# A BILL FOR AN ACT

RELATING TO THE PETROLEUM INDUSTRY.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the establishment
2	and allocation of adequate resources for a vigorous state
3	watchdog system to monitor and oversee the petroleum industry
4	and gasoline market is a prerequisite to ensure the efficient
5	and equitable regulation of gasoline pricing. The collection,
6	aggregation, and analyses of current data relating to Hawaii
7	petroleum fuel prices, volumes, costs, and profits, and the
8	subsequent reporting of this information to planning and
9	enforcement agencies, such as the departments of the attorney
10	general, business, economic development, and tourism, and
11	taxation, for review and assessment, is critical in ensuring
12	compliance with the letter and spirit of the laws and
13	regulations aimed at promoting fair and competitive gasoline
14	prices for Hawaii's consumers.
15	Most importantly, the legislature finds that current global
16	energy supplies cannot keep pace with the increased global
17	demands for energy. The growing energy needs of burgeoning
18	economies, such as China and India, place Hawaii in a very

- 1 vulnerable position in the global competition for the same
- 2 fossil fuel resources. Further, with many oil-producing
- 3 countries facing political instability and sensitive diplomatic
- 4 relations, Hawaii's deep dependency on imported fossil fuels
- 5 leaves it susceptible to factors it cannot control that affect
- 6 its energy security and economy.
- 7 The legislature also finds that a comprehensive approach is
- 8 needed to ensure the adoption of energy policies and programs
- 9 that optimize the security, cost-efficiency, and environmental
- 10 soundness of Hawaii's fuel resources and minimize the social and
- 11 economic costs and supply dislocations to Hawaii's energy users.
- 12 For example, the requirement for ethanol blending may have some
- 13 adverse financial effect on existing industry participants but
- 14 may provide wider, long-term benefits to the State's economy,
- 15 environment, and overall energy strategy.
- 16 An integrated energy strategy will give the legislature and
- 17 other policy makers a broad range of policy options, including
- 18 improved planning, enhanced data collection, and monitoring to
- 19 support the development of a long-term plan with realistic
- 20 goals. An integrated energy strategy with long-range objectives
- 21 may also lead to an improved investment climate. Such a plan
- 22 will also greatly improve strategic partnerships. Additionally,

- 1 developing an integrated energy strategy will allow the State to
- 2 pursue meaningful investment strategies and technology options.
- 3 The purposes of this Act are to:
- 4 (1) Establish the petroleum industry monitoring, analysis,
- 5 and reporting special fund;
- $\mathbf{6}$  (2) Require the public utilities commission to develop and
- 7 maintain the petroleum industry monitoring, analysis,
- 8 and reporting system, including an automated petroleum
- 9 industry information reporting system;
- 10 (3) Redelineate the types of information that the
- 11 petroleum industry must submit to the public utilities
- 12 commission;
- 13 (4) Make an appropriation out of the petroleum industry
- 14 monitoring, analysis, and reporting special fund to be
- 15 expended by the public utilities commission to
- 16 establish the petroleum industry monitoring, analysis,
- and reporting program;
- 18 (5) Suspend the duties of the public utilities commission
- with respect to enforcement of the petroleum price
- 20 control program on the effective date of this Act;
- 21 (6) Repeal the petroleum price control program effective
- 22 July 1, 2008; and

1	(7) Establish as an unfair trade practice, any
2	misrepresentations made by the petroleum industry.
3	Part I
4	SECTION 2. Chapter 486J, Hawaii Revised Statutes, is
5	amended by adding three new sections to be appropriately
6	designated and to read as follows:
7	"§486J-A Informational cost reports. (a) Each refiner,
8	on a semi-annual basis, at such reporting dates as the
9	commission may establish, shall file with the commission, on
10	forms prescribed, prepared, and furnished by the commission, a
11	certified statement of operating and overhead costs for the
12	refiner's Hawaii operations that shall include but not be
13	limited to the following:
14	(1) Crude oil costs and sources;
15	(2) Other feedstock costs and sources;
16	(3) Refinery operating expenses;
17	(4) Marketing operating expenses by petroleum product;
18	(5) Distribution expenses by petroleum product;
19	(6) Corporate overhead expenses; and
20	(7) The percentage of the total number of wholesale
21	gallons of unleaded regular and premium unleaded
22	gasoline sold during the reporting period at wholesal

1	prices per gallon that exceed two hundred per cent of
2	the total costs and expenses reported in this
3	subsection on a per gallon basis.
4	(b) In addition to the reporting required under subsection
5	(a), each distributor shall file with the commission all
6	Securities and Exchange Commission Forms 10-K, 10-Q, annual
7	reports, quarterly reports, and earnings supplements published
8	by the distributor.
9	(c) Each distributor, except a distributor who is so
10	defined solely by criteria in paragraph (4) of that definition
11	in section 486J-1, who sells liquid fuel only at retail and is
12	not a refiner, shall file with the commission, on a semi-annual
13	basis at such reporting dates as the commission may establish,
14	on forms prescribed, prepared, and furnished by the commission,
15	a certified statement of operating and overhead costs that shall
16	include the following:
17	(1) Gasoline purchases and exchanges and sources;
18	(2) Diesel purchases and exchanges and sources;
19	(3) Marketing expenses; and
20	(4) Distribution expenses.
21	§486J-B Petroleum industry information reporting system.
22	The commission shall develop and maintain an automated petroleum

