

PANKAJ BHANOT DIRECTOR

CATHY BETTS
DEPUTY DIRECTOR

STATE OF HAWAII DEPARTMENT OF HUMAN SERVICES

P. O. Box 339 Honolulu, Hawaii 96809-0339

March 10, 2020

TO: The Honorable Aaron Ling Johanson, Chair

House Committee on Labor & Public Employment

FROM: Pankaj Bhanot, Director

SUBJECT: SB 2313 SD2 – RELATING TO EMPLOYMENT PRACTICES

Hearing: March 12, 2020, Time 9:00 a.m.

Conference Room 309, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) supports this measure as all individuals should have a workplace environment free from harassment, assault, and violence. Low wage, low skill workers, or workers just entering the workforce are especially vulnerable to harassment. This measure is a positive employment policy that will improve the social and economic mobility of Hawaii's residents. DHS provides benefits and services that support individuals and families with their basic needs so adults can address their children's care and education and improve their own skills to gain and maintain employment.

DHS appreciates the amendments of the Committee on Human Services and the comments of the Hawaii Civil Rights Commission regarding confidentiality provisions related to legal settlements as proposed in SB2314/HB2063.

<u>PURPOSE</u>: This bill prohibits an employer from requiring an employee to enter into a nondisclosure agreement pertaining to sexual harassment or sexual assault. Prohibits an employer from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault. (SD2)

Women, men, gender non-conforming, and low-income individuals, all may experience sexual harassment and sexually coercive behavior in the workplace. However, the majority of workplace harassment victims are women. The risk of being sexually harassed in the workplace increases greatly for women of color and women who work in low paying jobs.

As such, workplace harassment and subsequent retaliation have a direct effect on individual's ability to work and to be economically self-sufficient. Many victims do not report for fear of being retaliated against.

The proliferation of non-disclosure agreements (NDA) has enabled abusers to continue their abuse and in turn, silence their victims from reporting.

DHS provides services to 1 in 4 Hawaii residents, and some of the most vulnerable individuals and families in the State. Through our multi-generational 'Ohana Nui framework, we endeavor to address the multiple factors that contribute to multi-generational poverty including the impact of trauma on individuals and families. Reducing harassment in the work place and supporting better employment practices will further this goal.

Thank you for the opportunity to testify in support.

March 12, 2020 Rm. 309, 9:00 a.m.

To: The Honorable Aaron Ling Johanson, Chair

The Honorable Stacelynn K.M. Eli, Vice Chair

Members of the House Committee on Labor and Public Employment

From: Liann Ebesugawa, Chair

and Commissioners of the Hawai'i Civil Rights Commission

Re: S.B. No. 2313, S.D. 2

The Hawai'i Civil Rights Commission (HCRC) has enforcement jurisdiction over Hawai'i's laws prohibiting discrimination in employment, housing, public accommodations, and access to state and state funded services (on the basis of disability). The HCRC carries out the Hawai'i constitutional mandate that no person shall be discriminated against in the exercise of their civil rights. Art. I, Sec. 5.

The HCRC supports S.B. No. 2313, S.D. 2.

S.B. No. 2313, S.D. 2, amends HRS chapter 378, part I, to add a new section prohibiting employers from requiring nondisclosure agreements that prevent disclosure of sexual assault or sexual harassment as a condition of employment. The bill prohibits employers from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault. The HCRC supports both prohibitions, which in combination will preclude nondisclosure agreements that can enable serial harassers to continue unlawful sexual harassment. The placement of the new section in HRS chapter 378, part I, provides for both enforcement and remedies.

The HCRC supports S.B. No. 2313, S.D. 2.

Submitted on: 3/10/2020 8:35:52 AM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing	
Younghi Overly	AAUW of Hawaii	Support	Yes	ı

Comments:

Dear Chair Johanson, Vice Chair Eli, and Members of the Committee,

Members of AAUW of Hawaii are grateful for this opportunity to testify in strong support of S.B. 2313 SD2, which would prohibit nondisclosure agreements involving sexual assault and sexual harassment as part of an employee's conditions of employment, and prohibit employers from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault.

