# A BILL FOR AN ACT

RELATING TO LONG-TERM CARE.

HB3129 HD1 HMS 2006-2534

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that the future of
2	long-term care for Hawaii's senior and adult disabled
3	population is one of the most critical health issues facing
4	Hawaii in the twenty-first century. The rapid growth of the
5	elderly and disabled populations will result in
6	extraordinary demands on the delivery of long-term care
7	services. While the majority of persons receiving long-term
8	care are older adults, entire families are affected by the
9	psychological, financial, and social costs of providing
10	long-term care. To accommodate the demands of caregiving
11	that grow as dependency increases, caregivers reduce work
12	hours, adjust or abandon career and personal goals, and
13	retire earlier than intended, lowering their own pension and
14	retirement benefit levels. Caregivers are apt to be in
15	poorer health than members of the general population and
16	often need care in their advanced years. Caregivers must be
17	assisted by creating a network of support services,
18	including respite care and other support to alleviate the

- 1 daunting responsibility of providing daily care for those
- 2 who require it.
- 3 When nursing home care is necessary, Hawaii's families
- 4 are burdened with annual nursing home charges that often
- 5 exceed their ability to pay. In the case of elderly
- 6 families, these charges are sometimes twice their average
- 7 annual disposable income, threatening those who are
- 8 otherwise self-sufficient. Thus, it is not surprising that
- 9 approximately eighty per cent of all nursing home residents
- 10 are dependent on medicaid, an entitlement program for
- 11 persons with limited income and assets.
- 12 Persons sixty years of age and older presently account
- 13 for almost one-fifth of the adult population in the state.
- 14 By 2020, they will constitute more than one-fourth of
- 15 Hawaii's adult population. Nearly one-third of this segment
- 16 alone is expected to have functional disabilities. Although
- 17 families have expressed a preference for home- and
- 18 community-based care, these services and nursing home beds
- 19 are currently below requisite levels. The average annual
- 20 cost for nursing home care has been estimated to eventually
- 21 reach in excess of \$200,000 per person.

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However, nursing home care is only one component of the
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    array of long-term care services that has been developed.
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    Due to cost factors, it is likely that home- and community-
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    based services will become more predominant. These services
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    are provided in and outside the home and are appropriate for
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    those who do not need to be institutionalized. In fact, an
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    important function of home- and community-based services is
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    to prevent institutionalization. Home- and community-based
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    services consist of a number of different modalities, some
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    or all of which may be used by the individual. These
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    services include adult day health services, case management
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    services, environmental modifications, homemaker services,
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    personal care services, personal emergency response systems,
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    respite care services, skilled nursing services,
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    transportation services, and similar services. While home-
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    and community-based services can provide care that is less
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    costly than institutional care, it is still expensive.
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         To resolve the impending long-term care crisis, the
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    department of health, at the direction of the governor,
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    established a long-term care task force. The task force
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    included of individuals from various state agencies,
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    including the department of health, department of taxation,
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- 1 department of commerce and consumer affairs, long-term care
- 2 insurance industry, and health care sector.
- 3 The long-term care task force developed the individual
- 4 tax credit contained in this Act with the objective of
- 5 assisting lower income taxpayers in purchasing long-term
- 6 care insurance by providing a tax credit for a substantial
- 7 portion of the average long-term care premiums and to
- 8 provide an incentive for taxpayers with moderate incomes to
- 9 purchase long-term care insurance.
- 10 The long-term care task force also developed the
- 11 employer long-term care tax credit contained in this Act.
- 12 The purpose of this tax credit is to encourage employers to
- 13 purchase qualified long-term care insurance contracts for
- 14 their employees and to ensure that qualified long-term care
- 15 insurance contracts cover both home- and community-based
- 16 care in addition to coverage for long-term care in
- 17 intermediate care facilities and skilled nursing facilities.
- 18 The purpose of this Act is to provide individual and
- 19 employer long-term care tax credits for long-term care
- 20 premium costs.