1	industry information reporting system that meets the
2	requirements of government, industry, and the public while
3	promoting sound policy making and consumer information and
4	protection. The purpose of the petroleum industry information
5	reporting system is to conduct and facilitate the efficient
6	reporting analysis of information described in section 486J-5.
7	The commission shall develop the petroleum industry information
8	reporting system in a manner that will result in greater market
9	transparency and provide useful information to those agencies
10	that are authorized to conduct oversight of the petroleum
11	industry and ensure compliance with all relevant laws.
12	§486J-C Petroleum industry monitoring, analysis, and
13	reporting special fund. (a) There is established a petroleum
14	industry monitoring, analysis, and reporting special fund to be
15	administered by the commission.
16	(b) The legislature may make appropriations from the
17	general revenues of the State of Hawaii, not to exceed
18	\$2,000,000 in any fiscal year, for the petroleum industry
19	monitoring, analysis, and reporting special fund.
19 20	monitoring, analysis, and reporting special fund.  (c) Moneys in the special fund shall be used to:

reporting program pursuant to this chapter; and

1	(2)	Establish full-time staff positions in the
2		commission to implement and maintain the automated
3		petroleum industry information reporting system
4		established by section 486J-B."
5	SECT	ION 3. Section 486J-1, Hawaii Revised Statutes, is
6	amended a	s follows:
7	1.	By adding five new definitions to be appropriately
8	inserted	and to read:
9	" <u>"Cl</u>	asses of retail trade" means the separate subdivisions,
10	or "class	es", of outlets or methods of retail sales of liquid
11	fuels, ty	pically but not limited to gasoline and diesel for
12	motor veh	icles, and includes any:
13	(1)	Company-operated station that is a retail service
14		station owned and operated by a refiner or wholesale
15		distributor and where retail prices are set by that
16		refiner or wholesale distributor;
17	(2)	Lessee dealer-operated station that is a retail
18		service station owned by a refiner or wholesale
19		distributor and operated by a qualified gasoline
20		dealer other than a refiner or wholesale distributor
21		under a franchise; or

1	(3) Owner-operated station that is a retail service
2	station not owned by a refiner or wholesale
3	distributor and operated by a qualified gasoline
4	dealer.
5	"Commission" means the public utilities commission.
6	"Corporate overhead expenses" means the expenses or costs
7	allocated by the refiners that reflect their Hawaii business
8	units' share of corporate staff costs, such as legal, finance,
9	accounting, information technology, and similar costs.
10	"Liquid fuel" means fuels in liquid form, commercially
11	usable for energy needs, power generation, and fuels manufacture
12	that may be manufactured, produced, or imported into the State
13	or that may be exported therefrom, including petroleum and
14	petroleum products and all fuel alcohols.
15	"Wholesale liquid fuel prices" means the prices at which
16	liquid fuel is sold at wholesale for resale at wholesale or
17	retail, typically but not limited to gasoline and diesel for
18	motor vehicles, and includes:
19	(1) "Refiner wholesale price" which means the wholesale
20	price at which liquid fuel is sold by a refiner to any
21	distributor, not a refiner, for resale at any
22	subsequent wholesale or retail transaction;

1	(2)	"Nonrefiner wholesale price" which means the wholesale
2		price at which liquid fuel is sold by any distributor,
3		not a refiner, to any other distributor, not a
4		refiner, for resale at any subsequent wholesale or
5		retail transaction; and
6	(3)	"Dealer tank wagon price" means the wholesale price at
7		which liquid fuel is sold to any retail outlet by any
8		distributor priced on a delivered basis to a retail
9		<pre>outlet."</pre>
10	2. 1	By amending the definition of "distributor" to read:
11	""Dis	stributor" means [ <del>and includes</del> ]:
12	(1)	Every person who refines, manufactures, produces, or
13		compounds fuel in the $State[-7]$ and sells it at
14		wholesale or at retail, or who utilizes it directly in
15		the manufacture of products or for the generation of
16		power;
17	(2)	Every person who imports or causes to be imported into
18		the State, or exports or causes to be exported from
19		the State, any fuel; [and]
20	(3)	Every person who acquires fuel through exchanges with
21		another distributor[-]; or

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         (4) Every person who purchases fuel for resale at
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              wholesale or retail from any person described in
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              paragraph (1), (2), or (3)."
             By amending the definition of "fuel" to read:
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         ""Fuel" means [and includes] fuels, whether liquid, solid,
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    or gaseous, commercially usable for energy needs, power
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    generation, and fuels manufacture that may be manufactured,
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    grown, produced, or imported into the State or that may be
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    exported therefrom [\div], including petroleum and petroleum
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    products and gases, coal, coal tar, vegetable ferments, and all
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    fuel alcohols."
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         4. By amending the definition of "person" to read:
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         ""Person"[-] means any person, firm, association,
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    organization, partnership, business trust, corporation, or
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    company. "Person" also includes any city, county, public
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    district or agency, the State or any department or agency
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    thereof, and the United States to the extent authorized by
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    federal law."
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         5. By amending the definition of "refiner" to read:
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         "Refiner" means any person who owns, operates, or controls
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the operations of one or more refineries[-] in Hawaii."

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         6. By repealing the definition of "petroleum"
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    commissioner".
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         [""Petroleum commissioner" or "commissioner" means the
    administrator of the energy, resources, and technology division
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5
    of the department of business, economic development, and
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    tourism."]
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         SECTION 4. Section 486J-2, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§486J-2 Distributors to register. Every distributor, and
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    any person before becoming a distributor, shall register as such
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    with the [commissioner] commission on forms to be prescribed,
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    prepared, and furnished by the [commissioner.] commission."
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         SECTION 5. Section 486J-3, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§486J-3 Statements. (a) Each distributor [shall], at
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    [such] reporting dates as the [commissioner] commission may
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    establish, shall file with the [commissioner,] commission, on
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    forms prescribed, prepared, and furnished by the [commissioner,]
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    commission, a certified statement showing separately for each
    county and for the islands of Lanai and Molokai within which and
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21
    whereon fuel is sold or used during the last preceding reporting
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    period, the following:
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1	( 1 )	The cocal number of garrons of units of fuer, by the
2		type or grade, refined, manufactured, or compounded by
3		the distributor within the State [and sold or used by
4		the distributor, and, if for ultimate [use] sale or
5		consumption in another county or on another island,
6		[the name of that county or island;] the number of
7		gallons or units of fuel, by type or grade, sold,
8		exchanged, or otherwise transferred or used in each
9		county or island;
10	(2)	The total number of gallons or units of fuel, by type
11		or grade, imported or exported by the distributor [or
12		sold]; the total volumes of fuel, by type or grade,
13		sold, exchanged, or otherwise transferred or used by
14		the distributor[ $_{\tau}$ ]; and if for ultimate [use] sale or
15		consumption in another county or on another island,
16		[the name of that] the number of gallons or units of
17		fuel, by type or grade, sold, exchanged, or otherwise
18		transferred or used in each county or island;
19	(3)	The total number of gallons or units of fuel sold as
20		liquid fuel, aviation fuel, diesel fuel, and other
21		types of fuel as required by the [commissioner;]
22		commission;

