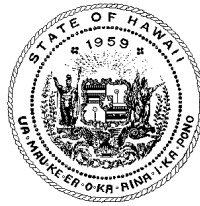


DAVID Y. IGE
GOVERNOR



STATE OF HAWAII
DEPARTMENT OF PUBLIC SAFETY
1177 Alakea Street, 6th Floor
Honolulu, Hawaii 96813

MAX N. OTANI
DIRECTOR

Maria C. Cook
Deputy Director
Administration

Tommy Johnson
Deputy Director
Corrections

Jordan Lowe
Deputy Director
Law Enforcement

No. _____

WRITTEN TESTIMONY ONLY

TESTIMONY ON HOUSE BILL 1761, HOUSE DRAFT 1, SENATE DRAFT 1
RELATING TO IDENTIFICATION CARDS.

by

Max N. Otani, Director
Department of Public Safety

Senate Committee on Judiciary
Senator Karl Rhoads, Chair
Senator Jarrett Keohokalole, Vice Chair

March 24, 2022, 10:30 a.m.
Conference Room 016 and Via Videoconference

Chair Rhoads, Vice Chair Keohokalole, and Members of the Committee:

The Department of Public Safety (PSD) supports the intent of House Bill (HB) 1761, House Draft (HD) 1, Senate Draft (SD) 1, which authorizes the issuance of limited purpose identification cards for certain residents.

In advance of their scheduled release, the Department's Reentry Coordination Office offers assistance to offenders in securing birth certificates, driver's licenses, and other identification needed to gain employment and housing, and access other essential services, so they can successfully reintegrate into the community. To help facilitate these often difficult processes, PSD has established working agreements with the issuer of driver's licenses and State IDs, the State Department of Transportation (DOT), and the City and County of Honolulu, to whom DOT has delegated the responsibility to issue driver's licenses and State IDs on Oahu, to accept and process offenders' driver's license and State ID applications before the offenders' release. PSD notes that the driver's licenses and State IDs secured in this manner are REAL ID compliant.

The Limited Purpose Identification Card proposed in HB 1761, HD 1, SD 1 would not be REAL ID compliant, however, PSD believes it would be very helpful to exiting offenders, who, for one reason or another were not able to secure a REAL ID-compliant card prior to release, to obtain a limited purpose identification card necessary to access basic needs and services in the community.

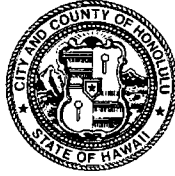
The Department supports the amendments in SD 1, adding certificates of discharge and prison ID information to the list of acceptable documentation in applying for a limited purpose ID card and aligning the documentary requirements for the limited purpose ID with that of the limited purpose driver's license.

Regarding the use of prison identification as acceptable documentation, PSD further notes that there are instances in which offenders have provided an "alias" at the time of arrest, which is then recorded on their official records upon entering incarceration, including their prison ID. That practice may contribute to the difficulty in securing a REAL ID compliant identification card, when the alias differs from the offender's birth certificate, which is the foundational document needed to obtain other forms of ID. The alias name follows the offender throughout his or her period of incarceration, to parole or release. If enacted, HB 1761, HD 1, SD 1 would enable such offenders to obtain a limited purpose ID card, using the prison ID as the qualifying document. The offender will then have the benefit of being able to access services in the community. However, if and when an offender desires a REAL ID-compliant identification, the individual will need to present further certified qualifying documentation to obtain a Gold-Star ID and surrender the Limited Purpose ID Card upon approval.

Thank you for the opportunity to present this testimony.

DEPARTMENT OF CUSTOMER SERVICES
CITY AND COUNTY OF HONOLULU
MISSION MEMORIAL BUILDING
550 SOUTH KING STREET, HONOLULU, HAWAII 96813
TELEPHONE: (808) 768-3391 FAX: (808) 768-1591
<http://www.honolulu.gov>

RICK BLANGIARDI
MAYOR



KIMBERLY M. HASHIRO
ACTING DIRECTOR

March 23, 2022

The Honorable Karl Rhoads, Chair
The Honorable Jarret Keohokalole, Vice Chair
And Members of the Senate Committee on Judiciary
The State Senate
Hawaii State Capitol, Conference Room 204
415 South Beretania Street
Honolulu, Hawaii 96813

Dear Chair Karl Rhoads, Vice Chair Jarret Keohokalole, and Members of the Senate Committee on Judiciary,

SUBJECT: H.B. 1761 H.D. 1 S.D. 1 – Relating to Identification Cards

The City and County of Honolulu, Department of Customer Services (CSD), Motor Vehicles, Licensing and Permitting Division, strongly supports H.B. 1761 H.D.1 S.D.1 Relating to Identification Cards, which would authorize the issuance of limited purpose identification cards that do not meet the REAL ID requirements.