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SECTION 2. Chapter 235, Hawaii Revised Statutes, is
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    amended by adding two new sections to be appropriately
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    designated and to read as follows:
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                  Long-term care tax credit. (a) Each
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         "§235-
    individual taxpayer who currently has or had in any previous
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    year Hawaii-sourced compensation and/or wages, and who files
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    an individual income tax return for a taxable year and who
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    is not claimed or is not otherwise eligible to be claimed as
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    a dependent by another taxpayer for Hawaii state individual
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    income tax purposes, may claim a long-term care tax credit
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    for premium payments made during the taxable year for the
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    purchase of a qualified long-term care insurance contract
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    against the taxpayer's net individual income tax liability
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    for the taxable year for which the individual's income tax
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    return is being filed; provided that a resident individual
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    who has no income or no income taxable under this chapter
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    and who is not claimed or is not otherwise eligible to be
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    claimed as a dependent by a taxpayer for Hawaii state
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    individual income tax purposes may claim this credit.
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         (b) For taxable years beginning after December 31,
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    2006, the tax credit shall be as follows:
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1	<u>(1)</u>	For a husband and wife filing a joint return, an
2		amount equal to the lesser of:
3		(A) \$500 in aggregate; or
4		(B) The percentage of the total cost of long-term
5		care insurance premium payments made during
6		the taxable year based upon the husband's and
7		wife's total federal adjusted gross income as
8		follows:
9		<u>Under \$80,000</u> <u>25.0 per cent</u>
10		at least \$80,000 and under \$100,000 15.0 per cent
11		at least \$100,000 and under \$125,000 7.5 per cent
12		at least \$125,000 and up to \$150,000 2.5 per cent
13		over \$150,000 0 per cent;
14		provided that a husband and wife filing separate
15		tax returns for a taxable year for which a joint
16		return could have been filed by them shall claim
17		only the tax credit to which they would have been
18		entitled under this section had a joint return
19		been filed; and
20	(2)	The tax credit for all other individual taxpayers
21		filing a return shall be an amount equal to the
22		lesser of:

1		(A)	\$250; or
2		<u>(B)</u>	The percentage of the total cost of long-term
3			care insurance premium payments made during
4			the taxable year based upon the taxpayer's
5			total federal adjusted gross income as
6			follows:
7			<u>Under \$40,000</u> <u>25.0 per cent</u>
8			at least \$40,000 and under \$50,000 15.0 per cent
9			at least \$50,000 and under \$62,500 7.5 per cent
10			at least \$62,500 and up to \$75,000 2.5 per cent
11			<u>over \$75,000</u> <u>0 per cent.</u>
12	(C)	For	taxable years beginning after December 31,
13	2007, the	tax	credit shall be as follows:
14	(1)	For	a husband and wife filing a joint return, an
15		amou	int equal to the lesser of:
16		(A)	\$1,000 in aggregate; or
17		<u>(B)</u>	The percentage of the total cost of long-term
18			care insurance premium payments made during
19			the taxable year based upon the husband's and
20			wife's total federal adjusted gross income as
21			follows:

1		<u>Under \$80,000</u> <u>50.0 per cent</u>
2		at least \$80,000 and under \$100,000 30.0 per cent
3		at least \$100,000 and under \$125,000 15.0 per cent
4		at least \$125,000 and up to \$150,000 5.0 per cent
5		over \$150,000 0 percent;
6		provided that a husband and wife filing separate
7		tax returns for a taxable year for which a joint
8		return could have been filed by them shall claim
9		only the tax credit to which they would have been
10		entitled under this section had a joint return
11		been filed;
12		<u>and</u>
13	(2)	The tax credit for all other individual taxpayers
14		filing a return shall be an amount equal to the
15		lesser of:
16		(A) \$500; or
17		(B) The percentage of the total cost of long-term
18		care insurance premium payments made during
19		the taxable year based upon the taxpayer's
20		total federal adjusted gross income as
21		follows:

