A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The delivery of comprehensive, accessible, and 2 affordable medical care may be enhanced by providing trained 3 medical psychologists, licensed in Hawaii, with limited 4 prescriptive authority for the specific purpose of providing 5 care in federally qualified health centers or other licensed 6 health clinics located in federally designated medically 7 underserved areas. The legislature has previously authorized 8 prescription privileges to advanced nurse practitioners, 9 optometrists, dentists, podiatrists, osteopaths, and physician 10 assistants. 11 Psychologists with appropriate credentials have been 12 allowed to prescribe medications to active duty personnel and 13 their families in federal facilities and the Indian Health 14 Service for years. Recently, Louisiana and New Mexico adopted legislation authorizing prescriptive authority for psychologists 15 16 without regard to the service setting. 17 Since 2000, fourteen psychologists in Hawaii, all native to 18 Hawaii, have received psychopharmacological training through the
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- 1 Tripler Army Medical Center, Native Hawaiian Psychology Training
- 2 Program. These psychologists actively collaborate with primary
- 3 care physicians to provide combined therapy and
- 4 psychopharmacological care to a medically underserved patient
- 5 population at seven federally qualified health centers at Bay
- 6 Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, and
- 7 Waimanalo, and two native Hawaiian healthcare systems clinics
- 8 located in federally designated medically underserved areas on
- 9 Kauai and Molokai.
- 10 To date, thousands of native Hawaiians and other ethnic
- 11 minorities have received the necessary combined therapy and
- 12 psychopharmacological care that was sorely lacking to address
- 13 significant mental and behavioral healthcare needs. For
- 14 example, psychologists at the Waianae Coast Comprehensive Health
- 15 Center completed approximately three thousand eight hundred
- 16 forty patient encounters in 2004; seventy per cent of these
- 17 patients received necessary psychotropic medication for the
- 18 treatment of mental illness. Psychologists throughout the
- 19 federally qualified health centers have formed successful
- 20 collaborative relationships with primary care physicians for
- 21 mental health treatment of the underserved.

1 Medical psychologists are licensed health professionals 2 with an average of seven years of post-baccalaureate study and 3 three thousand hours of post-graduate supervised practice in the 4 diagnosis and treatment of mental illness. Because the current 5 scope of medical psychologists' practice does not include 6 prescribing medications, patients must consult with and pay for 7 another provider to obtain the requisite prescription. However, 8 physicians are not readily available in some areas and for some 9 populations. 10 This is a particular hardship for patients of the federally qualified health centers on Oahu and the neighbor islands. 11 12 Patients of federally qualified health centers include the 13 uninsured (thirty-six per cent), the poor (fifty-six per cent), 14 native Hawaiian (twenty-seven per cent, sixty per cent in rural 15 areas), other Pacific Islanders (seven per cent), and the 16 homeless (five per cent). Timely, efficient, and cost-effective 17 treatment of mental illnesses in federally qualified health 18 centers could avoid the significantly greater social, economic, 19 and medical costs of non-treatment for these underserved 20 populations.

Research data soundly demonstrates that there is not enough

prescribing mental healthcare providers available to serve the

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- 1 needs of all the people in Hawaii. Further, the economically
- 2 disadvantaged and medically underserved would receive little or
- 3 no mental health services if not for the federally qualified
- 4 health centers and the services provided by clinical
- 5 psychologists. At present, only three federally qualified
- 6 health centers have psychiatrists on staff. In contrast, 2004
- 7 data from the Hawaii Primary Care Association indicates that
- 8 there are 9.71 psychologists employed in full or part-time
- 9 positions to provide mental/behavioral health service in nine of
- 10 the thirteen federally qualified health centers--the most recent
- 11 expansion of these services has occurred within the short span
- 12 of four years.
- 13 Since 1988, federal law has recognized the extraordinarily
- 14 poor health of native Hawaiians. In Hawaii, native Hawaiians
- 15 have the highest rate of untreated medical and psychological
- 16 concerns, and higher rates than other indigenous and minority
- 17 individuals in the United States. Recent concerns include the
- 18 impact of the crystal methamphetamine epidemic and related
- 19 substance abuse issues such as those occurring in Waianae,
- 20 Molokai, and Waimanalo. This epidemic, coupled with the
- 21 economic and cultural distress of the native Hawaiian

