A BILL FOR AN ACT

RELATING TO THE UNIFORM ATHLETE AGENTS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to enact the Uniform
- 2 Athlete Agents Act. The legislature finds that the Uniform
- 3 Athlete Agents Act, which was developed by the National
- 4 Conference of Commissioners on Uniform State Laws, protects
- 5 student-athletes and educational institutions by regulating the
- 6 way sports agents deal with students on an initial agency
- 7 agreement. The Act requires agents to register with the state
- 8 department of commerce and consumer affairs and to disclose
- 9 current business information and any negative history, such as a
- 10 loss of licensure, an administrative sanction, or a finding of
- 11 conduct causing eligibility violations. This Act protects both
- 12 student-athletes and schools by requiring specific warnings
- 13 about the potential loss of eligibility to appear in the
- 14 contract and by requiring both the agent and the student-athlete
- 15 to notify the affected school if an agreement is signed.

- In September 2004, the federal Sports Agent Responsibility
- 17 and Trust Act (P.L. 108-304) was enacted and signed into law.
- 18 The federal law prohibits certain acts and practices by athlete ${\tt HB2440\ HD1\ HMS\ 2006-2065}$

- 1 agents as unfair and deceptive trade practices and gives both
- 2 the Federal Trade Commission as well as the states jurisdiction
- 3 to enforce these provisions. Recognizing that there is more to
- 4 be done at the state level, the Congress included a "sense of
- 5 Congress" statement as section 8 of that Act stating: "It is
- $\mathbf{6}$ the sense of Congress that States should enact the Uniform
- 7 Athlete Agents Act...drafted by the National Conference of
- 8 Commissioners on Uniform State Laws, to protect student athletes
- 9 and the integrity of amateur sports from unscrupulous sports
- 10 agents. In particular, it is the sense of Congress that States
- 11 should enact the provisions relating to the registration of
- 12 sports agents, the required form of contract, the right of the
- 13 student athlete to cancel an agency contract, the disclosure
- 14 requirements relating to record maintenance, reporting, renewal,
- 15 notice, warning, and security, and the provisions for
- 16 reciprocity among the States."
- 17 The legislature therefore finds it appropriate to enact the
- 18 Uniform Athlete Agents Act as an important corollary to the
- 19 recently enacted federal legislation to ensure that appropriate
- 20 protections are provided to Hawaii's student athletes and
- 21 educational institutions.

Lastly, the legislature recognizes that new regulatory 1 measures that will subject an unregulated profession or vocation 2 to licensing or other regulatory controls, such as the one 3 created under this Act, are normally subject to a sunrise 4 analysis by the auditor. 5 In a sunrise analysis, the auditor sets forth the probable 6 effects of a proposed regulatory measure, assesses whether its 7 enactment is consistent with the policies of the Hawaii 8 regulatory licensing reform act, and assesses alternative forms 9 of regulation. 10 The legislature acknowledges that consumers in the state 11 have not reported any harm or damage sustained from athlete 12 agents. However, the legislature intends to enact regulation of 13 athlete agents before any consumers can sustain harm from them 14 and to deter unethical agents from leaving states where 15 regulation is in place and relocating their operations in an as 16 yet unregulated Hawaii. Accordingly, a sunrise analysis in this 17 instance would simply amount to a waste of time and resources. 18 The legislature therefore expressly exempts this Act from a 19 sunrise analysis under section 26H-6, Hawaii Revised Statutes. 20

1	SECTION 2. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	UNIFORM ATHLETE AGENTS ACT
6	§ -1 Short title. This chapter may be cited as the
7	Uniform Athlete Agents Act.
8	§ -2 Definitions. As used in this chapter, unless the
9	content otherwise requires:
10	"Agency contract" means an agreement in which a student-
11	athlete authorizes a person to negotiate or solicit on behalf of
12	the student-athlete a professional-sports-services contract or
13	an endorsement contract.
14	"Athlete agent" means an individual who enters into an
15	agency contract with a student-athlete or, directly or
16	indirectly, recruits or solicits a student-athlete to enter into
17	an agency contract. The term includes an individual who
18	represents to the public that the individual is an athlete
19	agent. The term does not include a spouse, parent, sibling,
20	grandparent, or guardian of the student-athlete or an individual
21	acting solely on behalf of a professional sports team or
22	professional sports organization.