1	(4)	The total number of gallons or units of fuel [and the
2		types thereof], by type or grade, and their respective
3		sales prices for all fuel sold to[+] federal, state,
4		and county agencies, ships stores, or base exchanges,
5		commercial agricultural accounts, commercial
6		nonagricultural accounts, retail dealers, and other
7		customers as required by the [commissioner;]
8		commission;
9	(5)	Monthly weighted average acquisition cost per barrel
10		and volumes of foreign or domestic crude oil or other
11		liquid fuels, finished or unfinished, imported to
12		Hawaii, including information identifying the source
13		of the crude oil or other liquid fuels;
14	[ <del>(5)</del>	Monthly Hawaii] (6) Weekly weighted average wholesale
15		prices and sales volumes of finished [leaded regular,]
16		unleaded regular[ $ au$ ] and premium motor gasoline, and of
17		each other grade of gasoline sold [through company
18		operated], by island, to retail outlets, [to other
19		end users, by classes of retail trade, and to
20		wholesale [ <del>customers;</del> ] <u>distributors;</u>
21	(7)	Weekly weighted average retail prices, and sales
22		volumes of finished unleaded regular and premium motor

1		gasoline, and of each other grade of gasoline sold, by
2		island, by retail distributor outlets of all classes
3		of retail trade and by any distributor to other end-
4		users. The commission may purchase retail price data
5		from data service companies that the commission may
6		use to substitute some or all data to meet the
7		reporting requirement for retail price data under this
8		paragraph;
9	[ <del>(6)</del>	Monthly Hawaii] (8) Weekly weighted average wholesale
10		prices, and sales volumes [for residential sales,
11		commercial and institutional sales, industrial sales,
12		sales through company-operated retail outlets, sales
13		to other end users, and wholesale sales of No. 2
14		diesel fuel and No. 2 fuel oil; and] of No. 2 diesel
15		fuel and No. 2 fuel oil, by island, to retail
16		distributor outlets, by classes of retail trade, and
17		to all other wholesale distributors. Weighted average
18		wholesale prices and sales volumes shall be reported
19		by type of wholesale liquid fuel price;
20	<u>(9)</u>	Weekly weighted average retail prices, and sales
21		volumes of No. 2 diesel fuel and No. 2 fuel oil sold,
22		by island, by retail distributor outlets of all

1		classes of retail trade and by any distributor to
2		other end-users. The commission may purchase retail
3		price data from data service companies that the
4		commission may use to substitute some or all data to
5		meet the reporting requirement for retail price data
6		under this paragraph;
7	[ <del>(7)</del> ]	(10) Monthly [Hawaii] weighted average prices, and
8		sales volumes for retail sales and wholesale sales, by
9		island, of No. 1 distillate, kerosene, finished
10		aviation gasoline, kerosene-type jet fuel, No. 4 fuel
11		oil, residual fuel oil, and consumer grade propane[.]:
12		<u>and</u>
13	(11)	The gross margins or spreads between a refiner's
14		average weighted acquisition price for each gallon of
15		crude oil and blendstock refined within the State and
16		the average weighted prices for each gallon or unit of
17		fuel sold, by county or island, to another
18		distributor, retail dealers, end-users, and consumers.
19		For each distributor that is not a refiner, the gross
20		margins or spreads between the distributor's average
21		weighted price for each gallon or unit of fuel
22		acquired by the distributor and the average weighted

1	prices for each gallon or unit of fuel sold, by county
2	or island, to another distributor, retail dealers,
3	end-users, or consumers.
4	The commissioner shall prescribe [by rule when the first report
5	shall be submitted. applicable standards and practices for
6	reporting to facilitate uniformity, consistency, and
7	comparability of the data to be submitted.
8	[(b) In addition to the above reporting, each distributor
9	shall file with the commissioner, Federal Form FEO 1000 or an
10	equivalent state form to be prescribed, prepared, and furnished
11	by the commissioner, showing the expected supply of fuel
12	products for the coming month, and their intended distribution
13	as categorized by Form FEO 1000 or the equivalent state form.
14	The state form shall be supplied in the event that the Federal
15	Mandatory Petroleum Allocation Regulations should expire, be
16	revoked, or be amended to delete or substantially change the
17	reporting requirements provided therein.
18	$\frac{(c)}{(b)}$ Each major marketer shall submit to the
19	[commissioner,] commission, at a time and in a form as the
20	[commissioner] commission shall prescribe, information including
21	petroleum and petroleum product receipts, exchanges,

1	inventories, and distributions. [The commissioner sharr
2	prescribe by rule when the first report shall be submitted.
3	(d) (c) The [commissioner] commission may request
4	additional information as and when [{the commissioner}] the
5	commission deems necessary to perform [[the commissioner's]] the
6	commission's responsibilities under this chapter."
7	SECTION 6. Section 486J-4, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"§486J-4 Informational reports. (a) Each major oil
10	producer, refiner, marketer, oil transporter, and oil storer
11	shall submit to the [commissioner,] commission, in such form as
12	the [commissioner] commission shall prescribe, information
13	[which] that includes the following:
14	(1) Major oil transporters shall report on petroleum by
15	reporting the capacities of each major transportation
16	system, the amount transported by each system, and
17	inventories thereof. The provision of the information
18	shall not be construed to increase and decrease any
19	authority the [commissioner] commission may otherwise
20	have;

1	(2)	Major oil storers shall report on storage capacity,
2		inventories, receipts and distributions, and methods
3		of transportation of receipts and distributions;
4	(3)	Refiners shall report on facility capacity and
5		utilization and method of transportation of refinery
6		receipts and distributions; and
7	(4)	Major oil marketers shall report on facility capacity
8		and methods of transportation of receipts and
9		distributions.
10	[The comm	issioner shall prescribe by rule when the first report
11	<del>shall be</del>	submitted.]
12	(b)	The [commissioner] commission may request additional
13	informati	on as and when [{the commissioner}] the commission
14	deems it	necessary to perform [ <del>[the commissioner's]</del> ] <u>the</u>
15	commissio	n's responsibilities under this chapter."
16	SECT	ION 7. Section 486J-5, Hawaii Revised Statutes, is
17	amended t	o read as follows:
18	"§ <b>4</b> 8	6J-5 Analysis of information; audits and inspections;
19	summary r	eports. (a) The [petroleum commissioner,] commission,
20	with the	[commissioner's] commission's own staff and other
21	support s	taff with expertise and experience in, or with, the
22	petroleum	industry, shall gather, analyze, and interpret the