- 1 population, has created unprecedented demands for services from
- 2 an already overtaxed mental health system.
- 3 Further exacerbating the dire need for mental health
- 4 treatment in underserved areas is the fact that patients from
- 5 diverse cultural backgrounds are reluctant to seek treatment due
- 6 to the stigma of mental health problems. Timely access to
- 7 accurate diagnosis and effective treatment of emotional and
- 8 behavioral disorders may contribute substantially to the State's
- 9 responsibilities to Hawaii's "Felix" children and needy adults
- 10 in underserved rural areas.
- 11 The United States Congress, through the Native Hawaiian
- 12 Health Care Professions Scholarship program, requires
- 13 scholarship recipients to work in federally designated medically
- 14 underserved areas for a duration (typically four years) equal to
- 15 the number of years they received scholarship funding. Under
- 16 this program, psychologists of native Hawaiian ancestry are now
- 17 using modern training and education to deliver healthcare in a
- 18 culturally appropriate manner to other native Hawaiians through
- 19 their placement in federally qualified health centers, native
- 20 Hawaiian health systems clinics, and other federally designated
- 21 health clinics in medically underserved areas.

1	The American Psychological Association has developed a		
2	model curriculum for the education and training of prescribing		
3	psychologists. Independent evaluations of the Department of		
4	Defense Psychopharmacological Demonstration Project by the		
5	United States General Accounting Office and the American College		
6	of Neuropsychopharmacology have found that appropriately trained		
7	medical psychologists prescribe safely and effectively.		
8	The purpose of this Act is to authorize appropriately		
9	trained and supervised licensed medical psychologists practicing		
10	in federally qualified health centers or licensed health clinics		
11	located in federally designated medically underserved areas or		
12	in mental health professional shortage areas, to prescribe		
13	psychotropic medications for the treatment of mental illness.		
14	SECTION 2. Chapter 465, Hawaii Revised Statutes, is		
15	amended by adding a new part to be appropriately designated and		
16	to read as follows:		
17	"PART . PRESCRIPTION CERTIFICATION		
18	§465- Definitions. As used in this part, unless the		
19	context otherwise requires:		
20	"Collaborative relationship" means a cooperative working		
21	relationship between a psychologist holding a conditional		
22	prescription certificate and a doctor of medicine in the		

provision of patient care, including diagnosis and cooperation 1 2 in the management and delivery of physical and mental 3 healthcare. 4 "Narcotics" mean natural and synthetic opioid analgesics, 5 and their derivatives used to relieve pain. 6 "Prescribing mental health professional" means a medically 7 trained and licensed physician or psychiatrist. . 8 "Psychotropic medication" means only those agents related 9 to the diagnosis and treatment of mental and emotional 10 disorders, including controlled substances except narcotics. 11 **\$465-**Conditional prescription certificate; application. **12** A psychologist may apply to the board for a conditional prescription certificate. The application shall be made on a 13 form approved by the board, and be accompanied by evidence 14 satisfactory to the board, that the applicant: 15 16 (1)Holds a current license in good standing to practice 17 psychology in the State of Hawaii; 18 (2) Has successfully completed a planned sequence of 19 psychopharmacological training from an institution of 20 higher learning. The training shall be consistent

with the American Psychological Association's

Recommended Postdoctoral Training in

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1		Psychopharmacology for Prescription Privileges. The
2		training shall include a minimum of four hundred and
3		fifty hours of didactic classroom instruction in at
4		least the following core areas of instruction:
5		(A) Anatomy and physiology;
6		(B) Biochemistry;
7		(C) Neurosciences (neuroanatomy, neurochemistry,
8		neurophysiology);
9		(D) Pharmacology and clinical pharmacology;
10		(E) Psychopharmacology;
11		(F) Pathophysiology;
12		(G) Health assessment, including relevant physical
13		and laboratory assessment; and
14		(H) Clinical pharmacotherapeutics;
15	(3)	Has completed a supervised practicum of at least one
16		year involving four hundred hours treating a diverse
17		population of no fewer than one hundred patients with
18		mental disorders. A licensed healthcare provider who
19		is experienced in the provision of
20		psychopharmacotherapy shall supervise the practicum.
21		The practicum shall include at least two hours of