1	<u>Under \$40,000</u>	50.0 per cent
2	at least \$40,000 and under \$50,000	30.0 per cent
3	at least \$50,000 and under \$62,500	15.0 per cent
4	at least \$62,500 and up to \$75,000	5.0 per cent
5	over \$75,000	0 per cent.
6	(d) The credit applies to premium payments made	during
7	the taxable year for a qualified long-term care insur-	ance
8	contract that covers:	
9	(1) The taxpayer;	
10	(2) The taxpayer's dependent as defined in Sect	ion 152
11	of the Internal Revenue Code of 1986, as am	ended;
12	(3) The taxpayer's spouse;	
13	(4) A son or daughter of the taxpayer;	
14	(5) A stepson or stepdaughter of the taxpayer;	
15	(6) The father or mother of the taxpayer; or	
16	(7) A stepfather or stepmother of the taxpayer.	
17	(e) If a taxpayer claims any other tax credit of	<u>r</u>
18	deduction under Title 14, including a deduction under	
19	Section 162 or 213 of the Internal Revenue Code, to w	hich
20	Hawaii law conforms, for premiums paid for a long-term	m care
21	insurance policy, no tax credit shall be claimed under	r this
22	section for the same premium payments.	

1	(f) For the purposes of this tax credit, "net income
2	tax liability" means net income tax liability reduced by all
3	other tax credits allowed under this chapter. If the tax
4	credits claimed by a taxpayer exceed the amount of income
5	tax payment due from the taxpayer, the excess of credits
6	over payments due shall be refunded to the taxpayer;
7	provided that tax credits properly claimed by a resident
8	individual who has no income tax liability shall be paid to
9	the individual; and provided further that no refunds or
10	payment on account of the tax credit allowed by this section
11	shall be made for amounts less than \$1.
12	(g) All claims, including any amended claims, for tax
13	credits under this section shall be filed on or before the
14	end of the twelfth month following the close of the taxable
15	year for which the credit may be claimed. Failure to comply
16	with this provision shall constitute a waiver of the right
17	to claim the credit.
18	(h) The director of taxation shall prepare any forms
19	that may be necessary to claim a tax credit under this
20	section. The director may also require the taxpayer to
21	furnish information to determine the validity of the claims
22	for a tax credit made under this section and may adopt rules

1	necessary to effectuate the purposes of this section
2	pursuant to chapter 91.
3	(i) For the purposes of this section:
4	"Activities of daily living" means eating, toileting,
5	transferring, bathing, dressing, and continence.
6	"Chronically ill individual" means any individual who
7	has been certified by a licensed health care practitioner
8	within the preceding twelve-month period as meeting one of
9	the following conditions:
10	(1) Being unable to perform at least two activities of
11	daily living without substantial assistance from
12	another individual for a period of at least ninety
13	days due to a loss of functional capacity;
14	(2) Having a level of disability similar to the
15	disability set forth in the preceding paragraph;
16	<u>or</u>
17	(3) Requiring substantial supervision to protect the
18	individual from threats to health and safety due
19	to a severe cognitive impairment.
20	"Licensed health care practitioner" means any licensed
21	physician, registered nurse, licensed social worker, or

1	other professional as may be provided by rules adopted by
2	the director of taxation.
3	"Maintenance or personal care services" means any care
4	primarily used to provide assistance with any disability
5	that contributes to an individual's chronic illness,
6	including the protection from threats to health and safety
7	due to a severe cognitive impairment.
8	"Qualified long-term care insurance contract" means a
9	<pre>contract that:</pre>
10	(1) Provides insurance coverage solely for qualified
11	<pre>long-term care services;</pre>
12	(2) Does not pay or reimburse expenses incurred for
13	services or items to the extent that the expenses
14	are reimbursable under Title XVIII of the Social
15	Security Act or would be so reimbursable but for
16	the application of a deductible or coinsurance
17	amount, unless:
18	(A) The expenses are reimbursable by medicaid as
19	secondary payor; or
20	(B) The contract makes qualified per diem or
21	other periodic payments without regard to
22	expenses, as defined in this section;