1	Information	on submitted to it pursuant to sections 4865-3 (and),
2	486J-4 <u>,</u> аг	nd 486J-A and other information relating to the supply
3	[ <del>and price</del>	e], prices, margins, and profits of petroleum products,
4	with part:	icular emphasis on motor vehicle fuels, including[ $_{ au}$ ]
5	but not 1:	imited to[ $-$ ] all of the following:
6	(1)	The nature, cause, and extent of any petroleum or
7		petroleum products [shortage] situation or condition
8		affecting supply[+], price, margins, or profits;
9	[ <del>( 2 )</del>	The economic and environmental impacts of any
10		petroleum and petroleum product shortage or condition
11		affecting supply;
12	<del>(3)</del>	Petroleum or petroleum product demand and supply
13		forecasting methodologies utilized by the petroleum
14		industry in Hawaii;
15	<del>(4)</del> ]	(2) The prices, with particular emphasis on wholesale
16		and retail motor <u>vehicle</u> fuel prices, and any
17		significant changes in prices charged by the petroleum
18		industry for petroleum or petroleum products sold in
19		Hawaii and the reasons for such changes;
20	[ <del>(5)</del> ]	$\underline{(3)}$ The income, expenses, $\underline{\text{margins}}$ , and $\underline{\text{profits}}[\tau]$ $\underline{\text{in}}$
21		<pre>Hawaii, both before and after taxes, of the industry</pre>
22		as a whole and of major firms within it, including a

T		comparison with other major industry groups and major
2		firms within them as to profits, return on equity and
3		capital, and price earnings ratio; of each
4		distributor and the income, expenses, margins, and
5		profits, both before and after taxes, of major oil
6		companies in other regions of the United States or
7		other countries; and
8	[ <del>(6)</del> ]	(4) The emerging trends relating to supply, demand,
9		[and conservation of petroleum and petroleum products;
10	<del>(7)</del>	The nature and extent of efforts of the petroleum
11		industry to expand refinery capacity and to make
12		acquisitions of additional supplies of petroleum and
13		petroleum products; and
14	<del>(8)</del>	The development of a petroleum and petroleum products
15		information system in a manner which will enable the
16		State to take action to meet and mitigate any
17		petroleum or petroleum products shortage or condition
18		affecting supply.
19	<del>(b)</del>	The commissioner shall conduct random or periodic
20	audits and	d inspections of any supplier or suppliers of oil or
21	petroleum	products to determine whether they are unnecessarily
22	withholdin	ng supplies from the market or are violating applicable

1 policies, laws, or rules. The commissioner may solicit 2 assistance of the department of taxation in any such audit. The commissioner shall cooperate with other state and federal 3 4 agencies to ensure that any audit or inspection conducted by the 5 commissioner is not duplicative of the data received by any of 6 their audits or inspections which is available to the 7 commissioner.] price, margins, and profits. 8 [(c)] (b) The [commissioner] commission shall analyze the 9 impacts of state and federal policies, rules, and regulations **10** upon the supply and pricing of petroleum products. 11  $[\frac{d}{d}]$  (c) The [commission shall publish **12** annually and submit to the governor and the legislature twenty days prior to the first day of [the current] each legislative 13 14 session a summary, including any analysis and interpretation of the information submitted to it pursuant to this chapter, and 15 **16** any other activities taken by the [commissioner,] commission, 17 including civil penalties imposed and referrals of violations to 18 the attorney general under section 486J-9. Any person may 19 submit comments in writing regarding the accuracy or sufficiency **20** of the information submitted. [At the option of the director,

this report may be combined with reporting required by section

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    196 4(11), in the director's role as state energy resources
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    coordinator. 1"
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         SECTION 8. Section 486J-6, Hawaii Revised Statutes, is
    amended to read as follows:
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         "§486J-6 Confidential information. (a) Confidential
6
    commercial information [presented] provided to the
7
    [commissioner] commission pursuant to this chapter shall be held
8
    in confidence by the [commissioner] commission or aggregated to
9
    the extent necessary to [assure] ensure confidentiality as
10
    governed by chapter 92F, including its penalty provisions.
11
         (b) No data or information submitted to the commissioner
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    shall be deemed confidential if the person submitting the
13
    information or data has made it public.
14
         (e) (b) Unless otherwise provided by law, with respect to
15
    data provided pursuant to [sections] section 486J-3 [and], 486J-
    4, or 486J-A, neither the [commissioner,] commission, nor any
16
17
    employee of the [department,] commission, may do any of the
18
    following:
19
         (1) Use the information furnished under [sections] section
20
              486J-3 [and], 486J-4, or 486J-A for any purpose other
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              than the statistical purposes for which it is
22
              supplied;
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1	(2)	Make any publication whereby the data furnished by any
2		[particular establishment or individual] person under
3		[sections] section 486J-3 [and], 486J-4, or 486J-A can
4		be identified; or
5	(3)	Permit [anyone] any person to examine the individual
6		reports provided under [sections] section 486J-3
7		[and], 486J-4, or 486J-A other than the [public
8		utilities] commission, the department of taxation, the
9		attorney general, and the consumer advocate, and the
10		authorized representatives and employees of each."
11	SECT	ION 9. Section 486J-7, Hawaii Revised Statutes, is
12	amended t	o read as follows:
13	"§ <b>4</b> 8	6J-7 Confidential information obtained by another
14	state age	ncy. Any confidential information pertinent to the
15	responsib	ilities of the [ <del>commissioner</del> ] <u>commission</u> specified in
16	this chap	ter that is obtained by another state agency, including
17	the depar	tment of taxation, [the public utilities commission,]
18	the attor	ney general, and the consumer advocate, shall be
19	available	only to the attorney general, the attorney general's
20	authorize	d representatives, and the [commissioner] commission
21	and shall	be treated in a confidential manner."

