HOUSE OF REPRESENTATIVES THIRTY-THIRD LEGISLATURE, 2025 STATE OF HAWAII

H.C.R. NO. <sup>69</sup> H.D. 1 S.D. 1

## HOUSE CONCURRENT RESOLUTION

REQUESTING THE OFFICE OF THE STATE FIRE MARSHAL TO CONVENE A VEGETATION MANAGEMENT WORKING GROUP TO STUDY, EVALUATE, AND MAKE RECOMMENDATIONS FOR REGULATIONS THAT DEFINE PROPERTY OWNER OBLIGATIONS FOR VEGETATION MANAGEMENT ON PUBLIC AND PRIVATE PROPERTY TO MITIGATE WILDFIRE RISK, AND MAKE RECOMMENDATIONS THAT DEFINE A LINE CLEARANCE TREE TRIMMER AND ESTABLISH MINIMUM SAFETY STANDARDS, TRAINING, AND QUALIFICATIONS FOR INDIVIDUALS PERFORMING LINE CLEARANCE TREE TRIMMING AT OR NEAR ELECTRIC UTILITY FACILITIES.

WHEREAS, on August 8, 2023, catastrophic wildfires swept 1 through various communities on the island of Maui; and 2 3 WHEREAS, the wildfires significantly impacted human life 4 and the health, community housing, education, economy, and 5 6 environment of Maui residents; and 7 WHEREAS, the presence of grass, trees, and other vegetation 8 adjacent to or under electric utility lines is a significant 9 fire risk; and 10 11 WHEREAS, in response to the wildfires, in 2023 the House of 12 Representatives established six interim working groups, 13 including the Wildfire Prevention Working Group, which were 14 charged with evaluating specific topics related to the Lahaina 15 wildfire and making recommendations for specific legislative 16 action; and 17 18 WHEREAS, the Wildfire Prevention Working Group found that 19 people are the primary drivers of wildfires in Hawaii, as 20 ninety-nine percent of wildfires are caused by human ignitions; 21 and 22 23

Page 2

H.C.R. NO. H.D. 1

1 WHEREAS, the Wildfire Prevention Working Group also found that guinea grass, fountain grass, molasses grass, and 2 buffelgrass can form continuous fuel beds, ignite easily, attain 3 extremely high fine fuel loads, and grow back more vigorously in 4 the post-fire environment than the majority of native 5 vegetation; and 6 7 WHEREAS, electric utility companies have miles of utility 8 9 lines installed throughout the State on public and private lands, including within the public rights of way and mountainous 10 areas of the State; and 11 12 WHEREAS, communication equipment, by nature, does not 13 14 independently create wildfire risks, making its role in vegetation management appropriately limited; and 15 16 WHEREAS, other states such as Oregon and Washington 17 18 appropriately regulate vegetation management requirements 19 specifically for electric utilities due to the unique wildfire hazards posed by high-voltage power lines; and 20 21 22 WHEREAS, a significant portion of these public lands is covered with unmanaged grasses, trees, and other vegetation that 23 may pose a significant wildfire risk; and 24 25 WHEREAS, the Bureau of Labor Statistics has reported that 26 27 the Tree Industry average annual fatal-incident rate is thirty (30) times greater than the All-Industry average annual 28 fatal-incident rate; and 29 30 WHEREAS, the Legislature recognizes that other state 31 jurisdictions have recognized the additional hazard presented to 32 individuals performing line clearance tree trimming at or near 33 electric utility facilities and have adopted state law requiring 34 minimum safety standards, training and qualifications for 35 36 individuals performing such work; and 37 WHEREAS, additional study into appropriate vegetation 38 management will enable the State to develop appropriate 39 policies, regulations, and guidance for the parties responsible 40 for the management of vegetation on public and private lands to 41 mitigate wildfire risk and establish minimum safety standards, 42



Page 3

4

16

20

21

22 23

24

25 26

27 28

29

30

31

32

33 34

37

38

39 40

41

42

69 H.C.R. NO. H.D. 1 SD1

1 training, and qualifications for individuals performing line 2 clearance tree trimming at or near electric utility facilities; 3 now, therefore,

