A BILL FOR AN ACT

RELATING TO TRAUMA CARE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that trauma care in
- 2 Hawaii is in a state of crisis and recognizes that trauma care
- 3 is a public health priority.
- 4 The legislature further finds that trauma centers are
- 5 vitally important. A trauma center is different from other
- 6 hospitals since it guarantees immediate availability of
- 7 specialized surgeons, anesthesiologists, other physician
- 8 specialists, nurses, and resuscitation life support equipment
- 9 twenty-four hours a day. The emergency departments of hospitals
- 10 may be staffed by an emergency physician day and night, but only
- 11 trauma centers are able to handle the most severe, life-
- 12 threatening situations, where highly skilled, quick, and
- 13 intensive intervention within the early period of trauma may
- 14 mean the difference between life and death.
- 15 Injury is the leading cause of death for persons between
- 16 the ages of one to forty-four in the State of Hawaii. This is
- 17 more than the deaths caused by cancer and heart disease
- 18 combined. This underscores the seriousness of traumatic injury

- 1 as a public health problem in the state. When injuries are
- 2 serious, the specialized equipment and prompt access to
- 3 physicians available in trauma centers can make a significant
- 4 difference in the patient's health outcome. Trauma centers have
- 5 been shown to reduce preventable deaths by more than twenty per
- 6 cent as compared to other hospital care.
- 7 Typically, the cost of running a trauma center is far
- 8 higher than the total payments received from patients who are
- 9 treated. Trauma centers incur high additional costs from having
- 10 to pay physician specialists to provide emergency call coverage.
- 11 Between 2000 and 2004, thirty trauma centers closed across the
- 12 nation as hospitals faced volume increases, higher costs,
- 13 liability concerns, and low or no payment for trauma services.
- 14 According to a 2003 survey conducted by the American College of
- 15 Emergency Physicians, about half of all emergency services in
- 16 the country are uncompensated and about forty-two per cent are
- 17 significantly underpaid or paid only after considerable delay.
- 18 This lack of compensation severely weakens a trauma center's
- 19 ability to respond to serious injuries.
- 20 A weakened trauma center decreases the state's readiness to
- 21 respond not only to a normal flow of critically injured
- 22 patients, but to unforeseen disasters and emergencies as well.

- 1 The tragic events of September 11th and Hurricane Katrina
- 2 illustrate that trauma readiness and availability is every bit
- 3 as important, and as much an issue of public safety, as police
- 4 and fire services. Skilled trauma services with the capacity to
- 5 handle a surge in demand are a fundamental necessity in
- 6 responding to natural and man-made disasters.
- 7 As the American College of Surgeons noted in its October
- 8 2005 "Trauma System Consultation" report, extreme isolation and
- 9 limited physician re-supply capability renders Hawaii uniquely
- 10 vulnerable to natural disasters that may occur in a mid-Pacific
- 11 environment.
- 12 Therefore, the purpose of this Act is to establish a trauma
- 13 care fund to ensure and encourage the availability of trauma
- 14 care in the state and to establish dedicated sources of revenue
- 15 to finance the fund.
- 16 SECTION 2. Chapter 321, Hawaii Revised Statutes, is
- 17 amended by adding a new section to be appropriately designated
- 18 and to read as follows:
- 19 "§321- Trauma care fund. (a) There is established the
- 20 trauma care fund as a special, nonlapsing fund not subject to
- 21 chapter 103D, to be administered by the department. The fund
- 22 shall consist of:

1	(1)	Moneys raised pursuant to the surcharges levied under
2		sections 291-11.5, 291-11.6, 291C-12, 291C-12.5, 291C-
3		12.6, 291C-102, 291E-61, and 291E-61.5;
4	(2)	Moneys transferred from the environmental response
5		revolving fund under section 128D-2;
6	(3)	Moneys granted by Congress or executive order for the
7		purpose of this chapter; provided that the acceptance
8		and use of federal moneys shall not commit state
9		moneys for services and shall not place an obligation
10		upon the legislature to continue the purpose for which
11		the federal moneys are made available;
12	(4)	Moneys appropriated by the legislature to the fund;
13		and
14	(5)	Interest on and other income from the fund, which
15		shall be separately accounted for.
16	(b)	The fund shall be used for:
17	(1)	The documented costs of uncompensated care incurred by
18		a trauma center:
19		(A) In providing trauma care; and
20		(B) To maintain physicians on-call for trauma care;
21		and

