A BILL FOR AN ACT

RELATING TO PSYCHOLOGISTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The delivery of comprehensive, accessible, and
- 2 affordable medical care may be enhanced by providing trained
- 3 medical psychologists, licensed in Hawaii, with limited
- 4 prescriptive authority for the specific purpose of providing
- 5 care in federally qualified health centers or other licensed
- 6 health clinics located in federally designated medically
- 7 underserved areas. The legislature has previously authorized
- 8 prescription privileges to advanced nurse practitioners,
- 9 optometrists, dentists, podiatrists, osteopaths, and physician
- 10 assistants.
- 11 Psychologists with appropriate credentials have been
- 12 allowed to prescribe medications to active duty personnel and
- 13 their families in federal facilities and the Indian Health
- 14 Service for years. Recently, Louisiana and New Mexico adopted
- 15 legislation authorizing prescriptive authority for psychologists
- 16 not limited by the service setting.
- 17 Since 2000, fourteen psychologists in Hawaii, all native to
- 18 Hawaii, have received psychopharmacological training through the

- 1 Tripler Army Medical Center, Native Hawaiian Psychology Training
- 2 Program. These psychologists actively collaborate with primary
- 3 care physicians to provide combined therapy and
- 4 psychopharmacological care to a medically underserved patient
- 5 population at seven federally qualified health centers (Bay
- 6 Clinic, Hana, Molokai, Kauai, Waianae, Kalihi-Palama, and
- 7 Waimanalo), and two native Hawaiian health care systems clinics
- 8 located in federally designated medically underserved areas on
- 9 Kauai and Molokai.
- 10 To date, thousands of native Hawaiians and other ethnic
- 11 minorities have received the necessary combined therapy and
- 12 psychopharmacological care that was sorely lacking to address
- 13 significant mental and behavioral health care needs. For
- 14 example, psychologists at the Waianae Coast Comprehensive Health
- 15 Center completed approximately three thousand eight hundred
- 16 forty patient encounters in 2004; seventy per cent of these
- 17 patients received necessary psychotropic medication for the
- 18 treatment of mental illness. Psychologists throughout the
- 19 federally qualified health centers have formed successful
- 20 collaborative relationships with primary care physicians for
- 21 mental health treatment of the underserved.

1 Medical psychologists are licensed health professionals 2 with an average of seven years of post-baccalaureate study and 3 three thousand hours of post-graduate supervised practice in the 4 diagnosis and treatment of mental illness. Because the current 5 scope of medical psychologists' practice does not include 6 prescribing medications, patients must consult with and pay for 7 another provider to obtain the requisite prescription. However, 8 physicians are not readily available in some areas and for some 9 populations. 10 This is a particular hardship for patients of the federally 11 qualified health centers on Oahu and the neighbor islands. 12 Patients of federally qualified health centers include the 13 uninsured (thirty-six per cent), the poor (fifty-six per cent), 14 native Hawaiian (twenty-seven per cent, sixty per cent in rural 15 areas), other Pacific Islanders (seven per cent), and the 16 homeless (five per cent). Timely, efficient, and cost-effective 17 treatment of mental illnesses in federally qualified health 18 centers could avoid the significantly greater social, economic, 19 and medical costs of non-treatment for these underserved 20 populations. 21 Research data soundly demonstrates that there is not enough

prescribing mental health care providers available to serve the

- ${f 1}$ needs of all people in Hawaii. Further, the economically
- 2 disadvantaged and medically underserved would receive little or
- 3 no mental health services if not for the federally qualified
- 4 health centers and the services provided by clinical
- 5 psychologists. At present, only three federally qualified
- 6 health centers have psychiatrists on staff. In contrast, 2004
- 7 data from the Hawaii Primary Care Association indicates that
- 8 there are 9.71 psychologists employed in full or part-time
- 9 positions to provide mental/behavioral health service in nine of
- 10 the thirteen federally qualified health centers--the most recent
- 11 expansion of these services has occurred within the short span
- 12 of four years.
- 13 Since 1988, federal law has recognized the extraordinarily
- 14 poor health of native Hawaiians. In Hawaii, native Hawaiians
- 15 have the highest rate of untreated medical and psychological
- 16 concerns, and higher rates than other indigenous and minority
- 17 individuals in the United States. Recent concerns include the
- 18 impact of the crystal methamphetamine epidemic and related
- 19 substance abuse issues such as those occurring in Waianae,
- 20 Molokai, and Waimanalo. This epidemic, coupled with the
- 21 economic and cultural distress of the native Hawaiian