BE IT RESOLVED by the House of Representatives of the 5 Thirty-third Legislature of the State of Hawaii, Regular Session 6 7 of 2025, the Senate concurring, that the Office of the State Fire Marshal is requested to convene a Vegetation Management 8 Working Group (Working Group) to study, evaluate, and make 9 recommendations for regulations that define property owner 10 obligations for vegetation management on public and private 11 property to mitigate wildfire risk , as well as minimum safety 12 standards, training, and qualifications for individuals 13 performing line clearance tree trimming at or near electric 14 15 utility facilities; and

BE IT FURTHER RESOLVED that in its review of vegetation management, the Working Group is requested to consider the following:

> (1) Wildfire risk mitigation actions being proposed as part of the Hawaiian Electric Company's Climate Adaptation Transmission and Distribution and Resilience Program and Wildfire Safety Strategy filed with the Public Utilities Commission as Docket No. 2022-0135 and Docket No. 2025-0156, respectively; and

> (2) The hazard mitigation plans of electric utilities, including the Kauai Island Utility Cooperative, filed with the Public Utilities Commission as part of a non-docketed proceeding under Case No. 2023-04661 in response to Public Utilities Commission Order No. 40396; and

35 BE IT FURTHER RESOLVED that the Working Group is requested 36 to include the following members:

- (1) The State Fire Marshal, who is requested to serve as the chairperson of the Working Group;
- (2) The Director of Transportation, or the Director's designee;



Page 4

H.C.R. NO. <sup>69</sup> H.D. 1 S.D. 1

1 2 3	(3)	The Chairperson of the Public Utilities Commission, or the Chairperson's designee;
4 5 6 7	(4)	The Chairperson of the Board of Land and Natural Resources, or the Chairperson's designee;
8 9 10	(5)	The Superintendent of Education, or the Superintendent's designee;
11 12 13 14 15 16	(6)	A representative of the Department of Commerce and Consumer Affairs' Division of Consumer Advocacy with experience in matters related to regulated public utilities, to be appointed by the Director of Commerce and Consumer Affairs;
17 18 19	(7)	A representative of the Hawaii Invasive Species Council;
20 21 22 23	(8)	A member of the House of Representatives, to be appointed by the Speaker of the House of Representatives;
24 25 26	(9)	A member of the Senate, to be appointed by the President of the Senate; and
20 27 28	(10)	The Mayor of each county, or the Mayor's designee; and
29 30 31		I FURTHER RESOLVED that the Working Group is requested the following individuals to be members of the Working
32 33 34	(1)	A representative of a cooperative electric utility;
35 36 37	(2)	A representative of an investor-owned electric utility;
38 39	(3)	A representative of a communications service provider;
40 41 42	(4)	A representative of the International Brotherhood of Electrical Workers, Local 1260; and

2025-2734 HCR69 SD1 SMA.docx

Page 5

1

2 3

9

14

17

69 H.C.R. NO. H.D. 1

(5) A landowner that owns more than one thousand acres of land in the State; and

BE IT FURTHER RESOLVED that the Working Group is requested s to submit a report of its findings and recommendations, including any proposed legislation, to the Legislature no later than twenty days prior to the convening of the Regular Session of 2026; and

BE IT FURTHER RESOLVED that the Department the Office of
the State Fire Marshal is administratively attached to, is
requested to provide administrative support to the Working
Group, including drafting of the report; and

15 BE IT FURTHER RESOLVED that the Working Group is requested 16 to dissolve on June 30, 2026; and

BE IT FURTHER RESOLVED that certified copies of this 18 Concurrent Resolution be transmitted to the Department the 19 20 Office of the State Fire Marshal is administratively attached to; Director of Transportation; Director of Commerce and 21 Consumer Affairs; Chairperson of the Board of Land and Natural 22 Resources; Superintendent of Education; Chairperson of the 23 Public Utilities Commission, who is requested to transmit copies 24 of this Concurrent Resolution to all regulated 25 telecommunications carriers; Mayors of the Counties of Maui, 26 Kauai, and Hawaii and Mayor of the City and County of Honolulu; 27 President and Chief Executive Officer of the Hawaiian Electric 28 Company, Inc.; Chairperson of the Board of Directors of the 29 Kauai Island Utility Cooperative; and President of the 30 International Brotherhood of Electrical Workers, Local 31 Union 1260. 32

