## A BILL FOR AN ACT

RELATING TO BIOLOGICAL DIVERSITY.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that Hawaii's biological
3	diversity and biological resources are assets of the public land
4	trust that are culturally, spiritually, medicinally, and
5	otherwise significant to native Hawaiians and the general
6	public. Further, Hawaii is experiencing a tremendous loss of
7	biodiversity due to the conversion of natural habitat for
8	development, environmental degradation, and non-sustainable
9	consumptive practices while the State, because of it's trust
10	obligation, is obligated to ensure the preservation, sustainable
11	use, and equitable sharing of benefits of Hawaii's biological
12	resources.
13	The purpose of this part of the Act is to protect Hawaii's
14	valuable biodiversity by developing a public policy to regulate
15	bioprospecting, to define biodiversity within the public land
16	trust, to ensure that the rights of indigenous knowledge holders
17	are protected, and that benefits are shared fairly.

1	SECTION 2. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	PROTECTION OF HAWAII'S BIOLOGICAL DIVERSITY
6	§ -1 Definitions. As used in this chapter, unless the
7	context clearly requires otherwise:
8	"Biological diversity" means the variability among living
9	organisms from all sources including terrestrial, marine and
10	other aquatic ecosystems and the ecological complexes of which
11	they are part, including diversity within species, between
12	species, and of ecosystems.
13	"Bioprospecting" means the collection, removal, or use of
14	biological and genetic resources of any organism, mineral, or
15	other organic substance found within the ceded land trust for
16	scientific research or commercial development.
17	"Biotechnology" means any technological application that
18	uses biological systems, living organisms, or their derivatives,
19	to make or modify products or processes for specific use.
20	"Commission" means the temporary advisory commission on
21	biological diversity established by this Act.

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1	"Public lands" means public lands as defined in section						
2	171-2 and includes lands to which the University of Hawaii and						
3	Hawaii housing and finance development administration hold						
4	title, and biological diversity or organisms, microbe or						
5	microbial genomes, genes, genetic material, or similar terms						
6	together found on the lands that have been given the status of						
7	public lands in this chapter.						
8	"Sustainable use" means the use of components of biologica						
9	diversity in a way and at a rate that does not lead to the long						
10	term decline of biological diversity, thereby maintaining its						
11	potential to meet the needs and aspirations of present and						
12	future generations.						
13	§ -2 Prior informed consent. Access to genetic						
14	resources or biological diversity from public lands shall be						
15	subject to the obtaining of prior informed consent:						
16	(1) From the general public, through the public comment						
17	process on affected islands by the department of land						
18	and natural resources; and						
19	(2) From native Hawaiians by the office of Hawaiian						
20	affairs.						

- 1 The temporary advisory commission on biological diversity shall
- 2 adopt rules in accordance with chapter 91 to implement this
- 3 section.
- 4 § -3 Equitable benefit sharing. There shall be a system
- 5 of fair and equitable sharing of benefits arising out of the use
- 6 of genetic resources, including by appropriate access to genetic
- 7 resources and by appropriate transfer of relevant technologies,
- 8 taking into account all rights over those resources and to those
- 9 technologies. With regard to the system of equitable benefit
- 10 sharing:
- 11 (1) The department of land and natural resources shall
- consult with the general public through public
- hearings; and
- 14 (2) The office of Hawaiian affairs shall consult with
- native Hawaiians.
- 16 § -4 Temporary advisory commission on biological
- 17 diversity. (a) There is established the temporary advisory
- 18 commission on biological diversity, to be placed within the
- 19 department of land and natural resources for administrative
- 20 purposes only, to assist in the creation of a regulatory
- 21 framework to implement policies and make relevant
- 22 recommendations to the legislature regarding access to genetic

1	resources	and biological diversity. The commission shall be
2	composed	of eleven members as follows:
3	(1)	The chairperson of the board of trustees of the office
4		of Hawaiian affairs or the chairperson's designee;
5	(2)	The president of the University of Hawaii or the
6		president's designee;
7	(3)	The chairperson of the board of regents of the
8		University of Hawaii or the chairperson's designee;
9	(4)	The director of business, economic development, and
10		tourism or the director's designee;
11	(5)	The chairperson of the board of land and natural
12		resources or the chairperson's designee;
13	(6)	Five members representing native Hawaiians, residing
14		in the State of Hawaii, who have a demonstrated
15		background in traditional and customary use of
16		biological or genetic resources, indigenous and
17		traditional technologies, or scientific or legal
18		procedures in connection with the protection or
19		commercialization of biological and genetic resources
20		and who shall be appointed by the governor from lists
21		of nominees submitted by the president of the senate,