1	(2)	Necessary costs of administering the fund, which shall
2		not exceed two percent of the total amount collected
3		by the fund.
4	(C)	Disbursements from the fund shall be made in
5	accordanc	e with a methodology established by the department to
6	calculate	costs incurred by trauma centers that are eligible to
7	receive d	isbursements under subsection (b). The methodology
8	shall tak	e into account:
9	(1)	The amount of uncompensated trauma care provided by
10		the trauma center;
11	(2)	The amount of undercompensated care attributable to
12		the treatment of medicaid enrollees in the trauma
13		<pre>center;</pre>
14	(3)	The cost of maintaining physicians on-call for trauma
15		care;
16	(4)	The number of patients served by the trauma center;
17	(5)	The trauma center level attained by the trauma center
18		as certified by the American College of Surgeons, with
19		higher levels receiving greater disbursements than
20		<pre>lower levels;</pre>
21	(6)	The number of Hawaii residents served by the trauma
22		center; and

1	(7)	The extent to which trauma-related costs are otherwise
2		subsidized by the hospital, the federal government,
3		and other sources.
4	(d)	To receive a disbursement, a trauma center shall apply
5	to the de	partment on a form and in a manner approved by the
6	departmen	<u>t.</u>
7	(e)	The department shall maintain records of all
8	expenditu	res and disbursements made from the fund.
9	(f)	The department shall adopt rules pursuant to chapter
10°	91 to eff	ectuate the purposes of this section.
11	(g)	The director of health shall submit to the legislature
12	an annual	report concerning the fund no later than twenty days
13	prior to	the convening of each regular session. The report
14	shall inc	lude:
15	(1)	The amount of moneys in the fund on the last day of
16		the previous fiscal year;
17	(2)	The total amount of moneys applied for by trauma
18		centers during the previous fiscal year;
19	(3)	The total amount of moneys distributed to trauma
20		centers during the previous fiscal year;
21	(4)	Any recommendations for altering the manner in which
22		trauma centers are reimbursed from the fund;

1	(5) The costs incurred in administering the fund during
2	the previous fiscal year; and
3	(6) The amount that each trauma center contributes toward
4	the subsidization of trauma-related costs for its
5	trauma center.
6	(h) For the purposes of this section, unless a different
7	meaning clearly appears from the context:
8	"Department" means the department of health.
9	"Fund" means the trauma care fund.
10	"Physician" means a surgeon, orthopedic surgeon,
11	neurosurgeon, intensive care unit physician, anesthesiologist,
12	or an emergency physician who provides care in a trauma center
13	to trauma patients.
14	"Trauma center" means a facility certified by the American
15	College of Surgeons as being a level I, level II, level III, or
16	level IV trauma center.
17	"Uncompensated care" means care provided by a trauma center
18	to a trauma patient who:
19	(1) Has no health insurance;
20	(2) Is not eligible for medical assistance coverage; and

1	(3)	Has not paid the trauma center for care provided by
2		the trauma center, after documented attempts by the
3		trauma center to collect payment."
4	SECTI	ON 3. Section 36-27, Hawaii Revised Statutes, is
5	amended to	read as follows:
6	"§36−	27 Transfers from special funds for central service
7	expenses.	Except as provided in this section, and
8	notwithsta	nding any other law to the contrary, from time to
9	time, the	director of finance, for the purpose of defraying the
10	prorated e	stimate of central service expenses of government in
11	relation t	o all special funds, except the:
12	(1)	Special out-of-school time instructional program fund
13		under section 302A-1310;
14	(2)	School cafeteria special funds of the department of
15		education;
16	(3)	Special funds of the University of Hawaii;
17	(4)	State educational facilities improvement special fund;
18	(5)	Convention center enterprise special fund under
19		section 201B-8;
20	(6)	Special funds established by section 206E-6;
21	(7)	Housing loan program revenue bond special fund;
22	(8)	Housing project bond special fund;

