A BILL FOR AN ACT

RELATING TO THE UNIFORM ENVIRONMENTAL COVENANTS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	UNIFORM ENVIRONMENTAL COVENANTS ACT
6	<pre>\$ -1 Definitions. In this chapter:</pre>
7	"Activity or use limitations" means restrictions or
8	obligations created under this chapter with respect to real
9	property.
10	"Agency" means the department of health or any other state
11	or federal agency that determines or approves the environmental
12	response project pursuant to which the environmental covenant is
13	created.
14	"Common interest community" means a condominium,
15	cooperative, or other real property with respect to which a
16	person, by virtue of the person's ownership of a parcel of real
17	property, is obligated to pay property taxes or insurance
18	premiums, or for maintenance, or improvement of other real
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- property described in a recorded covenant that creates the
 common interest community.

 "Department" means the department of health.

 "Director" means the director of health.
- 5 "Environmental covenant" means a servitude arising under an 6 environmental response project that imposes activity and use
- 7 limitations.

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- 8 "Environmental response project" means a plan or work
 9 performed for environmental remediation of real property and
 10 conducted:
- 11 (1) Under a federal or state program governing
 12 environmental remediation of real property, including
 13 chapter 128D;
- 14 (2) Incident to closure of a solid or hazardous waste

 15 management unit, provided that the closure is

 16 conducted with approval of an agency; or
- 17 (3) Under the voluntary response program authorized in part II of chapter 128D.
- 19 "Holder" means a grantee of an environmental covenant as
 20 specified in section -2(a) who, by virtue of the covenant,

holds an interest in the real property subject to the covenant,

- 1 and who accepts certain rights and obligations as stated in the
- 2 covenant.
- 3 "Person" means an individual, corporation, business trust,
- 4 estate, trust, partnership, limited liability company,
- 5 association, joint venture, public corporation, government,
- 6 governmental subdivision, agency, or instrumentality, or any
- 7 other legal or commercial entity.
- 8 "Record", used as a noun, means information that is
- 9 inscribed on a tangible medium or that is stored in an
- 10 electronic or other medium and is retrievable in perceivable
- 11 form.
- 12 "State" means a state of the United States, the District of
- 13 Columbia, Puerto Rico, the United States Virgin Islands, or any
- 14 territory or insular possession subject to the jurisdiction of
- 15 the United States.
- 16 § -2 Nature of rights; subordination of interests. (a)
- 17 Any person, including a person who owns an interest in the real
- 18 property, the agency, or a municipality or a county, may be a
- 19 holder. An environmental covenant may identify more than one
- 20 holder. The interest of a holder shall be an interest in real
- 21 property. A covenant shall include at least one holder to be
- 22 effective under this chapter.

1	(b) A right of an agency under this chapter or under an
2	environmental covenant, other than a right as a holder, shall
3	not be an interest in real property.
4	(c) An agency shall be bound by any obligation the agency
5	assumes in an environmental covenant; provided that an agency
6	shall not assume obligations merely by signing an environmental
7	covenant. Any other person that signs an environmental covenant
8	shall be bound by the obligations the person assumes in the
9	covenant; provided that signing the covenant shall not change
10	obligations, rights, or protections granted or imposed under law
11	other than this chapter except as provided in the covenant.
12	(d) The following rules apply to interests in real
13	property in existence at the time an environmental covenant is
14	created or amended:
15	(1) An interest that has priority under other law shall
16	not be affected by an environmental covenant unless
17	the person that owns the interest subordinates that
18	interest to the covenant;
19	(2) A person that owns a prior interest shall not be
20	required to subordinate that interest to an
21	environmental covenant or to agree to be bound by the

covenant;

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1	(3)	A subordination agreement may be contained in an
2		environmental covenant covering real property or in a
3		separate record. If the environmental covenant covers
4		commonly owned property in a common interest
5		community, the record may be signed by any person
6		authorized by the governing board of the owners'
7		association; and
8	(4)	An agreement by a person to subordinate a prior
9		interest to an environmental covenant affects the
10		priority of that person's interest; provided that it
11		shall not by itself impose any affirmative obligation
12		on the person with respect to the environmental
13		covenant.
14	§ -:	3 Contents of environmental covenant. (a) An
15	environme	ntal covenant shall:
16	(1)	State that the instrument is an environmental covenant
17		executed pursuant to this chapter;
18	(2)	Contain a legally sufficient description of the real
19		property subject to the covenant;
20	(3)	Describe the activity and use limitations on the real
21		property;
22	(4)	Identify every holder;

