JAN 25 2006

S.B. NO. 2511

A BILL FOR AN ACT

RELATING TO ECONOMIC DEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 HAWAII CONSTRUCTION AUTHORITY 6 -1 Definitions. As used in this chapter, unless the 7 context otherwise requires: 8 "Agency" means any agency, department, authority, board, 9 commission, the University of Hawaii, or any other unit of the 10 State or its political subdivisions. 11 "Authority" means the Hawaii construction authority 12 established in section -2. 13 "Board" means the board of directors of the Hawaii construction authority established in section -2, and any 14 15 successor thereto. 16 "Public agency" means any office, department, board, 17 commission, bureau, division, public corporation agency, or

instrumentality of the federal, state, or county government.

1	§ -2 Hawaii construction authority; establishment;
2	board; staff. (a) There is established the Hawaii construction
3	authority, which shall be a body corporate and a public
4	instrumentality of the State, for the purpose of implementing
5	this chapter. The authority shall be placed within the
6	department of labor and industrial relations for administrative
7	purposes only.
8	(b) The authority shall be headed by a policy-making board
9	of directors which consists of twelve public, voting members,
10	and four ex officio nonvoting members; provided that:
11	(1) The twelve public, voting members shall be appointed
12	by the governor as provided in section 26-34, except
13	as otherwise provided by law;
14	(2) The twelve public, voting members shall be composed of
15	at least one representative each from the city and the
16	counties of Honolulu, Hawaii, Kauai, and Maui; the
17	remaining public members shall be appointed at-large;
18	(3) Of the twelve public, voting members:
19	(A) Three shall be appointed by the governor from a
20	list of three names submitted for each
21	appointment by the president of the senate; and

1		(B)	Three shall be appointed by the governor from a
2			list of three names submitted for each
3			appointment by the speaker of the house of
4			representatives;
5		prov	rided that if fewer than three names are submitted
6		for	each appointment, the governor may disregard the
7		list	;
8	(4)	Of t	he twelve public, voting members at least:
9		(A)	Six shall have knowledge, experience, and
10			expertise in at least one of the area of
11			construction, architecture, engineering, or the
12			building industry;
13		(B)	One shall have knowledge, experience, and
14			expertise with labor organizations representing
15			the construction trades; and
16		(C)	One shall have knowledge, experience, and
17			expertise in the area of Hawaiian cultural
18			practices;
19		prov	ided that no more than three members shall
20		repr	esent, be employed by, or be under contract to any
21		sect	or of the industry represented on the board;

1	(5)	The governor shall make appointments to ensure the
2		fulfillment of all requirements; provided that any
3		appointments made after July 1, 2007, shall be made to
4		fulfill the requirements in place when the
5		appointments are made; and
6	(6)	The ex-officio nominating members shall be as follows:
7		(A) The director of labor and industrial relations,
8		or a designated representative;
9		(B) The director of commerce and consumer affairs, or
10		a designated representative;
11	·	(C) The director of business, economic development,
12		and tourism, or a designated representative; and
13		(D) The chairperson of the board of land and natural
14		resources, or a designated representative.
15	(c)	The public members shall be appointed by the governor
16	for terms	of four years. Each public member shall hold office
17	until the	member's successor is appointed and qualified.
18	Section 26	5-34 shall be applicable insofar as it relates to the
19	number of	terms and consecutive number of years a member may
20	serve on t	the board.
21	(d)	The board shall elect a chairperson from among the

voting members.

1	(e) Seven voting members shall constitute a quorum and a
2	minimum of seven affirmative votes shall be necessary for all
3	actions by the authority. The members shall serve without
4	compensation, but shall be reimbursed for expenses, including
5	traveling expenses, necessary for the performance of their
6	duties.
7	(f) The board:
8	(1) Shall appoint an executive director, exempt from
9	chapters 76 and 88 who shall oversee the
10	authority staff;
11	(2) Shall set the executive director's salary,
12	duties, responsibilities, holidays, vacations,
13	leave, hours of work, and working conditions;
14	provided that the compensation package shall not
15	include private sector moneys or other
16	contributions; and
17	(3) May grant such other benefits as it deems
18	necessary.
19	(g) The authority may employ persons not subject to
20	chapters 76 and 78 to perform and execute the functions of the
21	authority.

