

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE

GOV. MSG. NO. 124

June 14, 2006

The Honorable Robert Bunda, President and Members of the Senate Twenty-Third State Legislature State Capitol, Room 003 Honolulu, Hawaii 96813

Dear Mr. President and Members of the Senate:

This is to inform you that on June 14, 2006, the following bill was signed into law:

SB2323 SD2 HD1 CD1

A BILL FOR AN ACT RELATING TO FEDERAL REVENUE MAXIMIZATION IN THE JUDICIARY. (ACT 194)

Sincerely,

LINDA LINGLE

THE SENATE
TWENTY-THIRD LEGISLATURE, 2006
STATE OF HAWAII

S.B. NO. S.D. 2 S.D. 2 H.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO FEDERAL REVENUE MAXIMIZATION IN THE JUDICIARY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The state judiciary, through its district and
- 2 family courts, provides important services to children in Hawaii
- 3 who have been placed in foster care or are deemed to be at risk
- 4 of removal from their homes because of:
- 5 (1) Abuse or neglect; or
- 6 (2) Serious acting-out or delinquent behavior that
- 7 constitutes harm to themselves or the community.
- 8 Many of the activities that court staff engage in are
- 9 eligible for partial reimbursement under the provisions of Title
- 10 IV-E of the Social Security Act and Public Law No. 96-272, the
- 11 Adoption Assistance and Child Welfare Act of 1980.
- The judiciary recently has begun to explore innovative uses
- 13 of Title IV-E moneys by developing student internships for law
- 14 students and social workers serving these families. The
- 15 internship program is through the department of human services
- 16 and the University of Hawaii. This project has received support
- 17 from the family court judges and establishes the foundation for

- 1 continued collaboration between the department of human services
- 2 and the University of Hawaii.
- 3 However, this internship project represents only a fraction
- 4 of the potential for enhanced services. Currently, the services
- 5 available through the district and family courts in Hawaii are
- 6 funded overwhelmingly by state revenues. Through the pursuit
- 7 and optimal use of available federal funds, the judiciary should
- 8 increase the moneys available for services to the children under
- 9 its care and supervision by a factor of thirty to thirty-five
- 10 per cent.
- 11 Title IV-E very likely will be converted to a block grant
- 12 program from its current status as a federal entitlement
- 13 program. This would eliminate federal financial participation,
- 14 instead capping federal funding at the block grant appropriation
- 15 amount. This means that Hawaii's allocation would be capped
- 16 based on current reimbursement levels. It is therefore critical
- 17 that the State submit claims for all federal reimbursements to
- 18 which it is entitled before the block grant conversion occurs.
- 19 A block grant, which would freeze allocations at current
- 20 reimbursement levels, would have a devastating impact on the
- 21 State, particularly in light of the projected rapid increase in
- 22 Hawaii's youth population. In 2002, the last full year for

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- which complete data is available, Hawaii received \$17,045,476 in 1
- Title IV-E reimbursements. This figure put the State of Hawaii 2
- in thirty-eighth place among the fifty states, the District of 3
- Columbia, and the Commonwealth of Puerto Rico in terms of total 4
- reimbursements. Hawaii's youth population, on the other hand, 5
- is increasing at a faster rate than in most of the rest of the 6
- country. In 1995, Hawaii ranked twenty-fourth in the nation in 7
- the percentage of its population under twenty years of age, and 8
- it is estimated by the United States Census Bureau to rank sixth 9
- in the nation by 2025. 10
- It is imperative, therefore, that the State increase its 11
- federal reimbursements as quickly as possible, to ensure that 12
- the baseline upon which a future block grant would be based 13
- accurately reflects the amount for which the State is entitled 14
- to be reimbursed. 15
- The purpose of this Act is to authorize the judiciary to 16
- establish and implement, in collaboration with the department of 17
- human services, a federal revenue maximization program for all 18
- services that may be eligible for federal financial 19
- participation to establish a maximum baseline before the Title 20
- IV-E program is converted to a block grant by the federal 21
- government. 22

| 1 | SECTION 2. (a) The judiciary, in collaboration with the |
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| 2 | department of human services, may work to establish a federal |
| 3 | revenue maximization program to: |

