A BILL FOR AN ACT

RELATING TO ALCOHOL AND SUBSTANCE ABUSE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. This Act shall be known as the "Providing 1 2 Intervention for Substance Abuse Act". 3 PART I SECTION 2. Medical personnel, particularly in the 4 emergency room, regularly encounter patients who have sustained 5 injuries, loss, or trauma that results from use of alcohol or 6 7 illicit substances. This initial point of contact in a medical setting is a recognized window of opportunity where patients are 8 most vulnerable and open to intervention and dialogue that 9 addresses their underlying alcohol or substance abuse issues. 10 It is at this "teachable moment" that individuals can benefit 11 12 from an assessment, education, counseling, or, if necessary, a referral to treatment. 13 The "screening, briefing, intervention, referral, and 14 treatment" program capitalizes on this "teachable moment" and is 15 16 recognized as a best practices initiative by the Substance Abuse **17** and Mental Health Services Administration, an agency of the

United States Department of Health and Human Services. The

- 1 screening, briefing, intervention, referral, and treatment
- 2 program has been successfully implemented and is ongoing in
- 3 several other states and continues to serve as a best practices
- 4 and model program. This initiative recognizes that significant
- 5 steps can be taken, within a medical setting, to address the
- 6 problems of addiction. The screening, briefing, intervention,
- 7 referral, and treatment program makes the most of an
- 8 individual's "teachable moment" by offering screening for
- 9 alcohol or substance abuse, brief intervention, education, and,
- 10 if necessary, referrals to appropriate care or treatment.
- 11 Current state law allows insurers to exclude coverage for
- 12 injuries sustained by insured persons as a result of
- 13 intoxication from alcohol or narcotics. This statutory
- 14 exclusion was created under the original model Uniform Accident
- 15 and Sickness Policy Provision law, which was approved in 1947 by
- 16 the National Association of Insurance Commissioners, the
- 17 organization of insurance regulators from the fifty states, the
- 18 District of Columbia, and four United States territories. At
- 19 the time of origin, the Uniform Accident and Sickness Policy
- 20 Provision model laws mirrored accepted attitudes toward alcohol
- 21 and drug use. In 1955, Hawaii adopted the Uniform Accident and
- 22 Sickness Policy Provision Law model language.

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Significantly, in 2001, the National Association of
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    Insurance Commissioners voted unanimously to repeal the
    provision of the Uniform Accident and Sickness Policy Provision
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    Law relating to alcohol and narcotics. In its place, the
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    National Association of Insurance Commissioners adopted a
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    revised model law that prohibits health insurers from denying
    coverage on the basis of intoxication from alcohol or narcotics.
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    The National Conference of Insurance Legislators, the American
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    Medical Association, the American Bar Association, Mothers
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    Against Drunk Driving, and the Emergency Nurses Association have
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    publicly supported this initiative. While many other states
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    have adopted legislation that prohibits medical health insurers
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    from denying coverage on the basis of intoxication from alcohol
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    or narcotics, Hawaii law has remained unchanged, and continues
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    to mirror the original Uniform Accident and Sickness Policy
    Provision Law language.
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         Accordingly, under current Hawaii law, health care
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    professionals and substance abuse screeners may be hesitant to
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    link alcohol or substance abuse to an injury, for fear of
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    non-reimbursement for services rendered. In order to
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    successfully implement the screening, briefing, intervention,
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    referral, and treatment program in Hawaii, current law must be
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- 1 changed to remove barriers that impede these screeners from
- 2 comprehensively assessing a patient's underlying alcohol or
- 3 substance abuse issues. It is noted that this problem currently
- 4 impedes the use of existing federal moneys appropriated through
- 5 the State of Hawaii's department of transportation for a similar
- 6 screening pilot program.
- 7 The purpose of this Act is to:
- 8 (1) Prohibit medical health insurers from excluding
- 9 coverage for injuries sustained by insured persons as
- 10 a result of intoxication from alcohol or narcotics;
- 11 and
- 12 (2) Appropriate funds to establish a screening, briefing,
- intervention, referral, and treatment pilot program at
- 14 two locations in the State of Hawaii.
- 15 SECTION 3. Section 431:10A-106, Hawaii Revised Statutes,
- 16 is amended to read as follows:
- 17 "\$431:10A-106 Optional provisions. Except as provided in
- 18 section 431:10A-107, no policy of accident and health or
- 19 sickness insurance delivered or issued for delivery to any
- 20 person in this State shall contain the provisions set forth
- 21 below unless the provisions are in the words in which they
- 22 appear below; provided that the insurer may substitute