ı	(5)	be signed by the agency, every holder, and unless
2		waived by the agency, every owner of the fee simple of
3		the real property subject to the covenant; and
4	(6)	Identify the name and location of any administrative
5		record for the environmental response project
6		reflected in the environmental covenant.
7	(b)	In addition to the information required by subsection
8	(a), an e	nvironmental covenant may contain other information,
9	restricti	ons, and requirements agreed to by the persons who
10	signed it	, including:
11	(1)	Requirements for notice following transfer of a
12		specified interest in, or concerning proposed changes
13		in use of, applications for building permits for, or
14		proposals for any site work affecting the
15		contamination on, the property subject to the
16		covenant;
17	(2)	Requirements for periodic reporting describing
18		compliance with the covenant;
19	(3)	Rights of access to the property granted in connection
20		with implementation or enforcement of the covenant;
21	(4)	A brief narrative description of the contamination and
22		remedy, including the contaminants of concern, the

1		pathways of exposure, limits on exposure, and the
2		location and extent of the contamination;
3	(5)	Limitation on amendment or termination of the covenant
4		in addition to those contained in sections -8 and
5		-9; and
6	(6)	Rights of the holder in addition to the right to
7		enforce the covenant pursuant to section -10.
8	(c)	In addition to other conditions for its approval of an
9	environme	ental covenant, the agency may require the persons
10	specified	by the agency who have interests in the real property
11	to sign t	he covenant.
12	. § -	4 Validity; effect on other instruments. (a) An
13	environme	ntal covenant that complies with this chapter shall run
14	with the	land.
15	(b)	An environmental covenant that is otherwise effective
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	shall be	valid and enforceable even if:
17	shall be	valid and enforceable even if: It is not appurtenant to an interest in real property;
17 18		
	(1)	It is not appurtenant to an interest in real property;
18	(1)	It is not appurtenant to an interest in real property; It can be or has been assigned to a person other than
18 19	(1) (2)	It is not appurtenant to an interest in real property; It can be or has been assigned to a person other than the original holder;

1	(5)	It imposes an affirmative obligation on a person
2		having an interest in the real property or on the
3		holder;
4	(6)	The benefit or burden does not touch or concern real
5		property;
6	(7)	There is no privity of estate or contract;
7	(8)	The holder dies, ceases to exist, resigns, or is
8		replaced; or
9	(9)	The owner of an interest subject to the environmental
10		covenant and the holder are the same person.
11	(c)	An instrument that creates restrictions or obligations
12	with resp	ect to real property that would qualify as activity or
13	use limita	ations except for the fact that the instrument was
14	recorded l	before the effective date of this chapter shall not be
15	invalid o	r unenforceable because of any of the limitations on
16	enforcemen	nt of interests described in subsection (b) or because
17	it was ide	entified as an easement, servitude, deed restriction,
18	or other	interest. This chapter shall not apply in any other
19	respect to	o such an instrument.
20	(d)	This chapter shall not invalidate or render
21	unenforce	able any interest, whether designated as an

- 1 environmental covenant or other interest that is otherwise
- 2 enforceable under the law of this State.
- 3 § -5 Relationship to other land use law. This chapter
- 4 shall not be interpreted to authorize a use of real property
- 5 that is otherwise prohibited by zoning, by law other than this
- 6 chapter regulating use of real property, or by a recorded
- 7 instrument that has priority over the environmental covenant. An
- 8 environmental covenant may prohibit or restrict uses of real
- 9 property that are authorized by zoning or by law other than this
- 10 chapter.
- 11 § -6 Notice. (a) A copy of an environmental covenant
- 12 shall be provided by any person determined by the agency and in
- 13 the manner required by the agency to:
- 14 (1) Each person that signed the covenant;
- 15 (2) Each person holding a recorded interest in the real
- property subject to the covenant;
- 17 (3) Each person in possession of the real property subject
- 18 to the covenant;
- 19 (4) Each county in which real property subject to the
- 20 covenant is located; and
- 21 (5) Any other person the agency determines should receive
- 22 notice.

- 1 (b) The validity of a covenant shall not be affected by
 2 failure to provide a copy of the covenant as required under this
 3 section.
- 4 § -7 Recording. (a) An environmental covenant and any
 5 amendment or termination of the covenant shall be recorded by
 6 the grantor of the covenant with the bureau of conveyances. For
 7 purposes of indexing, a holder shall be treated as a grantee.
- 8 (b) Except as otherwise provided in section -8(c), an
 9 environmental covenant is subject to the laws of this State
 10 governing recording and priority of interests in real property.
- (c) A holder shall provide a copy of the final recorded covenant, any amendment made to the covenant, any termination documentation, and documentation of any other matters related to the covenant to the department of health.
- 15 § -8 Duration; amendment by court action. (a) An
 16 environmental covenant shall be considered perpetual unless it
 17 is:
- 18 (1) By its terms limited to a specific duration or terminated by the occurrence of a specific event;
- 20 (2) Terminated by consent pursuant to section -9;
- 21 (3) Terminated pursuant to subsection (b);