1	§	-3 Authority; private attorneys. (a) The board may
2	appoint c	or retain by contract one or more attorneys who are
3	independe	ent of the attorney general to provide legal services
4	for the b	ooard solely in cases in which the attorney general
5	lacks suf	ficient expertise; provided that the independent
6	attorney	shall consult and work in conjunction with the
7	designate	d deputy attorney general assigned to the Hawaii
8	construct	ion authority.
9	(b)	The board may fix the compensation of the attorneys
10	appointed	or retained pursuant to this section. Attorneys
11	appointed	or retained by contract shall be exempt from chapters
12	76, 78, a	nd 88.
13	8	-4 Powers and duties. (a) Except as otherwise
14	limited b	y this chapter, the authority may:
15	(1)	Sue and be sued;
16	(2)	Have a seal and alter the same at pleasure;
17	(3)	Make and execute contracts and all other instruments
18		necessary or convenient for the exercise of its powers
19		and functions under this chapter; provided that the
20		authority may enter into contracts and agreements for
21		a period of up to five years, subject to the
22		availability of funds;

1	(4)	Make and alter bylaws for its organization and
2		internal management;
3	(5)	Unless otherwise provided in this chapter, adopt rules
4		in accordance with chapter 91 with respect to its
5		projects, operations, and facilities;
6	(6)	Through its executive director represent the authority
7		in communications with the governor and with the
8		legislature;
9	(7)	Through its executive director:
10		(A) Provide for the appointment of officers, agents,
11		and employees, subject to the approval of the
12		board, prescribing their duties and
13		qualifications, and fixing their salaries,
14		without regard to chapters 76 and 78 if there is
15		no anticipated revenue shortfall in the
16		construction authority special fund and funds
17		have been appropriated by the legislature and
18		allotted as provided by law;
19		(B) Purchase supplies, equipment, and furniture; and
20		(C) Allocate the space or spaces which are to be
21		occupied by the authority and appropriate staff;

1	(8)	Engage the services of qualified persons to implement
2		the State's construction industry development plan or
3		portions thereof as determined by the authority;
4	(9)	Engage the services of consultants on a contractual
5		basis for rendering professional and technical
6		assistance and advice;
7	(10)	Procure insurance against any loss in connection with
8		the state's property and other assets and operations
9		in such amounts and from such insurers as it deems
10		desirable;
11	(11)	Contract for or accept revenues, compensation,
12		proceeds, and gifts or grants in any form from any
13		public agency or any other source, including any
14		revenues;
15	(12)	Develop, coordinate, and implement state policies and
16		directions for the construction industry and related
17		activities taking into account the economic, social,
18		and physical impacts of construction on the state and
19		the state's natural resources infrastructure; provided
20		that the authority shall support the efforts of other
21		state and county departments or agencies to manage and
22		<pre>improve Hawaii's construction industry;</pre>

1	(13)	Conduct research as necessary;
2	(14)	Coordinate all agencies and advise the private sector
3		in the development of construction activities and
4		resources;
5	(15)	Coordinate the development of new and innovative
6		construction and building concepts with the counties
7		and other public and private sectors, including the
8		development of education and technology programs;
9	(16)	Establish a public information and educational program
10		to inform the public of construction, building, and
11		construction-related problems;
12	(17)	Encourage the development of building trades
13		educational, training, and career counseling programs;
14		and
15	(18)	Establish a program to monitor, investigate, and
16		respond to complaints about problems resulting
17		directly or indirectly from the construction industry
18		and taking appropriate action as necessary.
19	(b)	The authority shall be responsible for:
20	(1)	Creating a vision and developing a long-range
21		strategic plan for construction in Hawaii;

l	(2)	Coordinating	this	construction	industry	plan	for	the
2		State;						

- (3) Reviewing all state and county laws to determine whether there is redundancy, and if so, whether elimination of this redundancy will improve the construction industry in the state;
- (4) Arranging for the conduct of research through contractual services with the University of Hawaii or any agency or other qualified persons concerning the social, economic, and environmental impacts of construction in this state or any other aspects of construction in the state deemed necessary by the board;
- (5) Providing technical or other assistance to agencies and private industry upon request; and
- (6) Reviewing annually the expenditure of public funds by any construction industry organization with which the authority contracts to perform duties related to the long-range construction development plan and making recommendations necessary to ensure the effective use of the funds for the development of construction. The authority shall also prepare annually a report of

1	expenditures, including descriptions and evaluations
2	of programs funded, together with any recommendations
3	the authority may make and shall submit the report to
4	the governor and the legislature as part of the annual
5	report required under section -13.
6	(c) The authority shall do any and all things necessary to
7	carry out its purposes, to exercise the powers and
8	responsibilities given in this chapter, and to perform other
9	functions required or authorized by law.
10	§ -5 Meetings of the board. (a) The meetings of the
11	board shall be open to the public as provided in section 92-3,
12	except that when it is necessary for the board to receive
13	information that is proprietary to a particular enterprise or
14	the disclosure of which might be harmful to the business
15	interests of the enterprise, the board may enter into an
16	executive meeting that is closed to the public.
17	(b) The board shall be subject to the procedural
18	requirements of section 92-4, and this authorization shall be in
19	addition to the exceptions listed in section 92-5, to enable the
20	board to respect the proprietary requirements of enterprises

with which it has business dealings.

