

## EIGHTH DAY

Monday, February 1, 1999

The Senate of the Twentieth Legislature of the State of Hawaii, Regular Session of 1999, convened at 11:36 o'clock a.m. with the President in the Chair.

The Divine Blessing was invoked by Sister Hilaria Marie Dawai, St. John the Baptist Church, after which the Roll was called showing all Senators present.

The President announced that he had read and approved the Journal of the Seventh Day.

## MESSAGES FROM THE GOVERNOR

The following messages from the Governor (Gov. Msg. Nos. 132 to 140) were read by the Clerk and were placed on file:

Gov. Msg. No. 132, dated January 15, 1999, transmitting the Department of Taxation's progress and expenditure report on the redesign of the new integrated tax information management system pursuant to Act 116, Section 125, SLH 1998.

Gov. Msg. No. 133, dated January 15, 1999, transmitting the 1998 Report on the Spouse and Child Abuse Special Account prepared by the Department of Human Services, pursuant to Act 232, Section 2, SLH 1994.

Gov. Msg. No. 134, dated January 19, 1999, transmitting a report, "Act 148, Session Laws of Hawaii 1997 Established Within the Department of Health a Pipeline Safety Committee," prepared by the Department of Health.

Gov. Msg. No. 135, dated January 20, 1999, transmitting the "Joint Preliminary Report on Highway and Roadway Maintenance and Parks Programs," prepared by the Department of Business, Economic Development and Tourism, Office of Planning, pursuant to Act 223, SLH 1998, relating to the duplication of government services.

Gov. Msg. No. 136, dated January 21, 1999, transmitting a report on the operations of the Clean Hawaii Center, prepared by the Department of Business, Economic Development and Tourism; Energy, Resources and Technology Division; Clean Hawaii Center, pursuant to Act 202, SLH 1994.

Gov. Msg. No. 137, dated January 25, 1999, transmitting the 1998 Hawaii Real Estate Commission Annual Report, prepared by the Department of Commerce and Consumer Affairs, Professional and Vocational Licensing Division, Hawaii Real Estate Commission, pursuant to Sections 467-4 and 514A-133, HRS.

Gov. Msg. No. 138, dated January 26, 1999, transmitting a report, "The National Partnerships for Reinventing Government," presented by the Hawaii Steering Committee in response to S.C.R. No. 172 (1998).

Gov. Msg. No. 139, dated January 27, 1999, transmitting a report Regarding Surrogate Health Care Decision Making, prepared by the Executive Office on Aging, Surrogate Decision Making Committee, pursuant to Act 332, SLH 1997.

Gov. Msg. No. 140, letter dated January 29, 1999, as provided in Section 9, Article VII of the Constitution of the State of Hawaii, requesting the immediate consideration and passage of a bill entitled, "Making an Emergency Appropriation for Kapolei High School," which makes an appropriation in fiscal year 1999-2000 to allow the start of construction of a new high school prior to July 1, 1999.

## DEPARTMENTAL COMMUNICATIONS

The following communications (Dept. Com. Nos. 12 to 15) were read by the Clerk and were placed on file:

Dept. Com. No. 12, from the State Auditor dated January 22, 1999, transmitting a report, "Study of Proposed Mandatory Health Insurance Coverage for Medical Foods in the Treatment of Inherited Metabolic Diseases," (Report No. 99-4).

Dept. Com. No. 13, from the State Auditor dated January 25, 1999, transmitting a report, "Audit of the Child Protective Services System," (Report No. 99-5).

Dept. Com. No. 14, from the State Auditor dated January 27, 1999, transmitting a report, "Review of Revolving Funds, Trust Funds, and Trust Accounts of the Department of Accounting and General Services, Department of Agriculture, Department of Budget and Finance, and Department of Land and Natural Resources," (Report No. 99-6), pursuant to Section 23-12, HRS.