Workplace sexual harassment is more common than we think: 53% of women and 42% of men experienced workplace sexual harassment while working in Hawaii according to a recent survey by Safe Spaces & Workplaces. Workplace sexual harassment take a toll on victim's physical and mental health, and it also limits the livelihood for 38% of those harassed said the harassment contributed to their decision to leave their job and 37% said the harassment disrupted their career advancement. [1] Many in Hawaii don't report because they don't want to make waves; many don't report because they fear retaliation.

Non-disclosure agreements and retaliating employees for disclosing and discussing sexual harassment or sexual assault silences victims and allow serial harassers to escape accountability and continue with harassment and assault.

Fifteen states passed new laws since 2017 to protect workers from sexual harassment; thirteen states now limit or prohibit employers from requiring employees to sign non-disclosure agreements as a condition of employment or as part of a settlement agreement. [2] Hawaii should join Arizona, California, Illinois, Louisiana, Maryland, Nevada, New Jersey, New York, Oregon, Tennessee, Vermont, Virginia, and Washington by passing this bill and protect the workers from workplace sexual harassment and assault.

The American Association of University Women (AAUW) of Hawaii is a state-wide organization made up of six branches (Hilo, Honolulu, Kauai, Kona, Maui, and

Windward Oahu) and includes just over 650 active members with over 3800 supporters statewide. As advocates for gender equity, AAUW of Hawaii promotes the economic, social, and physical well-being of all persons.

Please pass this important measure and mahalo.

Public Policy Committee, AAUW of Hawaii

publicpolicy-hi@aauw.net

[1] https://www.aauw.org/research/limiting-our-livelihoods/

[2] https://nwlc-ciw49tixgw5lbab.stackpathdns.com/wp-content/uploads/2019/07/20-States-By-2020-report.pdf





















HAWAI'I LABOR COALITION

MORE THAN 65,000 AND GROWING

March 12, 2020

Hon. Rep. Aaron Ling Johanson, Chair Committee on Labor & Public Employment House of Representatives State of Hawaii

Re: SB2313 SD2 RELATING TO EMPLOYMENT PRACTICES

Aloha:

The Hawaii Labor Coalition supports the intent of SB2313 SD2. The bill prohibits an employer from requiring an employee to enter into a nondisclosure agreement pertaining to sexual harassment or sexual assault. It further prohibits an employer from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault. No one should fear the loss of their job or any form of job-related retaliation for reporting sexual assault or sexual harassment. This bill will help engender a safer and more healthy work environment for all.

Mahalo.

Submitted on: 3/10/2020 8:38:37 AM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Laurie Field	Hawaii Women's Coalition	Support	Yes

Comments:

Dear Chair Johanson, Vice Chair Eli, and Members of the Committee,

The Hawaii Women's Coalition writes in support of S.B. 2313 SD2, to prohibit an employer from requiring an employee to enter into a nondisclosure agreement pertaining to sexual harassment or sexual assault and to prohibit an employer from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault.

A recent survey by Safe Spaces & Workplaces of Hawaii adults showed 52% of women and 42% of men experienced workplace sexual harassment while working in Hawaii. Only 18% reported the incident to Human Resources. Many stay silent because they don't want to make waves; others see sexual harassment as a strictly legal issue likely to result in costly litigation. 15% changed their job or quit.

A recent study "Limiting Our Livelihoods" by American Association of University Women (AAUW) showed 38% of women who were sexually harassed said the harassment contributed to their decision to leave their job, 37% said the harassment disrupted their career advancement. Many do not report the incident because they fear retaliation.