1	"Athletic director" means an individual responsible for
2	administering the overall athletic program of an educational
3	institution or, if an educational institution has separately
4	administered athletic programs for male students and female
5	students, the athletic program for males or the athletic program
6	for females, as appropriate.
7	"Contact" means a communication, direct or indirect,
8	between an athlete agent and a student-athlete, to recruit or
9	solicit the student-athlete to enter into an agency contract.
10	"Director" means the director of commerce and consumer
11	affairs.
12	"Endorsement contract" means an agreement under which a
13	student-athlete is employed or receives consideration to use on
14	behalf of the other party any value that the student-athlete may
15	have because of publicity, reputation, following, or fame
16	obtained because of athletic ability or performance.
17	"Intercollegiate sport" means a sport played at the
18	collegiate level for which eligibility requirements for
19	participation by a student-athlete are established by a national
20	association for the promotion or regulation of collegiate
21	athletics.

"Person" means an individual, corporation, business trust, 1 estate, trust, partnership, limited liability company, 2 association, joint venture, government, governmental 3 subdivision, agency, or instrumentality, public corporation, or 4 any other legal or commercial entity. 5 "Professional-sports-services contract" means an agreement 6 under which an individual is employed, or agrees to render 7 services, as a player on a professional sports team, with a 8 professional sports organization, or as a professional athlete. 9 "Record" means information that is inscribed on a tangible 10 medium or that is stored in an electronic or other medium and is 11 retrievable in perceivable form. 12 "Registration" means registration as an athlete agent 13 pursuant to this chapter. 14 "State" means a state of the United States, the District of 15 Columbia, Puerto Rico, the United States Virgin Islands, or any 16 territory or insular possession subject to the jurisdiction of 17 the United States. 18 "Student-athlete" means an individual who engages in, is 19 eligible to engage in, or may be eligible in the future to **20**

engage in, any intercollegiate sport. If an individual is

permanently ineligible to participate in a particular

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intercollegiate sport, the individual is not a student-athlete 1 for purposes of that sport. 2 -3 Service of process; subpoenas. (a) By acting as 3 an athlete agent in this state, a nonresident individual 4 appoints the director as the individual's agent for service of 5 process in any civil action in this state related to the 6 individual's acting as an athlete agent in this state. 7 The director may issue subpoenas for any material that 8 (b) is relevant to the administration of this chapter. 9 -4 Athlete agents: registration required; void 10 contracts. (a) Except as otherwise provided in subsection (b), 11 an individual may not act as an athlete agent in this state 12 without holding a certificate of registration under section 13 14 -6 or -8. Before being issued a certificate of registration, an 15 individual may act as an athlete agent in this state for all 16 purposes except signing an agency contract, if: 17 (1) A student-athlete or another person acting on behalf 18 of the student-athlete initiates communication with 19

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the individual; and

1	(2) WITHIN Seven days after an initial act as an atmice
2	agent, the individual submits an application for
3	registration as an athlete agent in this state.
4	(c) An agency contract resulting from conduct in violation
5	of this section is void and the athlete agent shall return any
6	consideration received under the contract.
7	\S -5 Registration as athlete agent; form; requirements.
8	(a) An applicant for registration shall submit an application
9	for registration to the director in a form prescribed by the
10	director. An application filed under this section is a
11	government record. The application shall be in the name of an
12	individual and, except as otherwise provided in subsection (b),
13	signed or otherwise authenticated by the applicant under penalty
14	of perjury or of unsworn falsification to authorities, as
15	applicable, and shall state or contain:
16	(1) The name of the applicant and the address of the
17	applicant's principal place of business;
18	(2) The name of the applicant's business or employer, if
19	applicable;
20	(3) Any business or occupation engaged in by the applicant
21	for the five years next preceding the date of
22	submission of the application;