Dept. Com. No. 15, from the State Auditor dated January 28, 1999, transmitting a report, "Study of Proposed Mandatory Health Insurance Coverage for Early Intervention Services," (Report No. 99-7).

## STANDING COMMITTEE REPORT

Senator Kawamoto, for the Committee on Transportation and Intergovernmental Affairs, presented a report (Stand. Com. Rep. No. 1) recommending that S.B. No. 65 pass Second Reading and be referred to the Committee on Labor and Environment.

On motion by Senator Chun, seconded by Senator Slom and carried, the report of the Committee was adopted and S.B. No. 65, entitled: "A BILL FOR AN ACT RELATING TO GOVERNMENT EMPLOYMENT," passed Second Reading and was referred to the Committee on Labor and Environment.

## ORDER OF THE DAY

## REFERRAL OF SENATE BILLS

The President made the following committee assignments of bills introduced on Thursday, January 28, 1999:

Senate Bill	Referred to:
No. 1520	Committee on Ways and Means
No. 1521	Committee on Education and Technology, then to the Committee on Ways and Means
No. 1522	Committee on Transportation and Intergovernmental Affairs, then to the Committee on Economic Development
No. 1523	Jointly to the Committee on Water, Land, and Hawaiian Affairs and the Committee on Ways and Means, then to the Committee on Judiciary
No. 1524	Jointly to the Committee on Water, Land, and Hawaiian Affairs and the Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means
No. 1525	Committee on Ways and Means
No. 1526	Jointly to the Committee on Economic Development and the Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means

- No. 1527 Jointly to the Committee on Judiciary and the Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means
- No. 1528 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1529 Committee on Judiciary, then to the Committee on Ways and Means
- No. 1530 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1531 Committee on Ways and Means
- No. 1532 Committee on Commerce and Consumer Protection
- No. 1533 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1534 Committee on Transportation and Intergovernmental Affairs
- No. 1535 Jointly to the Committee on Commerce and Consumer Protection and the Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1536 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1537 Committee on Labor and Environment
- No. 1538 Committee on Transportation and Intergovernmental Affairs, then to the Committee on Government Operations and Housing
- No. 1539 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1540 Committee on Ways and Means
- No. 1541 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1542 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1543 Jointly to the Committee on Labor and Environment and the Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1544 Jointly to the Committee on Commerce and Consumer Protection and the Committee on Judiciary, then to the Committee on Ways and Means
- No. 1545 Committee on Judiciary
- No. 1546 Committee on Ways and Means
- No. 1547 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1548 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1549 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1550 Jointly to the Committee on Labor and Environment and the Committee on Government Operations and Housing, then to the Committee on Ways and Means
- No. 1551 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1552 Committee on Judiciary, then to the Committee on Ways and Means
- No. 1553 Committee on Ways and Means
- No. 1554 Committee on Transportation and Intergovernmental Affairs, then to the Committee on Water, Land, and Hawaiian Affairs
- No. 1555 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1556 Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means
- No. 1557 Committee on Commerce and Consumer Protection
- No. 1558 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1559 Committee on Government Operations and Housing, then to the Committee on Ways and Means
- No. 1560 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1561 Committee on Education and Technology
- No. 1562 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1563 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1564 Jointly to the Committee on Economic Development and the Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1565 Committee on Ways and Means
- No. 1566 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1567 Committee on Ways and Means
- No. 1568 Committee on Transportation and Intergovernmental Affairs, then to the Committee on Judiciary
- No. 1569 Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
- No. 1570 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1571 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1572 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1573 Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Government Operations and Housing, then to the Committee on Ways and Means
- No. 1574 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1575 Committee on Ways and Means
- No. 1576 Committee on Ways and Means

