A BILL FOR AN ACT

RELATING TO A STATE LOTTERY FOR EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The Hawaii Revised Statutes is amended by 1 adding a new chapter to be appropriately designated and to read 2 as follows: 3 "CHAPTER 4 STATE LOTTERY FOR EDUCATION 5 6 -1 Title of chapter. This chapter may be cited as the "State Lottery for Education Act". 7 -2 Hawaii gaming control commission; members, 8 appointment, compensation. (a) There is established the Hawaii 9 gaming control commission which shall be a body corporate and a 10 public instrumentality of the State, for the purpose of 11 implementing this chapter. The commission shall be placed 12 within the department of budget and finance for administrative 13 14 purposes. (b) The commission shall consist of five members to be 15 appointed by the governor with the advice and consent of the 16 senate under section 26-34. Of the five members, two shall be 17 appointed from a list of nominees submitted by the president of 18

- 1 the senate, and two shall be appointed from a list of nominees
- 2 submitted by the speaker of the house of representatives. All
- 3 appointments to the commission shall be made within sixty days
- 4 of the effective date this Act. The members shall elect one
- 5 from among them to be the chairperson. Each member shall have
- 6 reasonable knowledge of the practice, procedure, and principles
- 7 of lottery operations. Each member shall either be a resident
- 8 of Hawaii or shall certify that the member will become a
- 9 resident of Hawaii before taking office. At least one member
- 10 shall be experienced in law enforcement and criminal
- 11 investigation, at least one member shall be a certified public
- 12 accountant experienced in accounting and auditing, and at least
- 13 one member shall be an attorney licensed to practice law in
- 14 Hawaii.
- 15 (c) No person shall be appointed a member or continue to
- 16 be a member of the commission if:
- 17 (1) The person is an elected state official or a public
- 18 employee;
- 19 (2) The person or the person's spouse, child, or parent is
- a member of the board of directors of, or a person
- financially interested in, any lottery operation
- subject to the jurisdiction of this commission; or

1	(3)	The person is related to any other person within the
2		second degree of consanguinity or affinity who is
3		licensed by the commission pursuant to this chapter;
4		or
5	(4)	The person is not of good moral character or has been
6		convicted of, or is under indictment for, a felony
7		under the laws of Hawaii, any other state, or the
8		United States.
9	(d)	The term of office of a commission member shall be
10	four year	s, except that the terms of office of the initial
11	members a	ppointed shall be staggered. No member shall serve
12	more than	two consecutive four-year terms. Vacancies in the
13	commissio	n shall be filled for the unexpired term in the same
14	manner as	the original appointments. The governor may remove or
15	suspend a	ny member of the commission after due notice and public
16	hearing.	
17	(e)	Members shall:
18	(1)	Serve part-time;
19	(2)	Be paid compensation of \$ for each day in
20		the performance of official duties; and
21	(3)	Be reimbursed for expenses, including travel expenses,
22		incurred in the performance of official duties.

- 1 (f) Officers of the commission, including the chairperson,
- 2 shall be selected by the members. The commission, subject to
- 3 chapter 92, shall hold at least one meeting in each quarter of
- 4 the State's fiscal year. Special meetings may be called by the
- 5 chairperson or any three members upon seventy-two hours written
- 6 notice to each member. Three members shall constitute a quorum,
- 7 and a majority vote of the members present shall be required for
- 8 any final determination by the commission. The commission shall
- 9 keep a complete and accurate record of all its meetings.
- 10 (g) Before assuming the duties of office, each member of
- 11 the commission shall take an oath that the member shall
- 12 faithfully execute the duties of office according to the laws of
- 13 the State and shall file and maintain with the director of
- 14 finance a bond in the sum of \$ with good and
- 15 sufficient sureties. The cost of any bond for any member of the
- 16 commission under this section shall be considered a part of the
- 17 necessary expenses of the commission.
- 18 § -3 Powers and duties of commission. (a) The
- 19 commission shall operate a state lottery and in doing so shall
- 20 determine:
- 21 (1) The types of lottery or lotteries to be conducted;

1	(2)	The price or prices of tickets or shares in the
2		lottery;
3	(3)	The number and sizes of the prizes on the winning
4		tickets or shares;
5	(4)	The design of the tickets or shares to be used in the
6		lottery; provided that each state lottery ticket or
7		share shall have imprinted thereon the state seal and
8		a serial number;
9	(5)	The manner of selecting the winning tickets or shares;
10	(6)	The manner of payment of prizes to the holders of
11		winning tickets or shares;
12	(7)	The frequency of the drawings or selections of winning
13		tickets or shares;
14	(8)	The type or types of locations at which tickets or
15		shares may be sold;
16	(9)	The method to be used in selling tickets or shares;
17	(10)	The licensing agents to sell tickets or shares;
18		provided that no person under the age of eighteen
19		shall be licensed as an agent;
20	(11)	The manner and amount of compensation, if any, to be
21		paid licensed sales agents; and