1 SECTION 10. Section 486J-8, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§486J-8 Sharing of information obtained by the 4 [commissioner.] commission. The [commissioner] commission shall 5 make all information obtained by the [commissioner] commission 6 under this chapter, including confidential information, 7 available only to the attorney general, the department of 8 taxation, [the public utilities commission,] the consumer 9 advocate, and the authorized representative of each, who shall **10** safeguard the confidentiality of all confidential information 11 received." SECTION 11. Section 486J-9, Hawaii Revised Statutes, is **12** amended to read as follows: 13 14 "§486J-9 Failure to timely provide information; failure to 15 make and file statements; false statements; penalties; referral 16 to the attorney general. (a) The [petroleum commissioner] **17** commission shall notify those persons who have failed to timely 18 provide the information specified in section 486J-3 [or], 19 486J-4, or 486J-A or requested by the [commissioner] commission

under section 486J-3 [or 486J-4[-], or 486J-A. If, within

provide the specified or requested information, the person fails

five business days after being notified of the failure to

**20** 

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## H.B. NO. H.D. 1

- 1 to supply the specified or requested information, the person
- 2 shall be subject to a civil penalty of not less than \$50,000 per
- 3 day nor more than \$100,000 per day for each day the submission
- 4 of information is refused or delayed[, unless the person has
- 5 timely filed objections with the commissioner regarding the
- 6 information and the commissioner has held a hearing and,
- 7 following a ruling by the commissioner, the person has properly
- 8 submitted the issue to a court of competent jurisdiction for
- 9 review].
- (b) Any person who wilfully makes any false statement,
- 11 representation, or certification in any record, report, plan, or
- 12 other document filed with the [commissioner] commission shall be
- 13 subject to a civil penalty not to exceed  $$500,000[_{7}]$  and shall
- 14 be deemed to have committed an unfair or deceptive act or
- 15 practice in the conduct of a trade or commerce and subject to
- 16 the penalties specified in chapter 480.
- 17 (c) The [commissioner] commission shall refer any matter
- 18 under [this] subsection (a) or (b) to the attorney general, who
- 19 may exercise any appropriate legal or equitable remedies that
- 20 may be available to the State.

- 1 [<del>(c)</del>] (d) For the purposes of this section, "person"
- 2 means, in addition to the definition contained in section
- 3 486J-1, any responsible corporate officer."
- 4 SECTION 12. Section 486J-10, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "§486J-10 Ethanol content requirement. (a) The
- 7 [commissioner] director shall adopt rules in accordance with
- 8 chapter 91 to require that gasoline sold in the State for use in
- 9 motor vehicles contain ten per cent ethanol by volume. The
- 10 amounts of gasoline sold in the State containing ten per cent
- 11 ethanol shall be in accordance with rules as the [commissioner]
- 12 director may deem appropriate. The [commissioner] director may
- 13 authorize the sale of gasoline that does not meet these
- 14 requirements as provided in subsection (d).
- 15 (b) Gasoline blended with an ethanol-based product, such
- 16 as ethyl tertiary butyl ether, shall be considered to be in
- 17 conformance with this section if the quantity of ethanol used in
- 18 the manufacture of the ethanol-based product represents ten per
- 19 cent, by volume, of the finished motor fuel.
- 20 (c) Ethanol used in the manufacture of ethanol-based
- 21 gasoline additives, such as ethyl tertiary butyl ether, may be
- 22 considered to contribute to the distributor's conformance with

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- 1 this section; provided that the total quantity of ethanol used
- 2 by the distributor is an amount equal to or greater than the
- 3 amount of ethanol required under this section.
- 4 (d) The [commissioner] director may authorize the sale of
- 5 gasoline that does not meet the provisions of this section:
- **6** (1) To the extent that sufficient quantities of
- 7 competitively-priced ethanol are not available to meet
- 8 the minimum requirements of this section; or
- 9 (2) In the event of any other circumstances for which the
- 10 [commissioner] director determines compliance with
- this section would cause undue hardship.
- (e) Each distributor, at such reporting dates as the
- 13 [commissioner] director may establish, shall file with the
- 14 [commissioner,] director, on forms prescribed, prepared, and
- 15 furnished by the [commissioner,] director, a certified statement
- 16 showing:
- 17 (1) The price and amount of ethanol available;
- 18 (2) The amount of ethanol-blended fuel sold by the
- distributor;
- 20 (3) The amount of non-ethanol-blended gasoline sold by the
- 21 distributor; and

1	(4) Any other information the [ <del>commissioner</del> ] <u>director</u>
2	shall require for the purposes of compliance with this
3	section.
4	(f) Provisions with respect to confidentiality of
5	information shall be the same as provided in section [486J 7.]
6	486J-6.
7	(g) Any distributor or any other person violating the
8	requirements of this section shall be subject to a fine of not
9	less than \$2 per gallon of nonconforming fuel, up to a maximum
10	of \$10,000 per infraction.
11	(h) The [commissioner,] director, in accordance with
12	chapter 91, shall adopt rules for the administration and
13	enforcement of this section."
14	SECTION 13. Chapter 486H, Hawaii Revised Statutes, is
15	amended as follows:
16	1. By repealing section 486H-13.
17	[" <del>§486H-13 Maximum pre-tax wholesale price for the sale of</del>
18	gasoline; civil actions. (a) Notwithstanding any law to the
19	contrary, no manufacturer, wholesaler, or jobber may sell
20	regular unleaded, mid-grade, or premium gasoline to a dealer
21	retail station, an independent retail station, or to another
22	jobber or wholesaler at a price above the maximum pre-tax

1	wholesale prices established pursuant to subsection (b). The
2	commission shall publish the maximum pre-tax wholesale prices by
3	means that shall include the Internet website for the State of
4	<del>Hawaii.</del>
5	(b) On a weekly basis, the commission shall determine the
6	maximum pre-tax wholesale price of regular unleaded, mid-grade,
7	and premium gasoline as follows: the maximum pre tax wholesale
8	price of regular unleaded gasoline shall consist of the baseline
9	price for regular unleaded gasoline, plus the location
10	adjustment factor, the marketing margin factor, and the zone
11	price adjustment, and for mid grade and premium gasoline, the
12	applicable mid-grade and premium adjustment factor, such that
13	the maximum pre tax wholesale gasoline prices reflect and
14	correlate with competitive market conditions.
15	(c) The baseline price for regular unleaded gasoline
16	referred to in subsection (b) shall be determined on a weekly
17	basis and shall be equal to the average of:
18	(1) The weekly average of the spot daily price for regular
19	unleaded gasoline for Los Angeles;
20	(2) The weekly average of the spot daily price for regular
21	unleaded gasoline for New York Harbor; and