CSD handles all requests and inquiries for new and renewal of driver licenses as well as state identification cards for the island of Oahu. We are committed to upholding high standards of service to our communities. This bill will allow us to increase service to the public by providing a government issued identification to a wider range of residents including young adults, elderly or houseless, who do not possess a driver's license and are unable to provide proof of residency.

Giving residents the option to have this limited purpose identification would provide the following benefits:

- Identify persons in distress to emergency response personnel
- Facilitate pick up of items at the post office or pharmacy
- Allow access to financial services

Thank you for this opportunity to provide testimony on H.B. 1761 H.D.1 S.D.1.

Sincerely,

A handwritten signature in black ink, appearing to read "Kimberly M. Hashiro".

Kimberly M. Hashiro
Acting Director

HB-1761-SD-1

Submitted on: 3/21/2022 5:35:09 PM

Testimony for JDC on 3/24/2022 10:30:00 AM

Submitted By	Organization	Testifier Position	Testify
amy agbayani	Testifying for Hawai'i Friends of Civil Rights	Support	Written Testimony Only

Comments:



HAWAI'I FRIENDS OF CIVIL RIGHTS

March 21, 2022

TO: Committee Judiciary

Senator Karl Rhoads, Chair

Senator Jarrett Keohokalole, Vice-Chair

FROM: Amy Agbayani, Co-Chair & Pat McManaman, Co-Chair

SUBJECT: HB1761, HD1, SD1 – Relating to Identification Cards

HEARING: March 24, 2022, at 10:30 AM

Conference Room 016 & Videoconference

The Hawai'i Friends of Civil Rights stands in STRONG SUPPORT of HB1761, HD1, SD1., and we thank you for your continuing support of this important bill.

The federal REAL ID Act of 2005, Pub. L. No. 109-13 requires states to comply with federally mandated eligibility criteria in issuing driver licenses and identification cards. These documents are often referred to as "REAL ID compliant." The REAL ACT does not, however, prohibit states and local governments from issuing non-compliant driver's licenses and identification cards. In 2015, the Hawai'i Legislature created a limited purpose driver's license, a limited purpose provisional driver's license, and a limited purpose instruction permit. Act of June 30, 2015, c 172, (codified at HRS §286-104.5).

Many young adults, elderly residents, houseless persons, undocumented immigrants, and lawfully present non-immigrants who do not drive and cannot meet the heightened standards for a REAL ID-compliant identification card are unable to access state-issued identification.

Proving your identity is a necessity that turns into an obstacle for many immigrants and non-immigrants attempting to access basic services. These obstacles became absolute barriers to basic services during the worst days of the Pandemic. Restaurants, theaters, and other public venues required proof of valid vaccination and identification. Restaurants, theaters, and other public venues now require proof of valid vaccination and identification. Our public libraries require the same. And, even before the onset of COVID-19, state office buildings including Queen Liliuokalani Building (DHS & DOE) and the Princess Ruth Keelikolani building (DLIR, DoTax, HCRC, OCS, and DCD) required valid proof of identity.

Additional benefits of a limited purpose identification card include:

- Helping emergency personnel, including police and emergency response teams, identify the person in distress;
- Providing basic access to public services including filling prescriptions at a local pharmacy, picking up packages at a post office, accessing Kamaaina discounts at museums, hotels, and public parks such as Hanauma Bay;
- Promoting public safety by diminishing an undocumented immigrant's fear of interacting with local police due to the lack of identification and also helps local police to properly identify individuals they come into contact with; and
- Providing access to financial services at banks that will honor state identification cards and permit holders to open accounts. Many individuals unable to open bank accounts carry large sums of cash and can be targeted for theft. Others, who cannot access a bank account must rely upon check-cashing businesses whomay charge a fee of up to 5% or \$5.00 whichever is greater. See, HRS §480F-3.