1	(12) Any other matter necessary or desirable for the
2	efficient and economical operation and administration
3	of the lottery and for the convenience of the
4	purchasers of tickets or shares and the holders of
5	winning tickets or shares.
6	(b) The commission may adopt, and from time to time amend,
7	rules under chapter 91 it deems necessary or desirable. The
8	commission shall advise and make recommendations to the lottery
9	director regarding the operation and administration of the
10	lottery.
11	(c) The commission shall report monthly to the governor,
12	the attorney general, and the legislature the total lottery
13	revenues, prize disbursements, and other expenses for the
14	preceding month and shall make an annual report to them that
15	shall include a full and complete statement of lottery revenues
16	prize disbursements, and other expenses, including any
17	recommendations that it may deem necessary or advisable. The
18	commission shall report immediately to the governor and the
19	legislature any matters that require changes in the laws of the
20	State in order to prevent abuse and evasion of this chapter or
21	rules of the commission or to rectify undesirable conditions in

- ${f 1}$ connection with the administration or operation of the state
- 2 lottery.
- 3 (d) The commission shall carry on a continuous study and
- 4 investigation of the lottery throughout the State in order to:
- 5 (1) Ascertain any defects in this chapter or in the rules
- 6 whereby any abuse in the administration and operation
- of the lottery or any evasion of this chapter or rules
- 8 may arise;
- 9 (2) Formulate recommendations for changes in this chapter
- and the rules to prevent abuses and evasions; and
- 11 (3) Guard against the use of this chapter and rules for
- 12 carrying on organized gambling and criminal
- activities.
- 14 (e) The commission shall make a continuous study and
- 15 investigation of the operation and administration of similar
- 16 laws in other states or countries, of any literature on the
- 17 subject that from time to time may be published or available, of
- 18 any federal laws that may affect the operation of the lottery,
- 19 and of the reaction of citizens of the State to existing and
- 20 potential features of the lottery, with a view toward
- 21 recommending or effecting changes that will better serve and
- 22 implement the purposes of this chapter.

1	(f) '	The commission may issue subpoenas to compel the
2	attendance	of witnesses and the production of documents, papers,
3	books, rec	ords, and other evidence before it in any matter over
4	which it h	as jurisdiction, control, or supervision. The
5	commission	may administer oaths and affirmations to persons
6	whose test	imony is required.
7	§ -	4 State lottery special fund established; authorized
8	disburseme	nts. There is established the state lottery special
9	fund withi	n the state treasury into which shall be deposited all
10	revenues r	eceived from the sale of lottery tickets or shares and
11	all other moneys credited or transferred to the fund from any	
12	other fund	or source pursuant to law. Revenues from the state
13	lottery sp	ecial fund shall be expended only for the following
14	purposes:	
15	(1)	For the payment of prizes to the holders of winning
16		lottery tickets or shares that in any case shall be no
17		less than per cent of the total revenues
18		accruing from the sale of lottery tickets;
19	(2)	For the expenses of the commission in administering
20		and operating the lottery, including the costs
21		resulting from any contract or contracts entered into
22		for promotional, advertising, or operational services,

1	or for the purchase or lease of lottery equipment and
2	materials, which in no case shall exceed per
3	cent of the total revenues accruing from the sale of
4	lottery tickets; and
5	(3) The balance of the fund shall be used to support
6	improvements and enhancements for educational purposes
7	and programs in the State's public elementary,
8	intermediate, and high schools and the University of
9	Hawaii; provided that these funds shall be used to
10	supplement and not supplant existing resources of the
11	department of education and the University of Hawaii
12	for educational purposes.
13	§ -5 Lottery director; duties. (a) The commission,
14	shall appoint without regard to chapter 76 a lottery director of
15	the state lottery who shall serve at the pleasure of the
16	commission and shall receive a salary not to exceed \$
17	to be determined by the commission. The lottery director shall
18	supervise and administer the operation of the lottery under this
19	chapter and any rules adopted.
20	(b) The lottery director, subject to the approval of the
21	commission, shall appoint any other professional, technical, and
22	clerical assistants, and employees that may be necessary;