1	(4)	A description of the applicant s.
2		(A) Formal training as an athlete agent;
3		(B) Practical experience as an athlete agent; and
4		(C) Educational background relating to the
5		applicant's activities as an athlete agent;
6	(5)	The names and addresses of three individuals not
7		related to the applicant who are willing to serve as
8		references;
9	(6)	The name, sport, and last known team for each
10		individual for whom the applicant acted as an athlete
11		agent during the five years next preceding the date of
12		submission of the application;
13	(7)	The names and addresses of all persons who are:
14		(A) With respect to the athlete agent's business if
15		it is not a corporation, the partners, members,
16		officers, managers, associates, or profit-sharers
17		of the business; and
18		(B) With respect to a corporation employing the
19		athlete agent, the officers, directors, and any
20		shareholder of the corporation having an interest
21		of five per cent or greater;

1	(8)	Whether the applicant or any person named pursuant to
2		paragraph (7) has been convicted of a crime that, if
3		committed in this state, would be a crime involving
4		moral turpitude or a felony, and identify the crime;
5	(9)	Whether there has been any administrative or judicial
6		determination that the applicant or any person named
7		pursuant to paragraph (7) has made a false,
8		misleading, deceptive, or fraudulent representation;
9	(10)	Any instance in which the conduct of the applicant or
10		any person named pursuant to paragraph (7) resulted in
11		the imposition of a sanction, suspension, or
12		declaration of ineligibility to participate in an
13		interscholastic or intercollegiate athletic event on a
14		student-athlete or educational institution;
15	(11)	Any sanction, suspension, or disciplinary action taken
16		against the applicant or any person named pursuant to
17		paragraph (7) arising out of occupational or
18		professional conduct; and
19	(12)	Whether there has been any denial of an application
20		for, suspension or revocation of, or refusal to renew,
21		the registration or licensure of the applicant or any

1	person named pursuant to paragraph (7) as an athlete
2	agent in any state.
3	(b) An individual who has submitted an application for,
4	and holds a certificate of, registration or licensure as an
5	athlete agent in another state, may submit a copy of the
6	application and certificate in lieu of submitting an application
7	in the form prescribed pursuant to subsection (a). The director
8	shall accept the application and the certificate from the other
9	state as an application for registration in this state if the
10	application to the other state:
11	(1) Was submitted in the other state within six months
12	next preceding the submission of the application in
13	this state and the applicant certifies that the
14	information contained in the application is current;
15	(2) Contains information substantially similar to or more
16	comprehensive than that required in an application
17	submitted in this state; and
18	(3) Was signed by the applicant under penalty of perjury
19	or of a related offense in the other state.
20	S -6 Certificate of registration; issuance or denial;
21	renewal. (a) Except as otherwise provided in subsection (b),
22	the director shall issue a certificate of registration to an

1	individua	l who complies with section -5(a) or whose	
2	application has been accepted under section -5(b).		
3	(b)	The director may refuse to issue a certificate of	
4	registrat	ion if the director determines that the applicant has	
5	engaged i	n conduct that has a significant adverse effect on the	
6	applicant	's fitness to act as an athlete agent. In making the	
7	determina	tion, the director may consider whether the applicant	
8	has:		
9	(1)	Been convicted of a crime that, if committed in this	
10		state, would be a crime involving moral turpitude or a	
11		felony;	
12	(2)	Made a materially false, misleading, deceptive, or	
13		fraudulent representation in the application or as an	
14		athlete agent;	
15	(3)	Engaged in conduct that would disqualify the applicant	
16		from serving in a fiduciary capacity;	
17	(4)	Engaged in conduct prohibited by section -14;	
18	(5)	Had a registration or licensure as an athlete agent	
19		suspended, revoked, or denied or been refused renewal	
20		of registration or licensure as an athlete agent in	
21		any state;	

