#### A BILL FOR AN ACT

RELATING TO INCREASING THE STANDARD DEDUCTION AND ADJUSTING THE BRACKETS FOR INDIVIDUAL INCOME TAXATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. This Act aims to provide an income tax cut for
- 2 all individual taxpayers. The provision increasing the standard
- 3 deduction will primarily benefit low and moderate-income
- 4 individuals by raising the Hawaii standard deduction to
- 5 approximately seventy-five per cent of the 2005 federal standard
- 6 deduction. In addition, this Act aims to cut taxes for
- 7 basically all taxpayers by narrowing the disparity between the
- 8 State's income tax brackets and the economic reality of Hawaii's
- 9 high cost of living.
- 10 The Tax Review Commission has consistently recommended that
- 11 both the standard deduction and individual income tax brackets
- 12 be increased to assure the State's tax structure provides
- 13 financial equity to the poor. The State's present standard
- 14 deduction of \$1,900 for joint filers is markedly lower than the
- 15 federal standard deduction of \$10,000. This disparity stands as
- 16 the primary explanation as to why the State continues to tax
- 17 those on public assistance who work full-time or part-time.

- 1 Likewise, low and moderate-income individuals and families
- 2 continue to be overtaxed by the State's highly compressed tax
- 3 brackets. The income tax brackets are so grossly
- 4 disproportionate that those on public assistance continue to be
- 5 taxed and the average two-earner family can be taxed at the
- 6 highest marginal rate.
- 7 The Tax Review Commission has consistently recommended
- 8 these changes to reflect the economic realities of living in
- 9 Hawaii. These provisions of the tax law can no longer go
- 10 unchecked. This Act accomplishes meaningful tax relief for low
- and moderate-income families by making the necessary amendments
- 12 to the tax laws. This Act shall be known as the "Tax Equity and
- 13 Fairness Act of 2006".
- 14 SECTION 2. Section 235-2.4, Hawaii Revised Statutes, is
- amended by amending subsection (a) to read as follows:
- "(a) Section 63 (with respect to taxable income defined)
- 17 of the Internal Revenue Code shall be operative for the purposes
- 18 of this chapter, except that the standard deduction amount in
- 19 section 63(c) of the Internal Revenue Code shall instead mean:
- 20 (1) [\$1,900] \$7,500 in the case of:
- (A) A joint return as provided by section 235-93; or

20

21

A surviving spouse (as defined in section 2(a) of 1 the Internal Revenue Code); 2 (2) [\$1,650] \$5,475 in the case of a head of household (as 3 defined in section 2(b) of the Internal Revenue Code); 4 [\$1,500] \$3,750 in the case of an individual who is (3) 5 not married and who is not a surviving spouse or head 6 of household; or 7 (4) [\$950] \$3,750 in the case of a married individual 8 filing a separate return. 9 Section 63(c)(4) shall not be operative in this State. 10 Section 63(c)(5) shall be operative, except that the limitation 11 on basic standard deduction in the case of certain dependents 12 shall be the greater of \$500 or such individual's earned income. 13 Section 63(f) shall not be operative in this State. 14 The standard deduction amount for nonresidents shall be 15 calculated pursuant to section 235-5." 16 SECTION 3. Section 235-51, Hawaii Revised Statutes, is 17 amended by amending subsections (a), (b), (c), and (d) to read 18 as follows: 19

"(a) There is hereby imposed on the taxable income of (1)

every taxpayer who files a joint return under section 235-93;

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1
    and (2) every surviving spouse a tax determined in accordance
    with the following table:
         [In the case of any taxable year beginning after December
3
    <del>31, 1998:</del>
                                        The tax shall be:
    If the taxable income is:
5
   Not over $4,000
                                         1.60% of taxable income
   Over $4,000 but
                                        $64.00 plus 3.90% of
   not over $8,000
                                              excess over $4,000
  Over $8,000 but
                                         $220.00 plus 6.80% of
9
   not over $16,000
                                              excess over $8,000
10
   Over $16,000 but
                                        $764.00 plus 7.20% of
11
   not over $24,000
12
                                              excess over $16,000
   Over $24,000 but
                                        $1,340.00 plus 7.50% of
13
   not over $32,000
                                              excess over $24,000
14
   Over $32,000 but
                                        $1,940.00 plus 7.80% of
15
   not over $40,000
16
                                              excess over $32,000
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1	Over \$40,000 but	\$2,564.00 plus 8.20% of
2	not over \$60,000	excess over \$40,000
3	Over \$60,000 but	\$4,204.00 plus 8.50% of
4	<del>not over \$80,000</del>	excess over \$60,000
5	<del>Over \$80,000</del>	\$5,904.00 plus 8.75% of
6		excess over \$80,000
7	In the case of any taxable ye	ear beginning after December
8	<del>31, 2000:</del>	
9	If the taxable income is:	The tax shall be:
10	Not over \$4,000	1.50% of taxable income
11	Over \$4,000 but	\$60.00 plus 3.70% of
12	not over \$8,000	excess over \$4,000
13	Over \$8,000 but	\$208.00 plus 6.40% of
14	not over \$16,000	excess over \$8,000
15	Over \$16,000 but	\$720.00 plus 6.90% of
16	not over \$24,000	excess over \$16,000