1		weekly supervision and the supervisor shall not be in
2		the employ of the person being directed or supervised;
3	(4)	Has passed a national proficiency examination approved
4		by the board that tests the applicant's knowledge of
5		pharmacology in the diagnosis, care, and treatment of
6		mental disorders; provided that the board shall
7		establish what constitutes a passing score and the
8		number of times an applicant may re-take the
9		examination within a specific time period;
10	(5)	Applies for a Federal Drug Enforcement License for
11		limited use as restricted by state law;
12	(6)	Has malpractice insurance in place sufficient to
13		satisfy the rules adopted by the board that will cover
14		the applicant during the period the conditional
15		prescription certificate is in effect;
16	(7)	Is employed or contracted by, and will practice the
17		prescribing authority at:
18		(A) A federally qualified health center established
19		under title 42 United States Code section 1396;
20		(B) A licensed health clinic located in a federally
21		designated medically underserved area as defined

1	by title 42 Code of Federal Regulations part 62;
2	or
3	(C) A licensed health clinic located in a mental
4	health professional shortage area;
5	and
6	(8) Meets all other requirements, as determined by rules
7	adopted by the board pursuant to chapter 91, for
8	obtaining a conditional prescription certificate.
9	(b) The board shall issue a conditional prescription
10	certificate if it finds that the applicant has met the
11	requirements of subsection (a).
12	§465- Conditional prescription certificate; powers,
13	duties, and responsibilities. (a) The psychologist holding a
14	conditional prescription certificate shall continue to hold a
15	current license to practice psychology in Hawaii and continue to
16	maintain malpractice insurance.
17	(b) The psychologist holding a conditional prescription
18	certificate shall inform the board of:
19	(1) The name of the prescribing mental health professional
20	under whose supervision the psychologist will
21	prescribe psychotropic medication and the name of the
22	federally qualified health center; and

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1	(2) The licensed health clinic located in a federally
2	designated medically underserved area, or the licensed
3	health clinic located in a mental health professional
4	shortage area, in which the psychologist practices;
5	provided that the psychologist holding a conditional
6	prescription certificate shall promptly inform the board of any
7	change of the prescribing mental health professional.
8	(c) The psychologist holding a conditional prescription
9	certificate shall maintain an ongoing collaborative relationship
10	with the doctor of medicine who oversees the patient's general
11	medical care.
12	(d) A psychologist holding a conditional prescription
13	certificate may administer and prescribe psychotropic medication
14	within the recognized scope of the profession, including the
15	ordering and review of laboratory tests in conjunction with the

- (e) When prescribing psychotropic medication for a

 patient, a psychologist holding a conditional prescription

 certificate shall maintain an ongoing collaborative relationship

 with the doctor of medicine who oversees the patient's general

 medical care to ensure that:
- 22 (1) Necessary medical examinations are conducted;

prescription, for the treatment of mental disorders.

1	(2)	The psychotropic	medication	is appr	opriate	for	the
2		patient's medica	l condition,	: and			

- 3 (3) Significant changes in the patient's medical or4 psychological condition are discussed.
- (f) A prescription written by a psychologist with aconditional prescription certificate shall:
- 7 (1) Comply with applicable state and federal laws;
- 8 (2) Be identified as issued by the psychologist as9 "psychologist certified to prescribe"; and
- 10 (3) Include the psychologist's board number or the
 11 identification number assigned by the department of
 12 commerce and consumer affairs.
- (g) A psychologist holding a conditional prescription
 certificate shall not delegate prescriptive authority to any
 other person. Records of all prescriptions shall be maintained
 in the prescribing psychologist's patient records.
- 17 (h) When authorized to prescribe controlled substances, a
 18 psychologist holding a conditional prescription certificate
 19 shall file with the board, in a timely manner, all individual
 20 federal Drug Enforcement Agency registrations and numbers.
- \$465- Prescription certificate. (a) A psychologist mayapply to the board for a prescription certificate. The