- No. 1577 Jointly to the Committee on Health and Human Services and the Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1578 Committee on Ways and Means
- No. 1579 Committee on Commerce and Consumer Protection, then to the Committee on Judiciary
- No. 1580 Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
- No. 1581 Committee on Government Operations and Housing, then to the Committee on Judiciary
- No. 1582 Committee on Commerce and Consumer Protection
- No. 1583 Jointly to the Committee on Economic Development, the Committee on Education and Technology and the Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1584 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1585 Committee on Ways and Means
- No. 1586 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1587 Committee on Judiciary
- No. 1588 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1589 Jointly to the Committee on Economic Development and the Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1590 Committee on Ways and Means
- No. 1591 Committee on Ways and Means
- No. 1592 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1593 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1594 Jointly to the Committee on Government Operations and Housing and the Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Judiciary
- No. 1595 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1596 Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means
- No. 1597 Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
- No. 1598 Committee on Education and Technology, then to the Committee on Judiciary
- No. 1599 Jointly to the Committee on Economic Development and the Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1600 Jointly to the Committee on Economic Development and the Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means
- No. 1601 Committee on Commerce and Consumer Protection
- No. 1602 Jointly to the Committee on Economic Development and the Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1603 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1604 Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means
- No. 1605 Jointly to the Committee on Judiciary and the Committee on Economic Development, then to the Committee on Ways and Means
- No. 1606 Committee on Ways and Means
- No. 1607 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1608 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1609 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1610 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1611 Committee on Ways and Means
- No. 1612 Jointly to the Committee on Economic Development and the Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means
- No. 1613 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1614 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1615 Committee on Ways and Means
- No. 1616 Committee on Health and Human Services, then to the Committee on Ways and Means
- No. 1617 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1618 Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means
- No. 1619 Committee on Education and Technology, then to the Committee on Ways and Means
- No. 1620 Jointly to the Committee on Judiciary and the Committee on Economic Development, then to the Committee on Ways and Means
- No. 1621 Committee on Economic Development, then to the Committee on Ways and Means
- No. 1622 Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
- No. 1623 Committee on Labor and Environment, then to the Committee on Ways and Means
- No. 1624 Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means
- No. 1625 Committee on Health and Human Services, then to the Committee on Ways and Means

No. 1626	Committee on Government Operations and Housing, then to the Committee on Judiciary	No. 141	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1627	Committee on Economic Development	No. 213	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1628	Committee on Ways and Means	No. 214	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1629	Committee on Economic Development, then to the Committee on Ways and Means	No. 500	Jointly to the Committee on Judiciary and the Committee on Commerce and Consumer Protection
No. 1630	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary	No. 608	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1631	Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means	No. 626	Jointly to the Committee on Commerce and Consumer Protection and the Committee on Judiciary, then to the Committee on Ways and Means
No. 1632	Committee on Education and Technology, then to the Committee on Ways and Means	No. 679	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1633	Committee on Education and Technology, then to the Committee on Ways and Means	No. 680	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1634	Committee on Judiciary, then to the Committee on Ways and Means	No. 681	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1635	Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means	No. 739	Jointly to the Committee on Judiciary and the Committee on Commerce and Consumer Protection
No. 1636	Committee on Ways and Means, then to the Committee on Judiciary	No. 757	Jointly to the Committee on Education and Technology and the Committee on Commerce and Consumer Protection, then to the Committee on Judiciary
No. 1637	Committee on Water, Land, and Hawaiian Affairs, then to the Committee on Ways and Means	No. 796	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1638	Jointly to the Committee on Labor and Environment and the Committee on Education and Technology, then to the Committee on Ways and Means	No. 841	Jointly to the Committee on Labor and Environment and the Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
No. 1639	Committee on Education and Technology, then to the Committee on Ways and Means	No. 858	Committee on Labor and Environment, then to the Committee on Judiciary
No. 1640	Committee on Ways and Means	No. 929	Jointly to the Committee on Judiciary and the Committee on Ways and Means
No. 1641	Committee on Education and Technology, then to the Committee on Ways and Means	No. 963	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 1642	Committee on Transportation and Intergovernmental Affairs, then to the Committee on Ways and Means	No. 1119	Committee on Judiciary

**RE-REFERRAL OF SENATE BILLS**

The Chair re-referred the following Senate bills that were introduced:

Senate Bill	Referred to:
No. 50	Jointly to the Committee on Transportation and Intergovernmental Affairs and the Committee on Judiciary
No. 54	Jointly to the Committee on Judiciary and the Committee on Ways and Means
No. 83	Jointly to the Committee on Economic Development and the Committee on Labor and Environment, then to the Committee on Ways and Means
No. 86	Jointly to the Committee on Economic Development and the Committee on Labor and Environment, then to the Committee on Ways and Means
No. 1174	Committee on Commerce and Consumer Protection, then to the Committee on Ways and Means
No. 1188	Jointly to the Committee on Economic Development, the Committee on Water, Land, and Hawaiian Affairs and the Committee on Labor and Environment
No. 1195	Jointly to the Committee on Education and Technology and the Committee on Transportation and Intergovernmental Affairs, then to the Committee on Government Operations and Housing
No. 1276	Committee on Education and Technology, then to the Committee on Ways and Means

**MISCELLANEOUS COMMUNICATIONS**

The following communications (Misc. Com. Nos. 11 to 13) were read by the Clerk and were disposed of as follows:

Misc. Com. No. 11, from Senator Brian T. Taniguchi dated January 22, 1999, transmitting a report pursuant to S.C.R. No. 157 (1998), establishing a city, state, and community task force to develop a master plan for improvements to Manoa Recreational Park and Manoa Elementary School, was placed on file.

Misc. Com. No. 12, from the Hawaii Health Systems Corporation dated January 22, 1999, transmitting a report pursuant to Act 229, Section 11, SLH 1998, reporting on the liabilities transferred to Hawaii Health Systems Corporation and accounts receivables, was placed on file.

Misc. Com. No. 13, from the Joint Legislative Committee on Early Childhood Education and Care dated January 1, 1999, transmitting the joint legislative committee report pursuant to H.C.R. No. 120 (1998), was placed on file.

The Chair having so ordered, Misc. Com. No. 13 is identified as ATTACHMENT "I" to the Journal of this day.

Senator Fukunaga, for the Committee on Ways and Means, requested a waiver of the 72-hour Notice of a Public Hearing on S.B. No. 1578, and the Chair granted the waiver.

Senator Kawamoto rose on a point of personal privilege as follows:

"Mr. President, I rise on a point of personal privilege.

"Mr. President, last Friday with deep humility and the greatest of honor and pleasure, I represented you and the twenty-four other Senators and their staffs in accepting a plaque from the USS Missouri Memorial Association. This morning I'd like to present you with the plaque and I also would like to invite the veterans and sons and daughters of veterans to come and escort me to give you this plaque.

"Thank you."

At this time, Senators Sakamoto, Bunda, Anderson, Slom, Ihara and Fukunaga joined Senator Kawamoto in presenting President Mizuguchi with the USS Missouri Memorial Association's plaque.

The Chair responded:

"We'd like to thank Senator Kawamoto for representing us at the Mighty Mo inaugural. We appreciate what he has done for us here in the Senate."

Senator Slom also rose on a point of personal privilege and stated:

"Mr. President, I rise on a point of personal privilege.

"Yesterday, I had the pleasure and the honor of being on the beautiful Valley Isle, participating in the 49th Annual Conference and Convention of the Associated Builders and Contractors Association.

"This was a convention that brought more than 1,800 delegates, small business owners, contractors and their families to the State. It had been planned nearly five-and-a-half years ago. It is still going on, on the Valley Isle. It brought a great deal of people. They were very enthusiastic about coming to Hawaii, and particularly to Maui. They also are spending a great deal and helping our economy.

"And I think the only thing that was really sad, Mr. President, was that there were demonstrations by several hundred union members, many of whom flew over from the Island of Oahu, just to protest and picket these merit shop independent small business contractors. And I think it's incumbent upon us, when we're talking every day about spending more money for the visitor industry, when we have organizations in this State that have signs that say 'No Aloha,' 'Go home, you're not welcomed here,' I think that this has much more of a profound impact on our industry than any amount of money that we could spend.