- (1) Identify services provided through the district and family courts, either directly or indirectly through contracted providers, to children under their care that are eligible for federal reimbursement; and
 - (2) Submit claims for federal reimbursement through the department of human services for all eligible services.
- 11 (b) In establishing the federal revenue maximization
 12 program, the chief justice of the supreme court and the director
 13 of human services may work to execute a memorandum of agreement
 14 to develop and implement a federal revenue maximization program
 15 for all services provided by the district and family courts to
 16 children in their care that are eligible for federal
 17 reimbursement.
 - (c) The judiciary may contract with a third party to administer this program or may elect to participate in the current contract between the department of human services and its federal revenue maximization consultants. Any third-party contract shall be established either at no cost to the State or

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| Ţ | on a conti | ngency-ree basis with no up-front costs to the state, |
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| 2 | including | but not limited to costs to train staff, adapt data |
| 3 | collection | systems, or comply with relevant federal regulations. |
| 4 | (d) | The federal revenue maximization program shall, if |
| 5 | implemente | ed, capture at least the following information: |
| 6 | (1) | The service recipient and the recipient's eligibility |
| 7 | | for Title IV-E or other federal reimbursements; |
| 8 | (2) | The service provider; and |
| 9 | (3) | The total of eligible reimbursement claims generated |
| 10 | | by the judiciary that the department of human services |
| 11 | | shall submit to the relevant federal authorities. |
| 12 | (e) | The judiciary may: |
| 13 | (1) | Procure and contract for the development, |
| 14 | | implementation, and maintenance of the federal revenue |
| 15 | | maximization program, including an information |
| 16 | | technology system or any required interfaces with the |
| 17 | | judiciary's existing system; |
| 18 | (2) | Consider whether standardized modifications to initial |
| 19 | | court orders and judicial determinations are |
| 20 | | appropriate to establish eligibility standards for |
| 21 | | Title IV-E reimbursements for all children in the care |
| 22 | | of the court; and |

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| 1 | (3) | File retroactive claims for federal reimbursement for |
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| 2 | | the preceding eight quarters, as permitted by |
| 3 | | available documentation or other supporting |
| 4 | | information that can reasonably be obtained. |
| 5 | (f) | The department of human services shall provide |
| 6 | technical | assistance and support to the judiciary in its efforts |
| 7 | to obtain | federal reimbursements under this Act. |
| 8 | SECT | ION 3. The judiciary shall, if the program is |
| 9 | implement | ed, submit a report to the legislature no later than |
| 10 | twenty da | ys prior to the convening of each of the 2007 to 2010 |
| 11 | regular s | essions that shall include but not be limited to: |
| 12 | (1) | The amount of federal reimbursements received for the |
| 13 | | prior federal fiscal year; |
| 14 | (2) | The amount of additional federal funding that has been |
| 15 | | secured; |
| 16 | (3) | The amount of claims pending; |
| 17 | (4) | The amount of additional federal funding that is |
| 18 | | projected to be secured over the next five years; and |
| 19 | (5) | Plans for the reinvestment of additional federal funds |
| 20 | | to expand needed services to the State's children. |
| 21 | SECT | TON 4. This Act shall take effect on July 1, 2006. |

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GOVERNOR OF THE STATE OF HAWAII

Approved this day: JUN | 4 2006

THE SENATE OF THE STATE OF HAWAII

Date: May 2, 2006 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Twenty-third Legislature of the State of Hawaii, Regular Session of 2006.

President of the Senate

Clerk of the Senate

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date:May 2, 2006 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the House of Representatives of the Twenty-third Legislature of the State of Hawaii, Regular Session of 2006.

Speaker, House of Representatives

Clerk, House of Representatives