1	(6)	Engaged in conduct the consequence of which was that a
2		sanction, suspension, or declaration of ineligibility
3		to participate in an interscholastic or
4		intercollegiate athletic event was imposed on a
5		student-athlete or educational institution; or
6	(7)	Engaged in conduct that significantly adversely
7		reflects on the applicant's credibility, honesty, or
8		integrity.
9	(C)	In making a determination under subsection (b), the
10	director	shall consider:
11	(1)	How recently the conduct occurred;
12	(2)	The nature of the conduct and the context in which it
13		occurred; and
14	(3)	Any other relevant conduct of the applicant.
15	(d)	An athlete agent may apply to renew a registration by
16	submittin	g an application for renewal in a form prescribed by
17	the direc	tor. An application filed under this section is a
18	governmen	t record. The application for renewal shall be signed
19	by the ap	plicant under penalty of perjury or of unsworn
20	falsifica	tion to authorities, as applicable, and shall contain
21	current i	nformation on all matters required in an original
22	registrat	ion.

1	(e) An individual who has submitted an application for
2	renewal of registration or licensure in another state, in lieu
3	of submitting an application for renewal in the form prescribed
4	pursuant to subsection (d), may file a copy of the application
5	for renewal and a valid certificate of registration or licensure
6	from the other state. The director shall accept the application
7	for renewal from the other state as an application for renewal
8	in this state if the application to the other state:
9	(1) Was submitted in the other state within six months
10	next preceding the filing in this state and the
11	applicant certifies the information contained in the
12	application for renewal is current;
13	(2) Contains information substantially similar to or more
14	comprehensive than that required in an application for
15	renewal submitted in this state; and
16	(3) Was signed by the applicant under penalty of perjury
17	or of a related offense in the other state.
18	(f) A certificate of registration or a renewal of a
19	registration is valid for two years.
20	§ -7 Suspension, revocation, or refusal to renew
21	registration. (a) The director may suspend, revoke, or refuse

- 1 to renew a registration for conduct that would have justified
- 2 denial of registration under section -6(b).
- 3 (b) The director may deny, suspend, revoke, or refuse to
- 4 renew a certificate of registration or licensure only after
- 5 proper notice and an opportunity for a hearing pursuant to
- 6 chapter 91.
- 7 S -8 Temporary registration. The director may issue a
- 8 temporary certificate of registration while an application for
- 9 registration or renewal of registration is pending.
- 10 § -9 Fees and expenses. No applicant or registrant
- 11 shall be issued a certificate of registration unless the
- 12 appropriate fees have been paid. Unless otherwise provided by
- 13 law, the director shall establish the amount of all fees and
- 14 expenses by rules adopted pursuant to chapter 91, and the fees
- 15 shall be deposited with the director to the credit of the
- 16 compliance resolution fund established pursuant to section 27-
- **17** 9(0).
- 18 § -10 Required form of contract. (a) An agency
- 19 contract shall be in a record, signed or otherwise authenticated
- 20 by the parties.
- 21 (b) An agency contract shall state or contain:

1	(1)	The amount and method of calculating the consideration
2		to be paid by the student-athlete for services to be
3		provided by the athlete agent under the contract and
4		any other consideration the athlete agent has received
5		or will receive from any other source for entering
6		into the contract or for providing the services;
7	(2)	The name of any person not listed in the application
8		for registration or renewal of registration who will
9		be compensated because the student-athlete signed the
10		agency contract;
11	(3)	A description of any expenses that the student-athlete
12		agrees to reimburse;
13	(4)	A description of the services to be provided to the
14		student-athlete;
15	(5)	The duration of the contract; and
16	(6)	The date of execution.
17	(c)	An agency contract must contain, in close proximity to
18	the signa	ture of the student-athlete, a conspicuous notice in
19	boldface	type in capital letters stating:
20		"WARNING TO STUDENT-ATHLETE
21	TE VOII CT	CN THIC CONTRACT.