1	applicati	on shall be made on a form approved by the board and be
2	accompani	ed by evidence satisfactory to the board that the
3	applicant	
4	(1)	Has been issued a conditional prescription certificate
5		and has successfully completed two years of
6		prescribing psychotropic medication as certified by
7		the supervising prescribing mental health
8		professional;
9	(2)	Has successfully undergone a process of independent
10		peer review approved by the board and the Hawaii board
11		medical examiners;
12	(3)	Holds a current license to practice psychology in the
13		State of Hawaii;
14	(4)	Has malpractice insurance in place, sufficient to
15		satisfy the rules adopted by the board, that will
16		cover the applicant as a prescribing psychologist; and
17	(5)	Meets all other requirements, as determined by rules
18		adopted by the board pursuant to chapter 91, for
19		obtaining a prescription certificate.
20	(b)	The board shall issue a prescription certificate if it

finds that the applicant has met the requirements of subsection

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(a).

1	(C) A psychologist with a prescription certificate may
2	prescribe psychotropic medication if the psychologist:
3	(1) Continues to hold a current license to practice
4	psychology in Hawaii and continues to maintain
5	malpractice insurance; and
6	(2) Annually satisfies the continuing education
7	requirements for prescribing psychologists, as set by
8	the board, which shall be no fewer than twenty hours
9	each year.
10	§465- Administration. (a) The board shall adopt rules
11	pursuant to chapter 91 establishing the procedures to be
12	followed to obtain a conditional prescription certificate, a
13	prescription certificate, and renewal of a conditional
14	prescription certificate and prescription certificate. The
15	board may set reasonable application and renewal fees.
16	(b) The board shall adopt rules pursuant to chapter 91
17	establishing the grounds for denial, suspension, or revocation
18	of conditional prescription certificates and prescription
19	certificates, including provisions for suspension or revocation
20	of a license to practice psychology upon suspension or
21	revocation of a conditional prescription certificate or
22	prescription certificate. Actions of denial, suspension, or

- 1 revocation of a conditional prescription certificate or a
- 2 prescription certificate shall be in accordance with this
- 3 chapter.
- 4 (c) The board shall maintain current records on every
- 5 prescribing psychologist, including federal registrations and
- 6 numbers.
- 7 (d) The board shall provide to the board of pharmacy an
- 8 annual list of psychologists holding a conditional prescription
- 9 certificate or prescription certificate that contains the
- 10 information agreed upon between the board and the board of
- 11 pharmacy. The board shall promptly notify the board of pharmacy
- 12 of psychologists who are added or deleted from the list.
- 13 §465- Narcotics; prohibited. This part shall not be
- 14 construed to permit a psychologist holding a conditional
- 15 prescription certificate or prescription certificate to
- 16 administer or prescribe a narcotic."
- 17 SECTION 3. Chapter 465, Hawaii Revised Statutes, is
- 18 amended by designating sections 465-1 through 465-15 as part I
- 19 and inserting a title before section 465-1 to read as follows:
- 20 "PART I. GENERAL PROVISIONS"
- 21 SECTION 4. Section 465-3, Hawaii Revised Statutes, is
- 22 amended to read as follows:

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3		engaging in research in psychology insofar as the
4		activities are performed as part of or are dependent
5		upon employment in a college or university; provided
6		that the person shall not engage in the practice of
7		psychology outside the responsibilities of the
8		person's employment;
9	(2)	Any person who performs any, or any combination, of
10		the professional services defined as the practice of
11		psychology under the direction of a licensed
12		psychologist in accordance with rules adopted by the

"§465-3 Exemptions. (a) This chapter shall not apply to:

Any person teaching, lecturing, consulting, or

(3) Any person employed by a local, state, or federal government agency in a school psychologist or psychological examiner position, or a position that does not involve diagnostic or treatment services, but only at those times when that person is carrying out the functions of such government employment;

board; provided that the person may use the term

person's self as a psychologist or imply that the

person is licensed to practice psychology;

"psychological assistant", but shall not identify the

1	(.4)	Any person who is a student of psychology, a
2		psychological intern, or a resident in psychology
3		preparing for the profession of psychology under
4		supervision in a training institution or facility and
5		who is designated by a title as "psychology trainee",
6		"psychology student", "psychology intern", or
7		"psychology resident", that indicates the person's
8		training status; provided that the person shall not
9		identify the person's self as a psychologist or imply
10		that the person is licensed to practice psychology;
11	(5)	Any person who is a member of another profession
12		licensed under the laws of this jurisdiction to render
13		or advertise services, including psychotherapy, within
14		the scope of practice as defined in the statutes or
15		rules regulating the person's professional practice;
16		provided that, notwithstanding section 465-1, the
17		person does not represent the person's self to be a
18		psychologist or does not represent that the person is
19		licensed to practice psychology;
20	(6)	Any person who is a member of a mental health

profession not requiring licensure; provided that the

person functions only within the person's professional

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1	capacities; and provided further that the person does
2	not represent the person to be a psychologist, or the
3	person's services as psychological; or

- (7) Any person who is a duly recognized member of the clergy; provided that the person functions only within the person's capacities as a member of the clergy; and provided further that the person does not represent the person to be a psychologist, or the person's services as psychological.
- 10 (b) Nothing in this chapter shall in any way restrict any
 11 person from carrying on any of the psychological activities as
 12 defined in section 465-1; provided that such person does not
 13 offer psychological services as defined in this chapter except
 14 as such activities are incidental to the person's lawful
 15 occupational purpose.
- 16 (c) A person may use the title of
 17 industrial/organizational psychologist[¬]; provided that the
 18 person registers with the board, and:
- 19 (1) Is professionally competent in the practice of 20 industrial/organizational psychology; and
- (2) Holds a doctoral degree from an accredited institutionof higher education with training and education in

1 .		industrial/organizational psychology, satisfactory to
2		the board; and
3	(3)	Provides psychological service or consultation to
4		organizations which does not involve the delivery or
5		supervision of direct psychological services to
6		individuals or groups of individuals, without regard
7		to the source or extent of payment for services
8		rendered.
9	(d)	Nothing in this chapter shall prevent the provision of
10	expert te	stimony by a psychologist who is otherwise exempted by
11	this chap	ter.
12	[(e)	Nothing in this chapter shall be construed as
13	permittin	g the administration or prescription of drugs, or in
14	any way e	ngaging in the practice of medicine as defined in the
15	laws of t	he State.]"
16	SECT	ION 5. The board of psychology shall submit a final
17	report, i	ncluding any proposed legislation, not later than
18	twenty da	ys prior to the regular session of 2010, on its
19	evaluatio	n of the status of mental healthcare in the state after
20	providing	conditional and prescriptive authority to medical
21	psycholog	ists pursuant to this Act. All reports shall include
22	recommend	ations as to whether the prescriptive authority should

- 1 be modified, eliminated, or continued, to assist the legislature
- 2 in assessing the viability of allowing psychologists to retain
- 3 prescriptive authority.
- 4 SECTION 6. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 7. This Act shall take effect upon its approval
- 7 and shall be repealed on July 1, 2010; provided that section
- 8 465-3, Hawaii Revised Statutes, is reenacted in the form in
- 9 which it read on the day before the approval of this Act.

HSCR 409-06

Report Title:

Psychologists; Prescriptive Authority

Description:

Establishes conditional prescriptive certificates that authorizes qualified psychologists practicing at federally qualified health centers or health clinics located in a medically underserved area or a mental health professional shortage area to prescribe psychotropic medications. Establishes prescriptive certificates. (HB2589 HD1)