"So I would suggest that the leaders of these organizations and those of my colleagues who talk to them quite frequently, try to tell them that it is much more important that we present a welcome to all people that come to our State. We welcome what they bring to us and also the message and the invitations that they take back to others.

"So again, thank you, Mr. President."

At 11:46 o'clock a.m., the Senate stood in recess subject to the call of the Chair.

The Senate reconvened at 11:47 o'clock a.m.

**HOUSE COMMUNICATION**

On motion by Senator Chun, seconded by Senator Slom and carried unanimously, the Clerk was authorized to receive a House communication transmitting H.B. No. 85, H.D. 1, relating to the authorization of funds for the expenses of the Legislature. In consequence thereof and subsequent to its recessing at 11:48 o'clock a.m., the Senate took the following action:

Hse. Com. No. 4, transmitting H.B. No. 85, H.D. 1, which passed Third Reading in the House of Representatives on February 1, 1999, was placed on file.

On motion by Senator Chun, seconded by Senator Slom and carried, H.B. No. 85, H.D. 1, entitled: "A BILL FOR AN ACT MAKING APPROPRIATIONS TO PROVIDE FOR THE EXPENSES OF THE LEGISLATURE, THE LEGISLATIVE AUDITOR, THE LEGISLATIVE REFERENCE BUREAU, AND THE OMBUDSMAN," passed First Reading by title and was referred to the Committee on Ways and Means.

**ADJOURNMENT**

At 4:07 o'clock p.m., the Senate adjourned until 11:30 o'clock a.m., Tuesday, February 2, 1999.

ATTACHMENT "I"

MISC. COMM. NO. 13

Honolulu, Hawaii

January 1, 1999

RE: H.C.R. No. 120  
H.D. 1  
S.D. 1

Honorable Calvin K.Y. Say  
Speaker, House of Representatives  
Twentieth State Legislature  
Regular Session of 1999  
State of Hawaii

Honorable Norman Mizuguchi  
President of the Senate  
Twentieth State Legislature  
Regular Session of 1999  
State of Hawaii

Sirs:

Your Joint Legislative Committee on Early Childhood Education and Care, appointed pursuant to H.C.R. No. 120, H.D. 1, S.D. 1, adopted by the Regular Session of 1998, begs leave to report as follows:

**PART I. BACKGROUND****A. Introduction**

Recent research has demonstrated that the early years of a child are most crucial in the child's cognitive, emotional, social, and physical development. This neuroscience research in early brain development, as well as studies in early child development, affirm not only the tremendous opportunities for preventive work with children and families, but also the predictable, costly consequences of not doing so.

Health care professionals agree that quality early childhood education and care is fundamental to the positive growth and development of children into adults, and urge development of policy decisions that recognize the critical importance of the early years and provide support for families so that every young child has a healthy start in life. In developing these policies and strategies for early childhood education and care, the Legislature was urged to recognize that policy decisions must:

- (1) Create learning opportunities to assure that parents are supported in meeting the important task as the first teachers of the next generation;
- (2) Seek to reduce stress in family life and assure that all infants and toddlers are raised in a safe, nurturing, and caring environment;

- (3) Assure that culturally appropriate family support services are available for all young children at risk for abuse;
- (4) Assure that the needs of young children with disabilities and other special needs are met;
- (5) Address the needs of pregnant and parenting teens to assure the best outcomes for themselves and their babies;
- (6) Commit Hawaii to developing universal quality preschool services for young children within the next decade; and
- (7) Commit Hawaii to assuring quality care for all its keiki.