- 1 (1) YOU MAY LOSE YOUR ELIGIBILITY TO COMPETE AS A STUDENT-
- 2 ATHLETE IN YOUR SPORT;
- 3 (2) IF YOU HAVE AN ATHLETIC DIRECTOR, WITHIN 72 HOURS
- 4 AFTER ENTERING INTO THIS CONTRACT, BOTH YOU AND YOUR ATHLETE
- 5 AGENT MUST NOTIFY YOUR ATHLETIC DIRECTOR; AND
- 6 (3) YOU MAY CANCEL THIS CONTRACT WITHIN 14 DAYS AFTER
- 7 SIGNING IT. CANCELLATION OF THIS CONTRACT MAY NOT REINSTATE
- 8 YOUR ELIGIBILITY."
- 9 (d) An agency contract that does not conform to this
- 10 section is voidable by the student-athlete. If a student-
- 11 athlete voids an agency contract, the student-athlete is not
- 12 required to pay any consideration under the contract or to
- 13 return any consideration received from the athlete agent to
- 14 induce the student-athlete to enter into the contract.
- (e) The athlete agent shall give a record of the signed or
- 16 otherwise authenticated agency contract to the student-athlete
- 17 at the time of execution.
- 18 § -11 Notice to educational institution. (a) Within
- 19 seventy-two hours after entering into an agency contract or
- 20 before the next scheduled athletic event in which the student-
- 21 athlete may participate, whichever occurs first, the athlete
- 22 agent shall give notice in a record of the existence of the

- 1 contract to the athletic director of the educational institution
- 2 at which the student-athlete is enrolled or the athlete agent
- 3 has reasonable grounds to believe the student-athlete intends to
- 4 enroll.
- 5 (b) Within seventy-two hours after entering into an agency
- 6 contract or before the next athletic event in which the student-
- 7 athlete may participate, whichever occurs first, the student-
- 8 athlete shall inform the athletic director of the educational
- 9 institution at which the student-athlete is enrolled that he or
- 10 she has entered into an agency contract.
- 11 § -12 Student-athlete's right to cancel. (a) A
- 12 student-athlete may cancel an agency contract by giving notice
- 13 of the cancellation to the athlete agent in a record within
- 14 fourteen days after the contract is signed.
- 15 (b) A student-athlete may not waive the right to cancel an
- 16 agency contract.
- 17 (c) If a student-athlete cancels an agency contract, the
- 18 student-athlete is not required to pay any consideration under
- 19 the contract or to return any consideration received from the
- 20 athlete agent to induce the student-athlete to enter into the
- 21 contract.

1	§ -13 Required records. (a) An athlete agent shall
2	retain the following records for a period of five years:
3	(1) The name and address of each individual represented by
4	the athlete agent;
5	(2) Any agency contract entered into by the athlete agent;
6	and
7	(3) Any direct costs incurred by the athlete agent in the
8	recruitment or solicitation of a student-athlete to
9	enter into an agency contract.
10	(b) Records required by subsection (a) to be retained
11	shall be open to inspection by the director during normal
12	business hours.
13	§ -14 Prohibited conduct. (a) An athlete agent, with
14	the intent to induce a student-athlete to enter into an agency
15	contract, may not:
16	(1) Give any materially false or misleading information or
17	make a materially false promise or representation;
18	(2) Furnish anything of value to a student-athlete before
19	the student-athlete enters into the agency contract;
20	or