1	3	-6 Exemption of Hawaii construction authority from
2	administr	ative supervision of boards and commissions.
3	Notwithst	anding any law to the contrary, the authority shall be
4	exempt fr	om section 26-35 with the exception of section
5	26-35(a)(2), (3), (7), and (8) and (b).
6	\$	-7 Construction industry development plan; measures
7	of effect	iveness. (a) The authority shall be responsible for
8	developin	g a long-range construction industry development plan
9	that shal	l be updated every year and, at a minimum, include the
10	following	(:
11	(1)	Construction projects already in progress;
12	(2)	Construction projects targeted to begin during the
13		current calendar year;
14	(3)	Construction projects projected to begin during the
15		next five calendar years;
16	(4)	A review of all federal, state, and county laws that
17		will affect the construction industry in the state;
18	(5)	Efforts to improve the construction industry through
19		coordination among agencies that provide oversight or
20		have jurisdiction over construction projects;

1	(6)	Projections on the labor needs of the construction
2		industry and the capabilities of the construction
3		industry to meet these demands; and
4	(7)	Efforts to improve the education and training of the
5		building trades.
6	(b)	In accordance with subsection (a), the authority shall
7	be respon	sible for developing measures of effectiveness to
8	assess th	e overall benefits and effectiveness of the long-range
9	construct	ion industry development plan and include documentation
10	of the di	rectly attributable benefits of the plan to:
11	(1)	Hawaii's construction industry;
12	(2)	Employment in Hawaii; and
13	(3)	State taxes.
14	\$	-8 Hawaii construction authority special fund. (a)
15	There is	established the Hawaii construction authority special
16	fund, int	o which shall be deposited:
17	(1)	Appropriations by the legislature to the Hawaii
18		construction authority special fund;
19	(2)	Gifts, grants, and other funds accepted by the
20		authority; and
21	(3)	All interest and revenues or receipts derived by the

authority from any project or project agreements.

1	(b)	Moneys in the Hawaii construction authority special
2	fund may	be:
3	(1)	Placed in interest-bearing accounts; provided that the
4		depository in which the money is deposited furnishes
5		security as provided in section 38-3; or
6	(2)	Otherwise invested by the authority until such time as
7		the moneys may be needed; provided that the authority
8		shall limit its investments to those listed in section
9		36-21.
10	All inter	est accruing from the investment of these moneys shall
11	be credit	ed to the Hawaii construction authority special fund.
12	(c)	Moneys in the Hawaii construction authority special
13	fund shal	l be used by the authority for the purposes of this
14	chapter.	
15	S	-9 Exemption of authority from Hawaii public
16	procuremen	nt code. The authority shall not be subject to chapter
17	103D and	any and all other requirements of law for competitive
18	bidding fo	or project agreements, lease and sublease agreements,
19	or other	contracts unless a project agreement with respect to a
20	project re	equires otherwise.

- 1 § -10 Assistance by state and county agencies. Any
- 2 state or county agency may render services upon request of the
- 3 authority.
- 4 § -11 Declaration of public function, purpose, and
- 5 necessity. The powers and functions granted to and exercised by
- 6 the Hawaii construction authority under this chapter are
- 7 declared to be public and governmental functions, exercised for
- 8 a public purpose, and matters of public necessity.
- 9 S -12 Court proceedings; preferences; venue. (a) Any
- 10 action or proceeding to which the authority, the State, or the
- 11 county may be a party, in which any question arises as to the
- 12 validity of this chapter, shall be preferred over all other
- 13 civil cases, except election cases, in the circuit court of the
- 14 circuit where the case or controversy arises, and shall be heard
- 15 and determined in preference to all other civil cases pending
- 16 therein except election cases, irrespective of position on the
- 17 calendar.
- (b) Upon application of counsel to the authority, the same
- 19 preference shall be granted in any action or proceeding
- 20 questioning the validity of this chapter in which the authority
- 21 may be allowed to intervene.