1	<u>(3)</u>	Is guaranteed renewable;
2	(4)	Provides that refunds, other than refunds on the
3		death of the insured or complete surrender or
4		cancellation of the contract, and dividends under
5		the contract shall be used only to reduce future
6		premiums or increase future benefits; and
7	(5)	Does not provide for a cash surrender value or any
8		other money that may be paid, assigned, borrowed,
9		or pledged as collateral for a loan.
10	"Qua	lified long-term care services" means necessary
11	diagnosti	c, preventive, therapeutic, curing, treating,
12	mitigatin	g, and rehabilitative services, and maintenance or
13	personal	care services, that are:
14	(1)	Required by a chronically ill individual; and
15	(2)	Provided pursuant to a plan of care prescribed by
16		a licensed health care practitioner.
17	<u>§235</u>	- Employer's tax credit for long-term care
18	premiums	paid for employees. (a) Subject to the
19	limitatio	ns of this section, an employer subject to taxation
20	under thi	s chapter may claim a non-refundable tax credit for
21	premium p	ayments made by the employer during the taxable
22	year to p	urchase a qualified long-term care insurance

1	contract	for its employees; provided that the maximum credit
2	claimed a	gainst the employer's gross income tax liability
3	for a tax	able year shall be as follows:
4	(1)	For taxable years beginning after December 31,
5		2006, the employer may claim a tax credit for each
6		employee for whom the employer purchases qualified
7		long-term care insurance. The maximum tax credit
8		per employee for whom qualified long-term care
9		insurance is purchased shall be in the amount of
10		the lesser of \$25 or fifty per cent of the
11		qualified long-term care premiums paid annually
12		for each employee; and
13	(2)	For taxable years beginning after December 31,
14		2007, the employer may claim a tax credit for each
15		employee for whom the employer purchases qualified
16		long-term care insurance. The maximum tax credit
17		per employee for whom qualified long-term care
18		insurance is purchased shall be in the amount of
19		the lesser of \$50 or fifty per cent of the
20		qualified long-term care premiums paid annually
21		for each employee.

1	(b) The credit allowed under this section shall be
2	claimed against the net income tax liability for the taxable
3	year. If the tax credit under this section exceeds the
4	taxpayer's income tax liability, the excess of the credit
5	may be carried forward until exhausted.
6	(c) If a taxpayer claims any other tax credit or
7	deduction under Title 14, including a deduction under
8	Section 162 or 213 of the Internal Revenue Code, to which
9	state law conforms, for premiums paid on a long-term care
10	insurance policy, no credit shall be claimed under this
11	section for the same premium payments.
12	(d) All claims, including any amended claims, for tax
13	credits under this section shall be filed on or before the
14	end of the twelfth month following the close of the taxable
15	year for which the credit may be claimed. Failure to comply
16	with this provision shall constitute a waiver of the right
17	to claim the credit.
18	(e) The director of taxation shall prepare any forms
19	that may be necessary to claim a credit under this section.
20	The director may also require the taxpayer to furnish
21	information to determine the validity of the claims for
22	deductions made under this section and may adopt rules

1	necessary	to effectuate the purposes of this section	
2	pursuant	to chapter 91.	
3	<u>(f)</u>	For the purposes of this section:	
4	<u>"Act</u>	ivities of daily living" means eating, toileting,	
5	transferr	ing, bathing, dressing, and continence.	
6	"Chr	onically ill individual" means any individual who	
7	has been	certified by a licensed health care practitioner	
8	within the preceding twelve-month period as meeting one of		
9	the follo	wing conditions:	
10	(1)	Being unable to perform at least two activities of	
11		daily living without substantial assistance from	
12		another individual for a period of at least ninety	
13		days due to a loss of functional capacity;	
14	(2)	Having a level of disability similar to the	
15		disability set forth in the preceding paragraph;	
16		<u>or</u>	
17	(3)	Requiring substantial supervision to protect the	
18		individual from threats to health and safety due	
19		to a severe cognitive impairment.	
20	<u>"Hom</u>	e- and community-based care" means care provided	
21	under qua	lified long-term care services that meet or exceed	
22	the requi	rements set forth in section 431:10H-219.	