1	(3) The weekly average of the spot daily price for regular
2	unleaded gasoline for the United States Gulf Coast;
3	as reported and published by the Oil Price Information Service
4	for the five business days of the preceding week; provided that
5	the commission, in its discretion, may determine a more
6	appropriate baseline or a more appropriate price information
7	reporting service.
8	(d) The location adjustment factor referred to in
9	subsection (b) shall be \$.04 per gallon or as otherwise
10	determined by the commission and shall thereafter be subject to
11	adjustment pursuant to section 486H 16(a).
12	(e) The marketing margin factor referred to in subsection
13	(b) shall be \$.18 per gallon or as otherwise determined by the
14	commission and shall thereafter be subject to adjustment
15	pursuant to section 486H 16(a).
16	(f) The mid-grade adjustment factor shall be \$.05 per
17	gallon or as otherwise determined by the commission and shall
18	thereafter be subject to adjustment pursuant to section 486H-
19	<del>16(a).</del>
20	(g) The premium adjustment factor shall be \$.09 per gallor
21	or as otherwise determined by the commission and shall

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1
    thereafter be subject to adjustment pursuant to section 486H-
2
    <del>16(a).</del>
3
         (h) For purposes of this chapter, the State shall be
4
    divided into the following zones:
5
         (1) Zone 1 shall include the island of Oahu;
              Zone 2 shall include the island of Kauai;
6
         \frac{(2)}{}
7
         (3) Zone 3 shall include the island of Maui, except the
8
               district of Hana;
9
         (4) Zone 4 shall include the district of Hana on the
10
              island of Maui;
              Zone 5 shall include the island of Molokai;
11
         <del>(5)</del>
         (6) Zone 6 shall include the island of Lanai;
12
13
              Zone 7 shall include the districts of Puna, south
         <del>(7)</del>
14
              Hilo, north Hilo, and Hamakua on the island of Hawaii;
15
              and
         (8) Zone 8 shall include the districts of north Kohala,
16
17
              south Kohala, north Kona, south Kona, and Kau on the
              island of Hawaii.
18
19
         (i) The commission shall establish zone price adjustments
20
    to the maximum pre-tax wholesale regular unleaded, mid-grade,
21
    and premium gasoline prices on a zone by zone basis.
```

1	( <del>)) Every manufacturer, wholesaler, or Jobber, upon the</del>
2	request of the commission, shall furnish to the commission, in
3	the form requested, all documents, data, and information the
4	commission may require to make its determination on zone price
5	adjustments. Any person who refuses or fails to comply with a
6	request for information by the commission shall be subject to a
7	fine of up to \$50,000 per day. Each day a violation continues
8	shall constitute a separate offense.
9	(k) The maximum pre tax wholesale gasoline price imposed
10	by this section shall take effect on September 1, 2005,
11	notwithstanding the lack of the adoption of rules pursuant to
12	this section.
13	(1) Any manufacturer, wholesaler, or jobber who knowingly
14	violates any requirement imposed or rule adopted under this
15	section, except for subsection (j), shall be subject to a civil
16	penalty, for each violation, equal to three times the amount of
17	the overcharge or \$250,000, whichever is greater, and shall be
18	liable for the costs of the action and reasonable attorney's
19	fees as determined by the court. Within two years from the date
20	the commission obtains actual knowledge of the violation, the
21	commission may institute a civil action in a court of competent
22	jurisdiction to collect the civil penalty, the costs, and

1	attorney's rees. In the case of ongoing violation, the two year
2	period shall start from the date of the last violation. The
3	commission may refer any such action to the attorney general as
4	it deems appropriate. As used in this subsection, "overcharge"
5	means the number of gallons of gasoline sold, times the
6	wholesale price at which the manufacturer or jobber sold regular
7	unleaded, mid grade, or premium gasoline to a dealer retail
8	station, an independent retail station, or another jobber or
9	wholesaler, less taxes assessed, less the maximum pre tax
10	wholesale price established pursuant to subsection (b).
11	(m) The commission shall have the power to determine the
12	extent to which a manufacturer, wholesaler, or jobber is
13	complying with any requirement imposed or rule adopted under
14	this section, including the power to compel a manufacturer,
15	wholesaler, or jobber to submit documents, data, and information
16	necessary and appropriate for the commission to determine such
17	compliance. The commission may use data collected by the
18	department of business, economic development, and tourism
19	pursuant to chapter 486J, as well as obtain the assistance of
20	that department in determining such compliance.
21	(n) The commission shall report to the governor and the
22	legislature, in a timely manner, on any significant aberrations,

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1
    trends, or conditions that may adversely impact the gasoline
2
    consumers in the State.
3
         (o) The commission shall adopt rules pursuant to chapter
4
    91 as may be necessary to implement this section and section
5
    486H-16.
6
         2. By repealing section 486H-15.
7
         ["§486H-15 Governor's emergency powers. (a)
8
    Notwithstanding any law to the contrary, the governor may
9
    suspend, in whole or in part, section 486H-13 or any rule
10
    adopted pursuant to that section whenever the governor issues a
11
    written determination that strict compliance with the section or
12
    a rule will cause a major adverse impact on the economy, public
13
    order, or the health, welfare, or safety of the people of
14
    Hawaii. In the written determination, the governor shall state
15
    the specific provision of the section or rule that strict
16
    compliance with will cause a major adverse impact on the
17
    economy, public order, or the health, welfare, or safety of the
18
    people of the State, along with specific reasons for that
19
    determination. The governor shall publish this determination in
20
    accordance with section 1-28.5. The suspension shall take
21
    effect upon issuance of the written determination by the
22
    <del>governor.</del>
```

1	(b) Except as provided in subsection (c), the suspension
2	under subsection (a) shall remain in effect until the earlier
3	<del>of:</del>
4	(1) The adjournment of the next regular or special session
5	of the legislature; or
6	(2) The effective date of any legislative enactment
7	intended to address the major adverse impact;
8	provided that if the legislature has passed legislation to
9	address the major adverse impact, and the governor vetoes the
10	presented legislation, the suspension shall terminate on the
11	date of that veto, and the maximum pre tax wholesale gasoline
12	prices in effect immediately prior to the issuance of the
13	written determination by the governor shall take effect on the
14	day after the date of the veto; and provided further that if no
15	action is taken by the legislature during the regular or special
16	session to address the major adverse impact, then the maximum
17	pre tax wholesale gasoline prices in effect immediately prior to
18	the issuance of the written determination by the governor shall
19	take effect on the day after adjournment sine die of the regular
20	or special session.