## **B. Legislative Mandate**

In response to these and related concerns, the Legislature adopted Act 77, Session Laws of Hawaii 1997, which recognized a public and private partnership between the State's Interdepartmental Council and the Good Beginnings Alliance to enhance, develop, and coordinate quality early childhood education and care services. In 1998, the Legislature established a Joint Legislative Committee on Early Childhood Education and Care (JLC) composed of eleven members: six members from the House of Representatives, with at least one member each from the Committees on Human Services and Housing, Health, Education, Labor and Employment, and Finance, and one member from the minority party, all to be appointed by the Speaker of the House of Representatives; and five members from the Senate, with at least one member each from the Committees on: Human Resources, Health and the Environment, Education, and Ways and Means, and one member from the minority party, all to be appointed by the President of the Senate.

The members are Representative Dennis A. Arakaki and Senator Suzanne Chun Oakland, Co-Chairs, Representatives Ezra Kanofo, Alex Santiago, David Stegmaier, Nobu Yonamine, and Barbara Marumoto, and Senators David Ige (appointed in place of Senator Brian Kanno), Marshall Ige, Andrew Levin, and Sam Slom.

## **C. Approach of the JLC**

The JLC held a series of four public meetings for input and discussion at the State Capitol on November 6, December 1, 17, and 30, 1998.

Information was provided by the Office of the Governor, the Department of Education (DOE), the Department of Health (DOH), the Department of Human Services (DHS), the University of Hawai'i, the City and County of Honolulu, Good Beginnings Alliance, the Childcare Business Coalition, Children's Hope International/Asian Media, Family Support Centers, the Hawaii Association for the Education of Young Children (HAEYC), the Hawaii Head Start State Collaboration Project, Hawaii Kids Watch, INPEACE, Kahoolauloa Community Center, MothersCare for Tomorrow's Children, People Attentive to Children (PATCH), Prevent Child Abuse Hawaii, Queen Liliu'okalani Children's Center (QLCC), Seagull Schools, and a number of individuals.

Presentations to the JLC included additional information on the importance of developmental, cognitive, and social growth in the early years, and the need to design an integrated comprehensive, family-centered delivery system to meet the needs of the whole child.

The Committee received an overview of current programs in support of early childhood education and care, including the Office of the Governor's focus on children and families; the DOE's Primary School Adjustment Project (PSAP), special education for pre-schoolers, Families for REAL (Resources for Early Access to Learning), Sequenced Transition to Education in the Public Schools (STEPS), Goals 2000 Grants, and Kindergartners are Most Precious (KAMP); the Childhood Lead Poisoning Surveillance Project, the Children's Trust Fund, and Child Death Review under DOH's Children and Youth Services

Section, Maternal and Child Health Branch (MCHB), as well as programs under the DOH Psychosocial Support Services Section, the Preschool Development Screening Program, the Family Planning Services Section, the Perinatal Support Services Section, and the Hawaii Early Intervention Coordinating Council; as well as the current level of subsidies for childcare to low income families by DHS.

The Good Beginnings Alliance reported on its activities and priorities for the future. Hawaii Head Start discussed its efforts in collaboration with the State; and presentations were made by Family Support Centers, the Childcare Business Coalition, MothersCare for Tomorrow's Children, and the Hawaii Association for the Education of Young Children (HAEYC).

In its meetings, the JLC focussed discussion on the first four of the ten actions of H.C.R. No. 120, H.D. 1, S.D. 1, to:

- (1) Support the Good Beginnings Alliance in the implementation of its duties as delineated in the Good Beginnings Early Childhood Education and Care Master Plan;
- (2) Recommend reallocation of public funds for early childhood education and care;
- (3) Encourage maintaining current levels of funding for early childhood programs and support services; and
- (4) Encourage integrated and responsive policy and program plans that focus on the period before birth through the first five years of life in which all state agencies serving children and families shall consider.

In addition, the JLC held preliminary discussions of action (9), regarding a result-based accountability system using benchmarks and indicators to set goals to focus and coordinate efforts across agencies, between higher and lower levels of government, and between public and private groups at all levels of government; to track outcomes to provide for informed policy decisions impacting programs and resource allocation; and to evaluate programs and policies to determine which programs and policies are effective and to shed light on reasons for the successes or failures.