1	"Lic	ensed health care practitioner" means any licensed
2	physician	, registered nurse, licensed social worker, or
3	other pro	fessional as may be provided by rules adopted by
4	the direc	tor of taxation.
5	<u>"Mai</u>	ntenance or personal care services" means any care
6	the prima	ry purpose of which is the provision of needed
7	assistanc	e with any of the disabilities that render a persor
8	chronical	ly ill, including the protection from threats to
9	health an	d safety due to a severe cognitive impairment.
10	<b>"</b> Qua	lified long-term care insurance contract" means a
11	contract	that:
12	(1)	Provides insurance coverage solely for qualified
13		long-term care services;
14	(2)	Does not pay or reimburse expenses incurred for
15		services or items to the extent that the expenses
16		are reimbursable under Title XVIII of the Social
17		Security Act or would be reimbursable but for the
18		application of a deductible or coinsurance amount,
19		unless:
20		(A) The expenses are reimbursable by medicaid as
21		secondary payor; or

1		(B) The contract makes qualified per diem or
2		other periodic payments without regard to
3		expenses, as defined below;
4	(3)	Is guaranteed renewable;
5	(4)	Provides that refunds, other than refunds on the
6		death of the insured or complete surrender or
7		cancellation of the contract, and dividends under
8		the contract shall be used only to reduce future
9		premiums or increase future benefits;
10	<u>(5)</u>	Does not provide for a cash surrender value or any
11		other money that may be paid, assigned, borrowed,
12		or pledged as collateral for a loan; and
13	(6)	Provides coverage for home- and community-based
14		care services that meets or exceeds fifty per cent
15		of the coverage for treatment in an intermediate
16		care facility and skilled nursing facility.
17	<u>"Qua</u>	lified long-term care services" means necessary
18	diagnosti	c, preventive, therapeutic, curing, treating,
19	mitigatin	g, and rehabilitative services, and maintenance or
20	personal	care services, which are:
21	(1)	Required by a chronically ill individual; and

1	(2) Provided pursuant to a plan of care prescribed by		
2	a licensed health care practitioner."		
3	SECTION 3. Chapter 241, Hawaii Revised Statutes, is		
4	amended by adding a new section to be appropriately		
5	designated and to read as follows:		
6	"§241- Employer's tax credit for long-term care		
7	<pre>premiums paid for employees.</pre> The employer's tax credit for		
8	long-term care premiums paid for employees provided under		
9	chapter 235 shall be operative for this chapter for taxable		
10	years beginning after December 31, 2006."		
11	SECTION 4. Chapter 431, Hawaii Revised Statutes, is		
12	amended by adding a new section to article 7 to be		
13	appropriately designated and to read as follows:		
14	"§431:7- Employer's tax credit for long-term care		
15	premiums paid for employees. The employer's tax credit for		
16	long-term care premiums paid for employees provided under		
17	chapter 235 shall be operative for this chapter for taxable		
18	years beginning after December 31, 2006."		
19	SECTION 5. The department of taxation, in cooperation		
20	with the department of commerce and consumer affairs, shall		
21	submit a report to the legislature no later than twenty days		
22	prior to the convening of the 2010 regular session, and		

- 1 again no later than twenty days prior to the convening of
- 2 the 2011 regular session, on the number of taxpayers
- 3 claiming the tax credits established by this Act, and the
  - 4 total cost of the tax credits to the State during the
- 5 previous year.
- 6 SECTION 6. New statutory material is underscored.
- 7 SECTION 7. This Act shall take effect on July 1, 2020, and
- 8 shall apply to taxable years beginning after December 31, 2006,
- 9 and shall be repealed on December 31, 2011.

HB 3129 HO1

Report Title:

Long-term Care; Tax Credit

Description:

Provides a tax credit to individual taxpayers and employers for premiums paid for long-term care insurance contracts and requires the department of taxation in cooperation with the department of commerce and consumer affairs to submit a report back to the legislature annually regarding the status of this Act's provisions. Sunsets December 31, 2011. (HB3129 HD1)