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- 2 commissioner that are in each instance not less favorable in any
- 3 respect to the insured or the beneficiary. [Such] The
- 4 provisions are optional provisions. Any such provision
- 5 contained in the policy shall be preceded individually by the
- 6 specified caption or, at the option of the insurer, by [such]
- 7 the appropriate individual or group captions or subcaptions as
- 8 the commissioner may approve. The provisions are as follows:
 - (1) "Change of Occupation: If the insured is injured or contracts sickness after having changed occupations to one classified by the insurer as more hazardous than that stated in this policy or while doing for compensation anything pertaining to an occupation so classified, the insurer will pay only such portion of the indemnities provided in this policy as the premium paid would have purchased at the rates and within the limits fixed by the insurer for the more hazardous occupation. If the insured's occupation changes to one classified by the insurer as less hazardous than that stated in this policy, the insurer, upon receipt of proof of such change of occupation, will reduce the premium rate accordingly, and will return the excess

1		pro rata unearned premium from the date of change of
2		occupation or from the policy anniversary date
3		immediately preceding receipt of such proof, whichever
4		is the more recent. In applying this provision, the
5		classification of occupational risk and the premium
6		shall be such as have been last filed by the insurer
7		prior to the occurrence of the loss for which the
8		insurer is liable or prior to date of proof of change
9		in occupation with the state official having
10		supervision of insurance in the state where the
11		insured resided at the time this policy was issued;
12		but if such filing was not required, then the
13		classification of occupational risk and the premium
14		rates shall be those last made effective by the
15		insurer in such state prior to the occurrence of the
16		loss or prior to the date of proof of change in
17		occupation."
18	(2)	"Misstatement of Age: If the age of the insured has
19		been misstated, all amounts payable under this policy
20		shall be such as the premium paid would have purchased
21		at the correct age."

1	(3)	Other	insurance	in	this	insurer	shall	be	in	one	of	the
2		follow	ving forms	:								

- (A) "Other Insurance in This Insurer: If an accident and health or sickness policy or policies previously issued by the insurer to the insured be in force concurrently herewith, making the aggregate indemnity for (insert type of coverage or coverages) in excess of \$ (insert maximum limit of indemnity or indemnities) the excess insurance shall be void and all premiums paid for such excess shall be returned to the insured or to the insured's estate."; or
- (B) "Other Insurance in This Insurer: Insurance effective at any one time on the insured under a like policy or policies in this insurer is limited to the one such policy elected by the insured, the insured's beneficiary, or the insured's estate, as the case may be, and the insurer will return all premiums paid for all other such policies."
- (4) Insurance with other insurers. Either or both of the following forms shall be used:

1	(A) (i)	"Insurance with Other Insurers: If there be
2		other valid coverage, not with this insurer,
3		providing benefits for the same loss on a
4		provision of service basis or on an expense
5	·	incurred basis and of which this insurer has
6		not been given written notice prior to the
7		occurrence or commencement of loss, the only
8		liability under any expense incurred
9		coverage of this policy shall be for such
10		proportion of the loss as the amount which
11		would otherwise have been payable hereunder
12		plus the total of the like amounts under all
13		such other valid coverages for the same loss
14		of which this insurer had notice bears to
15		the total like amounts under all valid
16		coverages for such loss, and for the return
17		of such portion of the premiums paid as
18		shall exceed the pro rata portion for the
19		amount so determined. For the purpose of
20		applying this provision when other coverage
21		is on a provision of service basis, the like
22		amount of such other coverage shall be taken