1	Over \$24,000 but	\$1,272.00 plus 7.30% of
2	not over \$32,000	excess over \$24,000
3	Over \$32,000 but	\$1,856.00 plus 7.60% of
4	not over \$40,000	excess over \$32,000
5	Over \$40,000 but	\$2,464.00 plus 7.90% of
6	not over \$60,000	excess over \$40,000
7	Over \$60,000 but	\$4,044.00 plus 8.20% of
8	not over \$80,000	<del>excess over \$60,000</del>
9	Over \$80,000	\$5,684.00 plus 8.50% of
10		excess over \$80,000]
11	In the case of any taxable ye	ear beginning after December
12	31, 2001:	
13	If the taxable income is:	The tax shall be:
14	Not over \$4,000	1.40% of taxable income
15	Over \$4,000 but	\$56.00 plus 3.20% of
16	not over \$8,000	excess over \$4,000

1	Over \$8,000 but	\$184.00 plus 5.50% of
2	not over \$16,000	excess over \$8,000
3	Over \$16,000 but	\$624.00 plus 6.40% of
4	not over \$24,000	excess over \$16,000
5	Over \$24,000 but	\$1,136.00 plus 6.80% of
6	not over \$32,000	excess over \$24,000
7	Over \$32,000 but	\$1,680.00 plus 7.20% of
8	not over \$40,000	excess over \$32,000
9	Over \$40,000 but	\$2,256.00 plus 7.60% of
10	not over \$60,000	excess over \$40,000
11	Over \$60,000 but	\$3,776.00 plus 7.90% of
12	not over \$80,000	excess over \$60,000
13	Over \$80,000	\$5,356.00 plus 8.25% of
14		excess over \$80,000
15	In the case of any taxable y	ear beginning after December
16	<u>31, 2005:</u>	

1	If the taxable income is:	The tax shall be:
2	Not over \$5,000	1.40% of taxable income
3	Over \$5,000 but	\$70.00 plus 3.20% of
4	not over \$10,000	excess over \$5,000
5	Over \$10,000 but	\$230.00 plus 5.50% of
6	not over \$20,000	excess over \$10,000
7	Over \$20,000 but	\$780.00 plus 6.40% of
8	not over \$30,000	excess over \$20,000
. , <b>9</b>	Over \$30,000 but	\$1,420.00 plus 6.80% of
10	not over \$40,000	excess over \$30,000
11	Over \$40,000 but	\$2,100.00 plus 7.20% of
12	not over \$50,000	excess over \$40,000
13	Over \$50,000 but	\$2,820.00 plus 7.60% of
14	not over \$75,000	excess over \$50,000
15	Over \$75,000 but	\$4,720.00 plus 7.90% of
16	not over \$100,000	excess over \$75,000

Over \$100,000 \$6,695.00 plus 8.25% of 2 excess over \$100,000 (b) There is hereby imposed on the taxable income of every 3 head of a household a tax determined in accordance with the following table: 5 [In the case of any taxable year beginning after December 6 31, 1998: If the taxable income is: The tax shall be: Not over \$3,000 1.60% of taxable income 10 Over \$3,000 but \$48.00 plus 3.90% of 11 not over \$6,000 excess over \$3,000 \$165.00 plus 6.80% of 12 Over \$6,000 but not over \$12,000 excess over \$6,000 13 Over \$12,000 but \$573.00 plus 7.20% of 14 not over \$18,000 excess over \$12,000 15 \$1,005.00 plus 7.50% of Over \$18,000 but 16 not over \$24,000 excess over \$18,000 17