- 1 (c) Any action or proceeding to which the authority, the
- 2 State, or the county may be party, in which any question arises
- 3 as to the validity of this chapter or any portion of this
- 4 chapter, or any action of the authority may be filed in the
- 5 circuit court of the circuit where the case or controversy
- 6 arises, which court is hereby vested with original jurisdiction
- 7 over the action.
- 8 (d) Notwithstanding any provision of law to the contrary,
- 9 declaratory relief from the circuit court may be obtained for
- 10 any action.
- 11 (e) Any party aggrieved by the decision of the circuit
- 12 court may appeal in accordance with part I of chapter 641 and
- 13 the appeal shall be given priority.
- 14 § -13 Annual report. The authority shall submit a
- 15 complete and detailed annual report of its activities,
- 16 expenditures, and results to the governor and the legislature at
- 17 least twenty days prior to the convening of each regular session
- 18 of the legislature."
- 19 SECTION 2. Section 28-8.3, Hawaii Revised Statutes, is
- 20 amended as follows:
- 21 1. By amending subsection (a) to read:

1	"(a)	No department of the State other than the attorney
2	general m	ay employ or retain any attorney, by contract or
3	otherwise	, for the purpose of representing the State or the
4	departmen	t in any litigation, rendering legal counsel to the
5	departmen	t, or drafting legal documents for the department;
6	provided	that the foregoing provision shall not apply to the
7	employmen	t or retention of attorneys:
8	(1)	By the public utilities commission, the labor and
9		industrial relations appeals board, and the Hawaii
10		labor relations board;
11	(2)	By any court or judicial or legislative office of the
12		State;
13	(3)	By the legislative reference bureau;
14	(4)	By any compilation commission that may be constituted
15		from time to time;
16	(5)	By the real estate commission for any action involving
17		the real estate recovery fund;
18	(6)	By the contractors license board for any action
19		involving the contractors recovery fund;
20	(7)	By the trustees for any action involving the travel
21		agency recovery fund;

(8) By the office of Hawaiian affairs;

```
1
         (9)
              By the department of commerce and consumer affairs for
2
               the enforcement of violations of chapters 480 and 485;
3
        (10)
              As grand jury counsel;
              By the Hawaiian home lands trust individual claims
4
        (11)
5
               review panel;
6
              By the Hawaii health systems corporation or any of its
        (12)
7
               facilities;
              By the auditor;
8
        (13)
9
              By the office of ombudsman;
        (14)
10
              By the insurance division;
        (15)
11
              By the University of Hawaii;
        (16)
12
              By the Kahoolawe island reserve commission;
        (17)
13
        (18)
              By the division of consumer advocacy;
14
        (19)
              By the office of elections;
15
              By the campaign spending commission;
        (20)
16
        (21)
              By the Hawaii tourism authority, as provided in
17
              section 201B-2.5; [or]
18
        (22)
              By the Hawaii construction authority, as provided in
19
              section -3; or
20
       [\frac{(22)}{(23)}] (23) By a department, in the event the attorney
21
              general, for reasons deemed by the attorney general
22
              good and sufficient, declines, to employ or retain an
```

1	attorney for a department; provided that the governor		
2	thereupon waives the provision of this section."		
3	2. By amending subsection (c) to read:		
4	"(c) Every attorney employed by any department on a full-		
5	time basis, except an attorney employed by the public utilities		
6	commission, the labor and industrial relations appeals board,		
7	the Hawaii labor relations board, the office of Hawaiian		
8	affairs, the Hawaii health systems corporation, the department		
9	of commerce and consumer affairs in prosecution of consumer		
10	complaints, insurance division, the division of consumer		
11	advocacy, the University of Hawaii, the Hawaii tourism authority		
12	as provided in section 201B-2.5, the Hawaii construction		
13	authority as provided in section -3, the Hawaiian home lands		
14	trust individual claims review panel, or as grand jury counsel,		
15	shall be a deputy attorney general."		
16	SECTION 3. There is appropriated out of the general		
17	revenues of the State of Hawaii the sum of \$ or so much		
18	thereof as may be necessary for fiscal year 2006-2007 for the		
19	establishment of the Hawaii construction authority.		
20	The sum appropriated shall be expended by the department of		
21	labor and industrial relations for the purposes of this Act.		

- 1 SECTION 4. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 5. This Act shall take effect on July 1, 2006.

4

INTRODUCED BY: Ond Jokunego

Report Title:

Construction Industry Authority; construction

Description:

Establishes a Construction Industry Authority.