1		the speaker of the house of representatives, and					
2		Hawaiian organizations; and					
3	(7)	A representative of the biotechnology industry whose					
4		principal place of business is in the State of Hawaii					
5		who shall be appointed by the governor from lists of					
6		nominees submitted by the president of the senate, the					
7		speaker of the house of representatives, and members					
8		of the biotechnology industry based in Hawaii.					
9	The members shall elect from among themselves one person to						
10	serve as	chairperson of the commission.					
11	(b)	The members of the commission shall serve without					
12	compensat	ion but shall be reimbursed for expenses, including					
13	travel ex	penses, necessary for the performance of their duties.					
14	(c)	The temporary advisory commission on biological					
15	diversity	shall adopt rules in accordance with chapter 91 to					
16	implement	this section.					
17	(d)	The commission shall submit an interim report of its					
18	findings	and recommendations to the legislature and the governor					
19	no later	than twenty days prior to the convening of the regular					

session of 2007. The commission shall submit a final report of

its findings and recommendations to the legislature and the

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governor no later than twenty days before the convening of the 1 regular session of 2008. 2 The commission shall cease to exist on June 30, 2008." 3 SECTION 3. There is appropriated out of the general 4 revenues of the State of Hawaii the sum of \$ or so 5 much thereof as may be necessary for fiscal year 2006-2007 to 6 enable the temporary advisory commission on biological diversity 7 to fulfill its mandate pursuant to this part of the Act. 8 The sum appropriated shall be expended by the department of 9 land and natural resources for the purposes of this part. 10 PART II 11 The legislature finds that article XII, section SECTION 4. 12 4, of the State Constitution provides that lands granted to the 13 State by section 5(b) of the Admission Act and pursuant to 14 article XVI, section 7, of the State Constitution, excluding 15 "available lands" as defined by section 203 of the Hawaiian 16 Homes Commission Act, 1920, as amended, shall be held by the 17 State as a public trust for native Hawaiians and the general 18 public who are co-beneficiaries of the public trust. Hawaii's 19

unique biological diversity and biological resources are assets

of a public trust established in article XI, section 1, of the

State Constitution and they are culturally, spiritually,

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- 1 medicinally, and otherwise significant to native Hawaiians and
- 2 the general public. Moreover, native Hawaiians are traditional,
- 3 indigenous knowledge holders with rights, including those
- 4 recognized in article XII, section 7, of the State Constitution
- 5 and sections 1-1 and 7-1, Hawaii Revised Statutes.
- 6 The legislature also finds that the biological diversity
- 7 and biological resources on public lands are of great potential
- 8 economic benefit in the areas of medicine, scientific research,
- 9 biotechnology, and commercial development for native Hawaiians
- 10 and the general public. The potential economic benefit of these
- 11 biological resources may create market-driven incentives and
- 12 generate financial resources for the conservation and
- 13 sustainable development of Hawaii's biological resources.
- 14 Under the department of land and natural resources' current
- 15 permit process, the State of Hawaii has no opportunity to
- 16 participate or benefit from discoveries that may be made using
- 17 materials lawfully collected from public lands and waters. The
- 18 residents of Hawaii, as well as the research community and
- 19 growing biotechnology industry, will benefit from the
- 20 development and implementation of policy and legislation
- 21 codifying a statutory framework for the use of Hawaii'
- 22 biological resources for research and commercial development.

- 1 There is a need to develop policy and legislation that will
- 2 allow the State and native Hawaiians to participate in the
- 3 conservation and sustainable development of Hawaii's biological
- 4 resources and derive benefits from research and
- 5 commercialization of those resources. By ensuring best
- 6 practices and bio-safety protocols, an environment can be
- 7 created that will maximize the educational, research, and career
- 8 opportunities for the residents of Hawaii.
- 9 The purpose of this part of the Act is to provide the
- 10 statutory framework within which the State can actively
- 11 participate in the sustainable development and use of biological
- 12 resources found in Hawaii.
- 13 SECTION 5. The Hawaii Revised Statutes is amended by
- 14 adding a new chapter to be appropriately designated and to read
- 15 as follows:
- 16 "CHAPTER
- 17 USE OF BIOLOGICAL RESOURCES
- 18 § -1 Definitions. As used in this chapter, unless the
- 19 context clearly otherwise requires:
- "Benefit sharing" means all forms of compensation for the
- 21 use of genetic resources, whether monetary or non-monetary, and
- 22 includes, in particular, the participation in scientific

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- 1 research and development on genetic resources and the making
- 2 available of the results of such scientific research and
- 3 development.
- 4 "Biodiversity" means all living organisms in the state.
- 5 "Biological resources" means all biodiversity in the state,
- $\mathbf{6}$  including their genetic material or progeny, and any derivatives
- 7 of living organisms.
- 8 "Bioprospecting" means the exploration for commercially
- 9 valuable biological resources.
- 10 "Biotechnology" means any technological application that
- 11 uses biological systems or living organisms.
- "Department" means the department of land and natural
- 13 resources.
- "License" means a right to make, use, or sell products
- 15 containing biological resources.
- 16 "Licensing revenue" means any form of consideration paid or
- 17 transferred to the holder of a license in exchange for granting
- 18 of a license.
- 19 "Microbial" means microscopic life forms, including but not
- 20 limited to bacteria.
- "Permittee" means a party lawfully granted a permit from
- 22 the department of land and natural resources.