1	(3)	Furnish anything of value to any individual other than
2		the student-athlete or another registered athlete
3		agent.
4	(b)	An athlete agent may not intentionally:
5	(1)	Initiate contact with a student-athlete unless
6		registered under this chapter;
7	(2)	Refuse or fail to retain or permit inspection of the
8		records required to be retained by section -13;
9	(3)	Fail to register when required by section -4;
10	(4)	Provide materially false or misleading information in
11		an application for registration or renewal of
12		registration;
13	(5)	Predate or postdate an agency contract; or
14	(6)	Fail to notify a student-athlete before the student-
15		athlete signs or otherwise authenticates an agency
16		contract for a particular sport that the signing or
17		authentication may make the student-athlete ineligible
18		to participate as a student-athlete in that sport.
19	\$	-15 Criminal penalties. An athlete agent who violates
20	section	-14 is guilty of a misdemeanor.
21	\$	-16 Civil remedies. (a) An educational institution
22	has a rig	ht of action against an athlete agent or a former

- 1 student-athlete for damages caused by a violation of this
- 2 chapter. In an action under this section, the court may award
- 3 to the prevailing party costs and reasonable attorney's fees.
- 4 (b) Damages of an educational institution under subsection
- 5 (a) include losses and expenses incurred because, as a result of
- 6 the conduct of an athlete agent or former student-athlete, the
- 7 educational institution was injured by a violation of this
- 8 chapter or was penalized, disqualified, or suspended from
- 9 participation in athletics by a national association for the
- 10 promotion and regulation of athletics, by an athletic
- 11 conference, or by reasonable self-imposed disciplinary action
- 12 taken to mitigate sanctions likely to be imposed by such an
- 13 organization.
- 14 (c) A right of action under this section does not accrue
- 15 until the educational institution discovers or by the exercise
- 16 of reasonable diligence would have discovered the violation by
- 17 the athlete agent or former student-athlete.
- 18 (d) Any liability of the athlete agent or the former
- 19 student-athlete under this section is several and not joint.
- (e) This chapter does not restrict rights, remedies, or
- 21 defenses of any person under law or equity.

-17 Civil penalty. Any person who violates any 1 provision of this chapter or its rules shall be fined not more 2 than \$25,000 for each offense and each day's violation or 3 failure to comply shall be deemed a separate offense. Unless 4 otherwise expressly provided, the remedies or penalties provided 5 by this chapter are cumulative to each other and to the remedies 6 or penalties available under all other laws of this State. 7 -18 Uniformity of application and construction. S 8 applying and construing this chapter, consideration shall be 9 given to the need to promote uniformity of the law with respect 10 to its subject matter among states that enact it. 11 -19 Electronic Signatures in Global and National 12 Commerce Act. The provisions of this chapter governing the 13 legal effect, validity, or enforceability of electronic records 14 or signatures, and of contracts formed or performed with the use 15 of such records or signatures conform to the requirements of 16 section 102 of the Electronic Signatures in Global and National 17 Commerce Act, Pub. L. No. 106-229, 114 Stat. 464 (2000), and 18 supersede, modify, and limit the Electronic Signatures in Global 19 and National Commerce Act. 20

-20 Rules. The director may adopt, amend, and repeal

rules that the director considers necessary or expedient for the

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- 1 regulation and oversight of this chapter. The rules when
- 2 adopted pursuant to chapter 91 shall have the force and effect
- 3 of law."
- 4 SECTION 3. This Act shall be exempt from the analysis in
- 5 section 26H-6, Hawaii Revised Statutes.
- 6 SECTION 4. This Act shall take effect on July 1, 2096.

Report Title:

Uniform Athletes Agents Act; Registration

HB 2440

Description:

Enacts the Uniform Athlete Agents Act to protect studentathletes and educational institutions. Provides for registration of athlete agents, the required form of contract, the right of the student athlete to cancel an agency contract, disclosure requirements relating to record maintenance, reporting, renewal, notice, warning, security, and rule-making. Provides for reciprocity among the States. Exempts the Act from a sunrise review. (HB2440 HD1)