1	(9)	Aloha Tower fund created by section 206J-17;
2	(10)	Funds of the employees' retirement system created by
3		section 88-109;
4	(11)	Unemployment compensation fund established under
5		section 383-121;
6	(12)	Hawaii hurricane relief fund established under chapter
7		431P;
8	(13)	Hawaii health systems corporation special funds;
9	(14)	Tourism special fund established under section 201B-
10		11;
11	(15)	Universal service fund established under chapter 269;
12	(16)	Integrated tax information management systems special
13		fund under section 231-3.2;
14	(17)	Emergency and budget reserve fund under section 328L-
15		3;
16	(18)	Public schools special fees and charges fund under
17		section 302A-1130(f);
18	(19)	Sport fish special fund under section 187A-9.5;
19	(20)	Neurotrauma special fund under section 321H-4;
20	(21)	Deposit beverage container deposit special fund under
21		section 342G-104;

1	(22)	Glass advance disposal fee special fund established by
2		section 342G-82;
3	(23)	Center for nursing special fund under section 304D-5;
4	(24)	Passenger facility charge special fund established by
5		section 261-5.5;
6	(25)	Solicitation of funds for charitable purposes special
7		fund established by section 467B-15;
8	(26)	Land conservation fund established by section 173A-5;
9		[{and}]
10	[+](27)[-]Court interpreting services revolving fund
11		established by [+]section 607-1.5[+,]; and
12	(28)	Trauma care fund established by section 321- ,
13	shall ded	uct five per cent of all receipts of all other special
14	funds, wh	ich deduction shall be transferred to the general fund
15	of the St	ate and become general realizations of the State. All
16	officers	of the State and other persons having power to allocate
17	or disbur	se any special funds shall cooperate with the director
18	in effect	ing these transfers. To determine the proper revenue
19	base upon	which the central service assessment is to be
20	calculate	d, the director shall adopt rules pursuant to chapter
21	91 for th	e purpose of suspending or limiting the application of
22	the centr	al service assessment of any fund. No later than

twenty days prior to the convening of each regular session of 1 the legislature, the director shall report all central service 2 assessments made during the preceding fiscal year." 3 SECTION 4. Section 36-30, Hawaii Revised Statutes, is 4 amended by amending subsection (a) to read as follows: 5 "(a) Each special fund, except the: 6 Transportation use special fund established by section 7 (1)261D-1; 8 Special out-of-school time instructional program fund 9 (2)under section 302A-1310; 10 School cafeteria special funds of the department of 11 (3)education; 12 Special funds of the University of Hawaii; (4)13 State educational facilities improvement special fund; 14 (5) Special funds established by section 206E-6; 15 (6) Aloha Tower fund created by section 206J-17; (7)16 Funds of the employees' retirement system created by 17 (8) section 88-109; 18 Unemployment compensation fund established under (9) 19 section 383-121; 20 (10) Hawaii hurricane relief fund established under chapter 21 22 431P;

1	(11)	Convention center enterprise special fund established
2		under section 201B-8;
3	(12)	Hawaii health systems corporation special funds;
4	(13)	Tourism special fund established under section 201B-
5		11;
6	(14)	Universal service fund established under chapter 269;
7	(15)	Integrated tax information management systems special
8		fund under section 231-3.2;
9	(16)	Emergency and budget reserve fund under section 328L-
10		3;
11	(17)	Public schools special fees and charges fund under
12		section 302A-1130(f);
13	(18)	Sport fish special fund under section 187A-9.5;
14	(19)	Neurotrauma special fund under section 321H-4;
15	(20)	Center for nursing special fund under section 304D-5;
16	(21)	Passenger facility charge special fund established by
17		section 261-5.5; [and]
18	(22)	Court interpreting services revolving fund established
19		<u>by</u> [+]section 607-1.5[+]; <u>and</u>
20	(23)	Trauma care fund established by section 321- ,