1	(4)	Terminated by foreclosure of an interest that has
2		priority over the environmental covenant; or
3	(5)	Terminated or modified in an eminent domain
4		proceeding; provided that:
5		(A) The agency that signed the covenant is a party to
6		the proceeding;
7		(B) All persons identified in section -9(a) and
8		(b) are given notice of the pendency of the
9		proceeding; and
10		(C) The court determines, after hearing, that the
11		termination or modification will not adversely
12		affect human health or the environment.
13	(d)	If the agency that signed an environmental covenant
14	determine	s that the intended benefits of the covenant can no
15	longer be	realized, a court, under the doctrine of changed
16	circumsta	nces, in an action in which all persons identified in
17	section	-9(a) and (b) have been given notice, may terminate
18	the coven	ant or reduce its burden on the real property subject
19	to the co	venant. The agency's determination or its failure to
20	make a de	termination upon request is subject to review pursuant
21	to chapte:	r 91.

1	(c) Except as otherwise provided in subsections (a) and
2	(b), an environmental covenant shall not be extinguished,
3	limited, or impaired through issuance of a tax deed, foreclosure
4	of a tax lien, or application of the doctrine of adverse
5	possession, prescription, abandonment, waiver, lack of
6	enforcement, or acquiescence, or a similar doctrine.
7	§ -9 Amendment or termination by consent. (a) An
8	environmental covenant may be amended or terminated by consent,
9	provided that the amendment or termination is signed by:
10	(1) The agency;
1	(2) Unless waived by the agency, the current owner of the
12	fee simple of the real property subject to the
13	covenant;
14	(3) Each person that originally signed the covenant,
15	unless the person waived in a signed record the right
6	to consent or a court finds that the person no longer
17	exists or cannot be located or identified with the
18	exercise of reasonable diligence; and
9	(4) Except as otherwise provided in subsection (d)(2), the
20	holder.

(b) If an interest in real property is subject to an

environmental covenant, an amendment of the covenant shall not

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- 1 affect the interest unless the current owner of the interest
- 2 consents to the amendment or waives, in a signed record, the
- 3 right to consent to amendments.
- 4 (c) Except for an assignment undertaken pursuant to a
- 5 governmental reorganization, assignment of an environmental
- 6 covenant to a new holder shall be considered an amendment.
- 7 (d) Except as otherwise provided in an environmental
- 8 covenant:
- 9 (1) A holder may not assign the holder's interest without
- 10 consent of the other parties specified in subsection
- 11 (a); and
- 12 (2) A holder may be removed and replaced by agreement of
- the other parties specified in subsection (a).
- 14 (e) A court of competent jurisdiction may fill a vacancy
- 15 in the position of a holder.
- 16 § -10 Enforcement of environmental covenant. (a) A
- 17 civil action for injunctive or other equitable relief for
- 18 violation of an environmental covenant may be maintained by:
- 19 (1) A party to the covenant;
- 20 (2) The department or any other agency specified in the
- 21 covenant;

1	(3)	Any person to whom the covenant expressly grants power
2		to enforce;
3	(4)	

- (4) A person whose interest in the real property or whose
 collateral or liability may be affected by the alleged
 violation of the covenant; or
- 6 (5) A county in which the real property subject to the covenant is located.
- (b) This chapter shall not limit the regulatory authority
 of the department or any agency under law other than this
 chapter with respect to an environmental response project.
- 11 (c) A person shall not be responsible for or subject to
 12 liability for environmental remediation solely because the
 13 person has the right to enforce an environmental covenant.
- 14 S -11 Registry. The department shall establish a
 15 registry that contains all environmental covenants and any
 16 amendment or termination of those covenants. The registry may
 17 also contain any other information concerning environmental
 18 covenants and the real property subject to them, which the
 19 department considers appropriate. The registry is a public
 20 record for purposes of chapter 92F.
- § -12 Relation to electronic signatures in Global and
 National Commerce Act. This chapter modifies, limits, or

- 1 supersedes the federal Electronic Signatures in Global and
- 2 National Commerce Act, 15 U.S.C. section 7001 et seq., provided
- 3 it shall not modify, limit, or supersede section 101 of that
- 4 Act, 15 U.S.C. section 7001 (a), or authorize electronic
- 5 delivery of any of the notices described in section 103 of that
- 6 Act, 15 U.S.C. section 7003(b)."
- 7 SECTION 2. There shall be established such positions as
- 8 are deemed necessary to implement the provisions of this
- 9 chapter. The director shall appoint these positions without
- 10 regard to chapters 76 and 77. These positions shall be included
- 11 in any benefit program generally applicable to the officers and
- 12 employees of the State.
- 13 SECTION 3. This Act shall take effect upon its approval.

582345, SDI

Report Title:

Environmental Contamination; Clean-up

Description:

Provides for "environmental covenants" for contaminated property to assure long-term compliance with requirements needed to protect the public and environment when complete removal of contaminants is not feasible, practical, or necessary. (SD1)