1		as the amount which the services rendered
2		would have cost in the absence of such
3		coverage."
4	(ii)	"Insurance with Other Insurers: If there be
5		other valid coverage, not with this insurer,
6		providing benefits for the same loss on
7		other than an expense incurred basis and of
8		which this insurer has not been given
9		written notice prior to the occurrence or
10		commencement of loss, the only liability for
11		such benefits under this policy shall be for
12		such proportion of the indemnities otherwise
13		provided hereunder for such loss as the like
14		indemnities of which the insurer had notice
15		(including the indemnities under this
16		policy) bear to the total amount of all the
17		indemnities for such loss, and for the
18		return of such portion of the premium paid
19		as shall exceed the pro rata portion for the
20		indemnities thus determined."
21	(B) If t	he provision set forth in subparagraph (A)(i)
22	is i	ncluded in a policy that also contains the

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provision set forth in subparagraph (A)(ii), there shall be added to the caption of the subparagraph (A)(i) provision the phrase, "expense incurred benefits".

The insurer [may], at its option, may include in (C) the provision set forth in subparagraph (A)(i) a definition of other valid coverage, approved as to form by the commissioner, which definition shall be limited in subject matter to coverage provided by organizations subject to regulation by insurance law or by insurance authorities of this State or any other state or territory of the United States or any province of Canada, and by hospital or medical service organizations, and to any other coverage the inclusion of which may be approved by the commissioner. In the absence of such definition the term shall not include group insurance, automobile medical payment insurance, or coverage provided by hospital or medical service organizations, union welfare plans, or employer or employee benefit organizations. For the purpose of applying the provision set forth

1	in subparagraph (A)(i) with respect to any
2	insured, any amount of benefit provided for such
3	insured pursuant to any compulsory benefit
4	statute (including any workers' compensation or
5	employers' liability statute), whether provided
6	by a governmental agency or otherwise, shall in
7	all cases be deemed to be other valid coverage of
8	which the insurer has had notice. In applying
9	the provision set forth in subparagraph (A)(i),
10	no third party liability coverage shall be
11	included as other valid coverage.

- (D) If the provision set forth in subparagraph
 (A) (ii) is included in a policy that also contains the provision set forth in subparagraph
 (A) (i), there shall be added to the caption of the subparagraph (A) (ii) provision the phrase,
 "other benefits".
- (E) The insurer [may], at its option, may include in the provision set forth in subparagraph (A)(ii) a definition of other valid coverage, approved as to form by the commissioner, which definition shall be limited in subject matter to coverage

provided by organizations subject to regulation
by insurance law or by insurance authorities of
this State or any other state or territory of the
United States or any province of Canada, and to
any other coverage the inclusion of which may be
approved by the commissioner. In the absence of
such definition the term shall not include group
insurance, or benefits provided by union welfare
plans or employer or employee benefit
organizations. For the purpose of applying the
provision set forth in subparagraph (A)(ii) with
respect to any insured, any amount of benefit
provided for such insured pursuant to any
compulsory benefit statute (including any
workers' compensation or employers' liability
statute), whether provided by a governmental
agency or otherwise, shall in all cases be deemed
to be other valid coverage of which the insurer
has had notice. In applying the provision set
forth in subparagraph (A)(ii), no third party
liability coverage shall be included as other
valid coverage.

1	(5)	(A)	"Relation of Earnings to Insurance: If the total
2			monthly amount of loss of time benefits promised
3			for the same loss under all valid loss of time
4			coverage upon the insured, whether payable on a
5			weekly or monthly basis, shall exceed the monthly
6			earnings of the insured at the time disability
7			commenced or the insured's average monthly
8			earnings for the period of two years immediately
9			preceding a disability for which claim is made,
10			whichever is the greater, the insurer will be
11			liable only for such proportionate amount of such
12			benefits under this policy as the amount of such
13			monthly earnings or such average monthly earnings
14			of the insured bears to the total amount of
15			monthly benefits for the same loss under all such
16			coverage upon the insured at the time such
17			disability commences and for the return of such
18			part of the premiums paid during such two years
19			as shall exceed the pro rata amount of the
20			premiums for the benefits actually paid
21			hereunder; but this shall not operate to reduce
22			the total monthly amount of benefits payable

under all such coverage upon the insured below
the sum of \$200 or the sum of the monthly
benefits specified in such coverages, whichever
is the lesser, nor shall it operate to reduce
benefits other than those payable for loss of
time."