1	shall be responsible for its pro rata share of the
2	administrative expenses incurred by the department responsible
3	for the operations supported by the special fund concerned."
4	SECTION 5. Section 128D-2, Hawaii Revised Statutes, is
5	amended by amending subsection (b) to read as follows:
6	"(b) Moneys from the fund shall be expended by the
7	department for response actions and preparedness, including
8	removal and remedial actions, consistent with this chapter;
9	provided that the revenues generated by the "environmental
10	response tax" and deposited into the environmental response
11	revolving fund:
12	(1) Shall also be used:
13	(A) For oil spill planning, prevention, preparedness,
14	education, research, training, removal, and
15	remediation; and
16	(B) For direct support for county used oil recycling
17	programs; [and]
18	(2) May also be used to support environmental protection
19	and natural resource protection programs, including
20	but not limited to energy conservation and alternative
21	energy development, and to address concerns related to

air quality, global warming, clean water, polluted

22

1		runoff, solid and hazardous waste, drinking water, and
2		underground storage tanks, including support for the
3		underground storage tank program of the department and
4		funding for the acquisition by the State of a soil
5		remediation site and facility[-]; and
6	(3)	Shall also be used for documented costs related to
7		trauma care as provided for in section 321- ;
8		provided that per cent of the moneys in the fund
9		shall be transferred each year to the trauma care fund
10		for this purpose."
11	SECTI	ON 6. Section 291-11.5, Hawaii Revised Statutes, is
12	amended by	amending subsection (e) to read as follows:
13	"(e)	Violation of this section shall be considered an
14	offense as	defined under section 701-107(5) and shall subject
15	the violat	or to the following penalties:
16	(1) F	or a first conviction, the person shall:
17		(A) Be fined not more than \$100;
18		(B) Be required by the court to attend a child
19		passenger restraint system safety class conducted
20		by the division of driver education; provided
21		that:

1			(1) The class may include video conferences as
2			determined by the administrator of the
3			division of driver education as an
4			alternative method of education; and
5			(ii) The class shall not exceed four hours;
6		(C)	Pay a \$50 driver education assessment as provided
7			in section 286G-3; [and]
8		(D)	Pay a \$10 surcharge to be deposited into the
9			neurotrauma special fund; and
10		(E)	Pay a \$ surcharge to be deposited into the
11			trauma care fund;
12	(2)	For	a conviction of a second offense committed within
13		thre	e years of any other conviction under this
14		sect	ion, the person shall:
15		(A)	Be fined not less than \$100 but not more than
16			\$200;
17		(B)	Be required by the court to attend a child
18			passenger restraint system safety class not to
19			exceed four hours in length conducted by the
20			division of driver education if the person has
21			not previously attended such a class;

1		(C)	Pay a \$50 driver education assessment as provided
2			in section 286G-3 if the person has not
3			previously attended a child passenger restraint
4			system safety class conducted by the division of
5			driver education; [and]
6		(D)	Pay a \$10 surcharge to be deposited into the
7			neurotrauma special fund; and
8		<u>(E)</u>	Pay a \$ surcharge to be deposited into the
9			trauma care fund;
10		and	
11	(3)	For	a conviction of a third or subsequent offense
12		comm	itted within three years of any other conviction
13		unde	r this section, the person shall:
14		(A)	Be fined not less than \$200 but not more than
15			\$500;
16		(B)	Be required by the court to attend a child
17			passenger restraint system safety class not to
18			exceed four hours in length conducted by the
19			division of driver education if the person has
20			not previously attended such a class;
21		(C)	Pay a \$50 driver education assessment as provided
22			in section 286G-3 if the person has not

1	pr	eviously attended a child passenger restraint	
2	sy	stem safety class conducted by the division of	
3	dr	iver education; [and]	
4	(D) Pa	y a \$10 surcharge to be deposited into the	
5	ne	urotrauma special fund[-]; and	
6	<u>(E)</u> <u>Pa</u>	y a \$ surcharge to be deposited into the	
7	<u>tr</u>	auma care fund."	
8	SECTION 7.	Section 291-11.6, Hawaii Revised Statutes, is	
9	amended by amendi	ng subsection (e) to read as follows:	
10	"(e) A perso	n who fails to comply with the requirements of	
11	this section shall be subject to $[a]$:		
12	(1) A fine	of \$45 for each violation [and a];	
13	(2) A surch	arge of \$10 which shall be deposited into the	
14	neurotr	auma special fund[-]; and	
15	(3) A surch	arge of \$ which shall be deposited into	
16	the tra	uma care fund."	
17	SECTION 8.	Section 291C-12, Hawaii Revised Statutes, is	
18	amended by amendi	ng subsection (d) to read as follows:	
19	"(d) For an	y violation under this section, [a surcharge of	
20	\$500 shall be imp	0.00 in addition to any other penalties[$ au$	
21	and] <u>:</u>		