Thank you for the opportunity to testify in support of this measure.

COMMUNITY ALLIANCE ON PRISONS

P.O. Box 37158, Honolulu, HI 96837-0158

Phone/E-Mail: (808) 927-1214 / kat.caphi@gmail.com



COMMITTEE ON JUDICIARY

Senator Karl Rhoads, Chair

Senator Jarrett Keohokalole, Vice Chair

Thursday, March 24, 2022

10:30 AM

STRONG SUPPORT - HB1761 SD1 LIMITED PURPOSE ID CARDS

Aloha Chair Rhoads, Vice Chair Keohokalole and Members of the Committee!

My name is Kat Brady and I am the Coordinator of Community Alliance on Prisons, a community initiative promoting smart justice policies in Hawai`i for more than two decades. This testimony is respectfully offered on behalf HD1 of the more than 3,997 Hawai`i individuals living behind bars¹ under the “care and custody” of the Department of Public Safety on any given day. We are always mindful that 1,110 of Hawai`i’s imprisoned people are serving their sentences abroad -- thousands of miles away from their loved ones, their homes and, for the disproportionate number of incarcerated Kanaka Maoli, far, far from their ancestral lands.

Community Alliance on Prisons appreciates the opportunity to share our STRONG SUPPORT for HB 1761 SD1.

Identification cards are crucial for helping someone feel that they are a part of a community. Without identification, it is virtually impossible to cash checks, open a bank account, seek employment, finding a place to live, getting a library card, etc. In other words, all the things that Identification cards help people who are new to this country as well as returning citizens reentering their communities after incarceration.

Community Alliance on Prisons urges the committee to pass this important bill.

¹ Department of Public Safety, Weekly Population Report, March 14, 2022.

<https://dps.hawaii.gov/wp-content/uploads/2022/03/Pop-Reports-Weekly-2022-03-14.pdf>



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Testimony in SUPPORT of HB 1761 HD1 SD1 RELATING TO IDENTIFICATION CARDS

COMMITTEE ON JUDICIARY

Senator Karl Rhoads, Chair

Senator Jarrett Keohokalole, Vice Chair

Hearing Date: 3/24/2022

Dear Committee Members,

We write to SUPPORT HB1761 HD1 SD1, with the proposed addition: “, for individuals with proven US citizenship,” in between “include” and “the voter registration application” on page 7 line 5. This amendment seeks to prevent the distribution of voter registration applications to non-citizens, which would create a risk that such non-citizens may inadvertently register to vote without understanding the import of the application. Registering to vote, even when accidentally and innocently done, can be extremely detrimental for an individual’s immigration case, even potentially leading to deportation.

Overall, this bill provides the opportunity for a Hawai`i state ID card to individuals who are unable to get a “Gold Star” ID card because they cannot access their vital documents to meet the strict federal requirements. It will provide non-drivers with the same kind of ID as the limited purpose driver’s license, which Hawai`i has already implemented successfully. This is critical to allow non-driving members of our community access to public services and businesses during the pandemic, as many entities now require a proof of identification.

It is difficult for many Hawai`i residents to obtain the “Gold Star” ID.

The federal REAL ID Act requirements for a “Gold Star” ID are stringent, requiring strict documentation of proof of authorized presence in the United States, and this can be difficult to obtain for many community members, including some immigrants, kūpuna, houseless individuals, and others. First, undocumented immigrants are explicitly excluded from the “Gold Star” ID, because they are unable to show proof of authorized presence. However, they are not the only group excluded by the REAL ID Act requirements. Many U.S. citizens also struggle to obtain the “Gold Star” ID, because of the practical barriers to obtaining the required documents—especially during the COVID-19 pandemic where offices across the country are facing closures and record-setting backlogs.

We have heard many stories of individuals who have struggled to obtain such paperwork, particularly among kūpuna. There is the story of a U.S. national who has lived in Hawai`i for half a century. She was unsure about how to even begin to obtain the documents showing proof of authorized presence, and she used her ID only at the bank. She experienced a sudden and confusing disruption to her decades-long routine when her ID expired, and she was turned away



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at the DMV. There is the story of a U.S. citizen who has experienced homelessness for many years and has struggled to obtain any of his vital documents—despite his ongoing best efforts.