1	Over \$24,000 but	\$1,455.00 plus 7.80% of
2	not over \$30,000	excess over \$24,000
3	Over \$30,000 but	\$1,923.00 plus 8.20% of
4	not over \$45,000	excess over \$30,000
5	Over \$45,000 but	\$3,153.00 plus 8.50% of
6	not over \$60,000	excess over \$45,000
7	Over \$60,000	\$4,428.00 plus 8.75% of
8		excess over \$60,000
9	In the case of any taxable yo	ear beginning after December
9	In the case of any taxable you	<del>ear beginning after December</del>
		ear beginning after December  The tax shall be:
10 11	<del>31, 2000:</del>	
10 11 12	31, 2000:  If the taxable income is:	The tax shall be:
10 11 12	31, 2000:  If the taxable income is:  Not over \$3,000	The tax shall be:  1.50% of taxable income
10 11 12 13	31, 2000:  If the taxable income is:  Not over \$3,000  Over \$3,000 but	The tax shall be:  1.50% of taxable income  \$45.00 plus 3.70% of

1	Over \$12,000 but	\$540.00 plus 6.90% of
2	not over \$18,000	excess over \$12,000
3	Over \$18,000 but	\$954.00 plus 7.30% of
4	not over \$24,000	excess over \$18,000
5	Over \$24,000 but	\$1,392.00 plus 7.60% of
6	not over \$30,000	excess over \$24,000
7	Over \$30,000 but	\$1,848.00 plus 7.90% of
8	not over \$45,000	excess over \$30,000
9	Over \$45,000 but	\$3,033.00 plus 8.20% of
10	not over \$60,000	excess over \$45,000
11	<del>Over \$60,000</del>	\$4,263.00 plus 8.50% of
12		excess over \$60,000]
13	In the case of any taxable	year beginning after December
14	31, 2001:	
15	If the taxable income is:	The tax shall be:
16	Not over \$3,000	1.40% of taxable income

1	Over \$3,000 but	\$42.00 plus 3.20% of
2	not over \$6,000	excess over \$3,000
3	Over \$6,000 but	\$138.00 plus 5.50% of
4	not over \$12,000	excess over \$6,000
5	Over \$12,000 but	\$468.00 plus 6.40% of
6	not over \$18,000	excess over \$12,000
<b>7</b>	Over \$18,000 but	\$852.00 plus 6.80% of
8	not over \$24,000	excess over \$18,000
9	Over \$24,000 but	\$1,260.00 plus 7.20% of
10	not over \$30,000	excess over \$24,000
11	Over \$30,000 but	\$1,692.00 plus 7.60% of
12	not over \$45,000	excess over \$30,000
13	Over \$45,000 but	\$2,832.00 plus 7.90% of
14	not over \$60,000	excess over \$45,000
15	Over \$60,000	\$4,017.00 plus 8.25% of
16		excess over \$60,000

1	In the case of any taxable	year beginning after Decembe
2	31, 2005:	
3	If the taxable income is:	The tax shall be:
4	Not over \$3,750	1.40% of taxable income
5	Over \$3,750 but	\$53.00 plus 3.20% of
6	not over \$7,500	excess over \$3,750
7	Over \$7,500 but	\$173.00 plus 5.50% of
8	not over \$15,000	excess over \$7,500
9	Over \$15,000 but	\$585.00 plus 6.40% of
10	not over \$22,500	excess over \$15,000
11	Over \$22,500 but	\$1,065.00 plus 6.80% of
12	not over \$30,000	excess over \$22,500
13	Over \$30,000 but	\$1,575.00 plus 7.20% of
14	not over \$37,500	excess over \$30,000
15	Over \$37,500 but	\$2,115.00 plus 7.60% of
16	not over \$56,250	excess over \$37,500

1	Over \$56,250 but	\$3,540.00 plus 7.90% of
2 <b>2</b>	not over \$75,000	excess over \$56,250
3	Over \$75,000	\$5,021.00 plus 8.25% of
4		excess over \$75,000
5	(c) There is hereby imposed	on the taxable income of (1)
6	every unmarried individual (other	r than a surviving spouse, or
7	the head of a household) and (2)	on the taxable income of every
8	married individual who does not m	make a single return jointly
9	with the individual's spouse unde	er section 235-93 a tax
10	determined in accordance with the	n following table.
10		e following cable:
11		year beginning after December
11	[ <del>In the case of any taxable</del>	
11 12	[In the case of any taxable 31, 1998:	year beginning after December
11 12 13	[In the case of any taxable 31, 1998:  If the taxable income is:	year beginning after December  The tax shall be:
11 12 13	[In the case of any taxable 31, 1998:  If the taxable income is:  Not over \$2,000	year beginning after December  The tax shall be:  1.60% of taxable income