1	(c) If the written determination is issued while the
2	legislature is in session, the suspension under subsection (a)
3	shall remain in effect until the earlier of:
4	(1) The adjournment of that session of the legislature; or
5	(2) The effective date of any legislative enactment
6	intended to address the major adverse impact;
7	provided that if the legislature has passed legislation to
8	address the major adverse impact, and the governor vetoes the
9	presented legislation, the suspension shall terminate on the
10	date of that veto, and the maximum pre-tax wholesale gasoline
11	prices in effect immediately prior to the issuance of the
12	written determination by the governor shall take effect on the
13	day after the date of the veto; and provided further that if no
14	action is taken by the legislature during the regular or special
15	session to address the major adverse impact, then the maximum
16	pre-tax wholesale gasoline prices in effect immediately prior to
17	the issuance of the written determination by the governor shall
18	take effect on the day after adjournment sine die of the regular
19	or special session.]
20	3. By repealing section 486H-16.
21	[" <del>§486H-16 Adjustments.</del> (a) A manufacturer, wholesaler,
22	or jobber may petition the commission to adjust the maximum pre-

1	tax wholesale price of regular unleaded, mid grade, or premium
2	gasoline in the event of a change in the value of the baseline
3	price for regular unleaded gasoline, the location adjustment
4	factor, the marketing margin factor, the mid-grade adjustment
5	factor, the premium adjustment factor, or a zone price
6	adjustment. The petitioner shall bear the burden of proof to
7	establish by clear and convincing evidence the need for and the
8	amount of any adjustment. The adjustments shall be determined
9	<del>as follows:</del>
10	(1) The value of the baseline price shall be equal to the
11	<del>average of:</del>
12	(A) The weekly average of the spot daily price for
13	regular unleaded gasoline for Los Angeles;
14	(B) The weekly average of the spot daily price for
15	regular unleaded gasoline for New York Harbor;
16	<del>and</del>
17	(C) The weekly average of the spot daily price for
18	regular unleaded gasoline for the United States
19	<del>Gulf Coast,</del>
20	as reported and published by the Oil Price Information
21	Service for the five business days of the preceding
22	week; provided that the commission, in its discretion

1		may determine a more appropriate baseline or a more
2		appropriate price information reporting service;
3	<del>(2)</del>	The value of the location adjustment factor in effect
4		at the time the petition is filed shall be adjusted to
5		reflect the average of the actual acquisition cost to
6		non-refiner marketers to obtain gasoline from refiners
7		or importers for sale on the island of Oahu over the
8		prior twelve-month period, which cost shall be taken
9		from arm's length transactions between non refiner
10		marketers, and refiners or importers, such as exchange
11		agreements, sales agreements, or other similar
12		agreements; provided that the location adjustment
13		factor shall not exceed the reasonable cost of
14		importing gasoline to the island of Oahu. As used in
15		this paragraph, "actual acquisition cost" means the
16		amount over the base price of regular unleaded
17		gasoline that a non refiner marketer pays to a third
18		party for delivery of such gasoline into a terminal
19		located on the island of Oahu;
20	<del>(3)</del>	The value of the marketing margin factor in effect at
21		the time the petition is filed shall be adjusted by
22		adding to such value the difference between:

1	(A) The average of the difference over the prior
2	twelve-month period between:
3	(i) The dealer tank wagon price for sales for
4	resale for "regular" gasoline; and
5	(ii) The bulk price for sales for resale for
6	<del>"regular" gasoline,</del>
7	for Petroleum Administration for Defense (PAD)
8	District V, as reported and published by the
9	Energy Information Administration or its
10	successor in Table 31 - "Motor Casoline Prices by
11	Grade, Sales Type, PAD District, and State" or
12	other source containing the same information;
13	<del>less</del>
14	(B) The average of the difference over the period
15	from 1994 until the most current year between:
16	(i) The dealer tank wagon price for sales for
17	resale for "regular" gasoline; and
18	(ii) The bulk price for sales for resale for
19	<del>"regular" gasoline,</del>
20	for Petroleum Administration for Defense (PAD)
21	District V, as reported and published by the
22	Energy Information Administration or its

1		successor in Table 31 "Motor Gasoline Prices by
2		Grade, Sales Type, PAD District, and State" or
3		other source containing the same information;
4	<del>(4)</del>	The value of the mid-grade and premium adjustment
5		factors in effect at the time the petition is filed
6		shall be adjusted by any material change in the mid-
7		grade and premium adjustment factor as published by an
8		appropriate price information reporting service; and
9	<del>(5)</del>	The value of any zone price adjustment in effect at
10		the time the petition is filed shall be adjusted based
11		upon material changes in the operating costs for a
12		zone, such as terminaling, storage, or distribution
13		costs, and other empirical data the commission deems
14		appropriate.
15	<del>(b)</del>	If the commission adjusts the maximum pre tax
16	wholesale	gasoline prices, the commission shall publish its
17	findings	and the adjusted prices by means that shall include the
18	<u>Internet</u>	website for the State of Hawaii.
19	<del>(c)</del>	Regardless of whether a petition has been filed and
20	notwithst	anding a determination of the adjustments made pursuant
21	to subsec	tion (a), the commission, in its discretion, may make
22	such othe	r and further adjustments deemed necessary and

1 appropriate to establish maximum pre tax wholesale gasoline prices that reflect and correlate with competitive market 2 3 conditions."] SECTION 14. Section 486J-12, Hawaii Revised Statutes, is 4 5 repealed. ["\$486J-12 Rules. The commissioner shall adopt, amend, or 6 7 repeal such rules as [the commissioner] may deem proper to fully 8 effectuate this chapter."] 9 SECTION 15. On the effective date of this Act, the public **10** utilities commission shall suspend any and all duties with respect to sections 486H-13 and 486H-16, Hawaii Revised 11 **12** Statutes. 13 SECTION 16. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ , or so much 14 15 thereof as may be necessary for fiscal year 2006-2007, to be **16** deposited into the petroleum industry monitoring, analysis, and 17 reporting special fund. 18 The sum appropriated shall be expended by the public 19 utilities commission for the purposes of this Act. **20** SECTION 17. There is appropriated out of the petroleum 21 industry monitoring, analysis, and reporting special fund the