IDs are necessary for many aspects of daily life during the COVID-19 pandemic.

All individuals, including non-drivers, should have access to identification, which is increasingly required for access to day-to-day needs, like accessing some businesses during the COVID-19 pandemic. IDs are requested by state agencies, banks, pharmacies, and accessing businesses as a Kama`āina like at museums, hotels, and public parks such as Hanauma Bay. During the COVID-19 pandemic, many spaces require a valid ID and proof of vaccination. And finally, IDs are critical during emergencies, so that emergency personnel can easily identify injured and distressed individuals.

This bill is about inclusion for all members of our community.

In addition to the practical benefits of the limited purpose State ID, this bill is also necessary for inclusion for all members of our community. The inability to overcome the federal REAL ID Act's obstacles for a "Gold Star" ID should not prevent individuals from being full members of our Hawai`i community. The inability to access documents needed for a "Gold Star" ID has wide-ranging effects on all members of our community regardless of immigration status. It does of course have an outsized effect on undocumented immigrant communities.

Inclusion is important because these communities contribute greatly to our economy and society. There are about 41,246 undocumented individuals in Hawai`i as of 2018, and they are estimated to have paid a total of 110.5 million dollars in taxes that year (\$65.7 million in federal taxes paid, and \$44.8 million in state and local taxes paid).¹ With mechanisms towards greater inclusion, these contributions can be even greater. More than just economic statistics, these individuals are also our friends, neighbors, and family members. This bill recognizes that.

The limited purpose state ID is a simple expansion from the successful limited purpose driver's license.

Finally, a limited purpose state ID would not be an entirely new enterprise. Recognizing the challenges of the federal REAL ID Act requirements and the importance of not leaving behind members of our community, the Hawai`i legislature created the limited purpose driver's license in 2015. It has been successfully implemented since then. We have heard stories of individuals who have obtained a limited purpose driver's license, allowing them to engage with the economy and community in new, expanded ways. Non-drivers deserve the same chance.

We fully SUPPORT HB1761 HD1 SD1. Thank you for your support and consideration.

¹ New American Economy, *Immigrants and Migrants in Hawai`i* (May 2021), at 26, https://research.newamericaneconomy.org/wp-content/uploads/sites/2/2021/05/NAE_Hawaii_V7_FINAL.pdf.



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Catherine Chen, Co-chair, Hawai'i Coalition for Immigrant Rights
Liza Ryan Gill, Co-chair, Hawai'i Coalition for Immigrant Rights

LATE



Hawai'i

Committee: Senate Committee on Judiciary
Hearing Date/Time: Thursday, March 24, 2022 at 10:30am
Place: Via videoconference
Re: ***Testimony of the ACLU of Hawai'i: Support HB 1761 HD1, SD1
Relating to Identification Cards***

Dear Chair Rhoads, Vice Chair Keohokalole and members of the Committee:

The American Civil Liberties Union of Hawai'i ("ACLU of Hawai'i) supports **HB 1761, HD1, SD1** which authorizes the issuance of limited purpose identification cards for certain residents.

The ACLU of Hawai'i is committed to transforming Hawaii's criminal legal system and building a new vision of safety and justice. First and foremost, we advocate for decarceration strategies to reduce the number of people in our jails and prisons, the majority of whom are Native Hawaiians, Pacific Islanders and people of color. Simultaneously, we advocate for sensible conditions of community supervision, humane conditions of confinement, meaningful rehabilitation opportunities, and comprehensive re-entry support services that enhances successful transition into the community.

Approximately ninety-five percent of people incarcerated in our jails and state prisons will eventually be released. The U.S. Department of Justice has recognized the provision of identity documents as being "critical to successful reentry."¹ Without civil identification, jobs, treatment, housing, education, prescription medication and other support services are out of reach.

Since 2017, the Department of Public Safety (PSD) has been statutorily mandated to provide effective and comprehensive reentry planning and to issue civil identification documents to people exiting jails and prisons. Under Hawai'i Revised Statutes section 353-H, DPS "shall issue civil identification cards" for people who are imminently reentering society.² Additionally, DPS "shall assist" people in "obtain[ing] the inmate's birth certificate, social security card and any other relevant identification documents necessary for the inmate to transition into the workforce. However, according to PSD' own Reentry Coordination Office, between October 2018 and November 2019, more than half (56 percent) of people

¹ U.S. Dep't. of Justice, *Prison Reform: Reducing Recidivism by Strengthening the Federal Bureau of Prisons* (2017), available at <https://www.justice.gov/archives/prison-reform>.