1	not over \$8,000		excess over \$4,000
2	Over \$8,000 but		\$382.00 plus 7.20% of
3	not over \$12,000		excess over \$8,000
4	Over \$12,000 but		\$670.00 plus 7.50% of
5	not over \$16,000		excess over \$12,000
6	Over \$16,000 but		\$970.00 plus 7.80% of
7	not over \$20,000		excess over \$16,000
8	Over \$20,000 but		\$1,282.00 plus 8.20% of
9	not over \$30,000		excess over \$20,000
10	Over \$30,000 but		\$2,102.00 plus 8.50% of
11	not over \$40,000		excess over \$30,000
12	Over \$40,000		\$2,952.00 plus 8.75% of
13			excess over \$40,000
14	In the case of	any taxable ye	ear beginning after December
15	<del>31, 2000:</del>		
16	If the taxable ince	ome is:	The tax shall be:

1	Not over \$2,000	1.50% of taxable income
2	Over \$2,000 but	\$30.00 plus 3.70% of
3	not over \$4,000	excess over \$2,000
4	Over \$4,000 but	\$104.00 plus 6.40% of
5	not over \$8,000	excess over \$4,000
6	Over \$8,000 but	\$360.00 plus 6.90% of
7	not over \$12,000	excess over \$8,000
8	Over \$12,000 but	\$636.00 plus 7.30% of
9	not over \$16,000	excess over \$12,000
10	Over \$16,000 but	\$928.00 plus 7.60% of
11	not over \$20,000	excess over \$16,000
12	Over \$20,000 but	\$1,232.00 plus 7.90% of
13	not over \$30,000	excess over \$20,000
14	Over \$30,000 but	\$2,022.00 plus 8.20% of
15	not over \$40,000	excess over \$30,000
16	Over \$40,000	\$2,842.00 plus 8.50% of

1		excess over \$40,000]
2	In the case of any taxab	le year beginning after December
3	31, 2001:	
4	If the taxable income is:	The tax shall be:
5	Not over \$2,000	1.40% of taxable income
6	Over \$2,000 but	\$28.00 plus 3.20% of
7	not over \$4,000	excess over \$2,000
8	Over \$4,000 but	\$92.00 plus 5.50% of
9	not over \$8,000	excess over \$4,000
10	Over \$8,000 but	\$312.00 plus 6.40% of
11	not over \$12,000	excess over \$8,000
12	Over \$12,000 but	\$568.00 plus 6.80% of
13	not over \$16,000	excess over \$12,000
14	Over \$16,000 but	\$840.00 plus 7.20% of
15	not over \$20,000	excess over \$16,000
16	Over \$20,000 but	\$1,128.00 plus 7.60% of

1,	not over \$30,000	excess over \$20,000
2	Over \$30,000 but	\$1,888.00 plus 7.90% of
3	not over \$40,000	excess over \$30,000
4	Over \$40,000	\$2,678.00 plus 8.25% of
5		excess over \$40,000
6	In the case of any taxable ye	ear beginning after December
7	31, 2005:	
8	If the taxable income is:	The tax shall be:
9	Not over \$2,500	1.40% of taxable income
10	Over \$2,500 but	\$35.00 plus 3.20% of
11	not over \$5,000	excess over \$2,500
12	Over \$5,000 but	\$115.00 plus 5.50% of
13	not over \$10,000	excess over \$5,000
14	Over \$10,000 but	\$390.00 plus 6.40% of
15	not over \$15,000	excess over \$10,000
16	Over \$15,000 but	\$710.00 plus 6.80% of

1	not over \$20,000	excess over \$15,000
2	Over \$20,000 but	\$1,050.00 plus 7.20% of
3	not over \$25,000	excess over \$20,000
4	Over \$25,000 but	\$1,410.00 plus 7.60% of
5	not over \$37,500	excess over \$25,000
6	Over \$37,500 but	\$2,360.00 plus 7.90% of
7	not over \$50,000	excess over \$37,500
8	Over \$50,000	\$3,348.00 plus 8.25% of
9		excess over \$50,000
10	(d) The tax imposed by s	section 235-2.45 on estates and
11	trusts shall be determined in	accordance with the following
12	table:	
13	[ <del>In the case of any taxa</del>	able year beginning after December
14	<del>31, 1998:</del>	
15	If the taxable income is:	The tax shall be:
16	Not over \$2,000	1.60% of taxable income
17	Over \$2,000 but	\$32.00 plus 3.90% of