Although federal law appears comprehensive and robust, employees who are harassed at work are often unable to access justice. The barriers include:

- Narrow standards about the kinds of employers covered by existing laws. For example, employers with fewer than 15 employees are exempt;
- The exclusion from coverage of various categories of workers, including contractors and unpaid interns;
- A limited time frame for bringing charges;
- Onerous standards of proof: Courts have narrowly interpreted the definition of sexual harassment so many egregious complaints have not met the required standard;
- Reduced liability: The Supreme Court has narrowed the circumstances in which employers and coworkers can be liable for harassment;
- Non-disclosure agreements and mandatory arbitration: These can prevent employees from speaking out and/or pursuing legal remedies;

 Non-disclosure agreements and retaliating employees for disclosing and discussing sexual harassment or sexual assault allows serial harassers to escape accountability and continue with harassment.

Fifteen states passed new laws since 2017 to protect workers from sexual harassment; thirteen states now limit or prohibit employers from requiring employees to sign non-disclosure agreements as a condition of employment or as part of a settlement agreement. Hawaii should join Arizona, California, Illinois, Louisiana, Maryland, Nevada, New Jersey, New York, Oregon, Tennessee, Vermont, Virginia, and Washington by passing this bill.

Thank you for your support for this important measure to promote fairness and equity in the workplace.

Sincerely,

Hawaii Women's Coalition

<u>SB-2313-SD-2</u> Submitted on: 3/10/2020 11:22:35 AM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Laurie Field	Planned Parenthood Votes Northwest and Hawaii	Support	No

Comments:



March 11, 2020

Committee on Labor and Public Employment Rep. Aaron Ling Johanson, Chair Rep. Stacelynn K.M. Eli, Vice Chair The House of Representative The Thirtieth Legislature Regular Session of 2020

RE: SB 2313 SD2 - RELATING TO EMPLOYMENT PRACTICES

DATE: Thursday, March 12, 2020

TIME: 9:00 am

PLACE: Conference Room 309

State Capitol 415 South Beretania Street, Honolulu HI

Aloha Chair Johanson, Vice Chair Eli, and the Members of the Committee,

Thank you for the opportunity to testify in **support** of this measure. <u>SAG-AFTRA</u> represents over 1000 actors, recording artists, and media professionals in our state.

We support this ban on pre-employment nondisclosure agreements whenever this legal tool is used to cover up sexual harassment and assault in the workplace. These type of pre-employment requirements cover up abuse and act as a restraint on the freedom of speech on Hawaii's workers.

We also support adding a new section to HRS chapter 378 making it unlawful practice to retaliate against employees for disclosing or discussing sexual harassment or sexual assault. An employee's fear that her/his employer will retaliate against them for disclosing or even just discussing sexual assault or harassment acts as a powerful deterrent and silencer. Adding this section goes a long way to protect workers and to shine a light on discriminatory and dangerous practices.

In taking action to encourage open discourse, the state will not only strengthen the civil rights of Hawaii workers that may find themselves in vulnerable and precarious positions but will also allow for the exposure of persons who pose a risk to public safety.

Thank you again for your continued support and please don't hesitate to contact the SAG-AFTRA Hawaii Local office for more information on this issue as it relates to professional performers.

Respectfully,

Mericia Palma Elmore

Executive Director SAG-AFTRA Hawaii Local

Submitted on: 3/10/2020 8:12:34 PM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Mary Jo Morrow	AAUW	Support	No

Comments:

Why would we even allow sexual harassment in the workplace? I have personally experienced this as a young nineteen year old working for a large engineering organization. If my Uncle had not been the head of the Manufacturing in the company, I probably would have been sexually assaulted. We are all accountable for our behavior, and when we allow sexal harassment in the work place, we have given our ok to behavior that is not only disgraceful but denigrating to everyone in the company. We need to strike down nondisclosure agreements that allow serial harassers to escape accountability and to continue their harassment. Hawaii needs to join the other states that have passed laws to protect workers from sexual harassment. Mary Jo Morrow



To: The Honorable Aaron Ling Johanson, Chair

The Honorable Stacelynn K.M. Eli, Vice Chair

Members, Committee on Labor and Public Employment

From: Rowena Buffett Timms, Executive Vice President & Chief Administrative Officer, The