1	(1)	A surcharge of \$500 shall be imposed and shall be
2		deposited into the neurotrauma special fund[-]; and
3	(2)	A surcharge of \$ shall be imposed and shall be
4		deposited into the trauma care fund."
5	SECT	ION 9. Section 291C-12.5, Hawaii Revised Statutes, is
6	amended b	y amending subsection (c) to read as follows:
7	"(c)	For any violation under this section, [a surcharge of
8	\$250 shal	$\frac{1 \text{ be imposed}_{7}}{1 \text{ in addition to any other penalties}}$
9	(1)	A surcharge of \$250 shall be imposed and shall be
10		deposited into the neurotrauma special fund[-]; and
11	(2)	A surcharge of \$ shall be imposed and shall be
12		deposited into the trauma care fund."
13	SECT	ION 10. Section 291C-12.6, Hawaii Revised Statutes, is
14	amended b	y amending subsection (c) to read as follows:
15	(c)	For any violation under this section, [a surcharge of
16	\$100 shal	$\frac{1 \text{ be imposed}_{7}}{1 \text{ in addition to any other penalties}}$:
17	(1)	A surcharge of \$100 shall be imposed and shall be
18		deposited into the neurotrauma special fund $[-]$; and
19	(2)	A surcharge of \$ shall be imposed and shall be
20		deposited into the trauma care fund."
21	SECT	ION 11. Section 291C-102, Hawaii Revised Statutes, is
22	amended b	y amending subsections (c) and (d) to read as follows:

If the maximum speed limit is exceeded by more than 1 "(c) ten miles per hour, [a surcharge of \$10 shall be imposed,] in 2 addition to any other penalties $[\tau]$: 3 A surcharge of \$10 shall be imposed and shall be 4 (1) deposited into the neurotrauma special fund[-]; and 5 A surcharge of \$ shall be imposed and shall be 6 (2) deposited into the trauma care fund. 7 In addition to the penalties prescribed by section 8 (d) 291C-161 and the [surcharge] surcharges imposed pursuant to 9 subsection (c), the driver's license and privilege to operate a 10 vehicle of a person who violates this section by operating a 11 vehicle at a speed exceeding ninety miles per hour may be 12 ordered revoked by the court for a period not to exceed five 13 years." 14 SECTION 12. Section 291E-61, Hawaii Revised Statutes, is 15 amended by amending subsection (b) to read as follows: 16 "(b) A person committing the offense of operating a 17 vehicle under the influence of an intoxicant shall be sentenced 18 as follows without possibility of probation or suspension of 19 20 sentence:

1	(1)	For	the first offense, or any offense not preceded
2		with	in a five-year period by a conviction for an
3		offe	nse under this section or section 291E-4(a):
4		(A)	A fourteen-hour minimum substance abuse
5			rehabilitation program, including education and
6			counseling, or other comparable program deemed
7			appropriate by the court;
8		(B)	Ninety-day prompt suspension of license and
9			privilege to operate a vehicle during the
10			suspension period, or the court may impose, in
11			lieu of the ninety-day prompt suspension of
12			license, a minimum thirty-day prompt suspension
13			of license with absolute prohibition from
14			operating a vehicle and, for the remainder of the
15			ninety-day period, a restriction on the license
16			that allows the person to drive for limited work-
17			related purposes and to participate in substance
18			abuse treatment programs;
19		(C)	Any one or more of the following:
20			(i) Seventy-two hours of community service work;
21			(ii) Not less than forty-eight hours and not more
22			than five days of imprisonment; or

1		(iii) A fine of not less than \$150 but not more
2		than \$1,000; [and]
3		(D) A surcharge of \$25 to be deposited into the
4		neurotrauma special fund; and
5		(E) A surcharge of \$ to be deposited into the
6		trauma care fund;
7	(2)	For an offense that occurs within five years of a
8		prior conviction for an offense under this section or
9		section 291E-4(a) by:
10		(A) Prompt suspension of license and privilege to
11		operate a vehicle for a period of one year with
12		an absolute prohibition from operating a vehicle
13		during the suspension period;
14		(B) Either one of the following:
15		(i) Not less than two hundred forty hours of
16		community service work; or
17		(ii) Not less than five days but not more than
18		fourteen days of imprisonment of which at
19		least forty-eight hours shall be served
20		consecutively;
21		(C) A fine of not less than \$500 but not more than
22		\$1,500; [and]