- (B) The policy provision in subparagraph (A) may be inserted only in a policy which the insured has the right to continue in force, subject to its terms by the timely payment of premiums until at least age fifty or, in the case of a policy issued after age forty-four, for at least five years from its date of issue.
- the provision set forth in subparagraph (A) a definition of valid loss of time coverage approved as to form by the commissioner, which definition shall be limited in subject matter to coverage provided by governmental agencies or by organizations subject to regulation by insurance law or by insurance authorities of this State or any state, district, or territory of the United

States or any province of Canada, or to any other
coverage the inclusion of which may be approved
by the commissioner or any combination of such
coverages. In the absence of such definition
such terms shall not include any coverage
provided for such insured pursuant to any
compulsory benefit statute (including any
workers' compensation or employers' liability
statute), or benefits provided by union welfare
plans or by employer or employee benefit
organizations.

- (6) "Unpaid Premium: Upon the payment of a claim under this policy, any premium then due and unpaid or covered by any note or written order may be deducted therefrom."
- any time by written notice delivered to the insured, or mailed to the insured's last address as shown by the records of the insurer, stating when, not less than five days thereafter, such cancellation shall be effective; and after the policy has been continued beyond its original term the insured may cancel this

Ţ		policy at any time by written notice delivered or
2		mailed to the insurer, effective upon receipt or on
3		such later date as may be specified in such notice.
4		In the event of cancellation, the insurer will return
5		promptly the unearned portion of any premium paid. If
6		the insured cancels, the earned premium shall be
7		computed by the use of the short-rate table last filed
8		with the state official having supervision of
9		insurance in the state where the insured resided when
10		the policy was issued. If the insurer cancels, the
11		earned premium shall be computed pro rata.
12		Cancellation shall be without prejudice to any claim
13		originating prior to the effective date of
14		cancellation."
15	(8)	"Conformity with State Statutes: Any provision of
16		this policy which, on its effective date, is in
17		conflict with the statutes of the state in which the
18		insured resides on such date is hereby amended to
19		conform to the minimum requirements of such statutes."
20	(9)	"Illegal Occupation: The insurer shall not be liable
21		for any loss to which a contributing cause was the
22		insured's commission of or attempt to commit a felony

1	or to which a contributing cause was the insured's
2	being engaged in an illegal occupation."
3	[(10) "Intoxicants and Narcotics: The insurer shall not be
4	liable for any loss sustained or contracted in
5	consequence of the insured's being intoxicated or
6	under the influence of any narcotic unless
7	administered on the advice of a physician."]"
8	PART II
9	SECTION 4. There is established a pilot program for
10	screening, brief intervention, referral, and substance abuse
11	treatment at hospital emergency rooms. This pilot program shall
12	be sited at two separate medical centers. One pilot program
13	site shall be located at a major urban trauma center in
14	Honolulu. The second pilot program site shall be located at a
15	neighbor island acute care hospital that:
16	(1) Has a high volume of emergency department trauma
17	traffic;
18	(2) Has a high percentage of substance use co-morbidity in
19	the emergency department population; and
20	(3) Is in close proximity to medical or allied medical
21	educational facilities at or above the community
22	college level.

- SECTION 5. There is appropriated out of the general revenues of the State of Hawaii the sum of \$, or
- 3 much thereof as may be necessary for fiscal year 2006-2007, to
- 4 implement the pilot program for screening, brief intervention,
- 5 referral and substance abuse treatment at hospital emergency
- 6 rooms.
- 7 SECTION 6. The sum appropriated shall be expended by the
- 8 John A. Burns School of Medicine, University of Hawaii, for the
- 9 purposes of this Act.
- 10 PART III
- 11 SECTION 7. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 8. This Act shall take effect on July 1, 2006.

SB2364, SD2

Report Title:

Substance Abuse; Injury Treatment

Description:

Repeals provision allowing health insurers the option to exclude coverage for injuries sustained by insured persons as a result of intoxication from alcohol or narcotics. Appropriates funds to establish the Screening, Briefing, Intervention, Referral, and Treatment program. (SD2)