- 1 population, has created unprecedented demands for services from
- 2 an already overtaxed mental health system.
- 3 Further exacerbating the dire need for mental health
- 4 treatment in underserved areas is the fact that patients from
- 5 diverse cultural backgrounds are reluctant to seek treatment due
- 6 to the stigma of mental health problems. Timely access to
- 7 accurate diagnosis and effective treatment of emotional and
- 8 behavioral disorders may contribute substantially to the State's
- 9 responsibilities to Hawaii's "Felix" children and needy adults
- 10 in underserved rural areas.
- 11 The United States Congress, through the Native Hawaiian
- 12 Health Care Professions Scholarship program, requires
- 13 scholarship recipients to work in federally designated medically
- 14 underserved areas for a duration (typically four years) equal to
- 15 the number of years they received scholarship funding. Under
- 16 this program, psychologists of native Hawaiian ancestry are now
- 17 using modern training and education to deliver health care in a
- 18 culturally appropriate manner to other native Hawaiians through
- 19 their placement in federally qualified health centers, native
- 20 Hawaiian health systems clinics, and other federally designated
- 21 health clinics in medically underserved areas.

The American Psychological Association has developed a 1 model curriculum for the education and training of prescribing 2 psychologists. Independent evaluations of the Department of 3 Defense Psychopharmacological Demonstration Project by the 4 United States General Accounting Office and the American College 5 6 of Neuropsychopharmacology have found that appropriately trained 7 medical psychologists prescribe safely and effectively. 8 The purpose of this Act is to authorize appropriately 9 trained and supervised licensed medical psychologists practicing 10 in federally qualified health centers or licensed health clinics 11 located in federally designated medically underserved areas or 12 in mental health professional shortage areas, to prescribe 13 psychotropic medications for the treatment of mental illness. 14 SECTION 2. Chapter 465, Hawaii Revised Statutes, is amended by adding a new part to be appropriately designated and 15 16 to read as follows: 17 "PART . PRESCRIPTION CERTIFICATION 18 §465-Definitions. As used in this part, unless the 19 context otherwise requires: 20 "Collaborative relationship" means a cooperative working relationship between a psychologist holding a conditional 21 22 prescription certificate and a doctor of medicine in the

provision of patient care, including diagnosis and cooperation 1 2 in the management and delivery of physical and mental health 3 care. 4 "Narcotics" mean natural and synthetic opioid analgesics, and their derivatives used to relieve pain. 5 6 "Prescribing mental health professional" means a medically 7 trained and licensed physician, psychiatrist, advance practice 8 nurse, or nurse practitioner specializing in mental health care. 9 "Psychotropic medication" means only those agents related 10 to the diagnosis and treatment of mental and emotional 11 disorders, including controlled substances except narcotics. 12 Conditional prescription certificate; application. §465-13 A psychologist may apply to the board for a conditional 14 prescription certificate. The application shall be made on a 15 form approved by the board, and be accompanied by evidence 16 satisfactory to the board, that the applicant: 17 (1)Holds a current license in good standing to practice 18 psychology in the State of Hawaii; 19 (2) Has successfully completed a planned sequence of 20 psychopharmacological training from an institution of 21 higher learning. The training shall be consistent

with the American Psychological Association's

1		Recommended Postdoctoral Training in
2		Psychopharmacology for Prescription Privileges. The
3		training shall include a minimum of four hundred and
4		fifty hours of didactic classroom instruction in at
5		least the following core areas of instruction:
6		(A) Anatomy and Physiology;
7		(B) Biochemistry;
8		(C) Neurosciences (neuroanatomy, neurochemistry,
9		neurophysiology);
10		(D) Pharmacology and clinical pharmacology;
11		(E) Psychopharmacology;
12		(F) Pathophysiology;
13		(G) Health assessment, including relevant physical
14		and laboratory assessment; and
15		(H) Clinical pharmacotherapeutics;
16	(3)	Has completed a supervised practicum of at least one
17		year involving four hundred hours treating a diverse
18		population of no fewer than one hundred patients with
19		mental disorders. A licensed healthcare provider who
20		is experienced in the provision of
21		psychopharmacotherapy shall supervise the practicum.
22		The practicum shall include at least two hours of