1		(D)	A surcharge of \$25 to be deposited into the
2			neurotrauma special fund; and
3		<u>(E)</u>	A surcharge of \$ to be deposited into the
4			trauma care fund;
5	(3)	For	an offense that occurs within five years of two
6		pric	or convictions for offenses under this section or
7		sect	ion 291E-4(a):
8		(A)	A fine of not less than \$500 but not more than
9			\$2,500;
10		(B)	Revocation of license and privilege to operate a
11			vehicle for a period not less than one year but
12			not more than five years;
13		(C)	Not less than ten days but not more than thirty
14			days imprisonment of which at least forty-eight
15			hours shall be served consecutively; [and]
16		(D)	A surcharge of \$25 to be deposited into the
17			neurotrauma special fund; [and]
18		<u>(E)</u>	A surcharge of \$ to be deposited into the
19			trauma care fund; and
20		[(E)]	$\overline{(F)}$ Forfeiture under chapter 712A of the vehicle
21			owned and operated by the person committing the
22			offense[7]; provided that the department of

1		transportation shall provide storage for vehicles
2		forfeited under this subsection; and
3	(4)	Any person eighteen years of age or older who is
4		convicted under this section and who operated a
5	-	vehicle with a passenger, in or on the vehicle, who
6		was younger than fifteen years of age, shall be
7	:	sentenced to an additional mandatory fine of \$500 and
8		an additional mandatory term of imprisonment of forty-
9		eight hours; provided that the total term of
10	:	imprisonment for a person convicted under this
11	1	paragraph shall not exceed the maximum term of
12	:	imprisonment provided in [paragraphs] <u>paragraph</u> (1),
13		(2), or (3)."
14	SECTIO	ON 13. Section 291E-61.5, Hawaii Revised Statutes, is
15	amended by	amending subsection (d) to read as follows:
16	"(d)	For a conviction under this section, the sentence
17	shall be ex	ither:
18	(1)	An indeterminate term of imprisonment of five years;
19	(or
20	(2)	A term of probation of five years, with conditions to
21		include:

1	(A)	mandatory revocation of license and privilege to	
2		operate a vehicle for a period not less than one	
3		year but not more than five years;	
4	(B)	Not less than ten days imprisonment, of which at	
5		least forty-eight hours shall be served	
6		consecutively;	
7	(C)	Referral to a certified substance abuse counselor	
8		as provided in section 291E-61(d); [and]	
9	(D)	A surcharge of \$25 to be deposited into the	
10		neurotrauma special fund[-]; and	
11	<u>(E)</u>	A surcharge of \$ to be deposited into the	
12		trauma care fund.	
13	In addition to	the foregoing, any vehicle owned and operated by	
14	the person committing the offense shall be subject to forfeiture		
15	pursuant to chapter 712A[$_{7}$]; provided that the department of		
16	transportation shall provide storage for vehicles forfeited		
17	under this subsection."		
18	SECTION 14. There is appropriated out of the general		
19	revenues of the State of Hawaii the sum of \$ or so much		
20	thereof as may be necessary for fiscal year 2006-2007 to be		
21	deposited into	the trauma care fund.	

- 1 The sum appropriated shall be expended by the department of
- 2 budget and finance for the purposes of this Act.
- 3 SECTION 15. There is appropriated out of the trauma care
- 4 fund the sum of \$ or so much thereof as may be necessary
- 5 for fiscal year 2006-2007 for the purposes of the trauma care
- 6 fund.
- 7 The sum appropriated shall be expended by the department of
- 8 health for the purposes of this Act.
- 9 SECTION 16. This Act does not affect rights and duties
- 10 that matured, penalties that were incurred, and proceedings that
- 11 were begun, before its effective date.
- 12 SECTION 17. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 18. This Act shall take effect on July 1, 2020.

HB 3142 HD2

Report Title:

Trauma Care

Description:

Establishes the Trauma Care Fund to ensure and encourage the availability of trauma care in the state. Establishes dedicated sources of revenue for the Trauma Care Fund. (HB3142 HD2)