, or so much thereof as may be necessary for

sum of \$

- 1 fiscal year 2006-2007, to establish the petroleum industry
- 2 monitoring, analysis, and reporting program established under
- 3 chapter 486J, Hawaii Revised Statutes. The sum appropriated
- 4 shall be expended by the public utilities commission for the
- 5 purposes of this Act.
- 6 Part II
- 7 SECTION 18. The Hawaii Revised Statutes is amended by
- 8 adding a new chapter to be appropriately designated and to read
- 9 as follows:
- 10 "CHAPTER
- 11 UNFAIR TRADE PRACTICES BY PETROLEUM INDUSTRY
- 12 § -A Definitions. As used in this chapter, unless the
- 13 context otherwise requires:
- 14 "Advertising" includes the use of any banner, sign,
- 15 placard, poster, streamer, card, or any publication in the
- 16 media.
- "Gasoline" means a volatile mixture of liquid hydrocarbons,
- 18 generally containing small amounts of additives, suitable for
- 19 use as a fuel in spark-ignition internal combustion engines.
- 20 "Person" means an individual, corporation, government, or
- 21 governmental subdivision or agency, business trust, estate,
- 22 trust, partnership, unincorporated association, two or more of

- 1 any of the foregoing having a joint or common interest, or any
- 2 other legal or commercial entity.
- 3 "Petroleum products" means gasoline, diesel fuel, liquefied
- 4 petroleum gas only when used as a motor fuel, kerosene, thinner,
- 5 solvent, liquefied natural gas, pressure appliance fuel, white
- 6 gasoline, or any motor fuel, or any oil represented as engine
- 7 lubricant, engine oil, lubricating or motor oil, or any oil used
- 8 to lubricate transmissions, gears, or axles.
- 9 "Sell" or any of its variants means attempt to sell, offer
- 10 for sale or assist in the sale of, permit to be sold or offered
- 11 for sale or delivery, offer for delivery, trade, barter, or
- 12 expose for sale.
- 13 § -B Misrepresentations. (a) It is unlawful for any
- 14 person to make any deceptive, false, or misleading statement by
- 15 any means whatsoever regarding quality, quantity, performance,
- 16 price, discount, profit, or savings used in the sale or selling
- 17 of any petroleum product regulated pursuant to this chapter or
- 18 chapters 486H and 486J.
- 19 (b) The following misleading, unfair, or deceptive acts or
- 20 practices committed or permitted by any person offering to sell
- 21 any petroleum product that is regulated by this chapter or
- 22 chapters 486H and 486J are also a violation of this section:

T	( 1 )	Misrepresenting the brand, grade, quality, or price of
2		a petroleum product;
3	(2)	Using false or deceptive representations or
4		designations in connection with the pricing, profits,
5		or sale of petroleum products;
6	(3)	Advertising petroleum products or services and not
7		selling them as advertised;
8	(4)	Advertising petroleum products of a designated brand,
9		grade, trademark, or trade name not actually sold or
10		available for sale;
11	(5)	Making false, deceptive, or misleading statements
12		concerning conditions of sale, price reductions, costs
13		of operations, profits, or failing to disclose
14		business relationships within the petroleum industry
15		that affect the wholesale pricing of petroleum
16		products;
17	(6)	Representing that the consumer will receive a rebate,
18		discount, or other economic benefit and then failing
19		to give that rebate, discount, or other economic
20		benefit; and
21	(7)	Forging or falsifying any records or documents
22		required by this chapter or chapter 486H or 486J or

1		knowingly keeping, using, or displaying the laise of
2		forged records or documents.
3	§	-C Unlawful profiteering. Any person who sells
4	petroleum	products and who, with intent to enhance the price or
5	restrict	the supply of petroleum products:
6	(1)	Willfully destroys or permits preventable waste in the
7		production, manufacture, storage, or distribution of
8		petroleum products;
9	(2)	Prevents, limits, lessens, or restricts the
10		manufacture, production, supply, or distribution of
11		petroleum products;
12	(3)	Enters into any contract, combination, or conspiracy
13		in restraint of trade or commerce;
14	(4)	Exacts or demands any unjust or unreasonable profit in
15		the sale, exchange, or handling of petroleum products;
16		or
17	(5)	In any way aids or abets the doing of any act stated
18		here,
19	shall com	mit an unlawful trade practice.
20	§	-D Penalty. Any person who sells petroleum products
21	in violat	ion of this chapter shall be fined not more than

- 1 \$10,000 for each violation or imprisoned for not more than five
- 2 years or both.
- 3 S -E Injunctions. Any person in violation of this
- 4 chapter may be enjoined by the circuit court by mandatory or
- 5 restraining order necessary or proper to effectuate the purposes
- 6 of this chapter in a suit brought by the attorney general in the
- 7 name of the State or by any private person in the person's own
- 8 name.
- 9 F Remedies cumulative. The remedies prescribed in
- 10 this chapter are cumulative and in addition to any other
- 11 remedies provided by law."
- 12 SECTION 19. In codifying the new sections added by section
- 13 2 and section 18 of this Act, the revisor of statutes shall
- 14 substitute appropriate section numbers for the letters used in
- 15 designating the new sections in this Act.
- 16 SECTION 20. Statutory material to be repealed is bracketed
- 17 and stricken. New statutory material is underscored.
- 18 SECTION 21. This Act shall take effect on July 1, 2006;
- 19 provided that section 13 shall take effect on January 1, 2008
- 20 and section 18 shall take effect on January 1, 2007.

#### Report Title:

Petroleum Industry; Petroleum Industry Special Fund; Unfair Practices by Petroleum Industry

### Description:

Establishes: (1) petroleum industry monitoring, analysis, and reporting special fund; (2) petroleum industry information reporting system; and (3) unfair practices by petroleum industry. Suspends enforcement of gasoline price limit program by PUC as of 7/1/06. Repeals gasoline price limit program 1/1/08. (HB3115 HD1)

HB3115 HD1.doc