² Haw. Rev. Stat. section 353H-32.

exiting jails and nearly as many (46 percent) exiting prison statewide left without state identification cards.³

The failure to provide identification documents to incarcerated and returning individuals to our community is putting already vulnerable people at further risk of harm during the present pandemic by leaving individuals more susceptible to housing and economic insecurity. These documents are necessary to secure housing and employment, to enroll in many benefit programs, and to fill prescriptions for medication.

This proposed measure would provide another avenue for people exiting our jails without a State Identification card to access limited purpose IDs with a certificate of discharge and prison ID information until they are able to secure an identification card or driver's license that is Real ID compliant.

In closing, we urge lawmakers to pass **HB1761, HD1, SD1**.

Sincerely,

Carrie Ann Shirota

Carrie Ann Shirota
Policy Director
ACLU of Hawai'i
cshirota@acluhawaii.org

The mission of the ACLU of Hawai'i is to protect the fundamental freedoms enshrined in the U.S. and State Constitutions. The ACLU of Hawai'i fulfills this through legislative, litigation, and public education programs statewide. The ACLU of Hawai'i is a non-partisan and private non-profit organization that provides its services at no cost to the public and does not accept government funds. The ACLU of Hawai'i has been serving Hawai'i for over 50 years.

American Civil Liberties Union of Hawai'i
P.O. Box 3410 Honolulu,
Hawai'i 96801T:
808.522.5900
F: 808.522.5909
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³ Dep't of Pub. Safety, Reentry Coordination Office Annual Report on Civil Identification Documents (2019), available at <https://dps.hawaii.gov/wp-content/uploads/2020/01/RC-12.4.19-Minutes-DRAFT-01.02.20.pdf>

HB-1761-SD-1

Submitted on: 3/21/2022 2:25:27 PM

Testimony for JDC on 3/24/2022 10:30:00 AM

Submitted By	Organization	Testifier Position	Testify
Gerard Silva	Individual	Oppose	Written Testimony Only

Comments:

No Ide Cards for Illegals in Hawaii. Stop Creating more problems the People do not want this at all!!

**Testimony in SUPPORT WITH AMMENDMANTS TO HB1761 HD1 SD1
RELATING TO IDENTIFICATION CARDS**

**COMMITTEE ON JUDICIARY
SENATOR KARL RHOADS, CHAIR
SENATOR JARRETT KEOHOKALOLE, VICE CHAIR**

HEARING DATE: 3/24/2022

Dear Committee Members,

I am writing in **SUPPORT** of HB1761 HD1 SD1 **WITH AMMENDMANTS** relating to limited purpose identification cards.

AMMENDMANT: Remove (i) "A person in possession of a Real ID document shall be ineligible for a limited purpose identification card."

JUSTIFICATION:

The US Department of Homeland Security (DHS) Office of RealID Credentialing and Biometrics contacted HI DOT in January, 2022 to advise of 6CFR 37.71, that allows any state to issue a non-compliant identification card or non-compliant driver's license to qualified applicants, **including those who hold RealID's from other states.**

All other states currently issue non-compliant identification cards to qualified applicants as an option to the RealID. Many limited purpose identification card applicants including military personnel, emergency management officials and others are required to hold a RealID from another state **as a condition of their employment**. These individuals cannot surrender their RealID, but otherwise meet all requirements for the issuance of a non-compliant identification card. These applicants should not be denied a limited purpose identification card and the ability to provide residency documentation because they hold a RealID. No other state denies a RealID card holder access to a non-compliant, limited purpose identification card when all other requirements are met.

Please allow all qualified applicants, including RealID holders, to be eligible for a limited purpose identification card.

Thank you for this opportunity to provide testimony.