1	not over \$4,000	excess over \$2,000
2	Over \$4,000 but	\$110.00 plus 6.80% of
3	not over \$8,000	excess over \$4,000
4	Over \$8,000 but	\$382.00 plus 7.20% of
.5	not over \$12,000	excess over \$8,000
6	Over \$12,000 but	\$670.00 plus 7.50% of
7	not over \$16,000-	excess over \$12,000
8	Over \$16,000 but	\$970.00 plus 7.80% of
9	not over \$20,000	excess over \$16,000
10	Over \$20,000 but	\$1,282.00 plus 8.20% of
11	not over \$30,000	excess over \$20,000
12	Over \$30,000 but	\$2,102.00 plus 8.50% of
13	not over \$40,000	excess over \$30,000
14	Over \$40,000	\$2,952.00 plus 8.75% of
15		excess over \$40,000

```
In the case of any taxable year beginning after December
1
   <del>31, 2000:</del>
   If the taxable income is:
                                       The tax shall be:
  Not over $2,000
                                       1.50% of taxable income
  Over $2,000 but
                                       $30.00 plus 3.70% of
  not over $4,000
                                            excess over $2,000
  Over $4,000 but
                                       $104.00 plus 6.40% of
   not over $8,000
                                            excess over $4,000
  Over $8,000 but
                                       $360.00 plus 6.90% of
9
   not over $12,000
10
                                            excess over $8,000
11
   Over $12,000 but
                                       $636.00 plus 7.30% of
   not over $16,000
12
                                            excess over $12,000
  Over $16,000 but
                                       $928.00 plus 7.60% of
13
  not over $20,000
14
                                            excess over $16,000
  Over $20,000 but
                                       $1,232.00 plus 7.90% of
15
  not over $30,000
                                            excess over $20,000
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1	Over \$30,000 but	\$2,022.00 plus 8.20% of
2	not over \$40,000	excess over \$30,000
3	Over \$40,000	\$2,842.00 plus 8.50% of
4		excess over \$40,000]
5	In the case of any taxable ye	ar beginning after December
6	31, 2001:	
7	If the taxable income is:	The tax shall be:
8	Not over \$2,000	1.40% of taxable income
9	Over \$2,000 but	\$28.00 plus 3.20% of
10	not over \$4,000	excess over \$2,000
11	Over \$4,000 but	\$92.00 plus 5.50% of
12	not over \$8,000	excess over \$4,000
13	Over \$8,000 but	\$312.00 plus 6.40% of
14	not over \$12,000	excess over \$8,000
15	Over \$12,000 but	\$568.00 plus 6.80% of
16	not over \$16,000	excess over \$12,000

1	Over \$16,000 but	\$840.00 plus 7.20% of
2	not over \$20,000	excess over \$16,000
.3	Over \$20,000 but	\$1,128.00 plus 7.60% of
4	not over \$30,000	excess over \$20,000
5	Over \$30,000 but	\$1,888.00 plus 7.90% of
6	not over \$40,000	excess over \$30,000
7	Over \$40,000	\$2,678.00 plus 8.25% of
8		excess over \$40,000"
9	SECTION 4. Statutory material to be repealed is bracketed	
10	and stricken. New statutory material is underscored.	
11	SECTION 5. This Act shall take effect upon its approval	
12	and shall apply to taxable years b	eginning after December 31,
13	2005.	D-1
14 15	INTRODUCED BY:	BY REQUEST

#### JUSTIFICATION SHEET SB. NO. 2376

DEPARTMENT:

Taxation

TITLE:

A BILL FOR AN ACT RELATING TO INCREASING THE STANDARD DEDUCTION AND ADJUSTING THE BRACKETS

FOR INDIVIDUAL INCOME TAXATION.

PURPOSE:

To provide income tax relief for lower-income individuals by raising the Hawaii standard deduction and widening the tax brackets.

**MEANS:** 

Amend sections 235-2.4(a) and 235-51(a)-(d), Hawaii Revised Statutes.

JUSTIFICATION:

By raising the Hawaii standard deduction to approximately 75 percent of the 2005 federal standard deduction, fewer individuals will owe state income taxes. In addition, the marriage penalty will be eliminated. More individuals who file will be able to take the standard deduction rather than itemizing deductions. In addition, by widening the brackets, there will be a tax cut for all taxpayers.

Impact on the public: Limits the burden of filing individual income tax returns and reduces the tax burden.

Impact on the department and other agencies:
Reduces the administrative burden by reducing
the number of individual income tax returns that
are processed by the Department of Taxation to
the extent that individuals do not file returns

to claim refundable tax credits.

GENERAL FUND:

\$85.9 million per fiscal year.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

HMS 102.

OTHER AFFECTED

AGENCIES:

None.

SB. No. 2376

EFFECTIVE DATE: Upon approval, and shall apply to taxable years beginning after December 31, 2005.