## **PART II. RECOMMENDED 1999 LEGISLATION**

As a result of its meetings, the JLC recommends legislation for consideration during the 1999 legislative session in support of the first four actions, listed above. The Omnibus Early Childhood Education and Care bill will:

- (1) Establish a revolving loan fund that makes micro-loans of up to \$25,000 to start or expand family child care homes or centers;
- (2) Expand the number of childcare subsidies to increase the number of children in licensed child care programs;
- (3) Expand and continue the Accreditation-Mentor Project for Early Childhood program;
- (4) Support the Good Beginnings Alliance as it supports the county and statewide efforts to coordinate programs and outcomes in the early childhood arena;
- (5) Expand the Families for Real project beyond the three current schools;
- (6) Expand the Keiki Play Mornings program;
- (7) Continue to fund programs for pregnant and parenting teens; and



- (8) Provide funding for Childcare Development Associate Training credentials.

In support of the teen pregnancy and parenting programs, the JLC also recommends a concurrent resolution regarding Board of Education policies and support for parenting classes for teens.

Your Joint Legislative Committee on Early Childhood Education and Care, through its members and supporting agencies, will actively support the above proposed legislation as a vital components to the further development of quality programs for Hawaii's children and their parents.

#### PART IV. REMAINING WORK

The JLC will continue to meet with regards to the first four actions of H.C.R. No. 120, H.D. 1, S.D. 1, listed on the previous page of this committee report, and will develop strategies and priorities to address the remaining six, including more detailed work on number nine, to:

- (5) Support the development of a data collection system to track outcomes and program effectiveness;
- (6) Support the State's interdepartmental efforts to implement Title XXI to assure health care coverage for all children in the State;
- (7) Encourage expanding incrementally the capacity of intensive home visitation services through Healthy Start, or other appropriate programs, to meet apparent needs;
- (8) Support the development of a comprehensive, community support system which will:
  - (A) Allow for local decision-making and embrace collaborative approaches to community engagement and oversight;
  - (B) Place a strong focus on achieving results; and
  - (C) Facilitate the creation of flexible financing systems and strategies that link funding to results;
- (9) Adopt a result-based accountability system using benchmarks and indicators to:
  - (A) Set goals to focus and coordinate efforts across agencies, between higher and lower levels of government, and between public and private groups at all levels of government;
  - (B) Track outcomes to provide for informed policy decisions impacting programs and resource allocation; and
  - (C) Evaluate programs and policies to determine which programs and policies are effective, and to shed light on reasons for the successes or failures;

and
- (10) Develop a plan of action to implement its recommendations.

Pursuant to H.C.R. No. 120, H.D. 1, S.D. 1, your Joint Legislative Committee on Early Childhood Education and Care will submit a final report no later than twenty days prior to the convening of the Regular Session of 2000.

Respectfully submitted,

MANAGERS ON THE PART OF THE  
SENATE

MANAGERS ON THE PART OF THE  
HOUSE

/s/ Suzanne Chun Oakland  
SUZANNE CHUN OAKLAND, Co-Chair

/s/ Dennis Arakaki  
DENNIS ARAKAKI, Co-Chair

/s/ David Y. Ige  
DAVID Y. IGE, Member

/s/ Ezra R. Kanoho  
EZRA R. KANOHO, Member

/s/ Marshall K. Ige  
MARSHALL K. IGE, Member

/s/ Alexander C. Santiago  
ALEX SANTIAGO, Member

/s/ Andrew Levin  
ANDREW LEVIN, Member

/s/ David D. Stegmaier  
DAVID D. STEGMAIER, Member

/s/ Sam Slom  
SAM SLOM, Member

/s/ Noboru Yonamine  
NOBORU YONAMINE, Member

/s/ Barbara Marumoto  
BARBARA MARUMOTO, Member