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"Prior informed consent" means consent of the department,
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    as appropriate, to access, sample, and develop biological
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    resources.
         "Public lands" means public lands as defined in section
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    171-2 and includes submerged lands and lands to which the
5
    University of Hawaii holds title, and ocean resources under
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7
    state jurisdiction.
         "Sustainable use" means the use of components of
8
    biodiversity in a way and at a rate that does not lead to the
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    long-term decline of biodiversity, thereby maintaining its
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    potential to meet the needs and aspirations of present and
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    future generations.
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             -2 Use of biological resources; permit system.
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    department shall adopt rules in accordance with chapter 91 to
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    create a permitting system for the collection and use of any
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    biological resource derived from lands and waters of the State.
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    The permit system shall provide for:
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         (1) A statement of the intended use of the biological
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19
              resource;
         (2) A statement of prior informed consent issued by the
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              department on behalf of the State upon approval of the
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              permit;
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1	(3)	A statement that the biological resources collected
2		shall remain the property of the State and the
3		biological material may not be transferred to a third
4		party without the prior written approval of the
5		department;
6	(4)	A restriction allowing the permitee to perform only
7		those activities approved by the permit;
8	(5)	A requirement that any discovery made directly through
9		the use of the collected biological resources be
10		reported to the department within thirty days of the
11		discovery; and
12	(6)	A requirement that commercialization of a product
13		stemming from the biological resource collected shall
14		require a license from the State.
15	\$	-3 Database. (a) The department shall implement a
16	worldwide	web-enabled, electronic database for the processing
17	and track	ing of collection permits and biological resources
18	collected	. At a minimum, this database shall provide
19	documenta	tion on active permits, including:
20	(1)	A description of the materials collected under a
21		permit;

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1, ,	(2)	A description	of	the	location	where	the	material	was
2		collected;							
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- (3) The name of the person or organization granted thepermit; and
- 5 (4) The location of the collected material.
- 6 (b) Discoveries disclosed to the department by a permitee
- 7 shall be recorded in the database. The department shall
- 8 evaluate these discoveries and contract with appropriate
- 9 technological and legal expertise to provide licenses for the
- 10 use of the State's biological resources. The department may
- 11 enter into agreements to grant licenses.
- 12 § -4 Revenues; distribution; ceded lands. Revenues from
- 13 the licensing of any biological resources collected under permit
- 14 in the State shall first be distributed to the department for
- 15 the cost of licensing and permitting expenses. Using the United
- 16 Nations Convention on Biodiversity as a model, the department
- 17 shall apply licensing revenue to efforts affecting the
- 18 conservation and sustainable use of the natural resources of
- 19 Hawaii. In addition, a portion of the revenues shall be
- 20 earmarked specifically for use in the geographic areas from
- 21 which the licensed biological resources were collected.

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(b) Notwithstanding the distribution of revenue in 1 subsection (a), if the source of a licensed biological resource 2 is collected from ceded lands, any revenue collected after 3 reimbursement of licensing expenses to the department shall be 4 placed in a special account, the purpose of which shall be to 5 hold the monetary benefits derived directly from ceded lands 6 until such time that the distribution of that revenue is 7 determined by the legislature. 8 -5 Native Hawaiian rights. Nothing in this chapter 9 shall be interpreted to prevent native Hawaiians from exercising 10 the rights conferred in article XII, section 7, of the State 11 Constitution and sections 1-1 and 7-1." 12 SECTION 6. There is appropriated out of the general 13 revenues of the State of Hawaii the sum of \$250,000 or so much 14 thereof as may be necessary for fiscal year 2006-2007 for the 15 department of land and natural resources to implement the 16 database pursuant to chapter , Hawaii Revised Statutes, 17 including funding one permanent, full-time position to oversee 18 the development and implementation of the database and to train 19 other users. 20

1	The	sum appropriated shall be expended by the department of
2	land and	natural resources for the purposes of this part of the
3	Act.	
4		PART III
5	SECT	ION 7. This Act shall take effect upon its approval;
6	provided	that:
7	(1)	Part I shall be repealed on June 30, 2008;
8	(2)	Sections 3 and 6 shall take effect on July 1, 2006;
9		and
10	(3)	If the effective date of this Act is prior to July 1,
11		2006, the reference to "Hawaii housing finance and
12		development administration" in the definition of
13		"public lands" in section -1 of section 2 of this
14		Act shall mean "housing and community development
15		corporation of Hawaii" until July 1, 2006, which is
16		the effective date of section 26(b) of Act 196,
17		Session Laws of Hawaii 2005.

### Report Title:

Biological Diversity; Genetic Access; Commission

#### Description:

Creates temporary commission on biological diversity until June 30, 2008 to assist in creating a regulatory framework to implement policies and make relevant recommendations to the legislature regarding access to genetic resources and biological diversity in Hawaii. Report to legislature. Appropriations. (HB3046 HD1)