1		weekly supervision and the supervisor shall not be in
2		the employ of the person being directed or supervised;
3	(4)	Has passed a national proficiency examination approved
4		by the board that tests the applicant's knowledge of
5		pharmacology in the diagnosis, care, and treatment of
6		mental disorders; provided that the board shall
7		establish what constitutes a passing score and the
8		number of times an applicant may re-take the exam
9		within a specific time period;
10	(5)	Applies for a Federal Drug Enforcement License for
11		limited use as restricted by state law;
12	(6)	Has malpractice insurance in place sufficient to
13		satisfy the rules adopted by the board that will cover
14		the applicant during the period the conditional
15		prescription certificate is in effect;
16	(7)	Is employed or contracted by, and will practice the
17		prescribing authority at, a federally qualified health
18		center established under Section 1396 of Title 42
19		United States Code, a licensed health clinic located
20		in a federally designated medically underserved area
21		as defined by Title 42 Code of Federal Regulations

1		Part 62, or a licensed health clinic located in a
2		mental health professional shortage area; and
3	(8)	Meets all other requirements, as determined by rules
4		adopted by the board pursuant to chapter 91, for
5		obtaining a conditional prescription certificate.
6	(b)	The board shall issue a conditional prescription
7	certifica	te if it finds that the applicant has met the
8	requireme	ents of subsection (a).
9	§465	- Conditional prescription certificate; powers,
10	duties, a	and responsibilities. (a) The psychologist holding a
11	condition	al prescription certificate shall continue to hold a
12	current 1	icense to practice psychology in Hawaii and continue to
13	maintain	malpractice insurance.
14	(b)	The psychologist holding a conditional prescription
15	certifica	ate shall inform the board of the name of the
16	prescribi	ing mental health professional under whose supervision
17	the psych	nologist will prescribe psychotropic medication and the
18	name of t	the federally qualified health center, the licensed
19	health cl	linic located in a federally designated medically
20	underserv	ved area, or the licensed health clinic located in a
21	mental he	ealth professional shortage area, in which the
22	psycholog	gist practices; provided that the psychologist holding a

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- 1 conditional prescription certificate shall promptly inform the
- 2 board of any change of the prescribing mental health
- 3 professional.
- 4 (c) The psychologist holding a conditional prescription
- 5 certificate shall maintain an ongoing collaborative relationship
- 6 with the doctor of medicine who oversees the patient's general
- 7 medical care.
- **8** (d) A psychologist holding a conditional prescription
- 9 certificate may administer and prescribe psychotropic medication
- 10 within the recognized scope of the profession, including the
- 11 ordering and review of laboratory tests in conjunction with the
- 12 prescription, for the treatment of mental disorders.
- 13 (e) When prescribing psychotropic medication for a
- 14 patient, a psychologist holding a conditional prescription
- 15 certificate shall maintain an ongoing collaborative relationship
- 16 with the doctor of medicine who oversees the patient's general
- 17 medical care to ensure that necessary medical examinations are
- 18 conducted, the psychotropic medication is appropriate for the
- 19 patient's medical condition, and significant changes in the
- 20 patient's medical or psychological condition are discussed.
- 21 (f) A prescription written by a psychologist with a
- 22 conditional prescription certificate shall:

1	(1)	Comply with applicable state and federal laws;
2	(2)	Be identified as issued by the psychologist as
3		"psychologist certified to prescribe"; and
4	(3)	Include the psychologist's board number or the
5		identification number assigned by the department of
6		commerce and consumer affairs.
7	(g)	A psychologist holding a conditional prescription
8	certifica	te shall not delegate prescriptive authority to any
9	other per	son. Records of all prescriptions shall be maintained
10	in the pr	escribing psychologist's patient records.
11	(h)	When authorized to prescribe controlled substances, a
12	psycholog	gist holding a conditional prescription certificate
13	shall fil	e with the board, in a timely manner, all individual
14	federal I	Orug Enforcement Agency registrations and numbers.
15	§465	5- Prescription certificate. (a) A psychologist may
16	apply to	the board for a prescription certificate. The
17	applicati	ion shall be made on a form approved by the board and be
18	accompan	ied by evidence satisfactory to the board that the
19	applicant	: :
20	(1)	Has been issued a conditional prescription certificate

and has successfully completed two years of

prescribing psychotropic medication as certified by

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1		the supervising prescribing mental health
2		professional;
3	(2)	Has successfully undergone a process of independent
4		peer review approved by the board and the Hawaii board
5		medical examiners;
6	(3)	Holds a current license to practice psychology in
7		Hawaii;
8	(4)	Has malpractice insurance in place, sufficient to
9		satisfy the rules adopted by the board, that will
10		cover the applicant as a prescribing psychologist; and
11	(5)	Meets all other requirements, as determined by rules
12		adopted by the board pursuant to chapter 91, for
13		obtaining a prescription certificate.
14	(b)	The board shall issue a prescription certificate if it
15	finds that	t the applicant has met the requirements of subsection
16	(a).	
17	(c)	A psychologist with a prescription certificate may
18	prescribe	psychotropic medication if the psychologist:
19	(1)	Continues to hold a current license to practice
20		psychology in Hawaii and continues to maintain
21		malpractice insurance; and

1	(2) Annually satisfies the continuing education
2	requirements for prescribing psychologists, as set by
3	the board, which shall be no fewer than twenty hours
4	each year.
5	§465- Administration. (a) The board shall adopt rules
6	pursuant to chapter 91 establishing the procedures to be
7	followed to obtain a conditional prescription certificate, a
8	prescription certificate, and renewal of a conditional
9	prescription certificate and prescription certificate. The
10	board may set reasonable application and renewal fees.
11	(b) The board shall adopt rules pursuant to chapter 91
12	establishing the grounds for denial, suspension, or revocation
13	of conditional prescription certificates and prescription
14	certificates, including provisions for suspension or revocation
15	of a license to practice psychology upon suspension or
16	revocation of a conditional prescription certificate or
17	prescription certificate. Actions of denial, suspension, or
18	revocation of a conditional prescription certificate or a
19	prescription certificate shall be in accordance with this
20	chapter.

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1	(c) The board shall maintain current records on every
2	prescribing psychologist, including federal registrations and
3	numbers.
4	(d) The board shall provide to the board of pharmacy an
5	annual list of psychologists holding a conditional prescription
6	certificate or prescription certificate that contains the
7	information agreed upon between the board and the board of
8	pharmacy. The board shall promptly notify the board of pharmacy
9	of psychologists who are added or deleted from the list.
10	§465- Narcotics; prohibited. This part shall not be
11	construed to permit a psychologist holding a conditional
12	prescription certificate or prescription certificate to
13	administer or prescribe a narcotic."
14	SECTION 3. Chapter 465, Hawaii Revised Statutes, is
15	amended by designating sections 465-1 through 465-15 as Part I
16	inserting a title before section 465-1 to read as follows:
17	"PART I.
18	GENERAL PROVISIONS "
19	SECTION 4. Section 465-3, Hawaii Revised Statutes, is
20	amended to read as follows:
21	"\$465-3 Exemptions (a) This chapter shall not apply to

1	(1)	Any person teaching, lecturing, consulting, or
2		engaging in research in psychology insofar as the
3		activities are performed as part of or are dependent
4		upon employment in a college or university; provided
5		that the person shall not engage in the practice of
6		psychology outside the responsibilities of the
7		person's employment;
8	(2)	Any person who performs any, or any combination, of

- (2) Any person who performs any, or any combination, of the professional services defined as the practice of psychology under the direction of a licensed psychologist in accordance with rules adopted by the board; provided that the person may use the term "psychological assistant", but shall not identify the person's self as a psychologist or imply that the person is licensed to practice psychology;
- (3) Any person employed by a local, state, or federal government agency in a school psychologist or psychological examiner position, or a position that does not involve diagnostic or treatment services, but only at those times when that person is carrying out the functions of such government employment;

