

#### EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE

July 12, 2006

The Honorable Robert Bunda, President and Members of the Senate Twenty-Third State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813 GOV. MSG. NO. 872

Dear Mr. Speaker and Members of the House:

Re: Senate Bill No. 2575 SD2 HD1 CD1

On July 11, 2006, Senate Bill No. 2575, entitled "A Bill for an Act Making an Appropriation for a Baseline Environmental Study of the Waianae Coast Ocean Area," became law without my signature, pursuant to Section 16 of Article III of the State Constitution.

An increase in the diversity of activities in the Waianae Coast ocean area has raised concerns over the effects such activity can have on resources, public safety, user relations, and traditional livelihoods. The purpose of this bill is to provide funding for a baseline environmental study of the Waianae Coast ocean area, which will be used to draft proposed rules for an Ocean Recreation Management Area (ORMA) designation for the Waianae Coast, as mandated by Act 6, Special Session Laws of Hawaii 2005.

I am supportive of establishing an Ocean Recreation Management Area for the Waianae Coast with pertinent administrative rules to protect resources and regulate permitted commercial activities. However, this bill leaves some issues insufficiently resolved.

First, this law could potentially set a precedent that the Department of Land and Natural Resources (DLNR) must conduct a baseline environmental study before adopting rules to create and regulate an ORMA. The DLNR has demonstrated that it is capable of adequately making such rules and has, in this particular instance, met extensively with interested parties to resolve conflicts concerning the proposed ORMA rules in a manner that complies with the federal Marine Mammal Protection Act.

Second, this bill does not provide the public with reasonable means to express their comments and concerns. Although the baseline study proposed in this bill is not an environmental impact statement (EIS), it is modeled in much the same way. An important component of an EIS is a required public review and comment period. A comment period is not required in this study.

The Honorable Robert Bunda, President and Members of the Senate Page 2

Furthermore, estimates from multiple parties place the cost of this study anywhere from \$250,000 to \$1,000,000, while this measure only appropriates \$120,000. A shortage of funds could force the DLNR to divert staff resources and expertise from existing projects in order to complete the study.

It is imperative that a Waianae ORMA be established and that all parties work with due diligence to properly manage this area.

Therefore, I allowed Senate Bill No. 2575 to become law as Act 314 effective July 11, 2006 without my signature.

Sincerely,

LINDA LINGLA

THE SENATE TWENTY-THIRD LEGISLATURE, 2006 STATE OF HAWAII

S.B. NO. S.D. 2 H.D. 1 C.D. 1

## A BILL FOR AN ACT

MAKING AN APPROPRIATION FOR A BASELINE ENVIRONMENTAL STUDY OF THE WAIANAE COAST OCEAN AREA.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. In 2005, the legislature found that the growing
- 2 population of west Oahu and the visitor industry are affecting
- 3 the traditional uses of the area along the Waianae coast, and
- 4 are having cumulative economic, environmental, social, and
- 5 cultural effects on the many communities along that coastline.
- 6 Accordingly, through Act 6, Special Session Laws of Hawaii
- 7 2005, the legislature mandated the department of land and
- 8 natural resources to prepare a baseline environmental study as
- $oldsymbol{9}$  an informational document to be used to establish the boundaries
- $10\,$  of an ocean recreation management area and to draft ocean
- 11 recreation management area rules. However, limited state
- 12 resources prohibited funding for the baseline environmental
- 13 study at that time.
- 14 The purpose of this Act is to appropriate moneys for the
- 15 completion of a baseline environmental study of the Waianae
- 16 coast ocean area.

- 1 SECTION 2. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$120,000 or so much
- 3 thereof as may be necessary for fiscal year 2006-2007 for the
- 4 completion of a baseline environmental study of the Waianae
- 5 coast ocean area in accordance with Act 6, Special Session Laws
- 6 of Hawaii 2005.
- 7 The sum appropriated shall be expended by the department of
- 8 land and natural resources for the purposes of this Act.
- 9 SECTION 3. This Act shall take effect on July 1, 2006.

### THE SENATE OF THE STATE OF HAWAII

Date: May 2, 2006 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-third Legislature of the State of Hawaii, Regular Session of 2006.

President of the Senate

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Clerk of the Senate

# THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 2, 2006 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the House of Representatives of the Twenty-third Legislature of the State of Hawaii, Regular Session of 2006.

Speaker, House of Representativ

Clerk, House of Representatives