Pete Curran
DHS/FEMA
Hawaii Resident

HB-1761-SD-1

Submitted on: 3/21/2022 8:49:38 PM

Testimony for JDC on 3/24/2022 10:30:00 AM

Submitted By	Organization	Testifier Position	Testify
Thaddeus Pham	Individual	Support	Written Testimony Only

Comments:

Aloha, Chair Rhoads, Vice-Chair Keohokalole, and JDC Committee Members,

I write to SUPPORT HB 1761 HD1 SD1, which authorizes the issuance of limited purpose identification cards for certain residents. Hawai'i has already successfully implemented a limited purpose driver's license, and this bill will provide non-drivers with the same kind of ID. As a result, the non-driving members of our community will be able to access public services and businesses during the pandemic, as many entities now require a proof of identification.

It can be difficult to obtain the documents necessary for a "Gold Star" ID, which must be compliant with federal REAL ID Act requirements, including strict documentation of proof of authorized presence in the United States. This can be difficult to obtain for many community members, including some immigrants, kūpuna, houseless individuals, and others.

The inability to overcome these obstacles for a "Gold Star" ID should not prevent individuals from being full members of our community, as the legislature recognized when it created the limited purpose driver's license in 2015.

All individuals, including non-drivers, should have access to identification, which is increasingly required for access to day-to-day needs, like accessing some businesses during the COVID-19 pandemic. As a public health professional working with many of our most vulnerable communities in Hawai'i, I have witnessed how the lack of ID becomes a major barrier to essentials health and social services.

This bill simply extends the limited purpose driver's license, already successfully implemented, to a limited purpose state ID, so that non-drivers can have the same opportunities as drivers in Hawai'i. I fully SUPPORT HB 1761 HD1 SD1.

With gratitude,

Thaddeus Pham (he/him)

Robert K. Merce
2467Aha Aina Place
Honolulu, HI 96821

TESTIMONY IN SUPPORT OF HB 1761, HD 1, SD 1
Relating to Identification Cards

COMMITTEE ON JUDICIARY
Chair, Senator Karl Rhoads
Vice-Chair, Senator Jarrett Keohokalole

Date: Thursday March 24, 2022
Time: 10:30 a.m.
Conference Room 016 & Videoconference

Chair Rhoads, Vice-Chair Keohokalole, and Members of the Committee,

I am a retired lawyer and served on the Hawaii Reentry Commission in 2018 and 2019 until its responsibilities were transferred to the Hawaii Correctional System Oversight Commission.

I strongly support HB 1761, HD 1, SD 1.

One of the main concerns of the Reentry Commission was the lack of identification cards for prisoners reentering the community. Leaving prison without proper identification can make reentry into the community much more difficult by blocking access to adequate housing, employment, transportation, financial services, and government benefit programs such as SNAP, Medicaid, Medicare, Social Security, and veterans' benefits. Lack of identification can make complying with the many conditions of probation or parole more difficult, and it impedes the ability of formerly incarcerated people to gain a modicum of stability while they adjust to life outside of prison.

In 2017 the Legislature passed Act 56, SLH 2017 (codified as HRS §353H-32) which requires the Department of Public Safety, "upon request," to issue civil identification cards to inmates who have one year or less remaining on their sentence.

Over the past six years DPS had not issued any civil identification cards to inmates. The project has been stalled for a variety of reasons¹ and instead, DPS has issued inmates a Certificate of Discharge, an Order of Parole (for inmates who are paroled), and a departmental printout with the inmate's name, photograph, and date of birth.

¹The problems DPS has encountered in setting up the program are discussed in their Annual Report to the Legislature on Civil Identification Documents, April 21, 2021. <https://dps.hawaii.gov/wp-content/uploads/2021/05/Reentry-Coordination-Report-on-ID-Documents-Act-56-SLH-2017-210421.pdf>

Hopefully DPS it will begin issuing civil identification cards in the near future, but until it does, a limited purpose identification card would be an enormous help to the many men and women who are returning to the community from prison.

Even if DPS begins issuing civil identification cards, some inmate may fail to request the card or otherwise be released without a card. In those cases the limited identification card would serve as a safety net for formerly incarcerated individuals.

In view of the fact that the Department of Public Safety is not now issuing identification cards, and we do not know when, if ever, such cards will be issued, I urge the Committee to pass HB 1761, HD 1, SD 1.

Thank you for allowing me to testify on this matter.