1	provided	that the assistants and employees shall not be subject
2	to chapte	r 76.
3	(c)	The lottery director shall:
4	(1)	Act as secretary and executive officer of the
5		commission;
6	(2)	Confer regularly as necessary or desirable and not
7		less than once every month with the commission on the
8		operation and administration of the lottery;
9	(3)	Make available for inspection by the commission, upon
10		request, all books, records, files, and other
11		information, and documents of the commission;
12	(4)	Advise the commission and recommend matters that the
13		lottery director deems necessary and advisable to
14		improve the operation and administration of the
15		lottery;
16	(5)	License, as agents to sell lottery tickets, persons
17		who, in the lottery director's opinion, will best
18		serve the public convenience and promote the sale of
19		tickets or shares. Every licensed agent shall
20		prominently display the license or a copy thereof;
21	(6)	Require a bond from every licensed agent in an amount

that may be provided in the rules of the commission;

22

1	(7)	Suspend or revoke any license for violation of this
2		chapter or of the rules adopted hereunder;
3	(8)	Subject to the approval of the commission and the
4		applicable laws relating to public contracts, enter
5		into contracts for the operation of the lottery and
6		into contracts for the promotion of the lottery;
7		provided that no contract awarded or entered into
8		shall be assigned by the holder thereof except with
9		the specific approval of the commission; and
10	(9)	Certify to the commission each month a full and
11		complete statement of lottery revenues, prize
12		disbursements, and other expenses for the preceding
13		month.
14	S	-6 Contractual arrangements. The lottery director
15	may:	
16	(1)	Make contractual arrangements with any person,
17		including a bank, to perform functions, activities, or
18		services in connection with the operation of the
19		lottery that the lottery director deems advisable
20		pursuant to the rules of the commission for the
21		deposit, handling, and disbursements of lottery funds,
22		tickets, and materials; and

1	(2) Permit agents to deduct from the proceeds of sales of
2	lottery tickets the agreed amount of reimbursement and
3	compensation for services rendered.
4	For purposes of this section, the term "bank" includes all
5	banks, banking associations, savings banks, cooperative banks,
6	credit unions, trust companies, financial services loan
7	companies, and any other type or form of banking institution
8	organized under the authority of the State or of the United
9	States whose principal place of business is within the State.
10	All contracts and any negotiations shall be public records.
11	§ -7 Agents; license required; direct sales by
12	commission to public. (a) No person, other than fraternal,
13	veterans', or charitable organizations, shall be licensed as an
14	agent to sell lottery tickets or shares if the person engages in
15	business exclusively as a lottery sales agent. Before issuing a
16	
	license, the lottery director shall consider:
17	(1) The financial responsibility and security of each
17 18	
	(1) The financial responsibility and security of each

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or activity to the public;

- (4) The sufficiency of existing licenses to serve the
 public convenience; and
- 3 (5) The volume of expected sales.
- 4 (b) No person licensed by the lottery director to deal in,
- 5 purchase, or promote lottery tickets pursuant to this chapter or
- 6 any rules shall be subject to prosecution under part III of
- 7 chapter 712 for setting up and promoting a lottery or for any
- 8 other incidental crime, or for selling or possessing lottery
- 9 tickets, shares, or materials for the lottery.
- 10 (c) Any three persons objecting to the issuance of a
- 11 license, or any person applying for and being denied a license,
- 12 may request and be granted a public hearing by the commission
- 13 under chapter 91. No such license shall be issued except after
- 14 a hearing under chapter 91 and unless four members of the
- 15 commission approve the issue of the license.
- 16 (d) No federal, state, or county employee, or member of
- 17 the employee's immediate family, shall sell or be issued a
- 18 license to sell lottery tickets. No person shall use a position
- 19 in public service or a position of private employment in any
- 20 manner so as to encourage the sale of tickets. No employer
- 21 shall set up a payroll deduction plan for the purchase of
- 22 lottery tickets by the employer's employees.

1	(e) Nothing in this section of any other section of this
2	chapter shall be construed to prohibit the commission from
3	designating certain of its agents and employees to sell lottery
4	tickets directly to the public; provided that none of those
5	employees shall receive any remuneration or commission for a
6	sale; and provided further that no lottery ticket shall be sold
7	to persons committed to any state correctional facility or state
8	hospital.
9	
10	exceptions; liability of commission and lottery director. No
11	right of any person to a prize shall be assignable, except that:
12	(1) Payment of any prize may be made to the estate of a
13	deceased prize winner;
14	(2) Any person pursuant to an appropriate judicial order
15	may be paid the prize to which the winner is entitled;
16	and
17	(3) The commission, by rules adopted pursuant to section
18	-3, may permit assignment of prizes for purposes of
19	paying estate and transfer taxes or to a trust the
20	beneficiaries of which are the prize winner's mother,
21	father, children, grandchildren, brothers, sisters, or
22	spouse.