Dueen's Health Systems

Colette Masunaga, Manager, Government Relations & External Affairs, The Queen's

Health Systems

Date: March 11, 2020

Hrg: House Committee on Labor and Public Employment Hearing; Thursday, March 12, 2020

at 9:00 a.m. in Room 309

Re: Supports the intent with Comments on SB2313 SD2, Relating to Employment

Practices

The Queen's Health Systems (Queen's) is a nonprofit corporation that provides expanded health care capabilities to the people of Hawai'i and the Pacific Basin. Since the founding of the first Queen's hospital in 1859 by Queen Emma and King Kamehameha IV, it has been our mission to provide quality health care services in perpetuity for Native Hawaiians and all of the people of Hawai'i. Over the years, the organization has grown to four hospitals and more than 1,500 physicians statewide. As the preeminent health care system in Hawai'i, Queen's strives to provide superior patient care that is constantly advancing through education and research.

Queen's appreciates the opportunity to offer comments on SB2313 SD2, Relating to Employment Practices. The proposed bill would prohibit an employer from requiring an employee to enter into a nondisclosure agreement pertaining to sexual harassment or sexual assault, as well as prohibits an employer from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault.

While Queen's appreciates and supports the intent of this measure, we have concerns that the bill, as written, is too broad and would impede on our peer review process. The peer review process - as mandated by The Centers for Medicare and Medicaid Services, Conditions of Participation, and The Joint Commission – requires that hospitals take on the responsibility for quality assessment and performance improvement.

The Queen's Medical Staff Bylaws requires individuals (employed and non-employed), participating in credentialing, peer review, and quality management activities, preserve confidentiality and invoke the peer review privileges afforded under HRS §624-25.5.

The Queen's Health Systems Page 2

In order to preserve the medical staff peer review process, Queen's respectfully requests the following amendment under section 1, (c) be added.

- (c) This section shall not apply to:
 - (1) Human resources employees expected to maintain the confidentiality of an investigation as part of their official duties; and
 - (2) Employees requested to maintain the confidentiality of an ongoing human resources investigation.
 - (3) Proceedings under section 624-25.5"

Thank you for the opportunity to testify on this measure.

<u>SB-2313-SD-2</u> Submitted on: 3/10/2020 9:10:09 AM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing	
Mike Golojuch, Sr.	Individual	Support	No	

Comments:

I support SB2313.

Mike Golojuch, Sr.

Hearing Date: March 12, 2020, 9:00 AM, Rm. 309

To: House Committee on Labor and Public Employment

Chair, Representative Aaron Ling Johanson

Vice Chair, Stacelynn K.M. Eli

From: Jean Evans, MPH (Individual, jevans9999@yahoo.com, 808-728-1152,

99-1669 Hoapono Pl., Aiea, HI 96701)

Re: TESTIMONY IN SUPPORT OF SB 2313, SD2 RELATING TO EMPLOYMENT

PRACTICES.

I am strong support of SB 2313, SD2 Relating to Employment Practices

I am in favor of this ban on nondisclosure agreements (NDA). NDAs have been used to cover up sexual harassment and assault in the workplace for many years. Often these agreements are used to protect a serial workplace sexual harasser or assaulter such as those we have seen in the national news. One can only hazard a guess has to how many of these predators have been protected by their employer here in Hawaii.

I also support making it unlawful to retaliate against employees for disclosing or discussing sexual harassment or sexual assault. This will remove the fear an employee has that their employer will retaliate against them for disclosing or even just discussing sexual assault or harassment acts as a powerful deterrent and silencer.

This bill will ensure that Hawaii joins 13 other states in the nation to limit or prohibit employers from requiring employees to sign non-disclosure agreements as a condition of employment or as part of a settlement agreement. I urge you to pass this important bill.

Mahalo for allowing me to submit my testimony today.