The Honorable Karl Rhoads, Chair
The Honorable Jarrett Keohokalole, Vice Chair
Members of the Committee on Judiciary

March 22, 2022

Support for HB1761

Aloha,

My name is Ethan Miyamoto and I am a student at the University of Hawai'i at Manoa. On the side, I am an employee at Longs Drugs. We have a large number of customers that decide to send money to their home countries or receive money from other parts of the United States. One of the requirements to receive or send money is to have an ID issued from a U.S state, a U.S passport, or a military ID. I've had to turn down countless people because they do not have the identification that we accept.

In addition, according to the Center for American Progress, they state "Yet many of the 11.3 million unauthorized immigrants in the United States do not have access to any form of identification." They also state "an estimated 4.5 million U.S.-born citizen children have at least one unauthorized parent, these children's access to the types of services that any U.S. citizen is entitled to is directly affected by their parents' lack of ID." By providing the ability to get a limited purpose identification card, this may improve the ability for children of immigrants and other unauthorized immigrants to access the services that they would otherwise be unable to.

I urge the committee to pass HB1761. Thank you for this opportunity to testify.



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hicoalitionforimmigrantrights@gmail.com

Testimony in SUPPORT of HB 1761 HD1 SD1 RELATING TO IDENTIFICATION CARDS

COMMITTEE ON JUDICIARY

Senator Karl Rhoads, Chair

Senator Jarrett Keohokalole, Vice Chair

Hearing Date: 3/24/2022

Dear Committee Members,

We write to SUPPORT HB1761 HD1 SD1, with the proposed addition: “, for individuals with proven US citizenship,” in between “include” and “the voter registration application” on page 7 line 5. This amendment seeks to prevent the distribution of voter registration applications to non-citizens, which would create a risk that such non-citizens may inadvertently register to vote without understanding the import of the application. Registering to vote, even when accidentally and innocently done, can be extremely detrimental for an individual’s immigration case, even potentially leading to deportation.

Overall, this bill provides the opportunity for a Hawai`i state ID card to individuals who are unable to get a “Gold Star” ID card because they cannot access their vital documents to meet the strict federal requirements. It will provide non-drivers with the same kind of ID as the limited purpose driver’s license, which Hawai`i has already implemented successfully. This is critical to allow non-driving members of our community access to public services and businesses during the pandemic, as many entities now require a proof of identification.

It is difficult for many Hawai`i residents to obtain the “Gold Star” ID.

The federal REAL ID Act requirements for a “Gold Star” ID are stringent, requiring strict documentation of proof of authorized presence in the United States, and this can be difficult to obtain for many community members, including some immigrants, kūpuna, houseless individuals, and others. First, undocumented immigrants are explicitly excluded from the “Gold Star” ID, because they are unable to show proof of authorized presence. However, they are not the only group excluded by the REAL ID Act requirements. Many U.S. citizens also struggle to obtain the “Gold Star” ID, because of the practical barriers to obtaining the required documents—especially during the COVID-19 pandemic where offices across the country are facing closures and record-setting backlogs.

We have heard many stories of individuals who have struggled to obtain such paperwork, particularly among kūpuna. There is the story of a U.S. national who has lived in Hawai`i for



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half a century. She was unsure about how to even begin to obtain the documents showing proof of authorized presence, and she used her ID only at the bank. She experienced a sudden and confusing disruption to her decades-long routine when her ID expired, and she was turned away at the DMV. There is the story of a U.S. citizen who has experienced homelessness for many years and has struggled to obtain any of his vital documents—despite his ongoing best efforts.

IDs are necessary for many aspects of daily life during the COVID-19 pandemic.

All individuals, including non-drivers, should have access to identification, which is increasingly required for access to day-to-day needs, like accessing some businesses during the COVID-19 pandemic. IDs are requested by state agencies, banks, pharmacies, and accessing businesses as a Kama`āina like at museums, hotels, and public parks such as Hanauma Bay. During the COVID-19 pandemic, many spaces require a valid ID and proof of vaccination. And finally, IDs are critical during emergencies, so that emergency personnel can easily identify injured and distressed individuals.

This bill is about inclusion for all members of our community.

In addition to the practical benefits of the limited purpose State ID, this bill is also necessary for inclusion for all members of our community. The inability to overcome the federal REAL ID Act's obstacles for a "Gold Star" ID should not prevent individuals from being full members of our Hawai`i community. The inability to access documents needed for a "Gold Star" ID has wide-ranging effects on all members of our community regardless of immigration status. It does of course have an outsized effect on undocumented immigrant communities.