- 1 Neither the commission nor the lottery director shall be liable
- 2 for the payment of a prize pursuant to this section.
- 3 § -9 Certain persons ineligible to participate in
- 4 lottery. No ticket or share shall be purchased by, and no prize
- 5 shall be paid to, any:
- (1) Member or employee of the commission;
- 7 (2) Spouse, child, brother, sister, or parent residing as
- 8 a member of the same household in the principal place
- 9 of abode of any member or employee of the commission;
- **10** or
- 11 (3) Recipient of public assistance from the State,
- including medical assistance or food stamps.
- 13 § -10 Disposition of unclaimed prize money. Unclaimed
- 14 prize money for the prize on a winning ticket or share shall be
- 15 retained by the lottery director for the person entitled to the
- 16 prize for one year after the drawing in which the prize was won.
- 17 If no claim is made for the money within that year, the prize
- 18 money shall be allocated in the same manner as lottery revenues
- 19 are allocated.
- 20 § -11 Payment of prize to minor; lottery director
- 21 discharged from liability, when. If the person entitled to a
- 22 prize or any winning ticket is under the age of eighteen years

- ${f 1}$ and the prize is less than \$, the lottery director may
- 2 direct payment of the prize by delivery to an adult member of
- 3 the minor's family or to a guardian of the minor of a check or
- 4 draft payable to the order of the minor. If the person entitled
- 5 to a prize or any winning ticket is under the age of eighteen
- 6 years and the prize is \$ or more, the lottery director
- 7 may direct payment to the minor by depositing the amount of the
- 8 prize in any bank to the credit of an adult member of the
- 9 minor's family or to a guardian of the minor as custodian for
- 10 the minor. The lottery director shall be discharged of all
- 11 further liability upon payment of a prize to a minor pursuant to
- 12 this section.
- 13 § -12 Certain sales prohibited; penalty. No person
- 14 shall sell a ticket or share at a price greater than that fixed
- 15 by the commission. No person other than a licensed lottery
- 16 sales agent shall sell lottery tickets or shares, except that
- 17 nothing in this section shall be construed to prevent any person
- 18 from giving lottery tickets or shares to another as a gift. No
- 19 ticket or share shall be sold to any person under age eighteen;
- 20 provided that a person eighteen years of age or older may
- 21 purchase a ticket or share for the purpose of making a gift to a

- 1 person under age eighteen. Any person who violates this section
- 2 shall be guilty of a petty misdemeanor.
- 4 tickets; penalty. Any person, with intent to defraud, who
- 5 falsely makes, alters, forges, utters, passes, or counterfeits a
- 6 state lottery ticket or share shall be guilty of a class C
- 7 felony.
- 8 -14 Offenses and penalties. (a) Any person who
- 9 impersonates a member or employee of the state lottery
- 10 commission shall be guilty of a misdemeanor.
- 11 (b) Any person who promises or engages another person to
- 12 secure a license to sell lottery tickets or shares, or to secure
- 13 employment with the state lottery commission for money,
- 14 property, or services, shall be guilty of a class C felony; and
- 15 in event of conviction, shall be incapable of holding any office
- 16 of honor, trust, or profit for the State."
- 17 SECTION 2. Section 712-1220, Hawaii Revised Statutes, is
- 18 amended by amending the definition of "gambling" to read:
- "(4) "Gambling". A person engages in gambling if [he] the
- 20 person stakes or risks something of value upon the outcome of a
- 21 contest of chance or a future contingent event not under [his]
- 22 the person's control or influence, upon an agreement or

1	understan	ding that [he] the person or someone else will receive
2	something	of value in the event of a certain outcome. Gambling
3	does not	include [bona]:
4	<u>(a)</u>	Bona fide business transactions valid under the law of
5		contracts, including but not limited to contracts for
6		the purchase or sale at a future date of securities or
7		commodities[, and agreements];
8	<u>(b)</u>	Agreements to compensate for loss caused by the
9		happening of chance, including but not limited to
10		contracts of indemnity or guaranty and life, health,
11		or accident insurance[-]; or
12	<u>(c)</u>	The state lottery as established by chapter ."
13	SECT	ION 3. Statutory material to be repealed is bracketed
14	and stric	ken. New statutory material is underscored.
15	SECT	ION 4. This Act shall take effect upon its approval.

INTRODUCED BY:

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H.B. 3085

Report Title:

State Lottery; Education

Description:

Creates state lottery, Hawaii gaming control commission, and state lottery special fund. Provides for payment of winnings and operations. Reserves remainder to fund elementary to post-secondary education. Prohibits recipients of state financial assistance from buying lottery tickets.