(4)	Any person who is a student of psychology, a
	psychological intern, or a resident in psychology
	preparing for the profession of psychology under
	supervision in a training institution or facility and
	who is designated by a title as "psychology trainee",
	"psychology student", "psychology intern", or
	"psychology resident", that indicates the person's
	training status; provided that the person shall not
	identify the person's self as a psychologist or imply
	that the person is licensed to practice psychology;
(5)	Any person who is a member of another profession
	licensed under the laws of this jurisdiction to render
	or advertise services, including psychotherapy, within

licensed under the laws of this jurisdiction to render
or advertise services, including psychotherapy, within
the scope of practice as defined in the statutes or
rules regulating the person's professional practice;
provided that, notwithstanding section 465-1, the
person does not represent the person's self to be a
psychologist or does not represent that the person is
licensed to practice psychology;

(6) Any person who is a member of a mental health

profession not requiring licensure; provided that the

person functions only within the person's professional

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1		capacities; and provided further that the person does
2		not represent the person to be a psychologist, or the
3		person's services as psychological; or
4	(7)	Any person who is a duly recognized member of the
5		clergy; provided that the person functions only within
6		the person's capacities as a member of the clergy; and
7		provided further that the person does not represent
8		the person to be a psychologist, or the person's
9		services as psychological.
10	(b)	Nothing in this chapter shall in any way restrict any
11	person fr	om carrying on any of the psychological activities as
12	defined i	n section 465-1; provided that such person does not
13	offer psy	chological services as defined in this chapter except
14	as such a	activities are incidental to the person's lawful
15	occupation	onal purpose.
16	(c)	A person may use the title of
17	industria	al/organizational psychologist[-]; provided that the
18	person re	egisters with the board, and:
19	(1)	Is professionally competent in the practice of
20		industrial/organizational psychology; and
21	(2)	Holds a doctoral degree from an accredited institution

of higher education with training and education in

1		industrial/organizational psychology, satisfactory to	
2		the board; and	
3	(3)	Provides psychological service or consultation to	
4		organizations which does not involve the delivery or	
5		supervision of direct psychological services to	
6		individuals or groups of individuals, without regard	
7		to the source or extent of payment for services	
8		rendered.	
9	(d)	Nothing in this chapter shall prevent the provision of	
10	expert testimony by a psychologist who is otherwise exempted by		
11	this chapter.		
12	(e)	Nothing in this chapter shall be construed as	
13	permitting the administration or prescription of drugs, or in		
14	any way engaging in the practice of medicine as defined in the		
15	laws of the State."		
16	SECT	TION 5. The board of psychology shall submit a report,	
17	not late	than twenty days prior to the convening of the regular	
18	session o	of 2006 and every two years, thereafter, on its	
19	evaluation of the status of conditional prescriptive and		
20	prescriptive authority to medical psychologists pursuant to this		
21	7 a +		

- 1 The board of psychology shall submit a final report,
- 2 including any proposed legislation, not later than twenty days
- 3 prior to the repeal date of this Act, on its evaluation of the
- 4 status of mental health care in the state after providing
- 5 conditional and prescriptive authority to medical psychologists
- 6 pursuant to this Act. All reports shall include recommendations
- 7 as to whether the prescriptive authority should be modified,
- 8 eliminated, or continued, to assist the legislature in assessing
- 9 the viability of allowing psychologists to retain prescriptive
- 10 authority.
- 11 SECTION 6. Statutory material to be repealed is bracketed
- 12 and stricken. New statutory material is underscored.
- 13 SECTION 7. This Act shall take effect upon its approval
- 14 and shall be repealed on July 1, 2013; provided that section
- 15 465-3, Hawaii Revised Statutes, is reenacted in the form in
- 16 which it read on the day before the approval of this Act.

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INTRODUCED BY:

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HB HMS 2006-1174

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HB 2589

Report Title:

Psychologists; Prescriptive Authority

Description:

Establishes conditional prescriptive certificates that authorizes qualified psychologists practicing at federally qualified health centers or health clinics located in a medically underserved area or a mental health professional shortage area to prescribe psychotropic medications. Establishes prescriptive certificates.