Inclusion is important because these communities contribute greatly to our economy and society. There are about 41,246 undocumented individuals in Hawai`i as of 2018, and they are estimated to have paid a total of 110.5 million dollars in taxes that year (\$65.7 million in federal taxes paid, and \$44.8 million in state and local taxes paid).¹ With mechanisms towards greater inclusion, these contributions can be even greater. More than just economic statistics, these individuals are also our friends, neighbors, and family members. This bill recognizes that.

The limited purpose state ID is a simple expansion from the successful limited purpose driver's license.

Finally, a limited purpose state ID would not be an entirely new enterprise. Recognizing the challenges of the federal REAL ID Act requirements and the importance of not leaving behind members of our community, the Hawai`i legislature created the limited purpose driver's license in 2015. It has been successfully implemented since then. We have heard stories of individuals

¹ New American Economy, *Immigrants and Migrants in Hawai`i* (May 2021), at 26, https://research.newamericaneconomy.org/wp-content/uploads/sites/2/2021/05/NAE_Hawaii_V7_FINAL.pdf.



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who have obtained a limited purpose driver's license, allowing them to engage with the economy and community in new, expanded ways. Non-drivers deserve the same chance.

We fully SUPPORT HB1761 HD1 SD1. Thank you for your support and consideration.

Catherine Chen, Co-chair, Hawai'i Coalition for Immigrant Rights

Liza Ryan Gill, Co-chair, Hawai'i Coalition for Immigrant Rights

LATE

HB-1761-SD-1

Submitted on: 3/23/2022 11:42:51 AM

Testimony for JDC on 3/24/2022 10:30:00 AM

Submitted By	Organization	Testifier Position	Testify
Lee Curran	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Rhoads, Vice Chair Keohokalole and members of the Judiciary Committee,

My name is Lee Curran and I am testifying as an individual who is a co-facilitator of the Transformative Justice Task Force which is part of Faith Action for Community Equity, (FACE). I am testifying in **STRONG SUPPORT** of HB1761 HD1 SD1 relating to identification cards.

Echoing recent testimony from the Hawai'i Coalition for Immigrant Rights:

*It is difficult for many Hawai'i residents to obtain the "Gold Star" ID.

*IDs are necessary for many aspects of daily life; they have become essential to function in society.

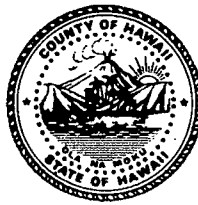
*This bill is about inclusion for **ALL** members of our communities.

*The limited purpose state ID is a simple expansion from the successful limited purpose driver's license.

I am grateful for this opportunity to testify and request that you please pass HB1761 HD1 SD1.

Lee Curran, Makaha, HI

Mitchell D. Roth
Mayor



Deanna S. Sako
Director

Steven A. Hunt
Deputy Director

County of Hawai'i

Finance Department

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LATE

March 24, 2022

Judiciary Committee
Thursday, March 24, 2022, 10:30 a.m.
Conference Room 16

Senator Karl Rhoads, Chair
Senator Jarrett Keohokalole, Vice Chair

Dear Chair Rhoads, Vice Chair Keohokalole, and Committee members:

Re: **HB1761 HD1 SD1 RELATING TO LIMITED PURPOSE IDENTIFICATION CARDS**

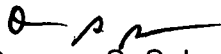
Thank you for this opportunity to testify in **support with comments** of HB1761 HD1 SD1.

The County of Hawai'i strongly supports the intent of HB1761 HD1 SD1; however, we do not support accepting prison issued identification cards, certificate of discharge, or order of parole issued by the Department of Public Safety as acceptable documentation as a form of identification. The Department of Public Safety does not verify the names and birthdates of prisoners and accepts whatever the prisoners report. We would also like the acceptable documents to be consistent with the documents required for the limited purpose driver's license. Currently, the County of Hawai'i does not accept a prison credentials as proof of identity, age, or residency.

We ask for your favorable vote on HB1761 HD1 SD1 with this one modification, removing credentials issued by the Department of Public Safety as a valid form of identification.

Thank you for your consideration.

Respectfully submitted:


Deanna S. Sako
Director of Finance