
- 9 researchers through the hiring, tenure, or termination process,
- 10 or through any other administrative means by the academic
- 11 institution. Nor shall legislatures impose any such orthodoxy
- 12 through their control of the university budget.
- 13 (5) This protection includes students. From the first
- 14 statement on academic freedom, it has been recognized that
- 15 intellectual independence means the protection of students, as
- 16 well as faculty, from the imposition of any orthodoxy of a
- 17 political, religious, or ideological nature. The 1915 general
- 18 report admonished faculty to avoid "taking unfair advantage of
- 19 the student's immaturity by indoctrinating him with the
- 20 teacher's own opinions before the student has had an opportunity
- 21 fairly to examine other opinions upon the matters in question,
- 22 and before he has sufficient knowledge and ripeness of judgment

|    | to be entitled to form any definitive opinion of his own. In     |
|----|--|
| 2  | 1967, the American Association of University Professors' "Joint  |
| 3  | Statement on Rights and Freedoms of Students" reinforced and     |
| 4  | amplified this injunction by affirming the inseparability of     |
| 5  | "the freedom to teach and freedom to learn." In the words of the |
| 6  | report, "Students should be free to take reasoned exception to   |
| 7  | the data or views offered in any course of study and to reserve  |
| 8  | judgment about matters of opinion."                              |
| 9  | SECTION 2. Chapter 304, Hawaii Revised Statutes, is              |
| 10 | amended by adding a new section to be appropriately designated   |
| 11 | and to read as follows:  |
| 12 | "§ 304- Academic Bill of Rights. Students have rights to         |
| 13 | a learning environment in which they have access to a broad      |
| 14 | range of serious scholarly opinion, to be graded without         |
| 15 | discrimination on the basis of their political or religious      |
| 16 | beliefs, and to a viewpoint-neutral distribution of student fee  |
| 17 | funds. These principles apply only to the University of Hawaii   |
| 18 | and its community colleges. The post-secondary student and       |
| 19 | faculty academic bill of rights include the following:           |
| 20 | (1) Students have a right to expect a learning environment       |
| 21 | in which they will have access to a broad range of               |
| 22 | serious scholarly opinion pertaining to the subjects             |

| 1  |            | they study. In the humanities, the social sciences,    |
|----|------------|--|
| 2  |            | and the arts, the fostering of a plurality of serious  |
| 3  |            | scholarly methodologies and perspectives should be a   |
| 4  |            | significant institutional purpose.                     |
| 5  | (2)        | Students have a right to expect that they will be      |
| 6  |            | graded solely on the basis of their reasoned answers   |
| 7  |            | and appropriate knowledge of the subjects they study   |
| 8  |            | and that they will not be discriminated against on the |
| 9  |            | basis of their political or religious beliefs.         |
| 10 | <u>(3)</u> | Students have a right to expect that their academic    |
| 11 |            | freedom and the quality of their education will not be |
| 12 |            | infringed upon by instructors who persistently         |
| 13 |            | introduce controversial matter into the classroom or   |
| 14 |            | coursework that has no relation to the subject of      |
| 15 |            | study and serves no legitimate pedagogical purpose.    |
| 16 | (4)        | Students have a right to expect that freedom of        |
| 17 |            | speech, freedom of expression, freedom of assembly,    |
| 18 |            | and freedom of conscience of students and student      |
| 19 |            | organizations will not be infringed upon by post-      |
| 20 |            | secondary administrators, student government           |
| 21 |            | organizations, or institutional policies, rules, or    |
| 22 |            | procedures.  |

| 1  | (5)        | Students have a right to expect that their academic    |
|----|------------|--|
| 2  |            | institutions will distribute student fee funds on a    |
| 3  |            | viewpoint-neutral basis and will maintain a posture of |
| 4  |            | neutrality with respect to substantive political and   |
| 5  |            | religious disagreements, differences, and opinions.    |
| 6  | <u>(6)</u> | Faculty and instructors have a right to academic       |
| 7  |            | freedom in the classroom in discussing their subjects, |
| 8  |            | but they should make their students aware of serious   |
| 9  |            | scholarly viewpoints other than their own and should   |
| 10 |            | encourage intellectual honesty, civil debate, and      |
| 11 |            | critical analysis of ideas in the pursuit of knowledge |
| 12 |            | and truth.   |
| 13 | <u>(7)</u> | Faculty and instructors have a right to expect that    |
| 14 |            | they will be hired, fired, promoted, and granted       |
| 15 |            | tenure on the basis of their competence and            |
| 16 |            | appropriate knowledge in their fields of expertise and |
| 17 |            | will not be hired, fired, denied promotion, or denied  |
| 18 |            | tenure on the basis of their political or religious    |
| 19 |            | beliefs.   |
| 20 | (8)        | Faculty and instructors have a right to expect that    |
| 21 |            | they will not be excluded from tenure, search, or      |

| 1  |            | hiring committees on the basis of their political or    |
|----|------------|---|
| 2  |            | religious beliefs.                                      |
| 3  | <u>(9)</u> | Students, faculty, and instructors have a right to be   |
| 4  |            | fully informed of their rights and their institution's  |
| 5  |            | grievance procedures for violations of academic         |
| 6  |            | freedom by means of notices prominently displayed in    |
| 7  |            | course catalogs and student handbooks and on the        |
| 8  |            | institutional website.                                  |
| 9  | (10)       | Students, faculty, and instructors have a right to      |
| 10 |            | prompt and efficient enforcement of the academic bill   |
| 11 |            | of rights. The hawaii civil rights commission shall     |
| 12 |            | have jurisdiction over the subject of discriminatory    |
| 13 |            | practices or other acts in violation of this section.   |
| 14 |            | Any individual claiming to be aggrieved by an alleged   |
| 15 |            | discriminatory practice or violation of this section    |
| 16 |            | may file with the commission a complaint in accordance  |
| 17 |            | with the procedures established under chapter 368."     |
| 18 | SECT       | ION 3. New statutory material is underscored.           |
| 19 | SECT       | ION 4. This Act does not affect rights and duties that  |
| 20 | matured, p | penalties that were incurred, and proceedings that were |
| 21 | begun, bei | fore its effective date.                                |
| 22 | SECT]      | ION 5. This Act shall take effect upon its approval.    |

INTRODUCED BY:

SB SMO 06-030

### Report Title:

Academic Bill of Rights

### Description:

Establishes an Academic Bill of Rights applicable to all institutions of higher education in the State.