Jean Evans

Committee on Labor, and Public Employment

Hearing Date: Thursday, March 12, 2020

Time & Room: 9:00am, Rm. 309

Re: Testimony in support of SB 2313, S2 Relating to Employment Practices

Dear Representative Aaron Johanson, Chair Senator Stacelynn K.M. Eli, Vice Chair and members of the committee:

- A recent survey by Safe Spaces & Workplaces of Hawaii adults showed 52% of women and 42% of men experienced workplace sexual harassment while working in Hawaii. <u>Many do not report the incident because they fear retaliation.</u>
- A recent study "Limiting Our Livelihoods" by American Association of University Women (AAUW) showed 38% of women who were sexually harassed said the harassment contributed to their decision to leave their job, 37% said the harassment disrupted their career advancement. Many do not report the incident because they fear retaliation.

This bill prohibits an employer from retaliating against an employee for disclosing or discussing sexual harassment or sexual assault.

 Retaliation agaainst employees for disclosing and discussing sexual harassment or sexual assault allows serial harassers to escape accountability and continue with harassment.

This bill prohibits an employer from from requiring an employee to enter into a Workplace Sexual Harassment Nondisclosure Agreement (NDA)

 Non-disclosure agreements can prevent employees from speaking out and/or pursuing legal remedies.

I urge you to add these protections to Chapter 378, Hawaii Revised Statutes. Please pass this bill and protect workers in Hawaii form sexual harassment.

Thank you for the opportunity to testify.

Janet Morse AAUW Hawaii member Kailua, Oahu

Submitted on: 3/10/2020 9:30:22 PM

Testimony for LAB on 3/12/2020 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Caroline Kunitake	Individual	Support	No

Comments:

Dear Chair Aaron Ling Johnson and Members of the Committee on Labor and Public Employment,

I am writing in support of SB2313 SD2.

I believe that all people deserving of a workplace that is free from sexual harassment. A recent survey by Safe Spaces & Workplaces[1] of Hawaii adults showed 52% of women and 42% of men experienced workplace sexual harassment while working in Hawaii. Only 18% reported the incident to Human Resources. Many stay silent because they don't want to make waves; others see sexual harassment as a strictly legal issue likely to result in costly litigation. 15% changed their job or quit.

A recent study "Limiting Our Livelihoods" by American Association of University Women (AAUW)[2] showed 38% of women who were sexually harassed said the harassment contributed to their decision to leave their job, 37% said the harassment disrupted their career advancement. Many do not report the incident because they fear retaliation. I remember instances where I was reluctant to report sexual harassment because I didn't want to be fired.

Although federal law appears comprehensive and robust, employees who are harassed at work are often unable to access justice. The barriers include:[3]

- Non-disclosure agreements and retaliating employees for disclosing and discussing sexual harassment or sexual assault allows serial harassers to escape accountability and continue with harassment.
- Fifteen states passed new laws since 2017 to protect workers from sexual
 harassment; thirteen states now limit or prohibit employers from requiring
 employees to sign non-disclosure agreements as a condition of employment or
 as part of a settlement agreement. [4] Hawaii should join Arizona, California,
 Illinois, Louisiana, Maryland, Nevada, New Jersey, New York, Oregon,
 Tennessee, Vermont, Virginia, Washington by passing this bill.

Please pass this bill to protect all workers irregardless of gender and/or sexual identity.

Mahalo,

Caroline Kunitake

- 11 https://www.safespacesandworkplaces.com/hawaii-workplace-survey
- [2] https://www.aauw.org/research/limiting-our-livelihoods/
- [3] https://www.aauw.org/files/2019/11/Limiting-our-Livelihoods-2-pager.pdf
- [4] https://nwlc-ciw49tixgw5lbab.stackpathdns.com/wp-content/uploads/2019/07/20-States-By-2020-report.pdf
- [1] https://www.safespacesandworkplaces.com/hawaii-workplace-survey
- [1] https://www.aauw.org/research/limiting-our-livelihoods/
- [1] https://www.aauw.org/files/2019/11/Limiting-our-Livelihoods-2-pager.pdf
- [1] https://nwlc-ciw49tixgw5lbab.stackpathdns.com/wp-content/uploads/2019/07/20-States-By-2020-report.pdf

Mahalo,

Caroline Kunitake